

COMMISSION OF THE EUROPEAN COMMUNITIES

COM(81) 692 final

Brussels, 19 November 1981

Proposal for a
COUNCIL DECISION

concluding the Convention between the European Economic
Community and the United Nations Relief and Works Agency
for Palestine Refugees (UNRWA) on aid to refugees
in the Middle East

Proposal for a
COUNCIL REGULATION (EEC)

on the supply of sugar to UNRWA as food aid

(submitted to the Council by the Commission)

COM(81) 692 final

EXPLANATORY MEMORANDUM

INTRODUCTION

In this Communication the Commission proposes that the Council extend for 1981, 1982 and 1983 the aid given by the Community to the United Nations Relief and Works Agency for Palestine Refugees (UNRWA) under the multi-annual Convention concluded with that body on 12 June 1980 and covering the period 1 January 1979 to 31 December 1980.

To this end it is proposed that for 1981, 1982 and 1983 a Convention be concluded between the EEC and UNRWA to take over from the preceding Convention, with some amendments, for the three-year period in question. The Convention would cover an initial period (1981) and would be renewed annually for 1982 and 1983.

This Communication also proposes the adoption of a regulation concerning the supply of 6 086 tonnes of white sugar as food aid to UNRWA in each of the years covered by the new Convention.

I. STRUCTURE OF FOOD AID SUPPLIED TO UNRWA AND DISTRIBUTED BY THE AGENCY

UNRWA, whose mandate has been extended by the United Nations General Assembly until June 1984, implements two different programmes under the Leading of food aid (1) (which forms part of relief services that also embrace help with housing and assistance for people suffering particular hardship):

- the Basic Rations Programme;
- the Supplementary Feeding Programme.

These programmes are implemented in five different territories (Lebanon, Syria, Jordan, West Bank and the Gaza Strip).

1. Basic Rations Programme

Under this programme there are around 824 000 recipients. The number of recipients is at present governed by a ceiling (2) and the list of refugees is constantly updated, as the inclusion of each new recipient (e.g. a refugee child in need who is entitled to rations but is not receiving any because of the ceiling) depends on the removal of a former recipient on account of death, absence, employment, and so on.

(1) The Agency also organizes:

- i. an education programme (elementary, general and higher education), vocational training and university scholarships, involving around 314 000 pupils, 3 460 vocational training places and 360 study grants respectively. The number of instructors is 9 500;
- ii. a health service (preventive and curative medicine, immunization programme, PMI, school medical service). The Supplementary Feeding Programme is linked with this health service as part of the arrangements for monitoring, protecting and improving the standard of nutrition.

(2) It should be compared with the total number of refugees registered with UNRWA, namely 1 844 318 persons.

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The programme provides a monthly ration of flour (5 kg), oils and fats (0.375 kg) and sugar (0.6 kg) for each recipient. For the refugees in greatest need the flour ration is increased (to 10 kg).

The rations distributed come from contributions in kind from various donors (1), as UNRWA has halted purchases foodstuffs, on account of its budget deficit.

2. Supplementary Feeding Programme

This programme is designed for the most vulnerable among the refugees. As such it is closely linked with the health programme run by UNRWA. There are three aspects to the Supplementary Feeding Programme:

- (a) Distribution of hot meals and vitamins A and D in a hundred or so feeding centres on six days each week to children under eight and - subject to medical prescription - to older people (around 35 000 persons in all).

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- (1) Under the 1979-80 Convention, the Community's contribution to this programme was as follows:

73 400 tonnes of cereals,
12 000 tonnes of sugar,
6 935 tonnes of butteroil,
650 tonnes of skimmed milk powder.

These products are delivered cif and a flat-rate contribution of US \$35 per tonne is made to cover internal transport and distribution costs. The total estimated value of these contributions was around 22.87 million ECU.

(b) Distribution of whole or skimmed milk in milk distribution centres and PMI centres to children under three (this programme covers 50 000 children).

(c) Distribution of extra rations (mainly flour and butteroil) to pregnant women, nursing mothers and people who are sick.

It should be emphasized that this programme for the most vulnerable among the refugees is almost wholly Community-financed. The Community supplies foodstuffs (1) plus a cash contribution of around US \$3.5 million to help implement the programme (purchase of additional foodstuffs such as corned beef, pulses, local products and vitamins; upkeep of distribution centres; remuneration of staff responsible for implementing the programme).

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The implementation of these programmes in 1979 and 1980 by means of the allocations made under the current Convention (1979-80) is dealt with in Annex IV.

(1) For 1979 and 1980 the Community contributed to UNRWA the following:

- 6 600 tonnes of cereals,
- 1 600 tonnes of skimmed milk powder,
- 165 tonnes of butteroil,
- 172 tonnes of sugar,

(these products being delivered to the cif stage)

plus a total cash contribution of US \$6 866 000. The total value of the programme can be estimated at 6.92 million ECU.

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II. UNRWA'S REQUEST AND PROPOSED COMMUNITY RESPONSE

A. UNRWA's request for 1981, 1982 and 1983

In order to continue the programmes described above, UNRWA has requested the following quantities for 1981:

29 743 tonnes of wheat flour,
152 tonnes of milled rice,
1 632 tonnes of skommed milk powder,
3 900 tonnes of butteroil,
6 086 tonnes of sugar.

These quantities, which cover part of the Basic Rations Programme and also the Supplementary Feeding Programme (1), are similar to those requested in 1979 and 1980 and to those allocated under the 1979-1980 Convention. The reason for the increase in the request for skimmed milk powder (an additional 82 tonnes for the Basic Rations Programme) is that the number of recipients will be around 61 000 instead of 38 000 as in 1980.

The flat-rate contribution of US \$35 per tonne of product received under the Basic Rations Programme (around 38 060 tonnes) is unchanged.

(1) The distribution between the two programmes is as follows:

Basic Rations Programme:

27 593 tonnes of wheat flour,
732 tonnes of skimmed milk powder,
3 735 tonnes of butteroil,
6 000 tonnes of sugar

Supplementary Feeding Programme:

2 150 tonnes of wheat flour,
152 tonnes of milled rice,
900 tonnes of skimmed milk powder,
165 tonnes of butteroil,
86 tonnes of white sugar.

The quantities for the subsequent years (1982 and 1983) should be of a similar order of magnitude.

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The cash contribution for implementing the Supplementary Feeding Programme (US \$3 916 917) is 8.8% up over the 1980 contribution (US \$3 600 000). This limited increase is the result of a reduction - which will be maintained in 1981 (1) - in the scope of the programme implemented in 1980.

Analysis of the various items of expenditure financed by this contribution also shows that:

- i. the item for the purchase of foodstuffs (corned beef, tomato paste, pulses, burghol) is sharply higher: US \$367 000 in 1980 (2), US \$704 997 in 1981. It should be pointed out that the corned beef and tomato paste are of Community origin.
- ii. The item for the purchase of local products (fruit and vegetables) and vitamins is stable: US \$753 000 in 1980 and US \$776 000 in 1981.
- iii. The total for items directly benefiting the people being assisted will be US \$1 480 000 in 1981, equivalent to 37.81% of the total cost of the programme (3).

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- (1) If this reduction (age of recipients lowered from eight to six years) were maintained in 1982 and 1983, the cash contribution needed for the Supplementary Feeding Programme would be US \$4 242 000 in 1982
US \$4 667 000 in 1983.

However, UNRWA is considering requesting the restoration of the programme to its original level.

- (2) This figure is below that for 1979 (US \$594 000) for the reasons given in Annex IV: Implementation of the 1979-80 Convention.
- (3) Corresponding percentage in 1979: 35.13%
in 1980: 31.01%

iv. A fall in staff remuneration costs may also be noted:

US \$2 317 000 (1980) compared with US \$2 270 000 in 1981. These costs are accounted for mainly by the implementation of the programme of hot meals distributed on six days each week to children under six, using the products referred to above.

B. Proposed response to UNRWA's request

1. Products

The allocations of products for 1981 could be as follows (1):

- 40 000 tonnes of unprocessed cereals (corresponding to
29 743 tonnes of wheat flour and 152 tonnes
of milled rice),
- 1 632 tonnes of skimmed milk powder,
- 3 900 tonnes of butteroil,
- 6 086 tonnes of white sugar.

These quantities meet the request in full and represent, taking into account their delivery to the cif stage and the cash contribution of US \$35 for transport and distribution of products under the Basic Rations Programme, an estimated value at world prices of 18.64 million ECU and 32.35 million ECU at internal prices.

2. Financial aid

Given the trend of expenditure relating to the Supplementary Feeding Programme (limited growth, redistribution of different items), the annual cash contribution for 1981 could be set at US \$3 920 000 (2).

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- (1) These allocations are included, as regards the cereals, skimmed milk powder and butteroil, in the corresponding food aid programmes for 1981. Delivery to the cif stage and the flat-rate contribution (US \$35) will be charged against item 9240 (transport costs) in the 1981 budget.
 - (2) This contribution will be charged against item 9250 relating to the EEC-UNRWA Convention, to which funds will be transferred from the appropriation of 3 000 000 ECU entered in Chapter 100.

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Total aid from the European Economic Community to UNRWA would amount to:

22 000 000 ECU at world prices, and
36 477 000 ECU at internal prices

over the initial period of the new Convention (1 January - 31 December 1981).

3. Special nature of the proposed new Convention

The new Convention should cover a three-year period (1981, 1982 and 1983). In so far as the quantities of products, flat-rate contribution and cash contribution are concerned, it covers an initial period of one year (1 January - 31 December 1981). It would be extended on an annual basis with or without amendments - notably as regards allocations - until December 1983.

PROPOSED ACTION

The Commission considers that Community support for UNRWA should be continued and that the request that a new Convention be concluded for a three-year period (1981, 1982 and 1983) should be accepted. The Convention, covering an initial period from 1 January to 31 December 1981, would be extended on an annual basis until 31 December 1983 by agreement between the two parties. The Commission therefore proposes that the Council adopt the following decision, the text of which is attached:

Council Decision (EEC) concluding the Convention between the European Economic Community and the United Nations Relief and Works Agency for Palestine refugees (UNRWA) on aid to refugees in the Near East.

The Council should also adopt:

a Regulation on the supply of white sugar as food aid to the United Nations Relief and Works Agency for Palestine refugees (UNRWA).

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Proposal for a Council Decision concluding the Convention between the European Economic Community and the United Nations Relief and Works Agency for Palestine Refugees (UNRWA) on aid to refugees in the Middle East

EEC

The Council of the European Communities,

Having regard to the Treaty establishing the European Economic Community, and in particular Articles 43 and 235 thereof,

Having regard to the proposal from the Commission,

Having regard to the Opinion of the European Parliament,

Whereas the Community wishes to continue its programme of aid to Palestine refugees in the Middle East;

Whereas the Convention (1) on aid for such refugees approved on 21 April 1980 and concluded with the United Nations Relief and Works Agency for Palestine Refugees (UNRWA) expired on 31 December 1980;

Whereas a new Convention providing for contributions in kind and in cash over a period of three years should be concluded with UNRWA so that the Community's aid can continue to be provided as part of a comprehensive operation offering a measure of continuity;

Whereas the necessary powers were not provided for by Article 43,

HAS DECIDED AS FOLLOWS:

(1) OJ N° L 108, 26.3.1980, p. 55

Article 1

The Convention between the European Economic Community and the United Nations Relief and Works Agency for Palestine Refugees (UNRWA) on aid to refugees in the Middle East is hereby approved on behalf of the Community.

The text of the Convention is annexed to this Decision.

Article 2

Questions relating to the application of the Convention shall be treated by the Commission together with UNWRA.

Article 3

The President of the Council is hereby authorized to designate the persons empowered to sign the Convention in order to bind the Community.

Done at Brussels,

For the Council

The President

CONVENTION

BETWEEN THE EUROPEAN ECONOMIC COMMUNITY AND THE
UNITED NATIONS RELIEF AND WORKS AGENCY FOR PALESTINE
REFUGEES ON AID TO REFUGEES IN THE MIDDLE EAST

Article 1

Anxious to continue its programme of aid to Palestine refugees, the European Economic Community (hereinafter referred to as "the Community") hereby concludes this Convention with the United Nations Relief and Works Agency for Palestine Refugees (hereinafter referred to as "UNRWA") providing for contributions to UNRWA in kind and in cash for a three-year period, for use under the Basic Rations Programme and the Supplementary Feeding Programme.

Article 2

Basic Rations Programme

1. The Community shall supply to UNRWA for each year of this Convention specific quantities of wheat flour, skimmed milk powder, butteroil and sugar for use under the Basic Rations Programme. The quantities to be supplied for the initial period of the Convention are given in paragraph 1 of the Annex which forms an integral part of this Convention.
2. The Community shall be responsible for transport of the products to ports of unloading. Detailed arrangements shall be agreed between the two parties.
3. The Community shall pay to UNRWA the sum of US \$35 per tonne of each product delivered, as a contribution to the costs of internal transport and distribution in the period covered by this Convention. The amount to be paid for this purpose in the initial period of the Convention is given in paragraph 2 of the Annex which forms an integral part of this Convention.
4. UNRWA shall distribute the products as rations to Palestine refugees eligible for the Basic Programme, free of charge and for their own consumption.

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5. UNRWA shall send to the Community before 1 March of each year a report on the Basic Rations programme, notably on the use of the contributions made in kind and in cash under this Convention.

Article 3

Supplementary Feeding Programme

1. The Community shall supply to UNRWA for each year of this Convention specific quantities of wheat flour, milled rice, skimmed milk powder, butteroil and sugar for use under the Supplementary Feeding Programme. The quantities to be supplied for the initial period of the Convention are given in paragraph 1 of the Annex which forms an integral part of this Convention.
2. The Community shall be responsible for transport of the products to ports of unloading. Detailed arrangements shall be agreed between the two parties.
3. a) The Community shall pay to UNRWA for each year of this Convention a cash sum as a contribution to the costs of operating the Supplementary Feeding Programme. The cash sum to be paid for the initial period of the Convention is given in paragraph 2 of the Annex which forms an integral part of this Convention.

b) Part of this sum shall be spent on the purchase on the Community market of products to be used under the Supplementary Feeding Programme, notably the purchase of specific quantities of corned beef and tomato paste in each year of the Convention. The quantities of corned beef and tomato paste to be purchased in the initial period of the Convention are given in paragraph 3 of the Annex which forms an integral part of this Convention.

4. UNRWA shall distribute the products free of charge as prepared foods or drinks to Palestine refugees eligible for the Supplementary Feeding Programme. The skimmed milk powder may also be distributed in the form of powder in health centres.
5. Any products supplied in excess of requirements shall be used exclusively in other UNRWA programmes. Any cash paid in excess of requirements shall be transferred to UNRWA's general budget, provided agreement has been given by the Commission of the European Communities. In these circumstances the Community may reduce its contributions in kind or cash for the following year.
6. UNRWA shall send to the Community twice each year, before 1 March and 1 September, a report on the Supplementary Feeding Programme. This report shall cover:
 - operation of the programme, including the number, category and location of recipients and the services provided;
 - cost of the programme, including costs of staff and the purchase of foodstuffs and other materials;
 - use of Community contributions in kind and in cash.

Article 4

Care of products

UNRWA shall be responsible for transport and distribution of the products after delivery has been made. It shall exercise every care over the products and shall insure them against loss or damage to the extent that this is feasible. In case of loss or damage, whether or not covered by insurance, UNRWA shall replace the products so as to restore the Community's contribution, except in case of riots, civil commotions or armed conflicts, or of risks against which insurance could not have been effected on reasonable terms.

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Article 5

Information

UNRWA shall take all reasonable steps to inform the Palestine refugees and the authorities of the host countries of the aid received from the Community and from its Member States.

Article 6

UNRWA shall give every facility to any person nominated by the Community for the purpose of observing the Agency's receipt, storage and distribution of the Community's aid. UNRWA shall also provide such supplemental information as may reasonably be requested by the person so nominated.

Article 7

Any questions arising out of this Convention shall be settled between the two parties by consultation, at the request of either party.

Article 8

Duration of the Convention

This Convention shall cover a period of three calendar years (1981, 1982 and 1983). There shall however be an initial period under the Convention, beginning on 1 January 1981 and ending on 31 December 1981. The Convention may be prolonged by agreement between the two parties, with or without amendment, until 31 December 1983. If no decision to this effect has been taken by 31 December of the preceding year, application of the Convention shall be suspended until a decision is taken.

Article 9

This Convention is drawn up in two copies in the Danish, Dutch, English, French, German, Greek and Italian languages, each version being equally authentic.

ANNEX

1. Contributions in kind

Basic Rations Programme

27 593 t of wheat flour (equivalent to 36 700 t of unprocessed cereals)
732 t of skimmed milk powder enriched with vitamins
3 735 t of butteroil
6 000 t of white sugar

Supplementary Feeding Programme

2 150 t of wheat flour (equivalent to 2 860 t of unprocessed cereals)
152 t of milled rice (equivalent to 440 t of unprocessed cereals)
900 t of skimmed milk powder enriched with vitamins
165 t of butteroil
86 t of white sugar

2. Contributions in cash

: Basic Rations Programme

Sum paid per tonne of products received: US-\$35

Supplementary Feeding Programme

Cash contribution to operating costs of Supplementary Feeding Programme: Equivalent of 3 000 000 ECU in US \$

3. Foodstuffs to be bought on the Community market

corned beef 315,480 tonnes
tomato paste 20,880 tonnes

PROPOSAL FOR COUNCIL REGULATION (EEC)
ON THE SUPPLY OF SUGAR TO UNRWA AS FOOD AID

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,
and in particular Articles 43 and 235 thereof,

Having regard to the proposal from the Commission,

Having regard to the opinion of the European Parliament,

Whereas the United Nations Relief and Works Agency for Palestine Refugees
(UNRWA) has asked the Community to provide food aid in the form of white
sugar;

Whereas the white sugar required should be obtained on the Community
market;

Whereas, in view of the need to ensure regular supplies, it must, however,
be possible to purchase white sugar on the world market if need be;

Whereas to enable this aid to be used effectively the Community should
bear the cost not only of the sugar but also of transport to the port of
unloading and on to the final destination, plus distribution costs;

Whereas supplies should be obtained at the best price; whereas a tendering
procedure should be arranged for that purpose; whereas it may nevertheless
prove necessary in exceptional cases to use other procedures in order to
save time;

Whereas detailed rules for the implementation of this Regulation should be
adopted in accordance with the procedure laid down in Article 36 of Council

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Regulation (EEC) No 330/74 (1), as last amended by Regulation (EEC) No 1396/78 (2),

HAS ADOPTED THIS REGULATION :

Article 1

1. The following quantity of white sugar produced and in free circulation in the Community shall be made available to UNRWA as food aid :
- 6 086 tonnes under the 1980/81 sugar marketing year.
2. Should the said white sugar not be available on the Community market on normal terms, it may be purchased on the world market.
3. The sugar shall be delivered to the port of unloading following a tendering procedure. In exceptional circumstances other procedures may be used.
4. The tendering conditions and other arrangements for the implementation of this Article shall be adopted in accordance with the procedure laid down in Article 36 of Regulation (EEC) No 3330/74.

Article 2

For the purposes of Article 1, the Community shall bear:

- the cost of the sugar delivered to the port of unloading;
- the cost of transport to destination and the distribution costs.

(1) OJ No L 359, 31.12.1974, p. 1

(2) OJ No L 170, 27. 6.1978, p. 1

Article 3

The Commission shall make a lump-sum contribution to UNRWA to meet the expenditure referred to in the second indent of Article 2.

Article 4

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at

the

For the Council

The President

FINANCIAL MEMORANDUM

1. Relevant budget headings

Food aid programme:	items 9201) and related refund items under Title VI of the EEC budget
	9203	
	9211	
	9213	
Sugar food aid programme:	item 9221)
Transportation of food aid in the financial year:	item 9241	
Cash contribution:	article 925	

2. Description of the operation

Establishment of a new EEC-UNRWA Convention covering the allocation of foodstuffs and a cash contribution towards the feeding programmes for Palestine refugees.

3. Legal basis

(a) Cereals

1980 Food Aid Convention (in force until 30 Juni 1981).

(b) Skimmed milk powder and butteroil

Article 43 of the EEC Treaty and Regulation (EEC) No 804/68 of 27 June 1968 on the common organization of the market in milk and milk products.

(c) Sugar

Council Regulation (EEC) No 3330/74 on the common organization of the market in sugar (1), and in particular Article 19 thereof.

(1) OJ No L 359, 31.12.1974, p. 1

Proposal for a Council Regulation on the supply of sugar to UNRWA as food aid.

(d) Cash

Proposal for renewal of the EEC-UNRWA Convention.

4. Financial implications

(a) Cereals: annual quantities delivered: 40 000 t.

	Estimated cost at world prices		Export refund		Total cost (ECU)
	Cost/t	Cost (ECU)	Cost/t	Cost (ECU)	
I.					
Wheat 39 560 t	121.53 ECU	4 800 000	85 ECU	3 360 000	8 160 000
Rice 440 t (i.e. 220 t husked rice)	326.8 ECU	72 000	140 ECU	30 000	102 000
Total 40 000 t		4 872 000		3 390 000	8 262 000

(b) Milk products: annual quantities delivered: 1 632 t skimmed milk powder
3 900 t butteroil

	Estimated cost at world prices		Export refund		Total cost (ECU)
	Cost/t	Cost (ECU)	Cost/t	Cost (ECU)	
II.					
Skimmed milk powder 1 632 t	10.15 ECU	1 650 000	459 ECU	749 000	2 399 000
Butteroil 3 900 t	2 505 ECU	9 769 000	1 734 ECU	6 763 000	16 532 000

(c) Sugar - item 9221

6 086 t of white sugar: cost per tonne: 282.1 ECU
 estimated expenditure: 1 717 000 ECU (item 9221)
 export refund item (6401) 1 217 000 ECU
 2 934 000 ECU

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(d) Transport costs for delivery of products specified under (a), (b) and (c).

Costs to the cif stage :	<u>ECU</u>
- 29 895 t of flour and milled rice at 30 ECU/t	896 850
- 1 632 t of skimmed milk powder at 50 ECU/t	81 600
- 3 900 t of butteroil at 80 ECU/t	312 000
- 6 086 t of sugar at 50 ECU/t	304 300
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Total	1 594 750

plus payment of the flat-rate contribution of US-\$ 5/t (= 31.8 ECU) for a total quantity of 2 805 000 ECU.

(e) Cash contribution

In these circumstances, and taking into account the details given in the proposal, the 1981 contribution available according to budgetary appropriations is 3 000 000 ECU (1).

In all, the value of aid to UNRWA in 1981 will be 36 477 000 ECU.

5. Financing of expenditure

This Commission Communication to the Council does not entail any new expenditure : appropriations entered in the 1981 budget will cover all UNRWA-related expenditure.

6. Type of control to be applied

Financial Regulation of 21 December 1977 applicable to the general budget of the European Communities.

(1) At the first reading of the 1981 budget the Council entered an appropriation of 3 000 000 ECU in Chapter 100. A transfer to Article 925 will have to be requested immediately after transmission by the Commission of the draft Convention.

ANNEX 1

Palestine refugees and UNRWA

1. Population figures

Refugees registered with UNRWA (1980)	1 844 318 (1)
Refugees eligible for all services, including full rations (1980)	824 940
Living in camps (number of camps)	687 659 (61)

2. Breakdown of population by UNRWA sectors

Jordan	716 372
West Bank	324 035
Gaza Strip	367 995
Lebanon	226 554
Syria	209 362

3. Expenditure on aid by UNRWA

	(in US \$)
Education	111.93 million
Relief	41.32 "
Health care	32.12 "
Total	<u>185.37</u> "

(1) Cp. the estimated Palestinian population (3 500 000) and the estimated total of refugees and displaced persons (2 000 000).

ANNEX II

Conventions signed with UNRWA

First Convention (1972-75)

Signed 18 December 1972

Renewed for 1973/74 on 16 July 1973

Renewed for 1974/75 on 2 October 1974

Second Convention (1975-78)

Signed on 20 July 1976

Renewed for 1976/77 on 21 December 1978

Renewed for 1977/78 on 21 December 1978

Third Convention (1979-80)

Signed on 12 June 1980

(not renewable - the Convention is valid for the 1979-80 period)

ANNEX III
PROGRAMMES IMPLEMENTED BY UNRWA WITH CONTRIBUTIONS FROM THE EEC

Type of programme	Recipients Estimated number	Recipients and categories	Products and quanti- ties allocated	Financial contributions	Remarks
<u>Basic Rations Programme</u> 1. Standard	824 000	Registered refugees eli- gible for basic rations	Flour 27 593 t Butteroil 3 735 t Sugar 6 000 t	Delivery of pro- ducts cif plus contribution of US \$35	Contribution of US \$35 for inter- nal transport and distribution of products
2. <u>Groups in greatest need</u>	61 000 (1981)	Registered refugees en- titled to rations and classified as particularly vulnerable	In addition to part of the above products used for extra rations 732 t milk	Delivery of pro- ducts cif plus contribution of US \$35	Contribution of US \$35 (see above). Most vulnerable cases (patients, hardship cases, widows, etc.) receiving extra rations (10 kg flour)
<u>Supplementary Programme</u> 1. Hot meals	33 436 (1979)	Children be- low 8 years and patients in supplemen- tary feeding centres	2 150 t flour 900 t skimmed milk powder 165 t butteroil 152 t rice 86 t sugar	Delivery of pro- ducts cif plus around US \$3.6 million (in 1980) in cash	6 hot meals per week from products supplied by the EEC (cereals, milk, butteroil, sugar), corned beef, pulses, tomato paste and locally purchased fruit and vege- tables, plus distribution of vitamins A and D
2. Milk distribution	50 000	Children up to 3 years in PMI centres			The bulk of the skimmed milk powder supplied for the Supple- mentary Feeding Programme goes to this group
3. Extra rations	25 623 (1979/	Pregnant women, nursing mothers, tuberculosis sufferers not in hospital			This group receives mainly wheat flour (1 228 t) and butteroil (55 t)

ANNEX IV

Implementation of the 1979-80 Convention

Given the length of time taken to conclude the Convention for 1979 and 1980, products were supplied wherever possible on the basis of annual food aid programmes. However, this was not possible in the case of sugar and the products supplied for the Supplementary Feeding Programme, for which a regulation and the Convention were necessary.

Furthermore, the size of the cash contribution to the financing of the Supplementary Feeding Programme (US \$3 600 000 compared with initial expenditure of US \$4 006 000) caused UNRWA to take steps to reduce expenditure under this programme.

Nevertheless the implementation of aid can be regarded as having been at a normal level over the 1979-80 period taken as a whole, most of the quantities having been delivered by 31 December 1980.

1. Implementation of the Basic Rations Programme in 1979 and 1980

A. 1979

Shipments of flour in 1979 amounted to 27 313.787 t (see Annex IV A: Shipments). Given a total allocation of 27 593 t, delivery losses therefore represented around 1%.

Of this quantity, 20 282.759 t was used to feed 823 079 people (1) over a period ending 29 February 1980. The balance (7 031.028 t) was distributed to 325 556 people (2) in the period April-July 1980.

(1) Distributed as follows:

Lebanon	:	98 083 persons	:	3 045	t
Syria	:	99 571	"	:	3 034.949 t
Jordan	:	300 788	"	:	4 946.464 t
West Bank	:	122 200	"	:	3 555.550 t
Gaza	:	202 437	"	:	5 710.796 t

(2) Distributed as follows:

West Bank	:	123 269 persons	:	2 662.242	t
Gaza	:	202 237	"	:	4 368.786 t

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Shipments of butteroil amounted to 3 196.747 t (see Annex IV A: Shipments) out of an allocation of 3 200 t. A total of 1 527.181 t was distributed to 823 327 people (1) over a period ending 29 February 1980. The balance (1 669.566 t) was distributed to 824 500 recipients between April and July 1980 (2).

The stocks carried over (3% of the flour allocation and 52% of the butteroil) bridged the gap until the shipments for 1980 arrived in the summer (3).

The distribution of sugar amounted to 2.4 kg per recipient on account of the delay in delivery.

For the implementation of this programme (internal transport and distribution of products) UNRWA received a cash contribution of US \$1 069 868.69 which was calculated on the basis of the quantities of flour and butteroil delivered. A contribution of US \$209 012.09 was made for the same purpose in respect of sugar.

(1) Distributed as follows:

Lebanon	:	97 937 people	:	86.691 t
Syria	:	99 571 "	:	104.772 t
Jordan	:	300 735 "	:	850.133 t
West Bank	:	123 165 "	:	247 400 t
Gaza	:	201 919 "	:	238.185 t

(2) Distributed as follows:

Lebanon	:	97 687 people	:	185.406 t
Syria	:	99 334 "	:	198.464 t
Jordan	:	301 923 "	:	573.035 t
West Bank	:	123 269 "	:	269.844 t
Gaza	:	202 287 "	:	442.817 t

(3) Note: 158 t of butteroil from the Basic Rations Programme was used for the 1979 Supplementary Feeding Programme.

B. 1980

The Basic Rations Programme has been implemented for a similar number of recipients as and when supplies arrive (see Annex IV A: Shipments). So far an amount of US \$ 1 315 937,94 has been paid for the implementation of the programme as a flat rate contribution for each tonne of product received.

2. Implementation of the Supplementary Feeding Programme in 1979 and 1980

As no deliveries were made before 1980, the Agency kept the Supplementary Feeding Programme going by drawing on its stocks, which will be restored as and when deliveries are made.

A. 1979

Details of the implementation of this programme are given in Annex IV B: Balance sheet of the Supplementary Feeding Programme implemented by UNRWA in 1979. In this connection it may be noted that the distribution of butteroil under this programme (for which no provision was made prior to 1980) was carried out using quantities allocated under the Basic Rations Programme.

For the operation of this programme in 1979 (purchase of local products, corned beef (340 tonnes)(1), tomato paste (24 tonnes)(2), administrative costs), the Community made a cash contribution of US \$3 266 000. Expenditure actually incurred by UNRWA amounted to US \$3 358 846 (see Annex V A). A compensatory payment was made as part of the payments for 1979.

B. 1980

Shipments of products are under way (3) and will be completed in April 1981. The products will be used under conditions similar to those for the 1979 programme.

(1) From France

(2) From Italy

(3) 165 t of butteroil and 235 t of skimmed milk powder have already been delivered.

Maintaining the previous level of services provided would have required a cash contribution of US \$4 100 000 towards the purchase of additional products and operating expenses, but because the request was made at a late stage the planned contribution (US \$3 600 000) could not be increased. In order to make up the shortfall UNRWA reduced its purchases of corned beef (115 t) and cut staff costs. In addition, the age of the recipients was lowered from eight to six years. The programme should be back to normal as regards rations in 1981 and UNRWA envisages restoring it to its 1979 level in 1982 (age of recipients raised once more to eight years).

ANNEX IV A: Shipments

1979

Basic programme

Cereals (27 593 t)	SS Noni	6 079.949 t	Tartous	19. 9.79
	SS Natko Nodilo	4 946.464 t	Aquaba	10.10.79
	SS ashdod	2 200.277 t	Ashdod	11. 9.79
	SS Paros	997.850 t	Ashdod	11. 9.79
	SS Ayan	2 154.504 t	Ashdod	21. 9.79
	SS Ugur Isik	2 131.686 t	Haifa	23. 9.79
	SS Philipos D	3 086.109 t	Ashdod	9.10.79
	SS Ayan	1 732.838 t	Ashdod	25.10.79
	SS Ashdod	2 201.257 t	Ashdod	9.10.79
	SS Haciarif Kaptan	1 782.852 t	Ashdod	15.10.79
	<u>Total</u>	<u>27 313.786 t</u>		

Butteroil (3 200 t)	SS Rafaela	699.686 t	Aquaba	17. 9.79
	SS Peter Oltman	599.036 t	Lattakia	19.10.79
	SS Regina S	699.779 t	Aquaba	30.11.79
	SS Galila	150.000 t	Ashdod	4.11.79
	SS Diamond	1 048.246 t	Ashdod	7.11.79
	<u>Total</u>	<u>3 196.747 t</u>		

Sugar (1) (6 086 t)	SS Thiassi	2 077.550 t	Ashdod	9. 9.80
	SS Bergen	1 375.400 t	Lattakia	29. 8.80
	SS Rafaela	2 604.420 t	Aquaba	10. 9.80
	<u>Total</u>	<u>6 057.370 t</u>		

Supplementary Programme

Skimmed milk powder (700 t)	SS Nahost Kurier	10 t	Ashdod	2.11.80
	SS Thiassi	215 t	Ashdod	26.10.80
	SS Neukloster	150 t	Lattakia	17. 9.80
	SS Elpan	84.723 t	Aquaba	14. 9.80
	SS Galila	125 t	Ashdod	15. 9.80
	SS Crimitschau	114.900 t	Aquaba	1. 9.80
	<u>Total</u>	<u>699.623 t</u>		
Cereals	SS Bostonsand	2 123.793 t	Ashdod	26. 8.80

(1) The quantities for the supplementary programme (86 t) were included for delivery purposes.

1980

Basic Programme and supplementary programme

Cereals (1) 29 743 t flour	SS Marietta	2 816.800 t	Lattakia	23.8.80
	SS Eugenia S	3 705.182 t	Aquaba	30.8.80
	SS Odysseus	3 722.448 t	Ashdod	11.9.80
	SS Giant Pilot	3 982.600 t	Ashdod	12.10.80
	SS Alexanders Ismini	3 697.542 t	Aquaba	12.11.80
	SS Giant Pilot	1 829.950 t	Ashdod	2.12.80
	SS Diamond	1 122.632 t	Ashdod	5.12.80
	SS Galila	1 032.400 t	Ashdod	16.12.80
	SS Hind D	1 986.281 t	Tartous	20.12.80
	SS Yael	1 396.109 t	Ashdod	12. 2.81
	SS Salihuzunoglu	1 951.978 t	Ashdod	12. 3.81
	SS Alon	1 240.000 t	Ashdod	8. 5.81
	SS Alon'	910.000 t	Ashdod	25. 5.81

Total 29 393.922 t

Butteroil (3 900 t)	SS Salahallah	248.905 t	Lattakia	18. 8.80
	SS Allemagna	249.867 t	Aquaba	8. 9.80
	SS Neukloster	209.950 t	Lattakia	17.9. 80
	SS Patricia	459.150 t	Aquaba	27. 9.80
	SS Apus	529.430 t	Ashdod	11.10.80
	SS Neukloster	459.620 t	Lattakia	31.10.80
	SS Alexanders Ismini	714.388 t	Aquaba	12.11.80
	SS Topaz	775.000 t	Ashdod	30.11.80

Total 3 896.310 t

Milk	SS Pearlbay	223.967 t	Aquaba	17.10.80
	SS Alexanders Ismini	232.943 t	Aquaba	12.11.80
	SS Meteor II	195.000 t	Ashdod	29.12.80
	SS Raqefet	280.000 t	Ashdod	13. 1.81
	SS Donar	422.075 t	Ashdod	17.10.80
	SS Tor Felicia)	190.000 t	Lattakia	22. 1.81
	SS Merzaio Unia)		Lattakia	28. 2.81

Total 1 543.985 t

Sugar	SS Iktinos	1 191.332 t	Aquaba	26.1. 81
	SS Barada	1 430.800 t	Lattakia	22. 2.81
	SS Kapitan Petko Voivoda	995.486 t	Aquaba	7.5. 81
	SS Erikanaber	872.000 t	Ashdod	3. 3.81
	SS Sigal	107.500 t	Ashdod	4. 3.81
	SS Nahostkurier	1 002.500 t	Ashdod	15. 3.81
	SS Raqefet	463.000 t	Ashdod	22. 3.81

Total 6 062.618 t

(1) Plus 304 t of milled rice (1979 and 1980 programmes)
SS Nicole 132 t Aquaba 10.4.81 and SS Salih Uzunoglu 172 t Ashdod
12.3.81.

ANNEX IV B

BALANCE SHEET OF THE SUPPLEMENTARY FEEDING PROGRAMM IMPLEMENTED BY UNRWA IN 1979

Products	Categories of recipients	Number of recipients		Quantities distributed (t)	
		January-June	July-December	January-June	July-December
Flour	Hot meals	33 248	33 624	349	353
	Pregnant women and nursing mothers	21 059	24 473	569	661
	Patients	<u>665</u>	<u>778</u>	<u>40</u>	<u>47</u>
	Total	54 972	58 878	958	1 061
Rice	Hot meals	33 248	33 627	70	71
	Patients	<u>665</u>	<u>778</u>	<u>2</u>	<u>2.5</u>
	Total	33 913	34 405	72	73.5
Milk	Hot meals	33 248	33 627	67	68
	Children up to 3 years	<u>48 082</u>	<u>50 220</u>	<u>315</u>	<u>335</u>
	Total	81 330	83 847	382 (1)	403
Sugar	Hot meals	33 248	33 627	40	40
	Patients	<u>665</u>	<u>778</u>	<u>4</u>	<u>3</u>
	Total	33 913	34 405	44	43
Butteroil	Hot meals	33 248	33 627	50	50
	Pregnant women and nursing mothers	21 059	24 473	25	29
	Patients	<u>665</u>	<u>778</u>	<u>2</u>	<u>2</u>
	Total	54 972	58 878	77	81

In addition there were the local products purchased by UNRWA (value US \$573 936), vitamins (value US \$11 576), pulses (value US \$116 800), burghol (value US \$44 400), corned beef (value US \$12 300, purchased in France) and tomato paste (value US \$210 000, purchased in Italy).

(1) An additional 12 t of milk powder was used under the programme for distributing liquid milk in schools, which was suspended in mid-1979 on account of the reluctance of schoolchildren to drink liquid milk.

ANNEX V A

CASH EXPENDITURE UNDER THE 1979 SUPPLEMENTARY FEEDING PROGRAMME

	Hot meals US \$	Milk programme US \$	Extra rations US \$	Administration US \$	Total US \$
A. Purchase of					
(a) Corned beef - hot meal-quality	165 000				165 000
(b) Corned beef - protein supplement quality			247 300		247 300
(c) Tomato paste	21 000				21 000
(d) Pulses	116 800				116 800
(e) Burghol	44 400				44 400
Total of "A"	<u>347 200</u>		<u>247 300</u>		<u>594 500</u>
B.1. Other purchased food supplies					
(a) Local purchases (fresh fruit and vegetables)	573 936				573 936
(b) Vitamins	11 576				11 576
2. Other supplies	57 683	12 541	156	1 846	72 226
3. Premises					
(a) Rentals	10 225	2 447			12 672
(b) Maintenance	49 558	9 461			59 019
(c) Utilities and cleaning	6 302	412		119	6 833
4. Contractual services					
Principally baking of bread	49 357	23			49 380
5. Staff costs					
(a) Remuneration	1 421 300	295 006		272 344	1 988 650
(b) Travel costs and clothing	10 996	2 986		5 072	19 054
Total of "B"	<u>2 190 933</u>	<u>322 876</u>	<u>156</u>	<u>279 381</u>	<u>2 793 346</u>
C. Costs to be recovered from Jordan Government	(29 000)				(29 000)
Net total	<u>2 509 133</u>	<u>322 876</u>	<u>247 456</u>	<u>279 381</u>	<u>3 358 846</u>

ANNEX V B

REVISED ESTIMATE OF CASH CONTRIBUTION REQUIRED FOR THE 1980 SUPPLEMENTARY FEEDING PROGRAMME

	Hot meals US \$	Milk programme US \$	Extra rations US \$	Administration US \$	Total US \$
<u>A. Purchase of</u>					
(a) Corned beef - hot meal quality	-	-	-	-	-
(b) Corned beef - protein supplement quality	-	-	173 000	-	173 000
(c) Tomato paste	25 000	-	-	-	25 000
(d) Pulses	112 000	-	-	-	112 000
(e) Burghol	57 000	-	-	-	57 000
Total of "A"	<u>194 000</u>	-	<u>173 000</u>	-	<u>367 000</u>
<u>B.1. Other purchased food supplies</u>					
(a) Local purchases (fresh fruit and vegetables)	735 000	-	-	-	735 000
(b) Vitamins	18 000	-	-	-	18 000
2. <u>Other supplies</u>	55 000	18 000	-	4 000	77 000
3. <u>Premises</u>					
(a) Rentals	9 500	2 500	-	-	12 000
(b) Maintenance	35 000	5 500	-	-	40 500
(c) Utilities and cleaning	10 000	1 000	-	-	11 000
4. <u>Contractual services</u>					
Principally baking of bread	34 000	-	-	-	34 000
5. <u>Staff costs</u>					
(a) Remuneration	1 744 000	271 000	-	302 000	2 317 000
(b) Travel costs and clothing	8 000	2 000	-	7 000	17 000
Total of "B"	<u>2 648 500</u>	<u>300 000</u>	-	<u>313 000</u>	<u>3 261 500</u>
<u>C. Costs to be recovered from Jordan Government</u>	(25 000)				(25 000)
Net total	2 817 500	300 000	173 000	313 000	3 603 500

ANNEX VI

ESTIMATE OF CASH CONTRIBUTION REQUIRED FOR THE 1981 SUPPLEMENTARY FEEDING
PROGRAMME

	Hot meals US \$	Milk programme US \$	Extra rations US \$	Administration US \$	Total US \$
<u>A. Purchase of</u>					
(a) Corned beef - hot meal quality	153 530	-	-	-	153 530
(b) Corned beef - protein supplement quality	-	-	369 600	-	369 600
(c) Tomato paste	23 337	-	-	-	23 337
(d) Pulses	111 200	-	-	-	111 200
(e) Burghol	47 250	-	-	-	47 250
Total "A"	<u>335 317</u>		<u>369 600</u>		<u>704 917</u>
<u>B.1. Other purchased food supplies</u>					
(a) Local purchases (fresh fruit and vegetables)	764 000	-	-	-	764 000
(b) Vitamins	12 000	-	-	-	12 000
2. <u>Other supplies</u>	42 500	10 000	1 500	1 000	55 000
3. <u>Premises</u>					
(a) Rentals	9 500	3 500	-	-	13 000
(b) Maintenance	51 500	14 500	-	-	66 000
(c) Utilities and cleaning	7 000	1 000	-	-	8 000
4. <u>Contractual services</u>					
Principally baking of bread	61 500	-	-	-	61 500
5. <u>Staff costs</u>					
(a) Remuneration	1 624 500	344 000	-	301 500	2 270 000
(b) Travel costs and clothing	13 500	3 500	-	5 500	22 500
Total of "B"	<u>2 586 000</u>	<u>376 500</u>	<u>1 500</u>	<u>308 000</u>	<u>3 272 000</u>
<u>C. Costs to be recovered from Jordan Government</u>	(60 000)	-	-	-	(60 000)
Net total	2 861 317	376 500	371 100	308 000	3 916 917

ANNEX VII

UNRWA : ESTIMATES OF EEC CONTRIBUTIONS 1971-1980

	1971	1972	1973	1974	1975	1976	1977	1978	1979	1980	TOTAL
<u>COMMODITIES (t)</u>											
Cereals	4 500	21 945	20 000	20 000	25 000	25 000	35 000	41 460	40 000	40 000	272 905
in form of :											
Flour	2 980	11 765	11 184	13 117	14 241	17 842	25 984	30 743	29 743	29 743	187 342
Rice	-	3 240	2 412	150	171	85	171	221	152	152	6 754
Skimmed milk powder	-	-	1 100	1 600	2 000	700	-	700	700	1 550	8 350
Butteroil	-	-	2 000	2 000	3 000	3 000	3 200	3 240	3 200	3 900	23 540
Sugar	-	-	6 150	6 062	6 094	6 153	6 102	6 102	6 086	6 086	48 835
Estimated commodity value (US \$ '000)	240	1 441	4 614	12 479	10 334	10 554	12 596	13 454	14 600	16 480	95 692
<u>Cash contributions (US \$ '000)</u>											
Basic rations	-	50	107	110	167	221	972	1 118	1 287	1 329	5 361
Supplementary feeding	-	919	2 170	2 571	3 270	3 546	3 000	3 384	3 266	3 600	25 726
Education	-	-	-	8 881	-	-	-	-	-	-	8 881
Total cash	-	969	2 277	11 562	3 437	3 767	3 972	4 502	4 553	4 929	39 968
Total commodities and cash	240	2 410	6 891	24 041	13 771	14 321	16 568	17 956	19 153	21 409	135 660