

# **EUROPEAN PARLIAMENT**

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#### REPORT

of the Committee on Agriculture, Fisheries and Rural Development

on the Commission proposal for a Council regulation on the conclusion of the Protocol defining, for the period from 3 May 1990 to 2 May 1992, the fishing opportunities and financial compensation provided for in the Agreement between the European Economic Community and the Government of the People's Republic of Angola on fishing off Angola

(COM(90) 307 final)

Rapporteur: Mr Vasco GARCIA

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A Series. Reports - B Series Motions for Resolutions, Oral Questions - C Series Documents received from other Institutions (e.g. Consultations)

\* = Consultation procedure requiring a single reading

\*\*II

= Cooperation procedure (second reading) which requires the votes of a majority of the current Members of Parliament for rejection or amendment

\*\* | = Cooperation procedure (first reading)

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Parliamentary assent which requires the votes of a majority of the current Members of Parliament

# CONTENTS

	Pag	<u>je</u>
Proc€	edural page	3
Α.	Amendments to the Commission proposal	4
	DRAFT LEGISLATIVE RESOLUTION	5
В.	EXPLANATORY STATEMENT	5
Opin'	ion of the Committee on Budgets	9
Opin	ion of the Committee on Development and Cooperation	1

By letter of 10 August 1990, the Council consulted the European Parliament, pursuant to Article 43 of the EEC Treaty, on the Commission proposal for a Council regulation on the conclusion of the Protocol defining, for the period from 3 May 1990 to 2 May 1992, the fishing opportunities and financial compensation provided for in the Agreement between the European Economic Community and the People's Republic of Angola.

At the sitting of 10 September 1990 the President of Parliament announced that he had referred this proposal to the Committee on Agriculture, Fisheries and Rural Development as the committee responsible and to the Committee on Budgets and the Committee on Development and Cooperation for their opinions.

At its meeting of 18 and 19 September 1990 the Committee on Agriculture, Fisheries and Rural Development appointed Mr Vasco Garcia rapporteur.

At its meetings of 25-26 September 1990 and 28-29 November 1990 the committee considered the Commission proposal and draft report.

At the latter meeting the committee adopted the draft legislative resolution unanimously at the recommendation of the Subcommittee on Fisheries.

The following were present for the vote: Colino Salamanca, chairman; Borgo, Graefe zu Baringdorf and Killilea, vice-chairmen; Vasco Garcia, rapporteur; Bocklet, Dalsass, Funk, Görlach, Happart, Hory (for McCubbin), Lane, McCartin, Maher (for Vohrer), Marck, Mottola, Navarro, Ortiz Climent, Partsch (for de Falqui), Rothe, Santos Lopez, Scott-Hopkins (for Howell), Sierra Bardaji, Simmonds, Sonneveld, Stevenson, Thareau, Vazquez Fouz and Verbeek.

The opinions of the Committee on Budgets and the Committee on Development and Cooperation are attached.

The report was tabled on 4 December 1990.

The deadline for tabling amendments will appear on the draft agenda for the part-session at which the report is to be considered.

A

Commission proposal for a Council regulation on the conclusion of the Protocol defining, for the period from 3 May 1990 to 2 May 1992, the fishing opportunities and financial compensation provided for in the Agreement between the European Economic Community and the People's Republic of Angola

## Commission text1

**Amendment** 

(Amendment No. 1)
Article 2a (new)

In the last year of application of the Protocol, and before the conclusion of any agreement to renew it, the Commission shall submit to the Council and Parliament a report on the application and conditions of implementation of the Agreement, both from the scientific point of view and from the point of view of fisheries.

<sup>1</sup> For full text see COM(90) 307 final, OJ No. C181, 21.7.1990, p. 3

#### DRAFT LEGISLATIVE RESOLUTION

embodying the opinion of the European Parliament on the Commission proposal for a Council regulation on the conclusion of the Protocol defining, for the period from 3 May 1990 to 2 May 1992, the fishing opportunities and financial compensation provided for in the Agreement between the European Economic Community and the Government of the People's Republic of Angola

#### The European Parliament,

- having regard to the Commission proposal to the Council (COM(90) 307 final) $^1$ ,
- having been consulted by the Council pursuant to Article 43 of the EEC Treaty (C3-236/90),
- having regard to the report of the Committee on Agriculture, Fisheries and Rural Development and the opinions of the Committee on Budgets and the Committee on Development and Cooperation (A3-0353/90),
- 1. Approves the Commission proposal subject to Parliament's amendment and in accordance with the vote thereon;
- 2. Calls on the Council to notify Parliament should it intend to depart from the text approved by Parliament;
- 3. Asks to be consulted again should the Council intend to make substantial modifications to the Commission proposal;
- 4. Instructs its President to forward this opinion to the Council and Commission.

<sup>&</sup>lt;sup>1</sup> OJ No. C 181, 21.7.1990, p.3

#### B EXPLANATORY STATEMENT

The People's Republic of Angola possesses an Exclusive Economic Zone within its waters whose resources are of major importance both for Angola and for other users, especially the European Community.

The considerable extent of the Angolan continental shelf, the numerous major rivers which flow into Angolan waters, from the Zaire in the north to the Cunene in the south, and the existence of ascending (or, to use the technical term, 'upwelling') currents all combine to create, over a long stretch of coast, exceptional biological conditions for the development of marine species.

The existence of the Benguela cold current has a desertifying effect on the Angolan coastline, but also makes the waters rich in nutrients, favouring the food chains as well as the passage of migratory species, especially tuna and similar species.

This richness in nutrients has in recent years led to an excessive desire to exploit these resources, resulting in high levels of overfishing, in some cases involving the use of nets which severely damage the stocks. It is therefore essential to undertake an accurate assessment of the present state of the stocks; this calls for a considerable scientific effort to be made, including the creation of cooperation programmes with the Angolan institutions concerned with marine research and the training of Angolan fishermen and specialists in fisheries and marine biology.

The protocol defining the fishing opportunities off Angola is a renewal of the earlier protocol which was signed on 1 February 1989 and was in force until 2 May 1990. The recent evolution of the situation is as follows:

#### TABLE

	1990–92	1989-90	1987-90	
Shrimp vessels	24 vessels	39 vessels (May) 29 vessels (June) 22 vessels (Oct.)	120 GRT per month	
Catch possibilities	5500 tonnes shrimps and prawns - 500 tonnes shrimps	5000 tonnes shrimps (30%) and prawns (70%) 500 tonnes shrimps	10 000 tonnes shrimps and prawns (30% pink, 70% grey)	
Ocean-going tuna freezer boats	28 vessels	28 vessels	25 vessels	
Wet tuna boats	5 vessels	2 vessels (long-liners)		
Demersal trawlers (for exploratory fishing)	600 GRT per month (not exceeding 2 vessels)	1200 GRT per month (not exceeding 3 vessels)		
Financial compensation + funding of scientific and technical	15 850 000 ECU 800 000 ECU	7 925 000 ECU 400 000 ECU	12 050 000 ECU 350 000 ECU	
programmes + staff training and study grants	1 320 000 ECU	660 000 ECU	540 000 ECU	

Having been personally involved, for some ten years, in scientific research in Angola, the rapporteur welcomes the agreement signed with the Community as testifying to an increased interest in the area of research and vocational training.

He considers that it would have been desirable to take the opportunity to include support measures for small-scale fisheries, which are of major importance in tropical developing countries and provide an invaluable source of proteins for Angola.

The rapporteur recommends that the next agreement (to be negotiated in 1992) should include the small-scale fisheries sector, even though the waters to which the present agreement applies are outside the 12-mile limit (or the 6-mile limit, in the case of wet tuna boats).

With regard to the financial compensations, the provisions of the agreement appear to be balanced: out of a total budget of approximately 18 m ECU, 2 m ECU are allocated to scientific research and vocational training.

There is also a special contribution of 100 000 ECU for the purpose of improving the communications systems, to be paid by the owners of the shrimply vessels.

It should be recalled that the People's Republic of Angola is one of the ACI countries with which the Commission has signed the Lomé Convention. The indicative programme of Lomé III (1985-1990) for Angola was assigned the sur of 102 m ECU; the corresponding sum for Lomé IV (1990-1995) is 115 m ECU Over the period of Lomé III, no projects were implemented in the fisheries sector. For the period of Lomé IV, however, actions are planned to support small-scale fisheries, at an estimated cost of some 15 m ECU.

In the scientific field, attention should be drawn to the Community' cooperation in the computerization of the data concerning the crustacear fisheries, since this is a vital element in the assessment of resources whice are highly sensitive to ecological changes and to the fishing effort.

#### <u>OPINION</u>

#### of the Committee on Budgets

Letter from the chairman of the Committee to Mr COLINO SALAMANCA, chairman of the Committee on Agriculture, Fisheries and Rural Development

Luxembourg, 14 November 1990

Subject: Opinion of the Committee on Budgets on the Fisheries Agreement with Angola (COM(90) 307 - C3-0236/90)

Dear Mr Chairman,

At its meeting of 7 November 1990 the Committee on Budgets considered the above proposal.

As regards the budgetary allocation, the Committee on Budgets recalls that at this stage in the 1991 budgetary procedure, a specific heading has been set up in respect of fisheries agreements to finance scientific programmes, namely study grants under Heading B7-5022. If this decision is confirmed, the Commission will have to enter part of these appropriations in the heading in question.

The Committee on Budgets regrets that in general Parliament is not sufficiently well informed about fisheries agreements to enable it to play a more substantial role in this matter. The Committee on Budgets has therefore tabled an amendment to ensure that the Budgetary Authority is informed on an annual basis of progress in implementing the Agreement.

The Committee on Budgets approves the Agreement in question subject to the adoption of this amendment.

Yours sincerely,

(sgd) Miguel ARIAS CAÑETE

(sgd) Thomas von der VRING

#### **AMENDMENT**

Add the following recital:

Whereas it is important to ensure that the Budgetary Authority is better informed and the Commission should therefore submit an annual report on the state of application of this Agreement to facilitate decision-making during the annual budgetary procedure;

#### After Article 2

Add a new article:

The Commission shall submit a detailed report to the Budgetary Authority each year on the state of application of the agreement.

The following were present for the vote: von der Vring, chairman; Arias Cañete, draftsman; Goedmakers, Langes, Lo Giudice, Kellett-Bowman, arques Mendes, Miranda da Silva, Theato and Wynn.

#### OPINION

#### of the Committee on Development and Cooperation

 $\mbox{Mr}$  COLINO SALAMANCA, Chairman of the Committee on Agriculture, Fisheries and Rural Development

Letter from the Chairman of the Committee on Development and Cooperation to

Strasbourg, 21 October 1990

Subject: Proposal for a Council regulation (EEC) on the conclusion of the Protocol defining, for the period from 3 May 1990 to 2 May 1992, the fishing opportunities and financial compensation provided for in the Agreement between the European Economic Community and the Government of the People's Republic of Angola on fishing off Angola (COM(90) 307 final)

Dear Mr Colino Salamanca,

At the meeting of 17 October 1990, the Committee on Development and Cooperation considered the above proposal and adopted the following opinion in the form of a letter.

The Committee on Development would draw the attention of the Committee on Agriculture, Fisheries and Rural Development to its previous reports and opinions on other fisheries agreements concluded with various countries of the ACP area, in particular the GUERMEUR report on fisheries agreements with the developing countries, adopted by the European Parliament on 19 February 1987<sup>1</sup>. The committee believes that the report by Mr GUERMEUR must constitute the basic frame of reference for all agreements of this nature.

The Committee on Development has always stressed the need for fisheries agreements to be concluded with the ACP countries which are of benefit both to the countries of the ACP area and to the countries of the EEC. Legally, the fisheries agreements are commercial agreements, but this committee has insisted that they should have a development component, in the sense that they should cover matters such as the financing of scientific and technological programmes in the fisheries sector, awards, the landing of a percentage of catches in the country of origin, the employment of local crews, as well as other matters not yet covered by fisheries agreements: the transfer of fisheries technology, joint ventures, ex post assessment, regional aspects, etc.

18 October 1990

<sup>&</sup>lt;sup>1</sup>DOC. A2-204/86; OJ C 76, 23.2.1987

#### The Committee on Development and Cooperation,

taking into account of the above factors and drawing attention to the absence of a Commission report assessing the results of the previous fisheries agreement with Angola,

- 1. Points out that the fishing rights are virtually the same as those of the previous agreement but that under the present agreement there has been hardly any increase in financial compensation.
- Welcomes the fact that the amount earmarked for technical training and study grants has been increased significantly by comparison with the previous agreement.
- 3. Welcomes also the fact that catches of shrimps and prawns and crab have been limited.
- 4. Regrets that no provision has been made in the present fisheries agreement with Angola for the following:
  - a. The possibility of creating joint ventures in connection with local processing, marketing and boat-building; points out once again that joint ventures are an excellent vehicle for technology transfers and the flow of capital.
  - b. regional measures, including regional research and exploitation of resources, the financing of regional training centres for the fishing sector, a regional awards policy, etc.
- 5. Calls once again on the Commission to study the possibility of concluding regional fisheries agreements with the countries of this area.
- 6. Requests the Commission to submit in due course a report assessing the present fisheries agreement with a view to adapting it satisfactorily to the interests of the People's Republic of Angola and of the Community's vessels.
- 7. Calls on the Commission to see to it that vessels flying the flags of the Community Member States comply with each and every contractual clause of the present agreements.
- 8. Requests that the EP be involved in the fisheries agreement negotiation process by means of a procedure that enables it to be informed of the proposals put forward, so that it can then make its position clear before the Commission receives its negotiating brief from the Council.
- 9. Requests that the EP committee responsible be informed of the progress of the negotiations so that it can make its views known to the Commission.

### Requests the Committee on Agriculture:

- . To take account of this opinion of the Committee on Development and Cooperation when drawing up its report.
- . To approve the proposal.

(sgd) Henri SABY

The following were present at the time of the vote: Saby, chairman; Belo and Bindi, vice-chairmen; Arbeloa, Hermans, Magnani Noya, Mendes Bota, Morris, Perschau, Pons, Schmidbauer, Simons and Telkämper.