

European Communities

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EUROPEAN PARLIAMENT

# Working Documents

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DOCUMENT 2-1781/84

## Report

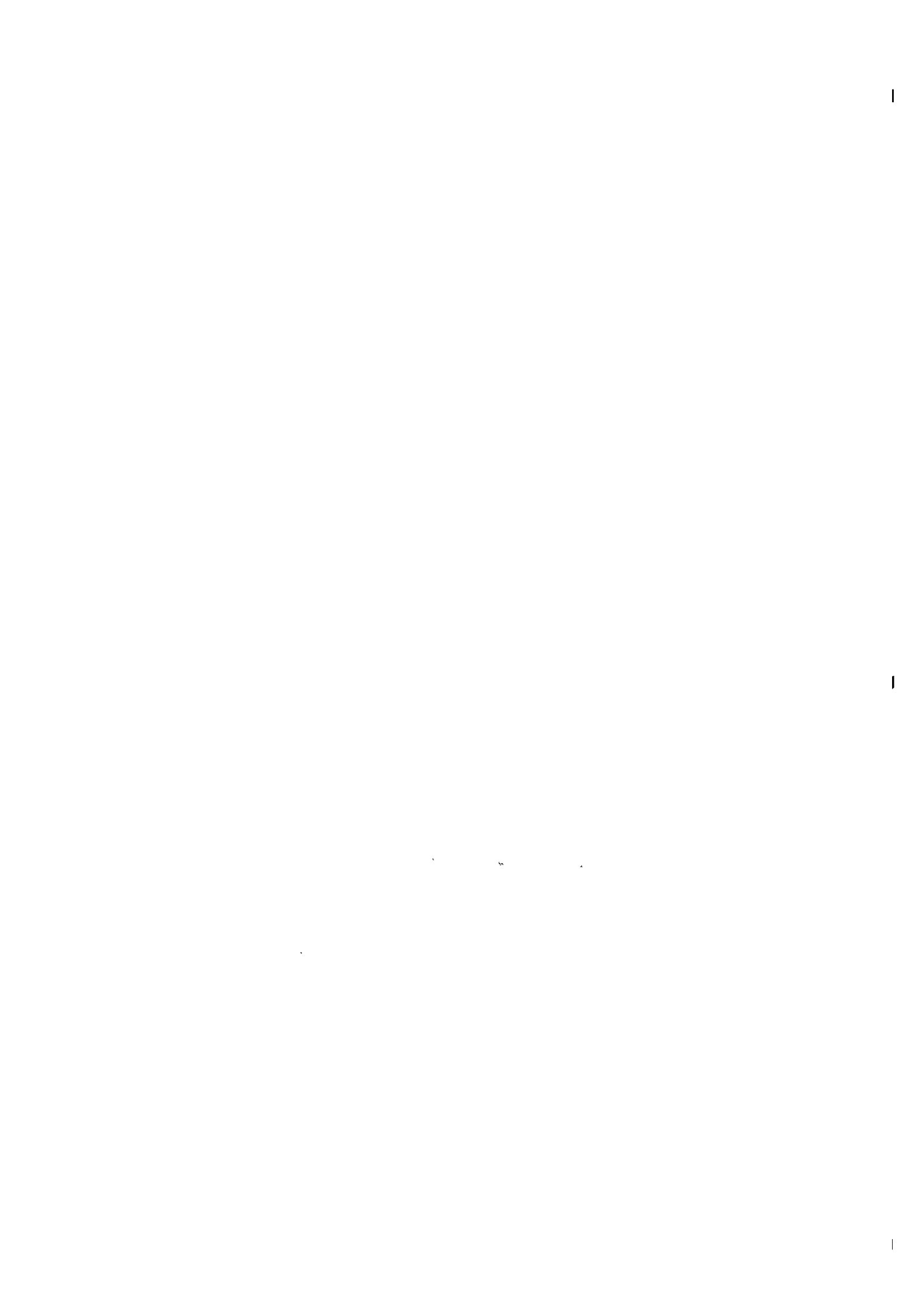
drawn up on behalf of the Committee on Development  
and Cooperation

on the conclusion of the Third Lomé Convention

Part A: Motion for a resolution

Rapporteur: Mr R. COHEN

PE 95.670/fin.A  
Or. EN/DE/FR



By letter of 13 November 1984, the Committee on Development and Cooperation requested authorization to draw up a report on the conclusion of the Third ACP-EEC Convention of Lomé.

In the session of the European Parliament on 14 January 1985 the committee was authorized to report on this subject.

On 21 November 1984, the Committee on Development and Cooperation appointed Mr COHEN rapporteur.

At its meetings of 16 January 1985, 25 February 1985 and 27 February 1985 the Committee on Development and Cooperation considered the draft report. It unanimously adopted the motion for a resolution as a whole on 27 February 1985.

The following took part in the vote: Mrs Focke, chairman; Mr Bersani, vice-chairman; Mr Cohen, rapporteur; Mr Avgerinos (deputizing for Mr Saby); Mr Baget Bozzo, Mrs Barbarella (deputizing for Mr Pajetta); Mrs Cassanmagnago Cerretti; Mrs Cinciari Rodano, Mrs Daly, Mrs De Backer-Van Ocken, Mr Debatisse (deputizing for Mr Michelini); Mrs Dupuy (deputizing for Mr Guerneur); Mr Fellermaier, Mrs Flesch, Mr Guarraci (deputizing for Mr McGowan); Mr Hapsburg (deputizing for Mrs Rabbethge); Mrs Heinrich, Mrs Jackson (deputizing for Mr Simpson); Mr Jackson, Mr Lagakos (deputizing for Mrs Buchan); Mr Luster, Mrs Pantazi, Mr Papoutsis (deputizing for Mr Loo); Mrs Pery, Mr Pirkl, Mr Schmid (deputizing for Mr Balfe); Mrs Schmit, Mr Staes (deputizing for Mr Verbeek); Mr Toksvig (deputizing for Mr de Courcy Ling); Mr Trivelli; Mr Ulburghs (deputizing for Mr Pannella); Mr Vergeer, Mr Wawrzik.

The report was tabled on 1 March 1985.

The deadline for tabling amendments to this report will be indicated in the draft agenda for the part-session at which it will be debated.

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The Committee on Development and Cooperation hereby submits to the European Parliament the following motion for a resolution together with explanatory statement

MOTION FOR A RESOLUTION

on the conclusion of the Third Lomé Convention

The European Parliament,

- A. having regard to the report of the Committee on Development and Cooperation (Doc. 2-1781/84),
- B. having regard to its previous resolutions, in particular its resolutions
  - on
    - I. a recommendation from the Commission of the European Communities to the Council for a Regulation on the conclusion of the second ACP-EEC Convention of Lomé
    - II. a proposal from the Commission of the European Communities to the Council for a Decision on the association of the overseas countries and territories with the European Economic Community<sup>(1)</sup>,
  - on the European Community's policy towards developing countries (the memorandum of the Commission of the European Communities on the European Community's development policy - COM(82) 640 final)<sup>(2)</sup>,
  - on the context of the future ACP-EEC Convention to follow Lomé II<sup>(3)</sup>,
  - on the outcome of the proceedings of the ACP-EEC Joint Committee and Consultative Assembly<sup>(4)</sup>,

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(1) Rapporteur: Mr Wawrzik, OJ No. C 216 of 15.12.1980, p.69

(2) Rapporteur: Mr C. Jackson, OJ No. C 242 of 12.9.1983, p.104

(3) Rapporteur: Mr Irmer, OJ No. C 277 of 17.10.1983, p.146

(4) Rapporteur: Mr Sablé, OJ No. C 216 of 15.12.1980, p.79

- on the European Community's contribution to the campaign against hunger in the world<sup>(1)</sup>,
  - on the assessment of Community development policies and the role of the European Parliament<sup>(2)</sup>,
  - on the medium and long-term problems of the Community's sugar policy in relation to the ACP-EEC sugar protocol of 30 September 1981<sup>(3)</sup>,
  - on cultural cooperation between the ACP States and the EEC<sup>(4)</sup>,
  - on assistance to refugees in developing countries<sup>(5)</sup>,
  - on the work of the ACP-EEC Joint Committee and Consultative Assembly in 1981<sup>(6)</sup>,
  - on the outcome of the proceedings of the ACP-EEC Joint Committee and Consultative Assembly<sup>(7)</sup>,
  - on the outcome of the work of the ACP-EEC Joint Committee and Consultative Assembly<sup>(8)</sup>,
  - on the achievements of the ACP-EEC Joint Committee and Consultative Assembly<sup>(9)</sup>,
- C. having regard to the resolutions of the ACP-EEC Consultative Assembly, and in particular its resolutions
- on the annual report of the ACP-EEC Council of Ministers and on an analysis of the results obtained under the First Lome Convention in the light of the forthcoming entry into force of the Second Lome Convention<sup>(10)</sup>,

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- (1) Rapporteur: Mr Ferrero, OJ No. C 265 of 13.10.1980, p.37  
 (2) Rapporteur: Mr Michel, OJ No. C 260 of 12.10.1981, p.72  
 (3) Rapporteur: Mr Sable, OJ No. C 242 of 12.9.1983, p.115  
 (4) Rapporteur: Mr Narducci, OJ No. C 242 of 12.9.1983, p.118  
 (5) Rapporteur: Mrs Dury, OJ No. C 10 of 16.1.1984, p.278  
 (6) Rapporteur: Mr Clement, OJ No. C 11 of 18.1.1982, p.44  
 (7) Rapporteur: Mrs Cassanmagnago Cerretti, OJ No. C 68 of 14.3.1983, p.35  
 (8) Rapporteur: Mr Israel, OJ No. C 46 of 20.2.1984, p.97  
 (9) Rapporteur: Mr Wurtz,  
 (10) Rapporteur: Mrs Focke, OJ No. C 306 of 24.11.1980, p.17

- on the proposals designed to ensure respect for and protection of the rights of migrant workers, students and trainees who are nationals of one of the Contracting Parties and regularly resident in a Member State or an ACP State<sup>(1)</sup>,
- on the Fifth Annual Report of the ACP-EEC Council of Ministers and an analysis of the early experience of the Second Lomé Convention with recommendations for its optimal implementation<sup>(2)</sup>,
- on cultural cooperation between the ACP States and the European Economic Community<sup>(3)</sup>,
- on the Sixth Annual Report of the ACP-EEC Council of Ministers for the period from 1 April to 31 December 1981 and an analysis of the early experience of the Second Lomé Convention<sup>(4)</sup>,
- on ACP-EEC cooperation in the field of energy<sup>(5)</sup>,
- on the fight against hunger<sup>(6)</sup>,
- on the implementation of the resolution of the Consultative Assembly on cultural cooperation between ACP States and the European Economic Community<sup>(7)</sup>,
- taking account of the Annual Report of the ACP-EEC Council of Ministers for 1982, and looking towards the imminent negotiations for a successor Convention to Lomé II<sup>(8)</sup>,
- on ACP-EEC industrial cooperation and the impact of the Lomé Convention<sup>(9)</sup>,
- on cultural cooperation between the ACP States and the European Economic Community<sup>(10)</sup>,
- on the situation of ACP students and migrant workers residing in the Member States of the European Community<sup>(11)</sup>,

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- (1) Rapporteur: Mr Michel, OJ No. C 306 of 24.11.1980, p.24  
 (2) Rapporteur: H.E. Mr Insanally, OJ No. C 15 of 20.1.1982, p.13  
 (3) Rapporteur: H.E. Mr Chasle, OJ No. C 15 of 20.1.1982, p.22  
 (4) Rapporteur: Mr Vergeer, OJ No. C 39 of 10.2.1983, p.10  
 (5) Rapporteur: H.E. Mr Siddig, OJ No. C 39 of 10.2.1983, p.28  
 (6) Rapporteur: Mr Ferrero, OJ No. C 39 of 10.2.1983, p.34  
 (7) Rapporteur: H.E. Mr Chasle, OJ No. C 39 of 10.2.1983, p.41  
 (8) Rapporteur: H.E. Mr Cavalevu, OJ No. C 300 of 7.11.1983, p.14  
 (9) Rapporteur: Mr Fuchs, OJ No. C 300 of 7.11.1983, p.16  
 (10) Rapporteur: H.E. Mr Chasle, OJ No. C 300 of 7.11.1983, p.25  
 (11) Rapporteur: H.E. Mr Chasle, OJ No. C 300 of 7.11.1983, p.28

- on hunger in the world<sup>(1)</sup>,
  - on the parliamentary institutional system to be established under the new ACP-EEC Convention<sup>(2)</sup>,
  - on the functioning of ACP-EEC cooperation<sup>(3)</sup>,
  - on hunger in the world and the next ACP-EEC Convention<sup>(4)</sup>,
  - on the preparations for the forthcoming ACP-EEC negotiations<sup>(5)</sup>,
  - taking into account the Eighth Annual Report of the ACP-EEC Council of Ministers on the state of implementation of the Lomé Convention and the prospects for the subsequent new Convention<sup>(6)</sup>,
  - on the environment and development<sup>(7)</sup>,
  - on ACP-EEC cooperation for the development of fisheries in the ACP States<sup>(8)</sup>,
  - on the consultation of ACP-EEC social partners<sup>(9)</sup>,
1. Welcomes the conclusion of the Third Lomé Convention, which initiates a further stage in the on-going process of development cooperation between the Community and the ACP States, incorporates major recommendations from the European Parliament and marks an advance from the point of view of content;
  2. Welcomes the fact that in negotiating and signing a new convention the ACP States and the Community have confirmed their choice of relations based on a model, which, by the combination of instruments used and the number of countries taking part, offers a unique example in North-South relations;

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(1) Rapporteur: Mr Ferrero, OJ No. C 300 of 7.11.1983, p.22

(2) OJ No. C 300 of 7.11.1983, p.31

(3) OJ No. C 300 of 7.11.1983, p.35

(4) OJ No. C 300 of 7.11.1983, p.40

(5) OJ No. C 300 of 7.11.1983, p.41

(6) Rapporteur: Mr Trivelli, OJ No. C 282 of 22.10.1984, p.15

(7) Rapporteur: Dr Ossebi Douniam, OJ No. C 282 of 22.10.1984, p.26

(8) Rapporteurs: H.E. Mr Malingur and H.E. Mr Sidiya, in collaboration with Mrs Ewing and Mr Fich, OJ No. C 282 of 22.10.1984, p.28

(9) OJ No. C 282 of 22.10.1984, p.37



3. Recalls that the Lomé Convention constitutes a vital aspect of Community development policy, but insists on due attention being paid to the Community's responsibilities at world level with regard, inter alia, to non-associated developing countries, the North-South Dialogue in its broader context, and relations with international agencies involving such measures as commodity agreements, the Common Fund, the provision of adequate resources for the International Fund for Agricultural Development, the Generalized System of Tariff Preferences, as well as the eschewal of protectionism affecting imports from developing countries, without however causing the Community's efforts to be dispersed to the disadvantage of the member countries of the Third Lomé Convention;
4. Notes with concern the serious shortcomings of the Convention, including in particular
  - the inadequacy of the funds provided for its implementation
  - the failure to finance the Sixth European Development Fund from the general budget of the European Communities
  - the continuing restrictions on trade in certain agricultural produce;
5. Notes with satisfaction the importance accorded to human rights and human dignity and the reaffirmation of the obligation to fight for the elimination of all forms of discrimination based on ethnic groups, origin, race, nationality, colour, sex, language, religion or any other situation, along with the determination to work effectively for the eradication of apartheid and stresses the importance of the individual in the development process;
6. Calls for initiatives by the Commission during the period of application of the new Convention in order to strengthen and deepen the role of employers' and workers' representatives in both the ACP and EEC countries, particularly by associating them with the implementation of the Convention and by encouraging the gradual introduction of the ILO conventions;
7. Welcomes the new emphasis on the concept of self-reliant and self-sustaining development, while stressing the importance of effectively applying this principle in the implementation of ACP-EEC cooperation;

8. Approves the priority accorded to agricultural development and food security, calls for greater emphasis to be placed on development of the peasant farming sector, with particular emphasis on food crops and incentives, and hopes that many more ACP countries will adopt food strategies in collaboration with the Community;
9. Notes that some limited progress has been made with regard to the provision of available agricultural products at preferential rates to ACP countries through the pre-fixing of export refunds if and when agreement can be reached on specific details, and insists that such arrangements be drawn up in a manner that will not increase dependence on imported foodstuffs;
10. Reiterates its concern at the continuing drought and desertification affecting much of Africa, welcomes the enhanced awareness of the importance of environmental and ecological factors, and calls for the full and vigorous implementation of the relevant provisions of the Convention;
11. Reiterates that the Community has a major political responsibility in the fight against desertification and the protection of the environment;
12. Condemns the continued restrictions imposed by the Community on the import of certain ACP agricultural produce, encourages all measures that could encourage ACP agricultural exports but questions the likely effectiveness of the provisions contained in the chapter on cooperation on agricultural commodities;
13. Notes with approval that a title has been devoted to the development of fisheries and welcomes its provisions; remarks, however, that little progress has been made with regard to the rules of origin governing fisheries products imported into the Community;
14. Attributes great importance to the development of a viable industrial sector, including small and medium-sized industries, in the economies of developing countries, and welcomes the new provisions regarding the restoration and restructuring of existing industrial capacity in the ACP States;

15. Notes that the expanded section on the development of mining and energy potential corresponds to a great extent to the demands made by both the European Parliament in its resolution on the context of the future ACP-EEC Convention to follow Lome II<sup>(1)</sup> and the resolution of the ACP-EEC Consultative Assembly on ACP-EEC cooperation in the field of energy<sup>(2)</sup>;
16. Notes that the general trade provisions of the Convention are not notably different from those of its predecessor, under which no real progress was achieved; deeply regrets the lack of innovative measures to encourage trade;
17. Takes note of the provisions regarding cooperation in the field of tourism, but warns against excessive reliance on tourism as a development agent;
18. Strongly encourages regional cooperation between ACP States, while noting the difficulties inherent in such activity, notes that the regional fund is hardly increased in real terms even though it could serve as a valuable catalyst for further regional and sub-regional cooperation;
19. Notes with satisfaction, in this connection, the joint declaration on cooperation between ACP States and neighbouring overseas countries and territories and French overseas departments with the aim of encouraging greater regional cooperation in the Caribbean, the Pacific and the Indian Ocean;
20. Welcomes the new title on cultural and social cooperation which is to a great extent the fruit of the working party on cultural cooperation set up by the ACP-EEC Joint Committee; is particularly pleased by the recognition given to the invaluable role of women and the provisions aimed at enhancing their work, improving their living conditions and promoting their status in the production and development process;
21. Calls on the Community and its Member States to exhaust all other avenues, including consultation and negotiation, before having recourse to the safeguard measures provided for in the section on trade cooperation;

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(1) Rapporteur: Mr Irmer, OJ No. C277 of 17.10.1983, p.146

(2) Rapporteur: H.E. Mr Siddig, OJ No. C39 of 10.2.1983, p.28

22. Is of the opinion that the minor adjustments in the Stabex system will not prevent a recurrence of the major difficulties encountered during Lome II; notes that the Commission now has greater control over the use made of Stabex transfers;
23. Points out that Sysmin has benefitted only two countries during Lome II, and consequently questions the principles behind the system which has not been modified fundamentally; requests that the possibility of transferring unutilised Sysmin funds to Stabex be examined;
24. Hopes that the new provisions governing financial and technical cooperation can lead to much quicker and more efficient decision-making, simpler administration, and more rapid disbursement of funds; better project appraisal and selection, and more effective use of EDF funds;
25. Strongly favours the encouragement of microprojects;
26. Notes with approval the new provisions regarding aid for projects and programmes aimed at self-sufficiency and the integration or re-integration of refugees or returnees;
27. Calls for much more effective and far-reaching ex-post evaluation by the Community institutions of all projects and programmes assisted by the Community, in accordance with the recommendations contained in the Michel Report<sup>(1)</sup>;
28. Emphasises that properly regulated private investment can make an invaluable contribution to the economic development of ACP States, and hopes that the provisions designed to encourage such investment will be promptly and effectively applied;
29. Welcomes the undertaking to investigate rapidly the possibility of ACP-EEC investment guarantees, and asks for these to be associated with codes of conduct appropriate to the ACP States concerned.

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(1)

Report on the assessment of Community development policies and the role of the European Parliament - Doc. 1-942/80, OJ No. C260 of 12.10.1981, p.72

30. Welcomes the introduction of a new single parliamentary organ to be known as the ACP-EEC Joint Assembly;
31. Stresses that the sugar protocol imposes contractual obligations on the Contracting Parties which must be honoured both in letter and in spirit;
32. Calls on the Commission and Council to ensure that the provisions regarding the procedures to be followed in the event of enlargement of the Community be fully implemented;
33. Hopes that Angola will accede to the Convention in the near future;
34. Calls on all the signatory states to ratify the Convention with the least possible delay;
35. Considers it important that indicative programmes be adopted without delay, where possible during the transitional period, so that implementation can begin as soon as the Convention enters into force;
36. Condemns the paucity of financial resources made available for the Convention, and reiterates its conviction that inadequate funding could adversely affect not only individual projects or programmes, but the qualitative objectives of the Convention as a whole and in the latter eventuality, calls for consideration to be given to an increase in the funds made available for the implementation of the Third Lomé Convention;
37. Instructs its President to forward this resolution to the Council and the Commission of the European Communities, the parliaments of the Member States of the European Community, the ACP Council of Ministers and the ACP Committee of Ambassadors.

