

COMMISSION OF THE EUROPEAN COMMUNITIES

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Brussels, 16 March 1976

COMMISSION COMMUNICATION
TO THE COUNCIL CONCERNING EMERGENCY
FOOD AID FOR ANGOLA AND FOR ANGOLAN REFUGEES
IN ZAIRE

An extremely serious food situation is currently developing in Angola and in Zaire - for Angolan refugees in that country - following the tragic events which have taken place in Angola. For this reason the International Committee of the Red Cross (ICRC) and the United Nations High Commissioner for Refugees (UNHCR) have appealed to the Community for emergency food aid for the people affected.

I. ANALYSIS OF THE REQUIREMENTS AND PROPOSAL FOR FOOD AID FOR ANGOLA

1. The ICRC says that there are tens of thousands of people in a very serious state of malnutrition - the precise figure probably being over one hundred thousand - and it has decided, in order to deal with the situation, to send a number of medical teams under the medical and food programme decided on with the Angolan authorities.

In order to help carry out this programme, the ICRC is asking the Community to send 200 t of skimmed-milk powder¹ immediately (part of this quantity to be transported by air) and it will submit a further request when its representatives on the spot have made a more exhaustive study of requirements.

2. On the basis of this request² the Commission has already decided, on 15 March 1976, under the authorization granted by the Council for implementing the agreement referred to above, to make an initial allocation of 100 t of skimmed-milk powder, approximately 25 t of which is to be transported by air (the exact quantity will be determined at the time of despatch by reference to the precise transport capacity of the aircraft).

¹This quantity is sufficient to provide 80 000 people with a ration of 30 g per person per day for three months or 40 000 people with a ration of 60 g per person per day for three months.

²It should be recalled that an initial measure involving 100 t of milk powder was decided in October 1975.

3. The Commission proposes that the Council decide on the allocation of a further 100 t under the agreement of 3 February 1975 concluded with the ICRC, to be delivered to the port of unloading in accordance with the provisions of that agreement.

II. ANALYSIS OF REQUIREMENTS AND PROPOSAL FOR FOOD AID FOR ANGOLAN REFUGEES IN ZAIRE

1. In its appeal to the Community the UNHCR stated that the situation of 30 000 new Angolan refugees in Zaire is critical if not alarming. In particular, there are between 15 000 and 20 000 people in ten or so centres round the village of Songololo who are surviving only thanks to the meagre help provided by the Catholic and Protestant missions and the ICRC, whose stocks are rapidly running out. In order to remedy the situation the UNHCR is asking the Community to supply immediately - by air - cereals, milk products, fish and other protein-rich products.

2. In view of the preceding considerations, the Commission proposes:

(a) that emergency food aid be allocated to the UNHCR for free distribution to the Angolan refugees in Zaire, to the extent of:

- 2 000 t of cereals,
- 150 t of milk powder,
- 100 t of butteroil.

These quantities represent approximately three months' consumption for 30 000 people on the basis of a daily ration of 750 g of cereals, 60 g of skimmed-milk powder and 40 g of butteroil¹;

(b) the delivery by air of approximately 50 t of skimmed-milk powder, which would permit the most urgent milk requirements to be met for three to four weeks (the exact quantity will be determined at the time of despatch by reference to the precise transport capacity of the aircraft);

delivery to the port of unloading of the remaining quantities of milk and of the quantities of cereals and butteroil.

¹In view of the completely destitute state of the people it was considered appropriate to calculate the aid to be provided on the basis of higher daily rations than those normally used, that is to say 500 g of cereals, 30 g of milk powder and 20 g of butteroil.

III. COST AND COST ALLOCATION

The total cost of the measures proposed for Angola and the Angolan refugees in Zaire can be estimated at approximately 648 000 u.a., (720 000 u.a. including the 100 t of milk already decided on by the Commission).

They would be set off:

as regards the ICRC action in Angola, against the outline agreement of 3 February 1975 (1974 programme), under which there is at the moment an unused balance of 455 t of skimmed-milk powder;

as regards the UNHCR action for Angolan refugees in Zaire,

against the reserve in the 1975/76 cereals programme to be decided shortly by the Council,

against the reserve in the 1975 butteroil programme, under which there is at present an unused balance of 2 529 t,

against the reserve in the 1975 skimmed-milk programme, under which there is at present an unused balance of 2 500 t.

X

X

X

To sum up, the Commission proposes that the Council

1. decide

for the people of Angola, through the ICRC, on emergency food aid consisting of 100 t of skimmed-milk powder to be delivered to the port of unloading, this aid being set off against the agreement of 3 February 1975 concluded with the ICRC;

for the Angolan refugees in Zaire, through the UNHCR, on emergency food aid consisting of 2 000 t of cereals, 150 t of skimmed-milk powder and 100 t of butteroil - approximately 50 t of the skimmed-milk powder to be transported by air and the remaining quantities to be delivered to the port of unloading;

2. adopt the Regulations annexed hereto.

PROPOSAL FOR
COUNCIL REGULATION (EEC) No /76
of

on the supply, as a matter of urgency, of skimmed-milk powder to the United Nations High Commissioner for Refugees for the benefit of Angolan refugees in Zaire, as food aid pursuant to Regulation (EEC) No 1348/75

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 1347/75 of 26 May 1975 laying down general rules for the supply of skimmed-milk powder as food aid to certain developing countries and international organizations under the 1975 programme¹, and in particular Articles 3 and 7 thereof,

Having regard to the proposal from the Commission,

Whereas Regulation (EEC) No 1347/75 provides for the supply of 43 010 metric tons of skimmed-milk powder as food aid to certain developing countries and international organizations;

Whereas Council Regulation (EEC) No 1348/75 of 26 May 1975 on the supply of skimmed-milk powder as food aid to certain developing countries and international organizations under the 1975 programme² provides for a reserve of 3 800 metric tons of skimmed-milk powder;

¹OJ No L 138, 29.5.1975, p. 1.

²OJ No L 138, 29.5.1975, p. 3.

Whereas the United Nations High Commissioner for Refugees has requested emergency food aid for Angolan refugees in Zaire; whereas the needs of the people concerned warrant food aid from the Community; and whereas in view of the situation the transport costs should be covered as far as delivery at the airport of destination for part of the quantities and at the port of unloading for the remaining quantities,

HAS ADOPTED THIS REGULATION:

Article 1

Of the 3 800 metric tons of skimmed-milk powder provided for as a reserve by Regulation (EEC) No 1348/75, 150 metric tons shall be allocated to the United Nations Commissioner for Refugees.

Article 2

Community financing shall cover the cost of transport to the stage of delivery at the airport of destination for a quantity of approximately 50 t of skimmed-milk powder and to the port of unloading for the remaining quantities.

Article 3

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

1976

For the Council
The President

PROPOSAL FOR A
COUNCIL DECISION

on the Community financing of certain
expenditure relating to food aid supplied
under the 1975/76 programme

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 1703/72 of 3 August 1972
amending Regulation (EEC) No 2052/69 on the Community financing of
expenditure arising from the implementation of the Food Aid Convention
of 1967 and laying down rules for the Community financing of expenditure
arising from the implementation of the Food Aid Convention of 1971¹, and
in particular Articles 8(1) and 10(1) thereof,

Having regard to the proposal from the Commission,

Whereas the United Nations High Commissioner for Refugees, who is in receipt
of emergency food aid for Angolan refugees in Zaire, under the 1975/76 programme,
would have difficulty in covering forwarding costs beyond the fob stage; whereas
such costs should consequently be borne by the Community,

¹OJ No L 180, 8.8.1972, p. 1.

HAS DECIDED AS FOLLOWS:

Sole Article

Within the framework of Community emergency food aid measures in favour of the United Nations High Commissioner for Refugees under the 1975/76 programme, for Angolan refugees in Zaire, Community financing shall cover shipment costs as far as the port of unloading.

Done at Brussels,

For the Council,
The President

PROPOSAL FOR
COUNCIL REGULATION (EEC), No

of

derogating from Regulation (EEC) No 2750/75 in respect of mobilization procedures for cereals to be supplied as emergency food aid to the United Nations High Commissioner for Refugees for the benefit of Angolan refugees in Zaire

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 2727/75 of 29 October 1975 on the common organization of the market in cereals¹, as last amended by Regulation (EEC) No 3058/75², and in particular Article 28 thereof,

Having regard to Council Regulation No 359/67/EEC of 25 July 1967 on the common organization of the market in rice³, as last amended by Regulation (EEC) No 668/75⁴, and in particular Article 23(a) thereof,

Having regard to the proposal from the Commission,

¹OJ No L 281, 1.11.1975, p. 1.

²OJ No L 306, 26.11.1975, p. 3.

³OJ No 174, 31.7.1967, p. 1.

⁴OJ No 72, 20.3.1975, p. 18.

Whereas the United Nations High Commissioner for Refugees has requested emergency food aid in the form of cereals for Angolan refugees in Zaire, and whereas the needs of the people concerned warrant food aid from the Community;

Whereas it is desirable that, given the urgency of the situation, the cereals should be mobilized by means of a sufficiently flexible and rapid procedure;

Whereas use of the tendering procedure provided for in Article 4(1) and (2) of Council Regulation (EEC) No 2750/75 of 29 October 1975 establishing criteria for the mobilization of cereals to be supplied as food aid⁵ does not permit the objectives of flexibility and speed to be met; whereas provision should consequently be made to enable another procedure to be used,

⁵OJ No L 281, 1.11.1975, p. 89.

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HAS ADOPTED THIS REGULATION:

Article 1

By way of derogation from Article 4 of Regulation (EEC) No 2750/75, it shall be possible to have recourse to a procedure other than a tendering procedure for the supply and shipment to the port of unloading of the cereals and/or rice supplied as food aid to the United Nations High Commissioner for Refugees, for Angolan refugees in Zaire.

Article 2

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

1976

For the Council

The President

PROPOSAL FOR
COUNCIL REGULATION (EEC) No

of

on the supply, as a matter of urgency, of butteroil to the United Nations High Commissioner for Refugees for the benefit of Angolan refugees in Zaire, as food aid pursuant to Regulation (EEC) No 1542/75

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 1541/75 of 16 June 1975 laying down general rules for the supply of milk fats as food aid to certain developing countries and international organizations under the 1975 food-aid programme¹, and in particular Articles 3 and 8 thereof,

Having regard to the proposal from the Commission,

¹OJ No L 157, 19.6.1975, p. 4.

Whereas Regulation (EEC) No 1541/75 provides for the supply of 43 400 metric tons of butteroil as food aid to certain developing countries and international organizations;

Whereas Council Regulation (EEC) No 1542/75 of 16 June 1975 on the supply of milk fats as food aid to certain developing countries and international organizations under the 1975 programme¹ provides for a reserve of 4 550 metric tons of butteroil;

Whereas the United Nations High Commissioner for Refugees has requested emergency food aid in the form of oils and fats for Angolan refugees in Zaire; whereas the needs of the people concerned warrant food aid from the Community; whereas, given the situation, the costs of shipment to the port of unloading should be paid by the Community,

HAS ADOPTED THIS REGULATION:

Article 1

Of the 4 550 metric tons of butteroil equivalent provided for as a reserve by Regulation (EEC) No 1542/75, 100 metric tons, to be provided as butteroil, shall be allocated to the United Nations High Commissioner for Refugees for the benefit of Angolan refugees in Zaire.

¹OJ No L 157, 19.6.1975, p. 6.

Article 2

The Community shall finance the costs of shipment as far as the port of unloading.

Article 3

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

For the Council
The President

FINANCIAL ANNEX

| <u>I. Cost</u> | <u>t</u> | | <u>u.a./t</u> | <u>Value (u.a.)</u> |
|----------------------|----------|---|---------------|---|
| A. Raw material | | | | |
| 1. ICRC: milk powder | 100 | x | 408 | 40 800 |
| 2. UNHCR | | | | |
| cereals | 2 000 | x | 116 | 232 000 |
| milk powder | 150 | x | 408 | 61 200 |
| butteroil | 100 | x | 1 120 | 112 000 |
| | | | | <hr style="width: 100px; margin-left: auto; margin-right: 0;"/> 446 000 |
| B. Transport | | | | |
| 1. ICRC: milk powder | 100 | x | 70 | 7 000 |
| 2. UNHCR | | | | |
| cereals | 2 000 | x | 65 | 130 000 |
| milk powder, ship | 100 | x | 70 | 7 000 |
| air | 50 | x | 1 000 | 50 000 |
| butteroil | 100 | x | 80 | 8 000 |
| | | | | <hr style="width: 100px; margin-left: auto; margin-right: 0;"/> 202 000 |
| A + B ¹ | | | | 648 000 ¹ |

II. Budget headings

1. ICRC action: 1976 appropriations, Item 9210, which is a token entry to be funded by means of a transfer within Chapter 92.

2. UNHCR action:

- . cereals, 1976, Budget, Item 9210: appropriation of 97.97 million u.a.;
- . skimmed-milk powder and butteroil: 1975 appropriations, automatic carry-over to the 1976 Budget (Item 9210) of 26.40 million u.a.;
- . air transport: Article 924 of the 1976 Budget (1 million u.a.)

¹With the addition of the amount corresponding to the decision by the Commission (100 t of milk powder for Angola, of which approximately 25 t by air, equivalent to 71 000 u.a.) this represents a total of around 720 000 u.a.