32ND ANNUAL MEETING OF THE

HELICOPTER ASSOCIATION OF AMERICA

FEBRUARY 11-12, 1980

Las Vegas

Speech by: Heinrich von Moltke

DEPUTY HEAD OF DELEGATION

DELEGATION OF THE COMMISSION

OF THE EUROPEAN COMMUNITIES

NEW MULTILATERAL AGREEMENT ON TRADE IN CIVIL AIRCRAFT - ITS IMPACT ON THE HELICOPTER OPERATOR.

THE CIVIL AIRCRAFT AGREEMENT HAS BEEN SIGNED BY THE U.S., THE EUROPEAN COMMUNITY, CANADA, JAPAN AND SWEDEN. NORWAY AND SWITZERLAND ARE ALSO EXPECTED TO SIGN THE AGREEMENT WHILE AUSTRIA AND SINGAPORE ARE SHOWING SOME INTEREST. FROM THIS WE CAN SEE ITS IMPORTANCE REFLECTED IN A WIDE GEOGRAPHIC COVERAGE.

THE SIGNATORIES OF THE AGREEMENT UNDERTAKE TO CARRY OUT THE OBLIGATIONS OF THE AGREEMENT WHILE EXTENDING THE ELIMINATION OF CUSTOMS DUTIES TO THE OTHER CONTRACTING PARTNERS OF THE GATT ON AN MFN BASIS.

What can one say about the positive impact of this agreement on the helicopter industry?

WITH REGARD TO COVERAGE, THE AGREEMENT RELATES ONLY TO CIVIL AIRCRAFT. ALTHOUGH THIS IS RESTRICTION, YOU KNOW BETTER THAN I THE MANY USES HELICOPTERS ALREADY HAVE IN THE CIVILIAN AND, IN PARTICULAR, THE PRIVATE SECTOR. ONE NEED ONLY TO LOOK, FOR EXAMPLE AT THE OFFSHORE OIL INDUSTRY TO SEE AREAS WHERE THE USE OF HELICOPTERS IS VITAL. THUS THE RESTRICTION OF THE AGREEMENT TO CIVIL AIRCRAFT MAY BE CONSIDERED LESS AND LESS A RESTRICTION IN THE FUTURE.

THE CIVIL AIRCRAFT AGREEMENT COVERS CIVIL AIRCRAFT,
HELICOPTERS AND GLIDERS, ENGINES AND THEIR PARTS AND COMPONENTS
ALL OTHER PARTS, SUBASSEMBLIES AND COMPONENTS OF AIRCRAFT
AND FINALLY GROUND FLIGHT SIMULATORS AND PARTS.

THE LIST OF PRODUCTS ANNEXED TO THE AGREEMENT ARE EXTREMELY LONG AND OVER 90 PER CENT OF THE ELEMENTS CONSTITUTING ON AIRCRAFT ARE COVERED. AS YOU MAY KNOW, THE EUROPEAN COMMUNITY IS ALSO INTERESTED IN WIDENING THE SCOPE OF THE AGREEMENT TO COVER "PARTS OF PARTS" WHICH CURRENTLY ARE NOT INCLUDED.

VIEWS ARE CURRENTLY DIVIDED ON THIS ISSUE WITH SOME COUNTRIES FAVORING THE E.C. VIEW WHILE OTHERS APPEAR RETICIENT ABOUT FURTHER EXTENSION OF THE AGREEMENT. AT ANY RATE, IT IS OUR INTENTION TO NEGOTIATE THIS QUESTION WITH OUR TRADING PARTNERS WHICH, IF EVENTUALLY ADOPTED, WOULD BROADEN FURTHER THE BENEFITS EMANATING FROM THE CURRENT AGREEMENT.

WHAT ARE THESE BENEFITS? WELL, THE AGREEMENT CONTAINS BOTH TARIFF AND NON-TARIFF ASPECTS.

THE AGREEMENT PROVIDES THAT FROM JANUARY 1ST OF THIS YEAR, SIGNATORY COUNTRIES ELIMINATE ALL TARIFFS ON CIVIL AIRCRAFT.

CUSTOMS AUTHORITIES ARE REQUESTED TO SET UP A SO-CALLED
"END USE" SYSTEM TO ENSURE THAT PRODUCTS WHICH ENTER DUTY-FREE
ARE IN FACT INCORPORATED IN AN AIRCRAFT. A WORKING GROUP
WILL BE SET UP TO ENSURE EFFECTIVE RECIPROCITY DURING THE FIRST
YEARS OF THE AGREEMENT BUT EACH COUNTRY IS FREE TO CHOOSE

THEIR OWN SYSTEM OF CONTROLLING END USE.

As our topic for discussion here today is implementation, THE E.C. and the other signatories have eliminated from January 1st all tariff provisions and zero tariffs are now in force

THE NON-TARIFF ASPECTS OF THE AGREEMENT ARE ALSO VERY IMPORTANT AND COVER STANDARDS AND CERTIFICATION, GOVERNMENT INDUCEMENTS TO AIRLINES, OFFSET PROCUREMENT CONTROLS, QUANTITATIVE RESTRICTIONS, AND SUBSIDIES AND EXPORT CREDITS. THESE RULES HAVE OF COURSE BEEN DRAFTED WITH A MORE GENERAL PERSPECTIVE AND CONCERN ALL CIVIL AIRCRAFT, NOT JUST HELICOPTERS.

SO LET US SEE WHETHER ALL THESE ASPECTS ARE EQUALLY IMPORTANT FOR HELICOPTERS. THIS MAY NOT, IN FACT BE THE CASE FOR THE STANDARDS AND CERTIFICATION SIDE AS EUROPEAN STANDARDS ALREADY CLOSELY FOLLOW U.S. STANDARDS AND CERTIFICATION OF AIR WORTHINESS IS COVERED BY MANY BILATERAL AGREEMENTS. THERE DOES NOT, THEREFORE, SEEM TO BE A PRACTICAL PROBLEM RIGHT NOW.

Nevertheless, knowing how easy it is for governments to use standards and certification to discriminate in favor of domestic suppliers, it is good, to have this code as a safety net.

THE SAME CAN BE SAID REGARDING GOVERNMENT INDUCEMENTS TO AIRLINES AND OFFSET PROCUREMENT CONTRACTS. THESE TWO PROVISIONS HAVE THEIR PRINCIPAL FIELD OF APPLICATION IN THE PUBLIC SECTOR

BUT IN TIMES OF ECONOMIC DIFFICULTIES IT MUST NOT BE RULED OUT THAT A GOVERNMENT MAY EXERT PRESSURE ON PRIVATE PURCHASES. FOR THIS EVENTUALITY, IT IS IMPORTANT TO HAVE SUCH PROVISIONS.

AS FAR AS QUANTITATIVE RESTRICTIONS ARE CONCERNED, WE DO NOT KNOW OF ANY IN THIS FIELD SO THE TEXT MAINLY IMPLIES THAT NO NEW SUCH RESTRICTIONS CAN BE INTRODUCTED BY A COUNTRY WISHING TO USE SUCH A MECHANISM.

THE AGREEMENTS ON SUBSIDIES AND EXPORTS CREDITS REFLECT
A COMPROMISE ON THE PART OF THE MAIN NEGOTIATING COUNTRIES.
WHILE REAFFIRMING THE APPLICATION OF THE GATT AGREEMENT
ON SUBSIDIES/COUNTERVAIL IN THE AIRCRAFT SECTOR, IT IS STATES
THAT THE SIGNATORIES SHALL TAKE INTO ACCOUNT THE SPECIAL
FACTORS APPLYING IN THAT SECTOR.

THE SPECIFIC LANGUAGE IN THE AGREEMENT IS DESIGNED TO REFLECT THE PARTICULAR CIRCUMSTANCE OF THE AIRCRAFT SECTOR.

OBVIOUSLY, IN ADDITION TO THIS PARTICULAR LANGUAGE,
THE GATT CODE ON ANTIDUMPING/SUBSIDIES IS APPLICABLE IN THIS
SECTOR. SO TOO ARE THE OTHER GATT CODES, FOR EXAMPLE,
GOVERNMENT PROCUREMENT AND STANDARDS. However, IT MUST BE STRESSED
THAT THESE CODES PLAY MORE OF A SECONDARY ROLE AS FAR AS CIVIL
AIRCRAFT IS CONCERNED. THE EUROPEAN COMMUNITY BY THE WAY HAS
TAKEN THE NECESSARY IMPLEMENTING STEPS IN ALL THESE AREAS
IN ORDER TO ENSURE THE APPLICATION OF THE DIFFERENT GATT CODES.

HOWEVER, THE VERY EXISTENCE OF THE AIRCRAFT CODE LEADS
US TO BELIEVE THAT WE SHOULD TRY TO RESOLVE PROBLEMES IN THIS

ACCORDING TO MEASURES DRAWN UP SPECIFICALLY FOR AIRCRAFT: THAT IS, WITHIN THE MECHANISM SET UP FOR THIS PURPOSE.

WHAT IS THIS MECHANISM?

THE COMMITTEE ON CIVIL AIRCRAFT WILL MONITOR THE APPLICATION OF THE AGREEMENT AS WELL AS EXAMINING THE QUESTION OF EXTENSION OF THE AGREEMENT TO ADDITIONAL PARTS OR COMPONENTS DESTINED TO BE INCORPORATED IN CIVIL AIRCRAFT.

THE COMMITTEE IS ALSO COMPETENT TO DISCUSS ANY PROBLEMS
THAT MAY ARISE UNDER DISPUTE SETTLEMENT PROCEDURES.

RETURNING TO THE, RELATIVE IMPORTANCE OF THE VARIOUS CODES IN THE AIRCRAFT SECTOR, AS FAR AS DISPUTE SETTLEMENT IS CONCERNED, THE MORE GENERAL CODES ARE SECONDARY IN IMPORTANCE TO THE AIRCRAFT AGREEMENT. IT CAN BE REASONABLY BE ASSUMED THAT COMPLAINTS, WHATEVER THEIR NATURE, WILL BE RAISED IN THE GATT COMMITTEES RESPONSIBLE FOR PARTICULAR PROBLEMS SUCH AS STANDARDS OR PROCUREMENT.

IN CONCLUSION, SOME YEARS WILL HAVE TO ELAPSE BEFORE
THE IMPACT AND WORKINGS OF THE RIGHTS AND OBLIGATIONS
OF THE NON-TARIFF ASPECTS OF THE CIVIL AIRCRAFT AGREEMENT
CAN BE EVALUATED.

If IN TIME THE AGREEMENT BECOMES A SUCCESS, IT COULD WELL SERVE AS AN EXAMPLE, OR EVEN A MODEL, FOR THE FUTURE DEVELOPMENT OF INTERNATIONAL TRADE BY MEANS OF SECTORAL AGREEMENTS.