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SECOND REPORT FROM THE COMMISSION
TO THE COUNCIL AND THE EUROPEAN PARLIAMENT

on the implementation of the Commission's
White Paper on completing the internal market

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INTRODUCTION

1. Developments in the European and in the World economy give greater, not less, importance to the programme for the Completion of the Internal Market. With economic activity in Europe not growing as fast as we had hoped and with a slow-down in the world economy and in international trade, it becomes more and more important that the competitive edge of industry in the Community should be sharpened. The only way that this can be done is if the people of Europe can draw upon their united strength; if they deploy the full reserves and opportunities of an internal market of 320 million people; and if they remove internal barriers and restrictions which divide them and impose wholly unnecessary and avoidable additional costs.

2. The cornerstone of any Community is mutual dependence and support. This constitutes the very heart of what the Community means and what it really stands for. All the Community countries depend upon one another. We must realize, reinforce and profit from this interdependence to achieve the progress and prosperity that can be achieved only in a single unified market.

3. The Community is the biggest trading bloc in the world. 50% of that trade is done among Member States themselves. It represents goods and services, indeed people and capital, circulating within the Community. And this despite the barriers, the impediments and the obstacles. We must maximise that trade and the opportunities it offers. We can only do so by removing the barriers and allowing Europe to operate as a single entity. That is what is really meant by "Completing the Internal Market".

4. There is another, related imperative. We have 16 million of our people unemployed. So long as Europe remains divided, the prospective growth rates which can be foreseen offer no hope of any significant or long-lasting improvement in that figure. Europe needs to make, must make, a quantum leap forward - in efficiency, in

mobility, in investment, in economic and social cohesion, in monetary cooperation, in science and in research. None of these things will happen by themselves. They will only happen if we set the right framework in which they can happen. And that framework is the completed Internal Market.

5. Investment requires confidence. We are offering industry the greatest opportunity and indeed the greatest challenge that has faced them for many a year. With a market base of 320 million people, industry in the Community will have at long last an equal - or more than equal - opportunity with its major competitors overseas to maximise its efficiency, reduce its costs and sharpen its competitive edge. We need to do better and we can do better to meet competition from abroad in our domestic markets and competition world wide in our export markets. This will require massive investment in industry itself and in the infrastructure of the Community - in transport, in energy, in science and elsewhere. All these factors will combine to form a growing circle of prosperity and employment in the Community. The funds needed will be very great, but they will be forthcoming if there is confidence on the part of industry and Governments that the opportunities most assuredly will materialise. That confidence can only be built on a perceived and unshakable determination on the part of the Member States of the Community that the Internal Market will indeed be completed by 31st December 1992 as provided in express terms by the Single European Act, and - and this is very important - on timely and demonstrable progress towards that goal being achieved. The whole purpose of the timetable included in the White Paper and in the Progress Reports we in the Commission present each year is to impose the necessary discipline, to measure progress, to identify shortcomings and to demand solutions. Rarely has it been necessary in human history to provide such moral sanctions to persuade or cajole people into doing what is so obviously and unmistakably in their own interest to do.

Developments affecting White Paper progress

6. Since May 1986 when the Commission published its first progress report (COM(86)300) there have been a number of developments which have had an impact on subsequent progress in implementing the White Paper Programme.

7. At the time of its first progress report, the Commission looked forward with eager anticipation and optimism to the early implementation of the agreement reached at the Intergovernmental Conference held in Luxembourg in December 1985. By January 1986 that agreement had been finalised in the form of the Single European Act, signed by all Member States. What was not foreseen in May 1986 was the considerable and regrettable delay that would eventually occur in the Single Act being ratified by all the Member States and so put into effect. This delay has had serious consequences.

8. The Single Act represents a first and a radical revision of the Treaty of Rome introduced with the completion of the Internal Market very much in mind. Its implications for the White Paper programme, which it mentions by name, are immense. The Single Act enshrines within the Treaty and in the most categorical terms the commitment made on so many occasions by the Heads of State and Government to create between now and the end of 1992 an area without internal frontiers in which the free movement of goods, persons, services and capital is assured. Never before has there been such an explicit and solid basis for the internal market programme as set out in the Commission's White Paper. But, equally important, to achieve this objective the Single Act also improves significantly the Community's institutional system by extending qualified majority voting to some two-thirds of the proposals set out in the White Paper programme and by enabling Parliament through the "cooperation procedure" to play a much larger and more active part in the decision making process on internal market proposals. The acid test will be whether the Council does in fact change over to qualified majority voting where this is provided for in the Single Act. No less crucial will be the practical implementation of the "cooperation procedure".

9. The Single Act also envisages for the Commission wider executive powers to implement rules laid down by the Council. The Intergovernmental Conference in December 1985 specifically called upon the Council to adopt, in advance of the entry into force of the Single Act, principles and rules governing the definition of the Commission's executive powers in each case. To this end the Commission on 3 March 1986 submitted its proposals to the Council in the form of a draft Regulation, to translate into law the express request of the Intergovernmental Conference that on internal market matters priority should be given to the advisory Committee procedure.

10. Regrettably, on the eve of the entry into force of the Single Act and some twelve months after the Commission submitted its proposal, the Council has still not adopted the necessary principles and rules. As a result, important Commission proposals - notably those implementing the new approach to food law - on which valuable progress might otherwise have been made, remain delayed in the Council on the committee procedure issue. The Commission believes the strengthening of its own executive powers to be an essential instrument for completing the Internal Market programme. It therefore calls upon the Council as a matter of urgency to adopt the principles and rules it has proposed.

THE OVERALL PICTURE

11. Less than two years have passed since the White Paper was published and during this start-up period in the programme considerable effort has had to be put into devising and improving working procedures. It has taken some time for the three principally involved institutions to translate this effort into positive results, but the performance of each during 1986 can be summed up as follows:.

first, the Commission considerably speeded up its tabling of proposals, clearing almost all the 1985 backlog and submitting most of the proposals scheduled for 1986;

second, the Council in 1986 also speeded up the rate at which it adopted proposals as compared with 1985, but is nevertheless even further behind schedule than it was when the Commission published its first progress report in May 1986; and

third, the Parliament, though reasonably up-to-date in its processing of White Paper proposals, could become a factor for delay if the rate at which it submits its opinions to the Council does not match that at which the Commission submits its proposals for the Parliament's opinion.

12. The coming into force of the Single Act once it is ratified will definitively mark the end of the start-up period of the White Paper programme. The necessary tools will then exist to build upon the foundations which we have laid since June 1985. The rate of progress should increase markedly as a result provided the institutions use the Single Act for the purpose it was intended. In practice, progress in future will depend in large measure upon how effectively and diligently the Commission, the Council and the Parliament use the tools which the Single Act provides.

Progress in the Commission

13. In total the Commission has now tabled some 175 out of the 300 proposals set out in the White Paper timetable. Since publication of the White Paper, a number of the proposals originally envisaged have been either withdrawn, as further examination has shown them to be unnecessary, or in some cases a group of proposals have been amalgamated into a single proposal. Taking these factors into account, the Commission has dealt in all with nearly 60% of its programme. This represents good progress towards the ultimate objective - even though we would have liked to have been somewhat further ahead. The Commission's original target was to have submitted some 200 proposals by now. In fact its total backlog is 29 proposals.

14. Nearly half of this backlog relates to the agricultural sector, in particular to the abolition of veterinary and phytosanitary controls: the delays are due to continuing staff shortages. The Commission is taking steps within the framework of the 1987 budget to deal with these staffing problems and expects to put this sector back on track before too long.

15. Work since 1985 on completing the Internal Market has revealed a need for proposals which, although not originally envisaged in the White Paper programme, do complement that programme. Wherever possible the Commission has endeavoured to react to and meet that need. Consequently, it has submitted an additional 20 proposals linked to the objective of completing the internal market which were not included in the White Paper when it was published.

16. The Commission's initiatives are not confined to - and cannot be measured simply by - the number of proposals tabled. Completing the internal market means establishing all the conditions for the

harmonious functioning of the Community. The Commission has accordingly continued its work to ensure compliance with the competition rules and development of the principle of mutual recognition of national rules on the basis of Article 30 of the Treaty.

Progress in the Council of Ministers

17. Up to date the Council of Ministers has adopted 58 of the White Paper proposals submitted by the Commission. This leaves 112 White Paper proposals outstanding before the Council awaiting its decision. This can only be described as a most disappointing result.

18. The Council has made a serious effort to improve the organisation of its work. The decision taken in 1985 to establish a rolling work programme involving three successive presidencies was followed by the appointment in 1986 of a coordinating group to facilitate the groundwork of delegations for Council meetings on Internal Market matters. As a result there has been an improvement in some areas in the pace of work in the Council. Two examples may be quoted: first the adoption of the Directive on the protection of microcircuits barely a year after the proposal was put forward; and second, the adoption of a joint position on the proposal on public supply contracts only six months after the Commission submitted it. These are examples of what the Council can achieve when it has a mind to. But overall progress is unsatisfactory. Of the 112 White Paper proposals still before the Council, 58 were scheduled for adoption in 1986 under the White Paper timetable and remain outstanding. This is a measure of the failure of the Council of Ministers to instil a new and necessary sense of urgency.

19. It should be noted that the rate of progress varies with the configuration of the Council. The "internal market" Council meetings, under pressure from the European Council and the

Presidency, achieved much better results in the latter half of 1986; but the Council meetings on agriculture and economic/financial affairs were of much more limited success. During the past twelve months, no proposals were adopted in the vitally important agri-foodstuffs sector and only 8 directives were adopted in the veterinary and phytosanitary fields. During the same period only 2 directives - of very limited scope - were adopted in the fiscal sector. The fact remains that the objective of a Community without internal frontiers as laid down in the Single Act will only be achieved if the necessary progress is made in all areas including in the veterinary and phytosanitary field and in the fiscal field.

Progress in the Parliament

20. Parliament has an important influence on the rate of decision-making by the Council. All the proposals in the White Paper must receive the opinion of the Parliament before they can be adopted: two decisions could not be taken in December 1986 solely because Parliament had not delivered its opinion. The entry into force of the Single Act will further enhance Parliament's role in the decision-making process. Except in the veterinary and phytosanitary, fiscal and transport fields and a few sectors under Article 235, all White Paper proposals involve the "cooperation procedure" and in those that do not the Parliament's opinion is still required.

21. At the time of the Commission's first progress report, 17 proposals were before Parliament. That number has now risen to 32 as proposals are being tabled faster by the Commission. Of these 32 proposals, 24 are scheduled for adoption by the Council before the end of 1987 under the White Paper timetable.

PROGRESS TOWARDS THE OBJECTIVES OF THE WHITE PAPER

22. The White Paper identifies the barriers - the fiscal, technical and physical barriers - which must be eliminated by 1992 in order to create an area without internal frontiers in which the free movement of goods, persons, services and capital is assured.

23. The following sections examine what progress has been made to eliminate these barriers in important individual areas since the first progress report was published in May 1986.

Abolition of frontier controls and formalities for goods

24. The Community's objective as expressly stated in the Single European Act is to establish an area without internal frontiers by 1992. Between now and the total elimination of all controls and formalities that this clearly infers, much can be done to simplify controls and formalities at least as far as goods are concerned.

25. With this end in view, the Commission presented to the Council in 1986 a proposal to introduce common border posts ("banalization") as advocated by the European Council at its meeting in Fontainebleau in June 1984. This proposal would abolish exit formalities at Community internal frontiers when goods are transported between two Member States. Instead all formalities would be confined to a single stopping point, the office at the point of entry, thus avoiding much of the duplication of controls and delays that occur at present.

26. The Council took a first step towards the introduction of common border posts, when on 1 December 1986 it adopted Regulation No 3690/86 which abolishes customs formalities at the frontier when leaving a Member State within the framework of the TIR Convention.

27. Two other measures were adopted in 1986 to simplify frontier controls on goods. On 9 June 1986, the Council adopted a Regulation which will abolish from 1 January 1988 certain postal charges made for presenting goods to customs. This measure will be of particular benefit to the many people who send small postal packages within the Community. Also, the Council adopted on 15 December 1986 a Directive extending the provisions of Directive 83/643/EEC on the facilitation of physical inspections and administrative formalities relating to goods. The main purposes of the new Directive are to improve cooperation between national administrations, to adapt the opening hours of certain customs offices to take account of traffic flows, to provide for certain controls to be carried out by the customs on behalf of other services and to simplify the means of payment of certain administrative costs.

28. Despite the general slippage that has occurred on White Paper proposals in the agricultural and agri-foodstuffs sectors, some progress was made during the past year in the veterinary and phytosanitary fields. In 1986, the Commission put forward proposals to bring within the scope of Community rules frozen meat, meat products not treated by heating, salting or drying and egg products. It also submitted a proposal to step up action to eradicate classical swine fever, which is still a serious problem in the Community and creates trade difficulties. The Commission also proposed to the Council that the same rules and fees for health inspection should apply to all meat, whether intended for national markets or intra-Community trade.

29. For its part the Council adopted some internal market measures of which the most important were three measures designed to remove differences in the control and use of residues. The first measure was a directive concerning the examination of animals and fresh meat for the presence of residues (86/469/EEC). This directive establishes the principles of an overall control system applicable

to Community production as a whole and to imported products. This system, which is an essential component of Community harmonisation in the animal products sectors, will ensure effective monitoring of the use of pharmacological substances throughout the Community market and will allow in particular an effective check to be made on the ban on hormones for fattening introduced in 1985. The two other measures were directives (86/362/EEC and 86/363/EEC) which fix the maximum levels for pesticide residues in cereals and foodstuffs of animal origin.

30. In the animal health sector, the Council adopted three Decisions in December 1986 designed to open up trade by eliminating major animal diseases. These Decisions reinforce plans to eradicate African Swine fever in Spain and Portugal (Decisions 86/650/EEC and 86/649/EEC); promote Community action to eradicate brucellosis, bovine tuberculosis and leucosis; and continue for one further year the Community action to eradicate classical swine fever.

Freedom of movement and establishment for people

31. Two of the fundamental rights which the completed internal market must afford its citizens are the freedom to cross from one Member State to another without checks and formalities and to enjoy equal access to professional activities within the Community. There is nothing new about either of these rights. They both have their origins very firmly established in the Treaty itself.

32. The Commission as long ago as January 1985 submitted a proposal for a Directive to simplify and wherever possible to remove altogether controls at intra-Community frontiers. Since then, the Council has gradually eroded the substance of the Commission's original proposal to the point where if it were adopted today there would be no appreciable difference in the level of controls at most Community internal frontiers. Even so, the Council is still not prepared to adopt what little is left of the Commission's proposal.

33. On a more positive note, and in the light of the clear commitment in the Single Act to the creation of an area without internal frontiers by 1992, Ministers of the Interior and Justice, at their informal meeting in October 1986, established a Committee of senior officials to promote and enhance cooperation between national police and judicial authorities on, for example, illegal immigration and visa and asylum policies.

34. The Commission's far reaching proposal for a general system of mutual recognition of higher education diplomas has also made disappointingly little progress. It too was submitted in 1985, in line with the wishes of the European Council meeting held in Fontainebleau. Despite the fact that the European Council as recently as December 1986 reiterated once again the importance it attaches to the mutual recognition of diplomas, little further progress has been made in breaking the deadlock within the Council.

35. The Commission's proposal on the right of residence for nationals of Member States who are not yet or no longer employed similarly remains blocked at the level of the Council, some 8 years after it was submitted.

36. This sorry state of affairs cannot, indeed must not, be allowed to continue. The Council must come to terms with the fact that it can no longer prevaricate as it did for 17 years for example before it got around to adopting the Commission's proposal on the right of establishment of architects.

37. In order to facilitate further the movement of Community citizens between Member States the Commission in 1986 forwarded to the Council additional proposals, not foreseen in the White Paper, which aim to avoid double taxation and to simplify further the formalities governing movements of personal goods, certain vehicles and removals within the Community.

Technical harmonisation and standards

38. In 1986 the Commission broke important new ground in submitting to the Council and the Parliament three proposals based on the "new approach" to technical harmonisation and standards, as called for in the Council's Resolution of May 1985. These covered pressure vessels, toys and construction products respectively and laid down the essential health and safety requirements. In line with the "new approach", products which conform to the proposed essential requirements would be entitled to free movement within the Community. Construction products provide a particularly good example of the "new approach" at work since the proposal on the Council table replaces the three separate proposals originally foreseen in the White Paper. It will be supplemented by the publication (foreseen in 1988) of Eurocodes to provide common technical specifications in the construction sector.

39. Later this year, the Commission will put forward further "new approach" proposals, in particular an important and far-reaching proposal concerning the safety of machinery. All these "new approach" directives take account of the objective enshrined in Article 100.A.3 of the Single Act which commits the Commission to tabling proposals based on a high level of health, safety, consumer and environmental protection.

40. As part of its strategy to prevent the creation of new technical barriers, the Commission also presented, in November 1986, two proposals for Directives aimed at extending the scope of the information and standstill procedure introduced in the fields of technical standards and regulations. The object of these draft directives is to extend the provisions of Directive 83/189/EEC to cover certain agricultural products, foodstuffs, medicinal products and cosmetics. This Directive requires prior notice to the Commission of proposed national rules thus enabling the Commission

to examine the national proposals for conformity to Community legislation before they come into force. The Directive is proving to be an essential tool for protecting the integrity of the internal market. Since it entered into force, some 294 draft national provisions have been notified to the Commission and their conformity with Community law checked; the Commission formally requested that modifications be made to 124 of these draft provisions.

41. In the field of harmonising industrial standards, the European Standards bodies, CEN and CENELEC, are at present working on mandates to develop some 30 new European Standards. Despite the increased financial support that the Commission has given to CEN and CENELEC, both bodies are encountering difficulties in coping with their greater workload. Additional financing may have to be found and made available in the not too distant future.

42. Later this year, CEN and CENELEC will be invited to adopt as European Standards common conditions and codes of practice put forward by the Commission for implementation by testing laboratories and certification and inspection bodies. This action forms part of the Community certification and testing policy: on the basis of such standards it will be possible for agreements on the mutual recognition of test results and certificates to be concluded sector by sector.

43. In the new technology sector, the Council in 1986 adopted a Directive introducing the common technical specifications of the MAC/Packet family of standards for direct broadcasting by satellite. It also adopted two Decisions: one on standardisation in the field of information technology and telecommunications; and one on the implementation of the first stage in the mutual recognition of type approval for terminal equipment.

44. Also in the field of new technology, the Commission put forward in February 1987 proposals for a Recommendation and a Directive on the coordinated introduction of public pan-European digital mobile telephone communications in the Community.

45. In the past year, the Council has adopted or taken decisions in principle on ten proposals on industrial products. The five most important proposals concerned high-technology pharmaceutical and medicinal products.

46. The adoption of this package of five proposals which will enter into force on 1 July 1987 constitutes a major step towards the establishment of a Single European market in pharmaceutical products. They will in particular facilitate the development and marketing of medicines produced by biotechnology; protect highly innovative pharmaceutical products where patent protection is inadequate; and delegate to the Commission the power to adapt Directives on the testing of pharmaceutical products for human and veterinary use in the light of technical progress.

47. For its part, the Commission in 1986 took three important initiatives to reduce the disparities between national regulations relating to prices of pharmaceutical products and the different social security systems. The first of these was a Communication setting out the Commission's interpretation of the compatibility with Article 30 of the Treaty of measures taken by the Member States concerning price control and reimbursement. The Communication is intended to be used as a guide for public authorities, indicating their obligations, and for economic operators, setting out their rights.

48. The second Commission initiative was a proposal for a Directive concerning the transparency of measures which govern the pricing of pharmaceutical products for human use and their

eligibility under national sickness insurance schemes. Thirdly, the Commission submitted to the Council in December 1986 a recommendation for a Decision authorising the Commission to enter into negotiations to enable the Community to accede to the Convention on the preparation of a European Pharmacopoeia concluded under the auspices of the Council of Europe. Accession to this Convention would speed up the standardisation of quality criteria for medicinal products.

Opening up the public procurement market

49. Public procurement has been identified by successive European Councils as a key area. The total value of government procurement including contracts awarded by firms in the public sector is estimated to be worth about 400 billion ECU per year in the Community as a whole. This vast market however is in effect closed to real competition at Community level. Only 2% of public procurement contracts in the Community are awarded to firms from other Member States and some 75% of contracts are awarded to national "champions" for whom the tenders are tailor-made.

50. The lack of open and effective competition in this field, is one of the most obvious and anachronistic obstacles to the completion of the internal market. The importance of opening up this market cannot be exaggerated.

51. In the White Paper timetable, the Commission envisaged a series of initiatives between 1987 and 1989 designed gradually to open up all public procurement to Community competition by 1992. In fact, the Commission has stepped up the tempo of this work and put forward its proposals more quickly than it had originally planned, in keeping with the calls for urgent action on public procurement made by successive European Councils in 1986.

52. As a first step, the Commission sent to the Council in June 1986 a Communication setting out its general policy orientations, together with a draft proposal to amend the "Supplies" Directive (77/62/EEC of 21 December 1976). On the basis of this proposal, the Council in December 1986 agreed a number of amendments, though less rigorous ones than those put forward by the Commission. The Parliament's opinion on this proposal is still awaited.

53. In December 1986, the Commission forwarded to the Council its proposal for a Directive amending the "Works" Directive (71/305/EEC) of 26 June 1971).

54. Taken together, these two proposals would improve substantially the transparency of public supplies and works contracts and so create conditions for a genuine opening-up of public procurement to intra-Community competition, including for the first time real opportunities for small and medium sized enterprises. They would correspondingly increase the effectiveness of the procedures for monitoring application of Community rules, and would improve the procedures for awarding contracts so as to restrict the excessive use made in the past of exemptions.

56. In its proposal to amend the "Works" Directive the Commission has included the measures it regards as necessary to strengthen adequately the present regime despite the fact that the Council had weakened the corresponding measures in the "Supplies" Directive.

57. The Commission has very recently agreed a series of further measures which it will present to the Council in the form of formal proposals later this year. These will include a draft Directive on enforcement procedures, to allow the Commission to intervene direct with the awarding authorities to suspend award proceedings; and would require Member States where necessary to

amend their court procedures so as to ensure that tenderers could appeal easily and effectively against impending awards which were clearly incompatible with Community law. Further proposals will ensure a gradual opening up of public procurement in four important sectors not covered by the existing Directives, namely telecommunications, transport, and the supply of energy and water.

58. The Commission looks to the Council to follow up the impetus given by the European Council to the objective of opening up public procurement and rapidly to take the decisions which industry and commerce have a right to expect.

Financial Services

59. Considerable progress has been achieved during the past year. All the proposals foreseen in the White Paper for 1986 were presented by the Commission before the end of the year.

60. In the banking sector, the Council adopted a Directive on bank accounts which will permit increased mutual understanding and comparison of the financial performance of banks in different Member States. This Directive will be completed by a proposal for a Directive on the obligations of branches of foreign banks regarding the publication of annual accounting documents, which will put an end to the practice, existing in many Member States, of requiring from such branches the publication of separate annual accounts.

61. The development of new methods of payment such as payment cards containing magnetic strips and microchips, involves questions of technology, infrastructure and usage rules and clearly has internal market implications. That is why the Commission, in a Communication to the Council early in 1987, announced initiatives towards the interoperability of card payment systems in the Community and their rules of use.

62. Mandates will be given to CEN-CENELEC to draft a set of European standards for identification and payment cards covering embossed characters, magnetic strip and microprocessor cards with maximum alignment with ISO standards, and to define standards for the specification of the records to be exchanged.

63. A code of conduct relating to electronic payments, via a terminal installed at the points of sale of traders or providers of service, will be published before the end of 1987.

64. As regards freedom of services in the insurance sector, work in the Council on the relevant proposals and in the Commission on the preparation of new directives had been suspended until the Court gave its judgement on the cases pending before it. This judgement was delivered on 4 December 1986.

65. In the case relating to co-insurance, the Court has ruled that there can be no requirement on the lead insurer to be established in or have an authorisation from the destination State. The Commission welcomes this decision and urges the Member States concerned to take whatever steps are needed to implement it as soon as possible.

66. Work has now also resumed in the Council in the light of the Court judgements on the basis of the draft Second Directive on Non-Life insurance with a view to reaching agreement on rules to facilitate the free provision of services in this sector. The Commission attaches great significance to this work and urges the Council to bring it to a successful conclusion as soon as possible during 1987.

67. In its judgements the Court has emphasised the need, given the special characteristics of the insurance sector, to ensure adequate protection for the consumer. The Commission is therefore considering what further harmonization is needed for this purpose in the insurance sector. One consequence of this is that the proposals foreseen in the White Paper for freedom of services for life insurance and compulsory motor insurance will now need further examination and it will not be possible to put them forward before 1988.

68. In the securities markets field, this year should see the adoption by the Council of a Directive on securities offer prospectuses as well as a Directive extending mutual recognition to stock exchange listing particulars. In addition, a proposal will be presented for a Directive governing the rules of investment advisers.

Transport

69. The Commission has this year submitted to the Council two proposals on the liberalisation of coach services. This was the sole White Paper proposal outstanding in the transport field though the Commission does intend this year to put forward an additional proposal to abolish all controls on means of transport at internal frontiers.

70. At the level of the Council, good progress was made in 1986 in the sea transport sector. A package of four measures was adopted in December 1986, which should lead to progressive liberalisation and strengthening of competition in this sector.

71. In other transport sectors, progress was less marked. On road transport of goods, the Council in 1986 adopted an overall 27% increase (15% nominal plus corrections) in the Community road haulage quota for 1987 and agreed conclusions to adopt in 1987 an

annual 40 per cent increase in the quota. The Commission's proposals for the liberalisation of inland shipping has not yet been adopted by the Council.

72. In July 1986, the Commission, using the powers afforded under Article 89 of the Treaty, took steps to ensure that the principles of fair competition laid down in Articles 85 and 86 are applied in the air transport sector and is currently engaged in a formal dialogue with ten companies about their current agreements and concerted practices. Although the Council agreed in March 1987 on the conditions to be attached to fares in the discount and deep discount zones, the major issues of capacity, market access and competition remain unresolved. The Commission expects the Council to take the necessary decisions before the end of June 1987.

Liberalisation of capital movements

73. Good progress was made in 1986. The first phase of the Commission's programme to liberalise capital movements was accomplished in November 1986 when the Economic and Financial Affairs Council adopted a Directive (86/566/EEC) which extends the obligation to liberalise to include long term commercial credits, transactions in securities not dealt with on a Stock Exchange (shares, bonds, UCITS) and the admission of company securities of one Member State to the capital markets of another.

74. The Commission expects to submit its proposals for the second phase of its liberalisation programme before the end of the year.

Intellectual and industrial property

75. A Directive concerning the legal protection of micro-circuits was adopted in December 1986. This was an important step. In addition to the 'security' that it will provide within the

Community for European semiconductor manufacturers, the Directive should also guarantee their access to the US protection system. This was the sole proposal in this field adopted by the Council in 1986.

76. The Commission will be presenting in 1987 a proposal on the patent coverage of biotechnology inventions. The promised Green Paper on copyright will also be presented during the year, and will cover copyright questions related to certain new technologies including software.

The removal of fiscal barriers

77. At the European Council in Milan in June of 1985, the Heads of State and Government asked Finance Ministers to examine on the basis of the White Paper any measures which might be necessary in the fiscal field for the achievement of the objective of a single market and the possible timetable for the application of those measures. To this end, the appropriate Council of Ministers (EcoFin) appointed a High Level Ad-hoc Group of representatives of Finance Ministers to examine the matter and report.

78. In June 1986, the report of this High Level Ad-hoc Group was submitted to the Council which broadly endorsed the Group's conclusion that the Commission's approach to the abolition of fiscal frontiers was the most suited to the completion of the internal market. The Council asked the Commission to submit detailed proposals on the rates and rate structure of indirect taxation and on the clearing system which is needed for the current allocation of revenue between the Member States. The Commission will submit these proposals shortly. The Council undertook in June 1986 to deal in the meantime with proposals already submitted covering the common basis of assessment of VAT and the common excise duty structures. Despite this, little hard progress in the fiscal field was made in 1986.

79. Worthy of particular note is the fact that the Commission's proposal - submitted in November 1985 - for a "standstill" to promote convergence in the number and level of VAT rates has never even been discussed at Council level. Also unadopted remains the proposal on special VAT schemes for small and medium sized enterprises including substantial increases in the VAT threshold levels, which the Commission put forward in 1986.

80. The Commission can only share the view expressed by the European Council at its meeting at the Hague in 1986 that a number of basic decisions need to be taken quickly in relation to the removal of fiscal barriers at the frontiers in order to achieve the goals set for 1992. Because of its inaction in the fiscal field in 1986, the onus on the Council to take positive decisions in 1987 has become even greater.

CONCLUSION

81. The successful completion of the internal market will be the Community's greatest single achievement since it came into being. Together with the Customs Union it will complete the basic fabric of economic unity which the Treaty of Rome set out to create. In the 30 years which have passed since the Treaty was signed, further important objectives have been added, but the pre-eminence of the Internal Market remains.

82. Success depends upon two things. It depends upon political will and on the ability to translate that political will into practical achievement.

83. The repeated declarations made by the Heads of State or Government and the Single European Act are clear evidence that the political will exists. But essential though it is, political will alone is not sufficient. The record of the Council of Ministers provides ample evidence of this fact. Left to their own devices Ministers of Agriculture and of Finance and their officials have not shown sufficient recognition of the fact that the clearly laid down 1992 target requires a major change in their outlook and in the pace at which they deal with internal market related dossiers. In marked contrast, the results produced by the Internal Market Council in the second half of 1986 were particularly good in relation to previous performance. This was the product of political determination at the very top backed up by positive action below. The inescapable conclusion must be that it is for the Heads of State or Government themselves to ensure that their administrations translate their own political will into positive tangible results.

84. What has happened is understandable but it must be put right. It is easy enough at the top political level to see the immense economic advantages which would flow from an integrated European

market. But when comes to the practical detail of individual proposals too often the vision is lost and national and sectoral interests take over. The lesson to be learned, quite simply, is that Heads of State or Government must involve themselves in the successful completion of the Internal Market programme and require their Ministers to respect what the European Council lays down. Unless they do, what is at present a serious but retrievable situation so far as the Council is concerned will get worse. There are difficulties immediately ahead due to the delay in entry into force of the Single Act and the need to get the new cooperation procedure with the Parliament working smoothly. But once through this patch of choppy water, it is essential that the Council of Ministers - in all its manifestations - significantly improve its performance.

85. In this respect it is important to bear in mind that the delays which have occurred do not seem to be due to fundamental opposition - from eg. economic, regional or sectoral interests - to the objective of completing the Internal Market. The contrary is true: the objective continues to enjoy the support of the large majority of the economic groups concerned, including Industry and the Trade Unions. A number of proposals currently on the Council's table are blocked, not because of political or economic problems linked to the substance of the proposals, but because of procedural difficulties (such as differences about legal bases; disagreement about delegation of powers of implementation to the Commission; conflicting priorities within the Council of Ministers; and so on). It is entirely within the power of the Community institutions to overcome these difficulties, particularly after the Single European Act is implemented.

86. The Parliament too - whose support for the objectives of the White Paper has been unflagging - must also look to its laurels. The pace at which the Parliament delivers its opinion is already

influencing the progress of work in the Council. This influence will become greater once the cooperation procedure enters into effect and as the number of proposals sent to the Parliament for its opinion increases. The Commission looks to the Parliament for its continued support and for its early opinion on internal market proposals.

87. By the end of next year, the Commission is required, under the Single European Act to report to the European Council on the progress made towards achieving the internal market by 31 December 1992.

88. The Commission hopes - and is entitled to expect - that by then it will be able to report that satisfactory and balanced progress has been achieved in all the sectors concerned. It regrettably cannot give such a report on the present occasion.

ANNEXES

INTRODUCTION

The following three annexes outline the present state of progress on implementing the programme and timetable annexed to the White Paper on completing the internal market and take account of developments since June 1985.

Annex 1 lists the proposals included in the White Paper timetable which have been adopted by the Commission and the Council up to 30 April 1987.

Annex 2 lists the proposals submitted by the Commission to the Council and the Parliament which have yet to be adopted by the Council

Annex 3 lists the Commission proposals still to be presented to the Council and the Parliament in the context of the completion of the internal market.

ANNEX I
1/5/87

WHITE PAPER INITIATIVES AND PROPOSALS
ADOPTED BY COMMISSION AND COUNCIL
UP TO 30 APRIL 1987

The following list shows the proposals included in the annex to the White Paper on the Completion of the Internal Market which have been adopted or partially adopted by both Commission and Council up to 30 April 1987. Numbers refer to the total of 55 Council adoptions which have taken place, (4 decisions having been taken on proposal no 7 below).

Those partially adopted will require further Council decision.

The observations under the "Comments" heading indicate the implementation periods foreseen for each decision and derogations, if any.

SUBJECT	ADOPTION DATE
<u>PART ONE : THE REMOVAL OF PHYSICAL BARRIERS</u>	
I. CONTROL OF GOODS	
1. Various controls	
1. Duty free admission of fuel contained in the fuel tanks of commercial motor vehicles : lorries and coaches COM(84)171, COM(86)383	PARTIALLY ADOPTED (coaches) 8/7/85 Dir.85/347 OJ L 183 of 16/7/85
COMMENTS : Entry into force : 1/10/1985 Proposal updated by COM(86)383 - lorries	
2. Single Administrative document (SAD) third country aspects	ADOPTED 8/7/85 Regul.1900/85 & 1901/85 EEC OJ L 179 of 11/7/85
COMMENTS : Entry into force : 1/1/1988	

3. Abolition of customs presentation charges

ADOPTED
9/6/86
Reg. 1797/86
OJ L 157 of
12/6/86

COMMENTS : Entry Into force 1/1/1988; derogations for Spain - and Portugal

4. Introduction of common border posts "banalisation" COM(86)524

PARTIALLY
ADOPTED
1/12/86
(TIR
aspect)
REG 3690/86
OJ L 341 of
4/12/86

COMMENTS : Entry into force : 1/7/87; no derogations foreseen

2. Veterinary and phytosanitary controls

5. Production and trade in milk

ADOPTED
5/8/85
Dir. 85/397
OJ L 226 of
24/8/85

COMMENTS : Implementation date : 1 January 1989

6. Live animals of the bovine species: amended eradication directives to provide for final eradication of brucellosis tuberculosis & leukosis in all Member States including Spain and Portugal

ADOPTED
22/12/86
Decision
87/58
OJ L 24 &
L 32 of
27/1 &
3/2/87
respectively

COMMENTS

Member States shall draw up eradication plans to be submitted to the Commission within nine months of the notification of Decision; the Commission after examination of the proposed plans and any amendments thereto, shall approve them according to the procedure of the Standing Veterinary Committee. On the dates fixed by the Commission in its decision of approval, Member States shall bring into force the national provisions required to implement the eradication plans.

7. Live animals of the porcine species : eradication of African swine fever in Spain, Portugal & Sardinia (Sardinian proposal still awaited) and Classical swine fever in the Community as a whole COM(86)555	PARTIALLY ADOPTED African swine fever aspect 16/12/86 DEC. 86/649 - Portugal DEC. 86/650 - Spain OJ L 382 of 31/12/86 Classical swine fever: financial aspect & certain measures - 7/4/87 DECs 87/230 & 87/231 OJ L 99 of 11/4/87
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COMMENTS

Concerning Decision 86/649, PORTUGAL to submit a reinforced plan to the Commission for the eradication of African swine fever and the restructuring of pig farms. Concerning Decision 86/650, SPAIN also to submit reinforced plan for the above-mentioned eradication scheme. No precise deadlines are mentioned in the decisions. The Commission must approve these plans, according to the procedure of the Standing Veterinary Committee which includes specific time limits, and follow the developments concerning the implementation of the eradication plan.

(A report must be made to the Committee at least once a year)

Decision 87/230 to apply from 1/1/1987

Decision 87/231 : Member States to enforce necessary measures to comply with decision not later than 31/12/87 and must inform the Commission thereof

8. Hormone growth promoters	ADOPTED 10/7/85 & 21/12/85 Dir 85/358 & 85/649 OJ L 191 of 23/7/85 & OJ L 382 of 31/12/85
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COMMENTS : Implementation date : 1/1/87 for Dir.85/358;
1/1/88 for Dir.85/649

9. Microbiological controls (meats, poultry, red meat)	ADOPTED 12/6/85 Dir 85/323 & 85/324 OJ L 168 of 28/6/85
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COMMENTS

Implementation date Dir. 85/323 : obligation to conform to terms of directive contains period not yet fixed
Implementation date Dir. 85/324 : as above

10. Medical examination of Personnel	ADOPTED 12 & 20 June 1985 Directives 85/325,85/326 85/327 OJ L 168 of 28/6/85
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COMMENTS

Implementation date Dir.85/325 : 1/1/86
 Implementation date Dir.85/326 : 1/1/86
 Implementation date Dir.85/327 : 1/1/86

11. Antibiotic residues	ADOPTED 16.9.86 Dir 86/469 OJ L 275 of 24/9/86
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COMMENTS

Implementation dates : 1 April 1986, 31 December 1987, 31
 December 1988

12. Control of residues	ADOPTED 16.9.86 Dir 86/469 OJ L 275 of 24/9/86
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COMMENTS

Implementation dates : as at No 12 above

13. Swine fever	ADOPTED 12/6/85 Dir. 85/320, 85/321 & 85/322 OJ L 168 of 28/6/85
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COMMENTS

Implementation Dir. 85/320 : 1/1/1986
 Implementation Dir. 85/321 : 1/1/1986
 Implementation Dir. 85/322 : 1/1/1986

14. Control of foot and mouth disease	ADOPTED 18/11/85 Dir.85/511 OJ L 315 of 26/11/85
COMMENTS	
----- Implementation date : 1/1/1987	
15. Amendment to Directive 77/93 (plant health) COM(84)288	PARTIALLY ADOPTED 28/2/85 Dir.85/173 OJ L 65 of 5/3/85
COMMENTS : Implementation dates : 1/1/85 and 1/3/85	
16. Proposal for fixing of maximum levels for pesticide residues in cereals and foodstuffs of animal origin	ADOPTED 24/7/86 Dir. 86/362 & 86/363 OJ L 221 of 7/8/86
COMMENTS : Implementation date : 30/6/1988	
17. Proposal to amend Directive 79/117/EEC on the prohibition of certain plant protection products (ethylene oxide)	ADOPTED 21/7/86 Dir. 86/355 OJ L 212 of 2/8/86
COMMENTS : Implementation date : 1/7/87	
18. Proposal for Directive on the fixing of guidelines for the evaluation of additives used in animal foodstuffs	ADOPTED 16/2/87 Dir. 87/153 OJ L 64 of 7/3/87
COMMENTS : Implementation date : 31/12/87	
19. Modification of Directive 72/461 on health problems affecting)Intra- Community trade in fresh meat and Directive 72/462 on health and veterinary inspection problems upon importation of bovine animals and swine and fresh meat from 3rd countries	ADOPTED 30/12/86 Dir.87/64 OJ L 34/87 of 5/2/87
COMMENTS : Implementation date : 1/1/88	

- Further alignment of additional plant health standards - third countries	ADOPTED 29/10/1986 Com. Dir. 86/547 OJ L 323 of 18/11/86
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COMMENTS

Directive to apply until 31 December 1989
(Member States to immediately inform Commission of all laws
etc adopted to implement Directive; Commission to inform
other Member States)

II. CONTROL OF INDIVIDUALS

20. Sixth Directive relative to exemptions in international travel: increase to 350 ECUs	ADOPTED 8/7/85 Dir. 85/348 OJ L 183 of 11/7/85
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COMMENTS

Entry into force : 1/10/1985; certain derogations for
Denmark, Greece and Ireland

21. Tax reliefs to be allowed on the importation of goods in small consignments of a non-commercial character - COM(83)730 & COM(84)372 (See No 23 on Annex 2)	ADOPTED 8/7/85 Dir. 85/349 OJ L 183 of 16/7/85
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COMMENTS : Entry into force : 1/10/1985

PART TWO : THE REMOVAL OF TECHNICAL BARRIERS

1. FREE MOVEMENT OF GOODS

1. New approach in technical harmonization and standards policy

2. Sectoral proposals concerning approximation of laws

2.1. Motor vehicles

 - Revision of braking directive 71/320

ADOPTED
23/12/1985
Com.Dir.
85/647
OJ L 380 of
31/12/85

COMMENTS

 Members States were required to bring into force the provisions necessary to comply with the Directive before 1 October 1986.

2.2. Tractors and agricultural machines

2.3. Food law

 22. General Directive on sampling and methods of analysis

ADOPTED
20/12/85
Dir.85/591
O.J. L 372 of
31.12.85

COMMENTS

 Member States to take necessary measures to conform to Directive 24 months after notification (which took place on 23.12.85)

23. Preservatives (modification)
 COM(81)712

PARTIALLY
ADOPTED
20/12/85
Dir. 85/585
O.J. L372 of
31.12.85

COMMENTS : Member States were to take necessary measures to conform to Directive by 31.12.1986

24. Emulsifiers (modification)	ADOPTED 24/3/86 Dir.86/102 O.J. L 88 of 3/4/86
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COMMENTS

Member States to take necessary measures to conform to directive 12 months after notification (which took place on 27/3/86); the modified legislation should then enter into force 2 years after notification of the directive

25. Coffee extracts chicory extracts (modification)	ADOPTED 19/12/85 Dir.85/573 O.J. L 372 of 31/12/85
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COMMENTS

Member States to take necessary measures
 (a) by 1/1/87 as far as trade in products that conform to present directive is concerned;
 (b) by 1/7/88 as far as trade in products that do not conform to present directive is concerned

26. Obligation to indicate Ingredients and alcoholic strength - COM(82)626	PARTIALLY ADOPTED 26/5/86 Dir.86/197 OJ L 144 of 29/5/86
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COMMENTS

Member States to modify (if necessary) their legislation in order to ensure that

- trade in products that conform to present directive can be permitted by 1/5/88
- trade in products that do not conform to present directive can be permitted by 1/5/89

27. Simulants (plastic materials in contact with foodstuffs)	ADOPTED 19/12/85 Dir.85/572 OJ L 372 of 31/12/85
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COMMENTS

Member States to take necessary measures to conform to present directive at the same time as measures are taken to implement directive 82/711

2.4. Pharmaceuticals and high-technology medicines

28. Proposal for Directive concerning the placing on the market of high-technology medicinal products incl. those derived from biotechnology	Adopted 22/12/86 Dir.87/22 OJ L 15 of 17/1/87
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COMMENTS : Member States to take necessary measures to conform to directive by 1/7/87

29. Proposal amending Directive 75/318/EEC concerning the testing of medical specialities	Idem DIR 87/19
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COMMENTS : Member States to take necessary measures to conform to directive by 1/7/87

30. Proposal amending Directive 81/852/EEC concerning veterinary medicinal products	Idem DIR 87/20
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COMMENTS : Member States to take necessary measures to conform to directive by 1/7/87

31. Proposal for a Council Recommendation concerning tests relating to the placing on the market of medical specialities	ADOPTED 9/3/87 OJ L 73 of 16/3/1987
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COMMENTS

No implementation period required since this is a recommendation

32. Proposal for a Council Directive amending Directive 65/65/EEC concerning medical specialities	ADOPTED 22/12/86 DIR 87/21 OJ L15 of 17/1/87
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COMMENTS : Member States to take necessary measures to conform to directive by 1/7/87

2.5. Chemical products

- | | |
|---|---|
| - Adaptation to technical progress of Directive 67/548 on classification, labelling and packaging of dangerous substances | ADOPTED
24/6/1986
Com. Dir.
86/431
OJ L 247
of
1/9/1986 |
|---|---|

COMMENTS

Member States to adopt and publish, before 1 July 1987, provisions necessary to comply with directive and inform Commission thereof, provisions to be applied by 31 December 1987

- | | |
|---|--|
| - Ammonium nitrate (fertilizers of high nitrogen content) | ADOPTED
8/12/1986
Com. Dir.
87/94
OJ L 38 of
7/2/1987 |
|---|--|

COMMENTS

Member States to take necessary measures to comply with Directive not later than 31 December 1987 and inform Commission thereof; Member States to communicate to Commission texts of provisions of national law which they adopt in this field.

- | | |
|--|--|
| 33. Council Directive relating to restrictions on the marketing and use of PCB's (polychlorinated biphenyls) | ADOPTED
1/10/85
DIR 85/467
OJ L269 of
11/10/85 |
|--|--|

COMMENTS

Member States were due to take the necessary steps to conform to the directive by 30/6/86

- | | |
|---|--|
| 34. Council Directive relating to "Restrictions on the marketing and use of asbestos" COM(79)419 & COM(83)556 | PARTIALLY
ADOPTED
20/12/85
DIR 85/610
OJ L375 of
31/12/85 |
|---|--|

COMMENTS

Member States to take necessary measures to conform to the directive by 31/12/87

35. Non-ionic detergents (modification of existing Directive)	ADOPTED 10/3/86 DIR 86/94 OJ L80 of 25/3/86
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COMMENTS

Member States are being allowed to maintain exceptions to the requirements concerning certain non-ionic agents included in detergents laid down by Directive 73/404, until 31/12/89

36. Membership of the European Agreement on detergents	ADOPTED on 12/12/85
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COMMENTS

The decision taken on 12/12/85 merely enables the Commission to commence negotiations for the Membership of the European Agreement on Detergents; therefore Implementation conditions are not applicable.

2.6. Construction and construction products

2.7. Other Items

37. Household appliances: airborne noise	Adopted 1/12/86 DIR 86/594 OJ L 344 of 6/12/86
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COMMENTS

To be Implemented by Member States 36 months after notification (which took place on 4 December 1986)

38. Tyre pressure gauge	ADOPTED 26/6/86 Dir.86/217 OJ L 152 of 6/6/86
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COMMENTS

Member States to take necessary steps to conform to directive 18 months after notification (which took place on 30 May 1986)

39. Hydraulic diggers (noise)	ADOPTED 22/12/86 Dir. 86/662 OJ L 384 of 31/12/86
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COMMENTS

Implementation period : 24 months after notification (which took place on 25/12/86)

NB : 6 years after implementation common noise levels to be adhered to

40. Protection of hotels against fire (proposal for a recommendation)	Adopted 22/12/86 Recommendation 86/666 OJ L 384 of 31/12/86
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COMMENTS

Member States to report to Commission, within 2 years, all national measures taken in accordance with the Recommendation

II. PUBLIC PROCUREMENT

III. FREE MOVEMENT FOR LABOUR AND THE PROFESSIONS

41. Comparability of vocational training qualifications	ADOPTED 16/7/85 Dec. 85/368 OJ L 199 of 31/7/85
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COMMENTS

Member States to submit to the Commission, 2 years after adoption of the decision, a report on its implementation in individual Member States

42. Cooperation between higher education and industry for advanced training relating to new technologies (COMETT)	ADOPTED 24/7/86 Dec.86/365 OJ L 222 of 8/8/1986
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COMMENTS

Implementation : preparatory phase 1986; operation of programme 1987-1989;
Commission to submit a report by 31/10/1988 on experience of programme and its continuation

43. Coordination relating to commercial agents	ADOPTED 18/12/86 DIR 86/653 OJ L 382 of 31/12/86
---	--

COMMENTS

Member States to take necessary measures to conform to directive by 1/1/90;
for IRELAND and the U.K. this deadline is extended to 1/1/94;
for ITALY, the section concerning the provisions on the ending of commercial agents contracts will be 1/1/93

44. Coordination of provisions in respect of certain activities in the field of pharmacy	ADOPTED 16/9/85 DIR 85/432, 85/432, & DEC. 85/434/EEC OJ L 253 of 24/9/85
---	---

COMMENTS

Re, DIR 85/432 Member States are to take the necessary measures to conform to the directive by 1/10/87;
Decision 85/434 concerned the creation of a Consultative Committee on training in the field of pharmacy - this will not be implemented before 1/10/87 - Member States will have to designate national experts and Council must take a decision.

45. Mutual recognition of diplomas in pharmacy	ADOPTED 16/9/85 Dir. 85/433 OJ L 253 of 24/9/85
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COMMENTS

Member States to take the necessary measures to conform to Directive by 1/10/87.
There will be a DEROGATION for GREECE : 10 years after entry into force the Commission must make proposals aiming at the extension of mutual recognition of diplomas to self-employed pharmacists

46. Specific training in general medical practice	ADOPTED 15/9/86 Dir. 86/457 OJ L 267 of 19/9/86
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COMMENTS

Member States should require the diplomas referred to in the directive by 1/1/95 at the latest

IV. COMMON MARKET FOR SERVICES

1. FINANCIAL SERVICES

1.1 Banks

47. Accounts of banks	ADOPTED 8/12/86 DIR 86/ 635 OJ L 372 of 31/12/86
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COMMENTS

Implementation required by 31/12/1990; facility for Member States to apply implementing rules for the first time for financial year accounts beginning 1993

- Recommendation on the setting up of a guarantee system of deposit within the Community	ADOPTED 22/12/1986 Com. Rec. 87/63 OJ L 33 of 4/2/1987
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COMMENTS : Implementation requirements do not apply since this is a Recommendation

- Recommendation on control of large exposures	ADOPTED 22/12/1986 Com. Rec. 87/62 OJ L 33 of 4/2/1987
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COMMENTS : Implementation requirements do not apply since this is a recommendation

1.2 Insurance

1.3 Transactions in securities

48. Collective Investment undertakings for transferable securities	ADOPTED 20/12/85 DIR 85/611 OJ L 375 of 31/12/85
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COMMENTS

Implementation required by 1/10/1989; Member States may grant additional period of 12 months to comply with those rules for UCITS existing on that date; facility for Greece and Portugal to postpone application up to 1/4/1992.

2 - TRANSPORT

49. Maritime transport:	PARTIALLY
1. freedom to provide services in the sea transport sector:	ADOPTED
(a) between M.States and between M.States and third countries	22/12/86
(b) within M.States	REGS: 1(a) 4055/86
2. application of Arts 85 & 86 of Rome Treaty to maritime transport	1(b) NOT adopted
3. unfair pricing practices	2 : 4056/86
4. Coordinated action to safeguard free access to cargoes in oceanic trades	3 : 4057/86 4 : 4058/86
COM(85)90	OJ L 378 of 31/12/86

COMMENTS

Entry Into force : REGS 4055 - 1/1/87
4056 - 1/7/87
4057 - 1/7/87
4058 - 1/7/87

3 - NEW TECHNOLOGIES AND SERVICES

V - CAPITAL MOVEMENTS

50. Liberalisation of units in collective investment under- takings for transferable securities	ADOPTED 20/12/85 DIR. 85/583 OJ L 372 of 31/12/85
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COMMENTS

Member States to take necessary measures to comply with
directive by 1/10/89;
DEROGATION for Portugal to 31/12/1990

51. Liberalisation of operations such as transactions in securities not dealt in on a Stock Exchange, admission of securities on the capital market and long-term commercial credits	ADOPTED 17/11/86 DIR 86/566 OJ L 332 of 26/11/86
--	--

COMMENTS

Member States to take necessary measures to comply with
Directive by 28/2/87;
Spain and Portugal may, in connection with the Act of
Accession, postpone liberalisation until respectively :

- 1/10/1989 and 31/12/1990 for transactions on units in
collective investment undertakings in transferable
securities,

- 31/12/1990 and 31/12/1992 for other transactions
liberalised

NB. It was announced on 25 February 1987 that GREECE, ITALY
and IRELAND have been allowed to extend DEROGATIONS in this
field (in accordance with Article 108 of the Rome Treaty) to
some of the newly liberalised operations up to:
end 1987 for Italy and Ireland and end 1988 for Greece
However, operations representing inflows of capital and long
term commercial credits are liberalised as from 28/2/1987

VI - CREATION OF SUITABLE CONDITIONS FOR
INDUSTRIAL COOPERATION

1. Company law

- | | |
|--|--|
| 52. Proposals for a Regulation
for a European Economic
Interest Grouping | ADOPTED
25/7/85
Reg. 85/2137
OJ L 199 of
31/7/85 |
|--|--|

COMMENTS

Member States to take necessary measures to conform to
regulation by 1/7/89

2. Intellectual and industrial property

- | | |
|---|--|
| 53. Legal protection of
micro circuits | Adopted
18/12/86
DIR.
87/54
OJ L 24
of
27/1/87 |
|---|--|

COMMENTS : Member States expected to enforce directive by
7/11/87 at the latest

3. Taxation (removing tax obstacles to cooperation
between enterprises)

VII APPLICATION OF COMMUNITY LAW

1. Transparency

- | | |
|---|---|
| - Commission Communication in relation
to Article 30 of the Rome Treaty
on price fixing and on sickness insurance
concerning pharmaceuticals | ADOPTED
1986
C. 86/1723
OJ C.310 of
4/12/1986 |
|---|---|

COMMENTS

Implementation requirements do not apply since this is a
Communication

PART III : THE REMOVAL OF FISCAL BARRIERS

1. V.A.T.

54. 13th VAT Directive concerning
tax refunds to persons not
established in the Community

ADOPTED
17/11/1986;
DIR. 86/560
OJ L 326 of
21/11/1986

COMMENTS : Entry into force 1/1/1988

55. 17th VAT Directive concerning
the temporary importation of
goods other than means of
transport

ADOPTED
16/7/85
DIR. 85/362
OJ L 192 of
24/7/85

COMMENTS

Entry into force : 1/1/1986;
DEROGATIONS for Germany and Greece : carryover of application
of certain articles

1 MAY 1987

ANNEX 2

PROPOSALS SUBMITTED BY COMMISSION TO COUNCIL IN
THE CONTEXT OF THE COMPLETION OF THE INTERNAL MARKET
WHICH STILL REQUIRE COUNCIL ADOPTION

- Proposals marked with an asterisk (*) were presented since the publication of the White Paper (14 June 1985)
- Proposals marked with two asterisks (**) are still before the European Parliament
- voting procedures under the terms of the Single Act are indicated in the Council column thus : U = unanimity;
QM = qualified majority;
SM = simple majority
- *Initiatives indicated in ITALICs were not included in the White Paper timetable*

SUBJECT	Date of Commission's proposal	Projected date of adoption by Council
PART ONE : THE REMOVAL OF PHYSICAL BARRIERS		
1. CONTROL OF GOODS		
1. Various controls		
1. Simplification of Community transit procedure: discontinuance of presentation of transit advice note and guarantee - COM(79)456 & COM(80)354	1979	1986 (U)
2. Duty free admission of fuel contained in the fuel tanks of commercial motor vehicles : lorries & coaches COM(84)171 updated by COM(86)383 (lorries)	1984 1986*	PARTIALLY ADOPTED 8/7/85 Dir.85/347 (coaches) 1987 (U)

3. Introduction of common border posts ("banalisation") COM(86)524	1986*	PARTIALLY ADOPTED (TIR aspect) Reg. 3690/86 1987** (QM)
2. Veterinary and phytosanitary controls		
4. Live animals of the porcine species : eradication of classical swine fever in the Community as a whole (financial aspect, modification of Directives 64/432, 72/461, 80/217 and 80/1095) : COM(86)555	1986*	PARTIALLY ADOPTED 7.4.1987 Decs 87/230 & 87/231 1987 (QM)
5. Production and trade in medicated feeding stuffs - COM(81)795 & COM(83)378	1981	1985 (QM)
6. Boar meat - COM(83)655	1983	1985 (QM)
7. Personnel responsible for inspection COM(81)504	1981	1985 (QM)
8. Acceptance for breeding purposes of purebred breeding animals of the bovine species COM(79)649	1979	1986 (QM)
9. Zootechnical standards applicable to breeding animals of the porcine species COM(79)785, modified by COM(86)659	1979 1986*	1987 (QM)
10. Imports of meat products from third countries (animal and public health) COM(84) 530, COM(86)658	1984 1986*	1987 (QM)
11. Aujeszky disease and swine vesicular disease COM(82)529	1982	1985 (QM)
12. Semen of animals COM(83)512, modified by COM(86)657	1983 1986*	1987 (QM)

13. Modification of Directive 77/99/EEC on meat products COM(85)678	1985*	1986 (QM)
14. Proposal to amend Directive 77/93 (plant health) COM(84)288	1984	PARTIALLY ADOPTED 28/2/85 Dir.85/173 1985 (QM)
15. Proposal for fixing of maximum levels for pesticide residues in feedingstuffs - COM(77)337	1977	1986 (QM)
16. Proposal to amend the annex of Directive 76/895/EEC concerning residues of pesticides in and on fruit and vegetables (ethoxyquin and diphenylamine) COM(82)883	1983	1985 (QM)
17. Proposal for the placing of plant protection products on the market COM(76)427	1976	1986 (U)
18. Proposal for the Improvement of Community systems of certification of seeds - COM(85)782	1985*	1986 (QM)
19. Harmonised health conditions for production and trade in food products of animal origin not covered by existing legislation : eggs COM(87)46	1987*	1988** (QM)
20. Amendment to Directive 80/215 Inspection of Intra Community trade in meat products COM(87)51	1987*	1987** (QM)
21. <i>Amendment to Directive 64/433 on health problems affecting Intra-Community trade in fresh meat</i> COM(86)532	1986*	1987** (QM)
22. <i>Amendment to Directive 72/462 on health and veterinary inspection problems upon importation of bovine animals and swine and fresh meat from third countries</i> COM(86)532	1986*	1987** (QM)

II. CONTROL OF INDIVIDUALS

23. Small consignments: exemption from value added tax on the final importation of certain goods : COM(86)383, updated by COM(87)21	1986*	1987** (U)
24. Directive on the easing of controls at Intra-Community Borders COM(84)749 & COM(85)224	1985	1985 (U)
25. Modification of Directive 83/183 on tax exemptions applicable to permanent imports from a Member State of the personal property of individuals (removals) COM(86)584 fin/2	1986*	1987** (U)
26. Proposal for a Directive amending for the first time Dir. 83/182 on temporary importation of certain means of transport (motor vehicles) COM(87)14	1987*	1987** (U)

PART TWO : THE REMOVAL OF TECHNICAL BARRIERS

1. FREE MOVEMENT OF GOODS

1. New approach in technical harmonization and standards policy

27. Proposal for the extension of information procedures on standards and technical rules (amendment to Directive 83/189) COM(87)52	1987*	1987** (QM)
28. Simple pressure vessels COM(86)112	1986*	1987** (QM)

2. Sectoral proposals concerning approximation of laws

2.1. Motor vehicles

29. Gaseous emissions - passenger cars COM(85)288	1985*	1985 (QM)
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30. Gaseous emissions-commercial vehicles COM(86)261	1986*	1987** (QM)
31. Diesel particulates - passenger cars - COM(86)273	1986*	1987** (QM)
32. Type approval of motor vehicles and their trallers - Directive 70/156 - COM(87)26	1987*	1988** (QM)
2.2. Tractors and agricultural machines		
33. Implementation of Directive 74/150 (weight and dimensions,driveshaft, engine stopping device, windscreen wipers, footrest) COM(87)194	1987*	1987** (QM)
34. <i>Modification of framework Directive 74/150 COM(86)777</i>	1986*	1987** (QM)
35. <i>Rollover protection structures (incorporating two pillars and mounted in front of the driver's seat) on narrow-track wheeled agricultural or forestry tractors COM(84)400; COM(86)776</i>	1984 1986	1987** (QM)
2.3. Food law		
36. General Directive on quick frozen foods - COM(84)489 & COM(85)514	1984	1985 (QM)
37. Flavourings - COM(80)286 & COM(82)166	1980	1985 (QM)
38. Extraction solvents - COM(83)626 & COM(85)79	1983	1986 (QM)
39. Preservatives (modification) COM(81)712	1981	PARTIALLY ADOPTED 20/12/85 Dir. 85/585 1985 (QM)
40. Infant formulae and follow-up milk (dietetic foods) COM(84)703, modified by COM(86)564	1984	1986 (QM)

41. Obligation to Indicate Ingredients and alcoholic strength - COM(82)626	1982	PARTIALLY ADOPTED 26/5/86 DIR.86/197 1985 (QM)
42. Modified starches - COM(84)726	1984	1986 (QM)
43. Food additives (in part modification of existing directives) COM(86)87	1986*	1986 (QM)
44. Materials and articles in contact with food (amendment) COM(86)90	1986*	1986 (QM)
45. Food for particular nutritional use (amendment) COM(86)91	1986*	1986 (QM)
46. Food labelling (amendment) COM(86)89	1986*	1986 (QM)
47. Jams COM(86)613	1986*	1987** (QM)
48. Fruit juices COM(86)688	1986*	1987** (QM)
49. Food Inspection COM(86)747	1986*	1987** (QM)
50. <i>Definition of spirituous beverages and aromatised wines</i> COM(82)328, COM(86)129	1982 1986*	1986 (QM)
2.4. Pharmaceuticals and high-technology medicines		
51. Price transparency in the prices of medicines and social security refunds COM(86)765	1986*	1988** (QM)
52. Membership of European Pharma- copoeia SEC(86)2010	1986*	1987 (QM)
2.5. Chemical products		
53. Council Directive relating to "Restrictions on the marketing and use of asbestos" COM(79)419 & COM(83)556	1979	PARTIALLY ADOPTED 20/12/85 Dir. 85/610 1985 (QM)

54. Classification, packaging and labelling of dangerous preparations - COM(85)364	1985*	1987** (QM)
55. Liquid fertilisers COM(86)704	1986*	1988 (QM)
2.6. Construction and construction products		
56. Construction products COM(86)756	1986*	1987** (QM)
57. <i>Tower cranes : permissible sound levels</i> COM(85)491	1986*	1987 (QM)
2.7. Other Items		
58. Safety of toys - COM(83)323, modified by COM(86)541 (includes chemical properties and electrical toys)	1983 1986*	1987** (QM)
59. Cosmetics - 4th modification to Directive 76/768 COM(87)74	1987*	1988** (QM)
60. Proposal for a Directive amending Directive 79/581 on consumer protection in the indication of the prices of foodstuffs COM(84)23, COM(87)160	1984 1987*	1985 (QM)
61. Consumer protection in respect of the indication of prices for non-food products COM(83)754	1983	1985 (U)
62. <i>Helicopter exhaust noise</i> COM(81)554	1981	1987 (QM)
63. <i>Proposal for directive on the approximation of Member State laws on products which are misleadingly defined and which could therefore undermine the safety of consumers - COM(86)499</i>	1986*	1987** (QM)
64. <i>Good laboratory practices - non-chemical tests</i> COM(86)698	1986*	1987** (QM)

65. Proposal modifying Directive 84/538 on lawn mower noise COM(86)682, COM(87)133	1986* 1987*	1987** (QM)
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II. PUBLIC PROCUREMENT

66. Modification of directives on public supplies COM(86)297	1986*	1987** (QM)
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67. Modification of directives on public works COM(86)679	1986*	1988** (QM)
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III. FREE MOVEMENT FOR LABOUR AND THE PROFESSIONS

68. Harmonisation of income taxation provisions with respect to freedom of movement of workers within the Community COM(79)737	1979	1985 (U)
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69. Transitional measures for access to activities in the technical field and for their exercise COM(69)334	1969	1985 (QM)
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70. Coordination of provisions in respect of the training of engineers COM(69)334	1969	1985 (U)
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71. Right of Establishment : Proposal for a Directive setting up a general system of mutual recognition of higher education diplomas - COM(85)355 & COM(86)257	1985*	1987 (QM)
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72. Right of residence for nationals of Member States not yet or no longer employed COM(79)215 & COM(85)292	1979	1985 (U)
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IV. COMMON MARKET FOR SERVICES

1. FINANCIAL SERVICES

1-1 Banks

73. Freedom of establishment and freedom to supply services in the field of mortgage credit - COM(84)730	1985	1988 (QM)
74. Reorganisation and winding-up of credit institutions COM(85)788	1985*	1987 (QM)
75. Proposal on the obligations of branches established in a M.S. by credit institutions and financial institutions having their head offices outside that M.S. regarding the publication of annual accounting documents COM(86)396	1986*	1987** (QM)
76. Harmonisation of the concept of own funds COM(86)169	1986*	1986** (QM)
1-2 Insurance		
77. Facilitation of freedom to provide services in insurance other than life insurance - COM(75)516 & COM(78)63	1975	1986 (QM)
78. Coordination of laws relating to legal expenses insurance - COM(79)396 & COM(82)43	1979	1987 (QM)
79. Credit insurance COM(79)459 & COM(82)255	1979	1988 (QM)
80. Insurance contracts COM(79)355 & COM(80)854	1979	1988 (QM)
81. Annual accounts - insurance undertakings COM(86)764	1986*	1989** (QM)
82. Winding up of insurance undertakings COM(86)768	1986*	1989** (QM)

1-3 Transactions in securities

83. Information to be published when major holdings in the capital of a listed company are acquired or disposed of COM(85)791	1985*	1988 (QM)
84. Coordination of the requirements for the drawing up, scrutiny and distribution of the prospectus to be published when securities are offered for subscription or sale to the public - COM(80)893, COM(82)441, COM(87)129	1981	1988 (QM)
85. UCITS Directive : jurisdictional clause COM(86)193	1986*	1986 (QM)
86. UCITS Directive : special measures concerning certain investments COM(86)315	1986*	1987 (QM)
87. Directive on Insider Trading COM(87)111	1987*	1989** (QM)
2 TRANSPORT		
88. Air transport : fares COM(81)590 & COM(84)72	1981	1985 (QM : subject to Art. 75(3))
89. Air transport bilateral agreements, arrangements and memoranda of understanding between Member States COM(84)72 amended by COM(86)677	1984 1986*	1986 (QM : subject to Art. 75(3))
90. Air transport : application of Article 35 EEC COM(84)72 COM(86)328	1984	1987** (QM : subject to Art. 75(3))

91. Road transport: organisation of the market (Community quota) for the carriage of goods by road between M. States : transitional and final stages COM(83)340, COM(86)595	1983 1986*	1986/88** (QM : subject to Art.75(3))
92. Inland waterways: goods and passengers. Freedom to provide services by non-resident carriers within a Member State COM(85)610	1985*	1989 (QM : subject to Art. 75(3))
93. Road transport : Goods Freedom to provide services by non resident carriers within a Member State COM(85)611	1985*	1988 (QM : subject to Art. 75(3))
94. Road transport : passengers Freedom to provide services by non-resident carriers within a Member State COM(87)31	1987*	1987** (QM : subject to Art. 75(3))
95. Maritime transport : goods and passengers : freedom to provide services in the sea transport sector within a Member State by non-resident carriers COM(85)90 (4 regulations already adopted by Council in December 1986)	1985	1986 (QM : subject to Art. 75(3)) PARTIALLY ADOPTED Regs 4055 to 4058
96. Road transport : common rules for the international carriage of passengers by road COM(87)79	1987*	1987** (QM : subject to Art.75(3))
3 - NEW TECHNOLOGIES AND SERVICES		
97. Broadcasting activities COM(86)146	1986*	1987** (QM)
98. <i>Proposal for recommendation and directive on pan European radiomobiles</i> COM(87)35	1987*	1987 (QM)

VI - CREATION OF SUITABLE CONDITIONS FOR
INDUSTRIAL COOPERATION

1. Company law

99. Fifth Company Law Directive (structure of public limited companies) COM(72)887 & COM(83)185	1973	1988 (QM)
100. Tenth Directive concerning cross-border mergers - COM(84)727	1985	1987** (QM)
101. Statute for a European Company COM(70)600 & COM(75)150	1970	1990 (U)
102. Proposal for 11th Company Law Directive to dispense branches of certain types of companies from publishing separate accounts COM(86)397	1986	1988** (QM)
103. Proposal for Council directive amending Dir.78/660/EEC on annual accounts and Dir.83/349/EEC on consolidated accounts as regards the scope of those directives (4th and 7th Co.Law directives) COM(86)238	1986*	1987 (QM)

2. Intellectual and Industrial property

104. Regulation on Community trade marks - COM(80)635 & COM(84)470.	1980	1987 (U)
105. First Directive to approximate the laws of Member States relating to trade marks - COM(80)635 & COM(85)793	1980 1985*	1987 (QM)
106. Regulation on the rules needed for implementing the Community Trademark regulation COM(85)844	1985*	1987 (QM)
107. Regulation on rules of procedure for the Boards of Appeal of the Community's Trade Mark office COM(86)742	1986*	1988 (QM)

108. Community trademark office - regulation on fees COM(86)731	1986*	1988 (QM)
3. Taxation (removing tax obstacles to cooperation between enterprises)		
109. Arbitration procedure concerning the elimination of double taxation COM(76)611	1976	1985 (U)
110. Common system of taxation applicable to parent companies and their subsidiaries COM(69)6	1969	1985 (U)
111. Common system of taxation of mergers, divisions and contributions of assets COM(69)5	1969	1985 (U)
112. Harmonization of taxes on transactions in securities COM(76)124	1976	1986 (U)
113. <i>Harmonization of M.S. laws relating to tax arrangements for carryover of losses of undertakings COM(84)404 and COM(85)319</i>	1984	1988 (U)

PART III : THE REMOVAL OF FISCAL BARRIERS

1. V.A.T.

114. Proposal for a Council Decision providing for a standstill ensuring : - no proliferation of VAT rates in Member States - no widening of the gap between VAT rates in each M.S. COM(85)606 modified by COM(87)17 (See no.123)	1985* 1987*	1986 (U)
115. 14th VAT Directive concerning deferred payment on importation COM(82)402	1982	1985 (U)

116. Proposal on special schemes for small business (Includes flat rate farmers proposal now no longer necessary) COM(86)444	1986*	1987** (U)
117. 7th VAT Directive : works of art, collectors' items, antiques and used goods - COM(77)735 & COM(79)249	1978	1986 (U)
118. 12th VAT Directive concerning expenditure on which tax is not deductible - COM(82)870 & COM(84)84	1983	1986 (U)
119. 16th VAT Directive concerning imports by final consumers of goods which have already borne tax in another Member State COM(84)318 & COM(86)163	1984	1986 (U)
120. 18th VAT Directive concerning the abolition of certain derogations (Article 28(3) of Directive 77/388/EEC - COM(84)649	1984	1986 (U)
121. 19th VAT Directive : miscellaneous supplementary and amending provisions of Directive 77/388/EEC COM(84)648	1984	1986 (U)
122. Directive on the stores of ships, aircraft and international trains COM(79)794	1980	1986 (U)
2. EXCISE DUTIES		
123. Proposal for a Council Decision providing for a standstill ensuring no introduction of new excise duties which give rise to border formalities COM(85)606 mod. by COM(87)17 (as No 114 above)	1985* 1987*	1986 (U)

124. Harmonization of the structure of excise duties on alcoholic drinks COM(72)225	1972	1985 (U)
125. Harmonization of the structure of excise duties on alcoholic drinks COM(82)153	1982	1985 (U)
126. Harmonization of the structure of excise duties on alcoholic drinks COM(85)150	1985	1985 (U)
127. Harmonization of the structure of excise duties on alcoholic drinks COM(85)151	1985	1985 (U)
128. Excise duty on wine - COM(72)225	1972	1986 (U)
129. Introduction of a third stage concerning the harmonization of the structure of cigarette duty - COM(80)69	1980	1986 (U)
130. Harmonization of the structure of excises on mineral oils COM(73)1234	1973	1986 (U)

ANNEX 3

1 MAY 1987

LIST OF COMMISSION PROPOSALS STILL TO BE PRESENTED TO COUNCIL BEFORE 31 DECEMBER 1992 IN THE CONTEXT OF THE COMPLETION OF THE INTERNAL MARKET - WHITE PAPER AND NON-WHITE PAPER

(1 asterisk indicates delay vis à vis White Paper timetable)

(Initiatives indicated in ITALICS were not included in the White Paper timetable)

Subject	Expected Date of Commission Proposal	Expected Date of Council Adoption
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PART ONE : THE REMOVAL OF PHYSICAL BARRIERS

I. CONTROL OF GOODS

1. Various Controls

Abolition of controls related to means of transport (goods and persons)	1987*	1987
Completion of work leading to full abolition of all remaining import formalities and controls on goods between member states: - statistical harmonisation	1987	1990
Full abolition of all remaining import formalities & controls on goods between M.S. Elimination of national protective measures and regional quotas.	1989	1989

2. Veterinary and phytosanitary controls

Creation of special veterinary fund to finance eradication schemes for tuberculosis, brucellosis and leukosis in the bovine species, classical swine fever in the Community as a whole and African swine fever in Sardinia, Spain and Portugal	1987*	1988
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First revision of the safeguard clause concerning the veterinary sector : the exporting Member State takes the appropriate measures subject to Community decision	1987*	1988
Formulation of directives concerning animal health problems relating to trade in: - live poultry, poultry meat and hatching eggs	1987*	1988
Formulation of directives concerning animal health problems relating to trade in: - dogs and cats (measures against rabies)	1987*	1988
Live animals of the bovine and porcine species : amend Directive 64/432 to provide for inspection and certification in herd of origin and, when necessary, reinspection at place of destination	1987*	1988
Products of animals of the bovine and porcine species amend Directives 72/461 & 80/215 to provide for inspection and certification at the place of production and re-inspection, in the case of suspicion of fraud at the place of destination	1987*	1988
<i>NB Proposal partially approved - amendment to Directive 80/215</i>		
Poultry products: amend Directive 71/118 to provide for inspection and certification at the place of production and re-inspection, in the case of suspicion of fraud at the place of destination	1987*	1988
Reinforcement of Community checks of application by on-the-spot Commission inspectors (budget proposal)	1987*	1988
Reinforcement of arbitration of disputes	1987*	1988
Application of Community veterinary action programme to control irregularities and fraud in the movement of animals and animal products	1987*	1988

Modification to the rules of frontier controls relating to welfare of animals in international transport in order to attain free movement	1988*	1989
Definition of the role of Community plant health Inspectorate (amending Directive 77/93)	1987*	1988
Amendments to Article 15 of Directive 77/93 (Improvements to the operation of safeguard provisions)	1987*	1988
Budget proposal enabling establishment of Community health Inspectorate	1987*	1988
Proposal for the modification of directive 76/895 (maximum levels for pesticide residues in fruit and vegetables)	1987*	1988
Proposal for a system of certification of reproductive materials in fruit plants	1988*	1989
Proposal for 4 year research programme into effective methods of controlling certain harmful organisms	1987*	1988
Live animals of the bovine species: formulate directives for eradication of contagious bovine pleuro-pneumonia in Portugal	1987	1988
Proposal for directive on trade in embryos of farm animals	1987	1988
Formulation of Directives on animal health problems relating to trade in live animals of the equine species	1988*	1989
Formulation of Directives on animal health problems relating to trade in live animals of the ovine and caprine species	1988*	1989
Formulation of Directives on animal health problems relating to trade in fish and fish products	1988*	1989
Proposals for the limitation of inspections to places of departure and checking of plant health certificates at the places of destination	1987	1988

Establishment of certain rules on liability in respect of plant health	1988*	1989
Brucellosis in small ruminants	1988	1989
Echinococcosis	1988	1989
Formulation of Directives concerning veterinary inspection problems relating to trade in animals not covered by existing Directives	1988	1989
Harmonised health and hygiene conditions for production and trade in shellfish and crustacea and preparation	1988	1989
Harmonised health and hygiene conditions for production and trade in fish and fish products	1988	1990
Harmonised health and hygiene conditions for production and trade in game meat, products and preparations	1988	1990
Pedigree animals not covered by existing Directives	1988	1989
Simplification of annexes in Directive 77/93/EEC (plant health)	1989	1990
Alignment of national standards and Intra-Community standards in plant health	1989	1990
Reduction of role of phytosanitary certificate in Intra-Community trade	1990	1991
Proposal for a system of certification in reproduction materials for decorative plants	1989	1990
Reinforcement of controls of harmful organisms especially in seed potatoes and in fruit plant reproductive material	1987	1989
Revision of labelling rules for foodstuffs drawn up in view of a uniform EEC label	1987	1988
Guidelines for checking requirements in connection with the approval of plant protection production	1987	1988

Extension of application Directives 66/401/EEC, 70/437/EEC and 70/458/EEC to seedlings	1987	1988
Proposal for creation of a European law on plant breeders	1987	1988
Harmonisation of control of foot and mouth disease	1990	1992
Harmonised health conditions for production and trade in food products of animal origin not covered by existing legislation <i>NB : Proposal partially approved by Commission : eggs aspect</i>	1990	1992
Second revision of the safeguard clause concerning the veterinary sector: The exporting Member State takes the appropriate measures in order to avoid specific measures in intra-Community trade	1991	1992
Pathogens in feedingstuffs	1991	1992
Application of health standards to national products	1991	1992
Suppression of veterinary certificates for animal products and simplification of certificates for live animals	1991	1992
Suppression of plant health certificates	1991	1992
<i>Foot and mouth disease : Community laboratory and Community Institute</i>	1987	1988
<i>Transport of milk in tankers</i>	1987	1988
<i>Directive on organic production of foodstuffs and marketing of organically produced foodstuffs</i>	1987	1988
<i>Rules relating to minced meat and similar</i>	1987	1988

II. CONTROL OF INDIVIDUALS

Directive on the control of the acquisition and possession of arms	1987*	1988
Directive on the approximation of drugs legislation	1987	1989
Directive on the coordination of rules concerning the status of third country nationals.	1988	1990
Directive on the coordination of rules concerning the right of asylum and the status of refugees	1988	1990
Directive on the coordination of national visa policies	1988	1990
Directive on the coordination of rules concerning extradition	1989	1991

PART TWO : THE REMOVAL OF TECHNICAL BARRIERS

I. FREE MOVEMENT OF GOODS

1. New approach in technical harmonisation and standards policy		
Proposal on machine safety	1987	1987
Earth moving equipment	1988*	1989
Radio Interferences	1987	1988
Lifting and loading equipment	1988*	1989
Medical equipment: electro medical implantables	1988	1988
Individual protective devices equipment	1987	1987
Textiles : care labelling	1990*	1991
Gas appliances	1988	1990

2. Sectoral proposals concerning approximation of laws

2.1 Motor vehicles

Revision of European test procedures for gaseous emissions : amendment of Directive 70/220 concerning air pollution (test procedure simulating extra-urban traffic conditions)	1987	1988
Revision of limit values for gaseous emissions of cars : amendment of Directive 70/220 (limit values for vehicles below 1400 cc)	1987	1988
Global assessment of protective characteristics of passenger cars in frontal and lateral impact	1988*	1989
Implementation of EEC type approval scheme for other motor vehicles (buses and coaches, motor cycles)	1989	1990

2.2 Tractors and agricultural machines

<i>Amendment of Directive 77/536 concerning roll-over protection structures (dynamic test)</i>	1987	1988
<i>Amendment of Directive 77/537 concerning the emission of pollutants from diesel engines</i>	1987	1988

2.3 Food law

General Directive on irradiation of foodstuffs	1987	1988
Additional labelling requirements (nutrition labelling)	1989	1990

2.4 Pharmaceuticals and high-technology medicines

Extension of Directives to medicinal products not already included	1987	1989
Amendment to Directive on veterinary medicines	1988*	1989
Pharmaceutical products: completion of work eliminating obstacles to free circulation of pharmaceutical products	1989	1990

Harmonisation of conditions of distribution to patients	1990	1991
Information for doctors and patients	1990	1991
2.5 Chemical products		
Secondary fertilizers	1987	1989
Oligo-elements in fertilizers	1988	1990
Method of analysis for secondary fertilizers and oligo-elements	1989	1991
2.6 Construction and construction products		
2.7 Other Items		
Metrology : certification completion of work	1988/89*	1988/90
Flammability of textiles	1989	1990
II. PUBLIC PROCUREMENT		
Improvement of implementation of public procurement directives	1987	1988
Opening up of public procurement in the excluded sectors : transport, energy, water and telecommunication	1987	1988
Public procurement in the field of services: opening up of markets for priority sectors	1987	1989
Public works procurement: additional harmonisation of procedures	1989	1990
Public procurement of services: other sectors	1989	1991
III. FREE MOVEMENT FOR LABOUR AND THE PROFESSIONS		
<i>Proposal adapting and amending existing directives on doctors, nurses, dentists veterinary surgeons and midwives</i>	1987	1988
Proposal concerning the elimination of cumbersome administrative procedures relating to residence permits.	1987	1988

Proposal concerning the introduction of a European 'vocational training card' proving the qualification of its holders	1989	1990
Assessment of the functioning of the general system of mutual recognition and possible proposal in order to improve it	1990	1991
IV. COMMON MARKET FOR SERVICES		
1. FINANCIAL SERVICES		
1.1 Banks		
Second directive on Coordination of credit institutions	1987	1989
1.2 Insurance		
Proposal for a Third Directive concerning motor liability insurance	1987	1989
Freedom to supply services in the motor liability insurance sector	1988*	1989
Freedom to supply services in the field of life insurance	1988*	1991
1.3 Transactions in securities		
Investment advisors	1987	1989
3. NEW TECHNOLOGIES AND SERVICES		
Gradual opening up of the market in information services	1987*	1988
V. CAPITAL MOVEMENTS		
Liberalisation of transactions concerning mortgages	1987*	1988
VI. CREATION OF SUITABLE CONDITIONS FOR INDUSTRIAL COOPERATION		
1. Company law		
Liquidation of companies	1987	1989

Proposal for a Directive on take-over bids	1987	1989
Proposal for a Directive on the relationship of undertakings in a group	1988	1990
Amendment to proposal for a Regulation on the Statute for a European Company	1988	1990
2. Intellectual and Industrial property		
Proposal on the site of the Community trademark office and its working language	1987*	1987
Proposal for a Directive on legal protection of biotechnological inventions	1987	1989
Proposal for a Directive to protect computer programs	1987	1989
PART THREE : THE REMOVAL OF FISCAL BARRIERS		
I. V.A.T.		
Passenger transport	1987*	1988
Approximation of VAT rates	1987*	1989
Abolition of fiscal frontiers (includes abolition of derogations with distortive effects)	1987*	1989
Establishment of a VAT Clearing House System	1987	1990
II. EXCISE DUTIES		
Harmonisation of consumption taxes on manufactured tobacco other than cigarettes	1987*	1988
Harmonisation of consumption taxes on cigarettes	1987*	1988
Common rate bands for all harmonised excise duties on alcoholic beverages	1987*	1988

Gradual abolition or reduction of excises not covered by the Common system and giving rise to border formalities	1987	1988/ 1990

Introduction of a linkage between national bonded warehouses for excise goods	1989	1990

<i>Common rate bands for all harmonised excise duties on mineral oils</i>	1987	1988
