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SUMMARY REPORT ON THE COMPARATIVE STUDY ON RULES GOVERNING WORKING CONDITIONS IN THE MEMBER STATES

(presented by the Commission)

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SUMMARY REPORT ON THE COMPARATIVE STUDY

ON RULES GOVERNING WORKING CONDITIONS IN THE MEMBER STATES

1. INTRODUCTION

1. The European Council heid in Hanover on 28/29 June 1988 requested the Commission to carry out a comparative study on the rules governing working conditions in the Member States of the Community. This summary report brings together the main findings which are presented in a synoptical report prepared by the services of the Commission together with a series of national reports prepared by experts.

- 2. The aim of the study is:
- 1) To show in a factual way:

To what extent and in which way the shaping of working conditions is governed:

- by legislation
- by collective agreements
- otherwise (notably employers' prerogatives).

At what level and by what procedure governments and both sides of industry intervene in this process.

11) To identify specific topics in view of possibilities for future harmonisation for the gradual and progressive creation of a Community Labour Market.

3. Because of the possible wide range of aspects which could potentially be treated in such a comparative study a number of limitations had to observed:

- the study does not treat aspects relating to safety and health at the work place since they already form part of a Community programme which will be endorsed by a number of Directives laying down minimum standards to be developed progressively in the future.
 Equally the study does not cover continuous in-company training which, in many Member States, is an area covered by contractual arrangements
- 11) the study does not cover social security legislation in as far as this area is essentially a matter for national authorities
- 111) the study focusses essentially on rules concerning the private sector - although same findings relate to the public and the semi-public sectors

4. The term "rules" is understood in an extensive way. The rules dealt with in this context are not only those laid down in <u>legislative texts</u> and <u>case-law</u> of the Member States, or <u>directly applicable Community</u> legislation, but they include also, if appropriate, some main provisions laid down in significant <u>collective agreements</u>.

5. The notion "working conditions" also carries a broad meaning. It covers individual working conditions such as the different forms of the <u>employment contract</u>, as well as its <u>beginning</u>, <u>suspension</u> and <u>termination</u>, <u>working time issues</u>, the <u>regulation of minimum wages</u>, the <u>regulation of industrial disputes</u> and collectively organized working conditions such as <u>information</u>, <u>consultation</u> and <u>participation</u> of employees in the decision-making process of their enterprises.

II. THE MAIN FINDINGS

A. THE CONTRACT OF EMPLOYMENT

The differences in the legal concepts

6. Workers and employers are the parties to the contract of employment. The worker is, prima facie, a person employed under a contract of employment, but the legal definition of the term, provided either by legislation or by case-law, may vary from one state to the other.

7. The legal concept of contract of employment in continental Member States is broader than that in <u>ireland</u> and <u>the United Kingdom</u> and therefore various categories of workers subject to <u>statutory employment</u> rights on the Continent are excluded therefrom <u>in <u>ireland</u> and <u>the</u> United Kingdom.</u>

8. Most countries exclude a wide range of individuals from the application of labour law or from the scope of particular statutes. The categories most commonly excluded are domestic workers, members of boards of Directors, commercial agents, work carried out on a friendship, charity or neighbourship basis. Other categories sometimes excluded are trainees, clergymen, agricultural workers, family workers, casual or short-term workers, temporary workers supplied by intermediaries, employees under certain fixed-term contracts and parttimers working less than a given number of hours.

9. In the legislation of most countries there is no general definition of the concept of employer. In general, the employer is a party to a contract of employment who provides work for the employer. The group of enterprises is, generally speaking, not recognized as such in the labour law of most countries. In all Member States a distinction is made between the enterprise or undertaking and the establishment and place of work.

10. The general minimum age to work is 16 in <u>France</u>, <u>Spain</u> and <u>the</u> <u>United Kingdom</u>, 14 in <u>Portugal</u> and 15 in the other <u>Member States</u>. Full capacity to contract is reached in all <u>Member States</u> at the age of 18.

The Limitations to the Freedom of Contract

11. The Freedom of Contract is the basis of the employment relationship in all Member States and implies the prohibition of forced labour. The main limitations and restrictions to this principle are the following:

- 1) The principle of equality of treatment and the prohibition of discrimination on any ground such as race, colour, language, religion, political or other opinion, social origin or other states. This principle is explicitly or tacitly enshrined in the Constitutions of all Member States, with the exception of Denmark and the United Kingdom
- 11) The principle of equality of treatment between men and women within the meaning of EEC Directive 76/207, which is enshrined in the provisions of all Member States
- (11) The principle of equal treatment of EEC-nationals

Apart from the restrictions imposed by the above-mentioned principles, there are other limitations stemming from legislation or collective agreements.

12. All Member States require a work permit with respect to the employment of non EEC-nationals. Some Member States (notably France, <u>italy</u>, <u>Portugal</u> and <u>Spain</u>) specify, through legislation or collective agreements, priorities or preferences as regards recruitment of specific groups (disabled persons, redundant workers, workers over a certain age, part-time workers, casual and seasonal workers etc).

13. In <u>Italy</u> and <u>Spain</u> the freedom to contract is subject to a legal limitation stemming from state intervention in the employment market and in <u>the Federal Republic of Germany</u> works councils have the right to be informed of and consulted on recruitments. Collective agreements in some Member States (for example - <u>Belgium</u>, the Federal Republic of <u>Germany</u>, <u>France</u> and <u>the Netherlands</u>) may contain guidelines on the recruitment and selection of workers.

B. NON-STANDARD EMPLOYMENT CONTRACTS

14. The term "non-standard employment contract" is understood to comprise the most important employment contracts or relationships which are not <u>full</u>-time and for an indefinite period.

Part-Time Employment Contract

15. The most important non-standard form of employment is based on a <u>part-time contract</u>. Specific legal definitions are only found in <u>France</u> and <u>Spain</u>. In the Federal Republic of Germany some statutory minimum provisions are laid down for on call workers. In the majority of Member States basic terms and conditions of employment as well as legislation on minimum notice periods, redundancy pay, etc. apply to full-time and part-time employees equally. Exceptions exist in the Federal Republic of Germany concerning the wage payment for the first six weeks of absence in case of illness for blue collar employees working less than 10 hours per week, in <u>ireland</u> where part-time employees must work at least 120 hours for month to qualify for annual leave and, as in the <u>United Kingdom</u>, where they have to work a certain number of hours per week in order to be covered by legislation on dismissals. In the <u>Netherlands</u> statutory minimum wage legislation applies only if the

16. Other differences in the treatment of part-time employees are whether or not works councils or employee representatives have to be informed or consulted about the introduction of part-time work, whether or not part-time workers are allowed to vote for or to be elected to these bodies, to what extent they count fully, partly or not at all as members of the workforce for legal purposes and whether or not they need a written employment contract.

Fixed Term Contract

17. Flxed-term contracts regulated by general employment are legislation in the Federal Republic of Germany, Greece and the Netherlands. Specific legislation can be found in Belgium, France, Italy, Luxembourg, Portugal and Spain. In Denmark, Ireland and the United Kingdom there are no legal regulations for this type of employment contract. In most Member States with legislation the maximum length is two years (or three years in Spain, more than three years in Portugal, but limiting renewals to three years, and no legal celling in Greece). In the majority of these countries particular circumstances are required to justify fixed-term contracts.

Agency Work Contract

18. As far as <u>agency work contracts</u> (involving an employee, the employing agency and the client company) are concerned three different approaches can be found. In some countries (<u>Greece, Italy and Spain</u>) temporary work agencies are forbidden and hence the conclusion of such contracts. In <u>Portugal</u> there are no regulations at all. In the other Member States, temporary work agencies are required to register, but the modalities for their functioning vary to a great extent. There are, e.g., differences in the length of period permitted for temporary work, in the conditions for renewal, whether or not a written contract is prescribed and whether or not this form of employment relationship is forbidden partly (as in the Federal Republic of Germany and in the <u>Netherlands</u> in the building industry) or only allowed in particular circumstances, as in Beiglum.

Home Working

19. In the area of homeworking legal protection concerning notably basic provisions on pay, working time, safety conditions and dismissals exists for the relevant employees in <u>France</u>, the Federal Republic of <u>Germany</u>, <u>Italy</u> and <u>Spain</u>. Very often a decisive point is, however - also in view of a possible coverage by collective agreements - whether or not the employment relationship of homeworking is considered a genuine employment contract.

C. WAGE REGULATION

The Sources of Wage Regulation

20. The main sources of pay regulation in all Member States are collective bargaining, State legislation and individual negotiations. Collective agreements are the most important source determining pay and remuneration. Intersectoral, industry-level agreements and agreements at enterprise or, even, shop floor level are usually responsible for fixing the structure and levels of pay. The State intervenes in the regulation of wages by the implementation of incomes policies and the enactment of protective legislation governing minimum wages, equality of payment, structure of wages and the place, time and form of payment as well as the protection of wages. State intervention in pay regulation has traditionally been low, apart from periods of incomes policies, in ireland, the United Kingdom, Denmark, the Federal Republic of Germany, Italy and Belgium, and higher in the other countries.

Minimum Wage

21. A statutory national minimum wage fixed by the State exists in France, Luxembourg, the Netherlands, Portugal and Spain. In the United Kingdom and Ireland specific minimum wages for certain sectors are laid down by Wages Councils (the United Kingdom) and Joint Committees (Ireland). In Belgium and Greece a general minimum wage is fixed by national-level collective agreements, whilst in the other Member States Industry-level collective agreements lay down specific minimum levels of pay.

Equality of Pay

22. The principle of equality of pay between men and women is common to all Member States via article 119 of the EEC Treaty and Directive 75/117/EEC. The right to non-discrimination between EEC-nationals, as enshrined in Article 48 of the EEC Treaty, is also applicable to levels of pay throughout the Community.

Insolvency

23. All Member States should also guarantee, in accordance with Directive 80/987/EEC relating to the protection of employees in the event of the insolvency of their employer, the payment of certain arrears of pay through statutory Redundancy or Special Guarantee Funds. On the other hand in <u>Belgium</u>, <u>France</u>, <u>the Federal Republic of Germany</u>, <u>Greece</u>, <u>Italy</u>, <u>the Netherlands</u>, <u>Spain</u> and <u>Portugal</u> wages are considered privileged credits and cannot be seized by creditors in full.

D. THE ORGANISATION OF WORKING TIME

Length of Working Time

24. With regard to the regulation of <u>weekly working time</u> statutory rules are found in all Member States, apart from the United Kingdom and <u>Denmark</u>. In this latter case, after an Act of Parliament in 1986 to fix a normal working week at 39 hours, collective agreements are now again solely responsible for the length of the working week which have to take into account statutory minimum weekly rest periods. In all the other Member States the statutory length of the working week is between 39 hours (France) and 48 hours (the Federal Republic of Germany, ireland, italy, the Netherlands and Portugal). Collective agreements have however in the large majority of cases laid down average working hours between 38 to 45 hours with the consequence that the legal duration very often is only of notional importance.

Night Work

25. Another area covered by general legislation in most Member States (apart from <u>Denmark</u>, <u>Ireland</u>, <u>Luxembourg</u> and <u>the United Kingdom</u>) is night work. Generally speaking two legal models can be distinguished.

- 1) In the first one night work is generally forbidden but derogation for a number of activities is allowed. This system applies in <u>Belgium</u> and the Netherlands. While in the latter rules for governing night work are equal for men and women, in the former exceptions for female employees are granted to a lesser extent than for male employees. For men night work is not prohibited at all under the legislation on new working time rules.
- 11) In the second model, which is applied in all other Member States with such legislation, night work is allowed unless explicitly forbidden for certain activities. In the majority of these cases night work for women is restricted or prohibited in industrial enterprises. In <u>ireland</u> these prohibitions have been repealed and in <u>France</u> the prohibition of night work can be waived by an extended collective agreement based on legislation concerning the flexibility of working time.

Overtime

26. With regard to the regulation of <u>overtime</u> there are nine Member States (apart from <u>Denmark</u>, <u>Italy</u> and <u>the United Kingdom</u>) which have laid down cellings per day, week, or year which have to be respected. These limitations vary considerably (e.g. an annual celling of 80 hours in <u>Spain</u> and 240 hours in <u>Ireland</u>) but often collective agreements are concluded which fix lower levels for overtime or render its use more in accordance with the interests of employers and employees.

Regulation of Working Time for Longer Periods than a Week

27. In a number of countries (notably <u>Belgium</u>, <u>the Federal Republic of</u> <u>Germany</u>, <u>France</u>, <u>Italy</u>, <u>the Netherlands</u> and <u>Spain</u>) measures have recently been introduced, either by legislation or collective agreements, to allow for the possibility of regulating working hours over a longer period than a week and for up to one year.

Paid Annual Leave and Public Holidays

28. Finally there are statutory rules for paid annual leave (between three weeks and 30 days per year) in all Member States, apart from italy and the United Kingdom, but in those countries where the length of the leave period is relatively short, collective agreements have generally fixed a length which goes beyond the minimum thresholds.

As far as <u>annual working time</u> is concerned the number of statutory public holidays varies between 6 and 14 per year, while in <u>Denmark</u> and <u>the United Kingdom</u> there is no legislation on this point.

E. THE TERMINATION OF THE EMPLOYMENT CONTRACT BY THE EMPLOYER

Individual Dismissais

29. In the Member States there are different ways to guarantee the Individual employee some form of job security or income security in the case of dismissal. One is the requirement for the employer to motivate and to justify the termination of the employment contract. In all Member States, however, procedures and content of such motivation and justification are very different. In <u>Portugal</u> for example the Constitution prohibits dismissals without just cause, for which the employer has the burden of proof, but possibilities to dismiss for economic reasons have recently been introduced by law.

30. Also in all countries, apart from <u>Portugal</u>, a term of notice has to be served in most cases in order to terminate an individual labour contract of indefinite duration. The length of the notice period differs considerably from one country to another. In certain countries, such as <u>Beiglum</u>, <u>Denmark</u>, the Federal Republic of Germany and <u>Italy</u> a difference is made between white collar workers and blue collar workers. Seniority rights may also play a role. Also in some cases minimum notice periods are fixed by collective agreement, as is the case in <u>Italy</u> and for blue collar workers in Denmark.

31. Apart from differences in the periods of notice a large number of different regimes concerning monetary compensation in the case of dismissal are in operation, often differentiating according to the statute of the employee (blue or white collar), the age and the years of service. Such compensations are granted in Denmark, France, Greece, ireland, italy, Luxembourg, Spain and the United Kingdom. Monetary compensation is also the most common remedy for an illegal dismissal, but possibilities for reinstatement are also provided for in the majority of Member States. However, the practical implementation of these provisions varies widely.

32. In a number of Member States the public authorities may intervene in individual dismissals. This is the case in <u>the Netherlands</u>, where the employer can normally only terminate the employment contract with the prior permission of the Director of the District Labour Office. In <u>France</u> and <u>Greece</u> the administrative authorities have to be informed about the dismissal. Notably in <u>the Federal Republic of Germany</u>, <u>Greece</u>, <u>italy</u>, <u>Portugal</u> and <u>Spain</u> the representatives of the employees are involved in the dismissal procedure.

Collective Redundancies

33. Procedural rulos concerning consultation of the workers' representatives and the notification of the competent public authorities in the case of collective redundancies vary. Compensations on top of individual dismissals are granted in Belgium, the Federal Republic of Germany and Portugal, in France a social plan has to be established and also in the Netherlands compensatory payments are usual.

F. THE REGULATION OF INDUSTRIAL DISPUTES

34. An analysis of the systems of regulating industrial disputes in Europe reveals some common features: the abstentionist role of the state in collective disputes; the weakness of legislation on strikes and the important role played by the Courts in filling the resulting legal gaps.

Strikes and Lock-outs

35. The right to strike is expressly guaranteed by the Constitutions of <u>italy</u>, <u>Greece</u>, <u>Spain</u>, <u>France</u>, <u>Luxembourg</u> and <u>Portugal</u>, while in the <u>Federal Republic of Germany</u>, <u>the Netherlands</u> and <u>Belgium</u> the constitutional guarantee is only <u>Implicit.in the United Kingdom and Ireland</u> there are no positive rights concerning industrial action. Protection of workers involved in a strike operates through a system of legal immunities. The right to strike in <u>Denmark</u> is provided through an intersectoral agreement.

36. Lock-outs are constitutionally banned in <u>Portugal</u> and by legislation in <u>Greece</u>. In <u>France</u>, <u>Italy</u> and <u>the Federal Republic of</u> <u>Germany</u> they are permitted under certain circumstances. In <u>Luxembourg</u> and <u>Spain</u> lock-outs are legally recognized and in <u>Belgium</u> tolerated. In the <u>United Kingdom</u>, <u>Ireland</u> and <u>Denmark</u> lock-outs are an admissible counterpart to strikes, whereas in <u>the Netherlands</u>, the legal position is unclear. Machineries for Conflict Resolution

37. A few general observations on the systems for the prevention and resolution of industrial disputes can be made:

- i) Solutions clearly founded on the principle of compulsory state intervention are rejected by all the Member States except Denmark and Greece.
- 11) All the Member States, apart from the Netherlands, have systems which involve the two sides of industry in statutory procedures for the prevention and resolution of disputes (e.g. Industrial Tribunais in the Federal Republic of Germany and Denmark, National Council for Conciliation in Denmark, Conciliation Office in Luxembourg, ACAS in the United Kingdom, Labour Courts in Ireland, MAC in Spain, mediation and arbitration procedures in Portugal, tripartite committees and Arbitration Tribunals in Greece).
- 111) The cooperation of the two sides of industry at company level or on the shop floor is generally decisive in countries which have employee or trade union representation at that level.

38. The most common procedure for the solution of collective disputes is voluntary conciliation, mediation or arbitration either set out in the collective agreement, agreed by the parties in the course of the dispute or provided for by statutory law under optional and additional procedures.

This is mainly the case in <u>Belgium</u>, <u>France</u>, <u>Italy</u>, <u>the Federal Republic</u> of <u>Germany</u>, <u>the Netherlands</u>, <u>Portugal</u>, <u>Spain</u> and <u>the United Kingdom</u>. In <u>Ireland</u>, although the Labour Court facilities are entirely voluntary, where the workers agree unilaterally to refer the matter to the Court, the latter may investigate the dispute even in the absence of the employer's consent if the workers accept in advance to be bound by the Court's recommendation. In <u>Luxembourg</u> the Conciliation procedure, provided by the National Conciliation Office is obligatory but the awards made are not binding, unless so agreed by the parties.

On the contrary, in <u>Denmark</u>, disputes concerning the interpretation of collective agreements and in <u>Greece</u>, industrial disputes in general, are compulsorily settled through the functioning of arbitration tribunals whose decisions are binding.

G. WORKERS RIGHTS TO INFORMATION, CONSULTATION AND PARTICIPATION

Works Councils

39. The rights of workers to information, consultation and participation are treated here together as different forms of worker involvement which in practice frequently overlap. In eight Member States (Belgium, France, Greece, the Federal Republic of Germany, Luxembourg, the Netherlands, Portugal and Spain) mandatory systems for works councils are set up, which thus constitute the most common form of worker involvement.

40. The composition of the works council is divided into two main

types. One is composed of workers only (the Federal Republic of Germany, Greece, Portugal and Spain), the other type provides for the presence of management as well (Belgium, France, Luxembourg). In the Netherlands the works council is composed of employees only but concertation meetings with management are held on a regular basis. Also the coverage is widely different, ranging from enterprises (or establishments) with 5 employees in the Federal Republic of Germany to 150 in Luxembourg. In the latter case staff representatives are, however, already mandatory in all undertakings with 15 employees and more. In Portugal no threshold is fixed by law for the establishment of a works council. French, German, Luxembourg and Dutch legislations establish also councils for groups of enterprises.

The Competences of Works Councils

41. The competences of the works councils vary widely ranging from the mere right to information, mostly on both economic and social matters and the right to be consulted, generally on the social consequences of economic decisions stemming from managerial prerogatives to negotiating powers and the right to co-decision in a small number of well-defined areas, normally regarding personnel policy. In the Federal Republic of Germany the works council may conclude agreements on issues not covered by a collective agreement and in Spain it has negotiating rights.

Contractual Arrangements

42. In Denmark, Ireland, Italy and the United Kingdom similar arrangements are made either on the basis of collective agreements or voluntarily. In Denmark an intersectoral agreement has been concluded, which provides for works councils to be set up in industrial and craft establishments employing 35 or more employees. They comprise both management and employees' representatives including the shop steward. The tasks of the works council are essentially consultative. In Ireland and the United Kingdom shop stewards act simultaneously as trade union officials and as representatives of the whole workforce. In Italy enterprise-level union organisations are installed in the industrial and commercial sectors in enterprises with 15 or more employees. In addition to information and consultation rights these bodies can negotiate company agreements. Shop stewards also play an important role - whether not a works council exists - in Belgium, Greece, France, Portugal and Spain.

Worker Participation

43. In the more narrow sense, worker participation is restricted to employee representation on managerial or supervisory boards of incorporated companies. Legal systems to this effect are established in Denmark, the Federal Republic of Germany and France, where the employee representatives (or also trade unionists as in the Federal Republic of Germany) sit on the supervisory board, in France also, as the case may be, on the management board if the one-tier system is applied by the company. This is also the case in Luxembourg. There are certain thresholds above which these formulas are applicable: companies with 35 employees in Denmark, 50 employees in France, 500, 1000 or 2000, according to different models in the Federal Republic of Germany and 1000 employees in Luxembourg. In the Netherlands incorporated companies having 100 or more employees in the country, a works council and over a certain size of share capital are required to have a supervisory board. whose members are nominated by cooptation. In this context the works council can propose candidates and legally veto a nomination on certain grounds.

44. In all cases, apart from the German coal and steel industry (Montanmitbestimmung) and the quasi-parity representation in the Federal Republic of Germany in enterprises with more than 2000 employees, the representation of the employees is a minority representation with full rights (excluding France where their role is informative and consultative) on the respective boards.

H. COLLECTIVE AGREEMENTS AS SOURCES OF REGULATION

45. Collective agreements constitute the most important source in the regulation of working conditions, although their validity is conditional on respect for fundamental rights, mandatory provisions and the minimum rules.

The Validity of Collective Agreements

46. In the Federal Republic of Germany, France and Italy the validity of a collective agreement is, in particular situations, recognized even when it contains rules less favourable for the worker than those imposed by statutory law. In the United Kingdom the few cases in which a collective agreement may replace a statutory minimum have rarely been used.

47. With the exception of <u>Denmark</u> and <u>Italy</u> all legal systems entrust, to a greater or lesser extent, the general regulation of collective agreements to the legislative authority. The legislation determines the form of the agreements, the bodies authorized to conclude them, their effects, limits, the process of bargaining, the assumptions for their extension and in some cases, their possible content.

48. Only the employer, employers' association or federations on the one hand and trade unions and their federations on the other are authorized to conclude collective agreements in the legal sense of the word. Exceptions in this regard are Spain, where the system allows workers' representatives and works committees to negotiate agreements and <u>Greece</u> where the law does not authorize individual employers to conclude agreements. In <u>the Federal Republic of Germany and France</u> works councils may, under certain conditions, conclude work agreements.

49. Trade Unions, their federations and confederations must meet certain legal criteria of representativeness, establishment or organization to negotiate and conclude agreements. Exceptions are <u>Portugal</u>, the Netherlands, Italy and <u>Denmark</u> where statutory law does not impose any requirements of that sort.

The Legal Effect of Collective Agreements

50. As regards the legal effect of collective agreements in Belgium, <u>Spain</u>, <u>France</u> and <u>Luxembourg</u> collective agreements are binding "erga omnes" so that they apply equally to all workers in a firm or industry whether or not they are members of the trade unions bound by the agreement. Under the systems of the <u>Federal Republic</u> of <u>Germany</u>, <u>the</u> <u>Netherlands</u>, <u>Portugal</u>, <u>Greece</u> and <u>Italy</u> collective agreements are only binding on the contracting employers or members of the signatory associations or federations and on workers who are members of the contracting trade unions. Although in <u>the United Kingdom</u> and <u>Ireland</u>, collective agreements are not legally binding, unless certain strict conditions are met, some of their clauses may have a normative effect if expressly or implicitly included in the employment contracts of relevant employees, whether or not they are members of the trade unions concerned.

51. The extension of collective agreements, a statutory device by which a given collective agreement is applied to workers of particular industries or sectors not originally covered by it, is legally foreseen in <u>all</u> countries with the exception of <u>italy</u>, <u>Denmark</u> and <u>the United</u> <u>Kingdom</u>.

Collective Bargaining

52. Although bargaining takes place at different levels (plant, enterprise, industry, inter-industry) there are noteworthy differences, which also change with time. In Denmark, the Federal Republic of Germany, Greece and the Netherlands, the most Important negotiations are carried out at industry level. In the Federal Republic of Germany these negotlations are often regionalized. In the United Kingdom and Ireland, on the other hand, the main focus of bargaining is at plant and company level. Ireland also has a tradition of nation-wide agreements. Single-employer bargaining, either centralized or decentralized, is quantitatively more important than multi-employer bargaining in both these countries. In other countries bargaining may take place at different levels depending on the case, sometimes at more than one level at once. In Luxembourg negotiations take place either at the level of the enterprise or at sectoral level and in Portugal the level at which bargaining takes place depends among other things on the level of organisation of the employers.

III. CONCLUSIONS

54. It is extremely difficult to identify — by way of this analysis groups of Member States which have implemented similar statutory and/or collective provisions or have in common corresponding practices for all the subjects treated in this comparative report. The following general findings may nevertheless be taken into consideration:

- 1) <u>statutory labour</u> law plays a fairly generalized role with regard to rules governing working conditions depending on the Member State and the area covered. Mutual areas of competence have evolved in the sphere of collective agreements;
- 11) <u>collective agreements</u> are in all Member States an important source of regulations governing working conditions. Their significance depends to a great extent on the legal frameworks established by the State and on the relations developed between both sides of industry in the course of time. The level of collective negotiation as well as the degree of the binding effects of such agreements vary among Member States, a fact, that, among other things, determines how important collective agreements are as an instrument of labour law;
- (11) depending on the development of industrial relations and the more or less established role of the State with regard to rules governing working conditions, <u>case-law</u> has in some areas and/or in some Member States an important role to play in creating or interpreting such rules.

55. These general observations have to take into account the fact that, as stated in the introduction, this report does not cover certain aspects of working conditions (health and safety at the workplace, training, social security legislation). Under these conditions it is therefore important to pursue the analysis and, above all, to follow the development of labour law in its widest sense in the Community both at the level of the Member States and with regard to the interaction between national provisions and Community legislation.

The results of the present study can however already play a very useful role with regard to the recent preliminary Commission proposal on a Community Charter of Basic Social Rights, especially in that they make it possible to identify — in the areas covered — objectives, ways and means of possible convergence of rules on working conditions in the process of creating a Community labour market.

ANNEXES

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TABLE 1	GENERAL	MINIMUM	AGE	TO	WORK	LEGALLY
COUNTRY		<u></u>		من می دند:	ni ninin in na	yyddiayyn hog manner hy ann fwy filod Dae
France, Spain, U.K.			16			
Denmark, Belglum, Greece, the Federal Republic of Ger Luxembourg, Italy, Netherla	many, Ir nds	eland,	15			
Portugal			14	L		

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	QUOTA SYSTEM PERSONS	S FOR THE	EMPLOY		T OF HANDICAPPED
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			15	×	
			6	*	(1991)
of Germa	ny		6	×	
luntary	•				
olic sec	tor)		3	×	
lands			3-7	*	
			2	×	
gdom			3	×	
tlic ser	vice)		2	.%	•
			2	*	.
	bluntary blic sec lands gdom	PERSONS of Germany oluntary, blic sector) lands gdom blic service)	PERSONS of Germany pluntary, blic sector) lands gdom blic service)	PERSONS QUOT 15 6 of Germany 6 oluntary, blic sector) 1 ands 3-7 2 gdom 3 blic service) 2	QUOTA 15 % 5 % 5 % 5 % 5 % 5 % 5 % 5 %

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TABLE 3	DURATION OF P		
COUNTRY		ROBATION PERIOD	
	TIME	CATEGORY	NOTICE
Belglum			REQUIRED
g i din	14 Days	Blue Collars	
	6 Months	White Collars	NONE
	12 Months	White Collars	NONE
		earning	NONE
		more than	HUHE
		780.000BF	
Denmark	3 Months		
		White collars	1.4
			DAYS
France			NOTICE
	3 Months	Commercial Travellers	
	2 Weeks or 1 Month	second crai fravellers	
	depending on duration		NONE
	of contract		
	The Term fixed in		
	Individual or	Other Workers	NONE
	collective agreement		
	or custom.		
Greece			
	2 Months	All Workers	
			NONE
Italy	6 Months	A 4 4	
Federal Reput	olic 2 Weeks	All Workers	NONE
of Germany	6 Months	Blue Collars	
Luxembourg		White Collars	
eax empour g	2 Weeks(minimum)	All Workers	-
		NOT KOTS	2 WEEKS/
	6 Months (max.)	All Workers	MAX
The Netherlands	0.14-2.15		NONE
	2 Months	All Workers	NONE
Portugal	15 Davis		NUNE
•	15 Days 6 Months	Most Workers	NONE
	- montas	Highly	OVICE
		qualified	NONE
:	2 Months	personne I	NONE
		Domestic	
Spain		Service	NONE
24011	9 Months	Leading	
		personnel	
,	6 Months	Technical	NONE
	2.14.	workers	Nove
	3 Months	Other	NONE
		qualified	
•	2 Weeks	personnel	NONE
	2 Weeks	Unqualified	
Ireland	No statut	personnel	NONE
	No statutory regulation		
	gale (ION		
United Kingdom	No statutory		
	regulation		20
	0		<u> </u>

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TABLE 4	ST	ATUTORY MIN	INUM WAGES		
Age	France l	_uxambourg	Netherlands	Portugal	Spain
23			adult 1987,90FL		
22			85,0%		
21			72,5%		
20			61,5%	adult 30,000E	sč
19			52,5%	75%	
18	adult 4860.44FF	adult 31.969LF	45,5%	75 X	adult 44.040Pts
17	90%	80%	39,5%	50%	+ 60%
16	80%	70%	34,5%		+ 40%
15	-	60%	30,0%	÷	-

20 to 7, at least 7 hours in this peric nursing mothers and pregnant women 22 to 6 no general legislation no general legislation night work hours no legislation no legislation 20 to 6 20 to 6 22 to 7 22 to 6 22 to 5 24 to 6 20 to 7 2 hours a day for up to 30 days a year on the basis of 48-hour week 9 hours a week, 130 a year plus more when authorized 3 hours a day, 18 hours a week, 150 hours a year 2 hours a day, 12 hours a week, 240 hours a year 2 hours a day, 160 a year governed by collective 65 hours per 3 months between 1/2 and 3 1/2 overtime 80 hours a year no legislation no legislation 2 hours a day hours à day agreement no general legislation 40 hours in private no legislation working week 5-day week 40 hours 48 hours 40 hours 39 hours 48 hours 48 hours 40 hours 48 hours 48 hours sector FEDERAL REPUBLIC UNITED KINGDOM OF GERMANY NE THERLANDS LUXEMBOURG Country BELGIUM DENMARK PORTUGAL FRANCE **I RELAND** GREECE SPAIN ITALY

Statutory regulation of working time in the Member States

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Country	Public Holidays	Paid Annual Statutory Colle	<u>Leave</u> ctive Agreements
BELGIUM	10	24 days	
DENMARK	no legislation	30 days	
FED. REP Germany	10 - 14	18 days	5 to 6 weeks
GREECE	13	24 days	
SPAIN	14	30 days	
FRANCE	11	30 days	
IRELAND	8	three weeks	4 weeks
ITALY	4 national plus 11 others	no specific number of days	5 to 6 weeks
LUXEMBOURG	10	25 days	. 26 to 28 days
NETHERLANDS	6 plus one every five years	four weeks	5 to 6 weeks
PORTUGAL	12	21 to 30	
UNITED KINGDOM	no legislation	no legislation	20 to 27 days

Statutory Public Holidays and paid annual leave in the Member States

SICKNESS LEAVE IN THE MEMBER STATES

	Length of Leave	Payment
Belgium	52 weeks	60 % earnings
Denmark	91 weeks in three years	90 % average preceding 4 weeks: earnings
Federal Republic of Germany	78 weeks in three years	80 % average preceding 4 weeks' earnings
Greece	26 weeks	50 % earnings, 10 % increase for each dependant (maximum 4)
Spain	2 to 6 months	60 % from 4th to 20th day inclusive, 75 % after that
France	52 weeks in three years	50 % earnings; with 3 children 66.66 % from 31st day
Ireland	52 weeks (or unlimited, if claimant has paid 156 weeks' contribution:	Flatrate sickness benefits plus proportional supplement. Total s) not to exceed 75.% weekly earnings
Italy	6 months	50 %, 66.66 % after 21st day
Luxembourg	52 weeks	100 % earnings
Wetherlands	52 weeks	70 % daily wage (often topped up by collective agreement)
Portugal	155 weeks	65 % average daily wage of preceding 2 months (100 % if hospitalized and have dependants)
United Kingdom	28 weeks	Flat-rate depending on salary, averages between 52 % and 70 % weekly earnings

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MATERNITY LEAVE IN THE MEMBER STATES

	Length of Leave	Payment
Belgium	14 weeks total; at least 8 must be taken after the birth	79.5 % of insurable earnings for first 30 days, 75 % later + maternity grant
Denmark	4 weeks before, 10 after; then 10 additional weeks for either parent, or shared between them (+2 weeks for father after birth)	90 % average weekly earnings
Federal Republic of Germany	6 weeks before, 8 after	10D % net wage for insured workers, or fixed sum of DM 100
Greece	6 weeks before, 6 after	50 % of salary + sum for medical costs
Spain	16 weeks	75 % of earnings
France	6 weeks before, 10 after	84 % of salary + post natal allowances
Ireland	at least 4 weeks before, 4after, + additional 6	70 % of salary + maternity grant
Italy	8 weeks before, 20 after	80 % of earnings
Luxembourg	8 weeks before, 8 after	100 % of earnings + maternity grant
Netherlands	6 weeks before, 6 after	100 % earnings + maternity grant
Portugal	90 days total; at least 60 must be after	100 % daily wage + maternity grant
United Kingdom	11 weeks before, 7 after	£ 31.30 per week-6 weeks maternity pay at 90 % earnings, maternity grant

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	DELGINM	CELIMACK		F.R.GFRAWAY FRZXE	u.x.	CAREC	IRLAND	ITAL	เนตร์เฉล	ເປັນປະກັດປະດີ ເຊິ່າເຊັ່ນເວລີ ກວາກເວນ	NINGS	
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Seniority				is months	I month -	2 months -	13 works		-5 years	ore week per hore	3 sorths	
E				1 aonth	2 years	1 year	1 week		2 months		after two	
				+2 years	One week	1 month	HS years		tš ytars	max form :	rears	
				2 mmths	S S	+23 years	8 veeks		4 months	13 weeks +	service	ίM]
					week per	24 months			+10 years	ore week per		INI
					7451				6 sonths	year service		MU
					service					atore age 45		M
										nacion :		TE
					12 weeks					13 weeks		RM
										ALLING :		s (
									•	28 weeks		DF
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BLE CULAR		Ô	2 weeks				-	(8)				TI
Seniority	-20 years		+5 years									CE
Term	Step 82		1 month									I
	4.0 years		+20 years									NT
	Sé days		3 months									гн
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WHITE COLLAR			S lande				\$	ts dans to				EMB
Senior Ity	Š months	A smelle	•5 vesc					4 months				ER
lerm		and h	1 conths									51
	_	9 years	112 years									A.T.
		é ranths	6 months									ES
	~											
ī,												
MIDDLE MANGEMENT				3 acriths			.9	6 earths				
			-	(custon)			5	or nore				
							8	8				
(CD) = collective bargaining												

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terigium.	MEDIATION AND CONCILIATION	ARPITRATION
د ٠.	special conciliation committees of joint sector of committees, often being chaired by poverment officials	
Derinaa k	bargaining between purties assisted by public conciliation ' service	compulsory arbitration laid down by collective agreement over the interpretation of collective agreements
Find, Arrithtic Germany i	in most cases special mydiation agreements concluded with conflict-settlement procedures, state mediation possible	conflicts between works councils and employer submitted to arbitration committee
Grence	mediation administered by the Ministry of Labour	after failure of mediation each party may request official arbitration which becomes obligatory; in serious cases the Minister can call directly upon arbitration; proposals to make procedures more optional are being discussed
Spain s	'Committee of Agreement' set up by both sides, conciliation services provided by government	voluntary private arbitration is rarely used, both parties may request public arbitration
France pr	permanent conciliation committees provided for in agreements; rarely used possibility of official conciliation	
Ireland co re if	carciliatian services provided for by the Labour Court, its recommendation is binding, if only unions asked; non-binding, if both sides called upon Labour Court	·
Italy co ser	canciliatian procedures in agreements; public conciliation services	
Luxentourg lec ăre	legislation provides for obligatory conciliation; parties are free to accept proposed solution	arbitration is voluntary
Netherlands sol	solution by bargaining with the help of ad ho c committ ees; no formal machinery	
Portugal lega of a	legal machinery for voluntary conciliation on the request of one or moth parties to be carried out by the Ministry of Employment and Social Security	
United Kingdom solu Care care	solution by bargaining, assisted by the Advisory, Conciliation and Arbitration Service (ACAS) with the consent of both parties	ACAS may provide for arbitration provided that at least one party requests it and both parties consent; disputes are also referred to the Central Arbitration Committee, whose decision is not legally binding but normally followed.

		Rules for	for strikes and lock-outs in the Member States	the Member States			rapioyaent contrac:
			STRIKES				LOCK-0UTS
Country	polítical strike	socio-political stribe	professional strike	sympathy strike	actions short of strike	effects	
BELGIUM	legality contested	ested	legal	legal	not legal	s. i.e.c.	beræitted under restrictive condition
DEMMARK	same rules as for professional strikes	jer	legal, reasonable pro- porion end-means, only in conflict of interest	legal, if provided . in collect, agreem.	generally not legal	breach of employment confract	legal Jarity with strike, breach of employment contract
FED. REP. OF GERMANY	not lègal		only legal if respects peace obligation, secret ballot, fair	only exceptionally legal	not legal	s. i. e. c.	defensive lock-out may be justified
GREECE	not legal	alloved	legal	legal, if linked to the interests of professional strikers		s. i.e.c.	forbidden by law
SPAIN	not legal	alloved	lega L	legal, if linked to the interests of professional strikers	not legal s	s.i.e.c.	defensive lock-out recognized under exceptional circumstances
FRÅNCE	not legal	al loved	legal	legal		s.i.e.c.	lock-out normally unlawful, except in emergency cases
IRELAND			immunity system depends on the collect. agreem. what action is lawful	probably lawful	mot necessarily unlawful	unclear, whether contract is bro- ken or suspended	not of legal relevance, way mean breach or suspension of contract
I TAL Y	, legal under cer- tain circumstances	alloved es	legal	legal if related to not legal professional strikers	not legal	s.i.e.c.	retaliatory lock-out way be lawiul
LUXEMBOURG	most probably not legal		legal, if preceded by conciliation	doubtful legality	doubtful legality	5. 1. ୧. ၄.	recognized, but legal status uncertain
NE THE RLAND S	not legal	alloved	legal, provided all employees concerned participate propor- tionality viement important	doubtfut legatity	doubt ful legal fty	s. i.e. c.	not regulated legal status uncertain
POR LUGAL	not legat	allowed	legal, provided certain conditions fulfilled		doubtful legalitr	5. I.R.C.	forbidden in all forms by Constitution
UMI TED			immunity system limited	lauful under rereisend		probably treast of earloynems	rot of legal relevance. Tay mean a breach of
			-				