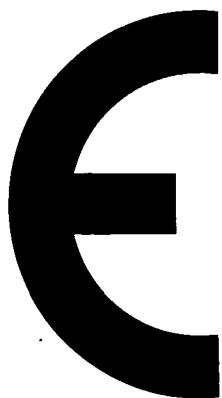


Bulletin

OF THE EUROPEAN
COMMUNITIES

Commission



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Bulletin

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* In preparation.



PART ONE

SPECIAL FEATURES

Standardized abbreviations for the designation of certain monetary units in the different languages of the Community:

ECU = European currency unit

BFR = Belgische frank / Franc belge

DKR = Dansk krone

DM = Deutsche Mark

DR = Greek drachma

FF = Franc français

HFL = Nederlandse gulden (Hollandse florijn)

IRL = Irish pound / punt

LFR = Franc luxembourgeois

LIT = Lira italiana

UKL = Pound sterling

USD = United States dollar

1. Western Economic Summit in Ottawa

1.1.1. The seven Heads of State or Government of the leading industrialized democracies met at Montebello Castle near Ottawa from 19 to 21 July to discuss the major economic and political problems currently facing the West.

The meeting was the first of its kind for two of those present, who were also the only two Heads of State present; Mr Ronald Reagan and Mr François Mitterrand also took this opportunity to hold their first bilateral meeting. Chancellor Helmut Schmidt, on the other hand, was the only one to have attended all the economic summits since they began at Rambouillet in 1975. Mr Margaret Thatcher (United Kingdom), Mr Pierre Elliot Trudeau (Canada), who chaired the meeting, Mr Zenko Suzuki (Japan) and Mr Giovanni Spadolini (Italy) were also present. The Community as such was officially present at this Western Economic Summit for the fifth time; it was represented by Mrs Margaret Thatcher, President of the European Council, and Mr Gaston Thorn, President of the Commission.

The ground was prepared for the Ottawa Summit in various ways: meetings of the personal representatives of those attending the Summit,¹ the President of the Commission being represented by Mr Fernand Spaak; the European Council of 29 and 30 June in Luxembourg;² the Council meeting (economic and financial affairs) of 6 July³ and the Council (Foreign Affairs) meeting of 13 July,⁴ at which Mr Edgard Pisani made an appeal to all the Member States attending; lastly, the Summit was the key issue at Mr Thorn's preparatory talks with President Reagan and leading members of the American Administration, and the Canadian Prime Minister, Mr Trudeau in Washington on 13 and 14 July.

Macro-economic problems were the focal point of the discussions, and the seven Heads of State or Government stressed the need to fight inflation and reduce unemployment. The Europeans placed great emphasis on the indirect effects of American counter-inflationary techniques on their own

economies; they argued that if interest rates were sustained at their present record level productive investment would be threatened. The Seven also declared that they were 'ready to participate in preparations for a mutually acceptable process of global negotiation' with the developing countries. As regards trade policy they reaffirmed their strong commitment to maintaining liberal trade policies and resisting protectionist pressures. They referred to the energy objectives set at Venice.⁵ In the sphere of East-West economic relations the principle of consultation was accepted as a means of 'improving the system of controls on trade in strategic goods and related technology with the USSR'.

The Seven also considered the major political questions of the day and agreed to meet again in France next year.

The results of the Summit

1.1.2. A 'Summit declaration' on economic matters and the 'Chairman's summary of political issues', together with a declaration on terrorism, were released at the end of the Summit.

Declaration of the Ottawa Summit

1.1.3. The declaration on economic problems is reproduced below.

I — Introduction

We have met at a time of rapid change and great challenge to world economic progress and peace. Our meeting has served to reinforce the strength of our common bonds. We are conscious that economic issues reflect and affect the broader political purposes we share. In a world of interdependence, we reaffirm our common objectives

¹ Bull. EC 6-1981, point 2.2.1.

² Bull. EC 6-1981, points 1.1.1, 1.1.7 and 1.1.8.

³ Point 2.1.2.

⁴ Point 2.2.14.

⁵ Bull. EC 6-1980, points 1.1.1 to 1.1.4 and 1.1.14 and 1.1.15.

and our recognition of the need to take into account the effects on others of policies we pursue. We are confident in our joint determination and ability to tackle our problems in a spirit of shared responsibility, both among ourselves and with our partners throughout the world.

II — The economy

1. The primary challenge we addressed at this meeting was the need to revitalize the economies of the industrial democracies, to meet the needs of our own people and strengthen world prosperity.

2. Since the Venice Summit the average rate of inflation in our countries has fallen, although in four of them inflation remains in double figures. In many countries unemployment has risen sharply and is still rising. There is a prospect of moderate economic growth in the coming year but at present it promises little early relief from unemployment. The large payments deficits originating in the 1979-80 oil price increase have so far been financed without imposing intolerable adjustment burdens but are likely to persist for some time. Interest rates have reached record levels in many countries and, if long sustained at these levels, would threaten productive investment.

3. The fight to bring down inflation and reduce unemployment must be our highest priority and these linked problems must be tackled at the same time. We must continue to reduce inflation if we are to secure the higher investment and sustainable growth on which the durable recovery of employment depends. The balanced use of a range of policy instruments is required. We must involve our peoples in a greater appreciation of the need for change: change in expectations about growth and earnings, change in management and labour relations and practices, change in the pattern of industry, change in the direction and scale of investment, and change in energy use and supply.

4. We need in most countries urgently to reduce public borrowing; where our circumstances permit or we are able to make changes within the limits of our budgets, we will increase support for productive investment and innovation. We must also accept the role of the market in our economies. We must not let transitional measures that may be needed to ease change become permanent forms of protection or subsidy.

5. We see low and stable monetary growth as essential to reducing inflation. Interest rates have to play their part in achieving this and are likely to remain high where fears of inflation remain strong. But we are fully aware that levels and movements of interest rates in one country can

make stabilization policies more difficult in other countries by influencing their exchange rates and their economies. For these reasons, most of us need also to rely on containment of budgetary deficits, by means of restraint in government expenditures as necessary. It is also highly desirable to minimize volatility of interest rates and exchange rates; greater stability in foreign exchange and financial markets is important for the sound development of the world economy.

6. In a world of strong capital flows and large deficits it is in the interests of all that the financial soundness of the international banking system and the international financial institutions be fully maintained. We welcome the recently expanded role of the IMF in financing payments deficits on terms which encourage needed adjustment.

7. In shaping our long-term economic policies, care should be taken to preserve the environment and the resource base of our planet.

III — Relations with developing countries

8. We support the stability, independence and genuine non-alignment of developing countries and reaffirm our commitment to cooperate with them in a spirit of mutual interest, respect and benefit, recognizing the reality of our interdependence.

9. It is in our interest as well as in theirs that the developing countries should grow and flourish and play a full part in the international economic system commensurate with their capabilities and responsibilities and become more closely integrated in it.

10. We look forward to constructive and substantive discussions with them, and believe the Cancun Summit offers an early opportunity to address our common problems anew.

11. We reaffirm our willingness to explore all avenues of consultation and cooperation with developing countries in whatever forums may be appropriate. We are ready to participate in preparations for a mutually acceptable process of global negotiations in circumstances offering the prospect of meaningful progress.

12. While growth has been strong in most middle-income developing countries, we are deeply conscious of the serious economic problems in many developing countries, and the grim poverty faced especially by the poorer among them. We remain ready to support the developing countries in the efforts they make to promote their economic and social development within the framework of their own social values and traditions. These efforts are vital to their success.

13. We are committed to maintaining substantial and, in many cases, growing levels of official development assistance and will seek to increase public understanding of its importance. We will direct the major portion of our aid to poorer countries, and will participate actively in the United Nations Conference on the Least Developed Countries.

14. We point out that the strengthening of our own economies, increasing access to our markets, and removing impediments to capital flows contribute larger amounts of needed resources and technology and thereby complement official aid. The flow of private capital will be further encouraged in so far as the developing countries themselves provide assurances for the protection and security of investments.

15. The Soviet Union and its partners, whose contributions are meagre, should make more development assistance available, and take a greater share of exports of developing countries, while respecting their independence and non-alignment.

16. We will maintain a strong commitment to the international financial institutions and work to ensure that they have, and use effectively, the financial resources for their important responsibilities.

17. We attach high priority to the resolution of the problems created for the non-oil developing countries by the damaging effects on them of the high cost of energy imports following the two oil price shocks. We call on the surplus oil-exporting countries to broaden their valuable efforts to finance development in non-oil developing countries, especially in the field of energy. We stand ready to cooperate with them for this purpose and to explore with them, in a spirit of partnership, possible mechanisms, such as those being examined in the World Bank, which would take due account of the importance of their financial contributions.

18. We recognize the importance of accelerated food production in the developing world and of greater world food security, and the need for developing countries to pursue sound agricultural and food policies; we will examine ways to make increased resources available for these purposes. We note that the Italian Government has in mind to discuss within the European Community proposals to be put forward in close cooperation with the specialized UN institutions located in Rome for special action in this field primarily directed to the poorest countries.

19. We are deeply concerned about the implications of world population growth. Many developing countries are taking action to deal with that problem, in ways sensitive to human values and

dignity; and to develop human resources, including technical and managerial capabilities. We recognize the importance of these issues and will place greater emphasis on international efforts in these areas.

IV — Trade

20. We reaffirm our strong commitment to maintaining liberal trade policies and to the effective operation of an open multilateral trading system as embodied in the GATT.

21. We will work together to strengthen this system in the interest of all trading countries, recognizing that this will involve structural adaptation to changes in the world economy.

22. We will implement the agreements reached in the Multilateral Trade Negotiations and invite other countries, particularly developing countries, to join in these mutually beneficial trading arrangements.

23. We will continue to resist protectionist pressures, since we recognize that any protectionist measure, whether in the form of overt or hidden trade restrictions or in the form of subsidies to prop up declining industries, not only undermines the dynamism of our economies but also, over time, aggravates inflation and unemployment.

24. We welcome the new initiative represented by the proposal of the Consultative Group of Eighteen that the GATT Contracting Parties convene a meeting at ministerial level during 1982, as well as that of the OECD countries in their programme of study to examine trade issues.

25. We will keep under close review the role played by our countries in the smooth functioning of the multilateral trading system with a view to ensuring maximum openness of our markets in a spirit of reciprocity, while allowing for the safeguard measures provided for in the GATT.

26. We endorse efforts to reach agreement by the end of this year on reducing subsidy elements in official export credit schemes.

V — Energy

27. We are confident that, with perseverance, the energy goals we set at Venice for the decade can be achieved, enabling us to break the link between economic growth and oil consumption through structural change in our energy economies.

28. Recognizing that our countries are still vulnerable and energy supply remains a potential

constraint to a revival of economic growth, we will accelerate the development and use of all our energy sources, both conventional and new, and continue to promote energy savings and the replacement of oil by other fuels.

29. To these ends we will continue to rely heavily on market mechanisms, supplemented as necessary by government action.

30. Our capacity to deal with short-term oil market problems should be improved, particularly through the holding of adequate levels of stocks.

31. In most of our countries progress in constructing new nuclear facilities is slow. We intend in each of our countries to encourage greater public acceptance of nuclear energy, and respond to public concerns about safety, health, nuclear-waste management and non-proliferation. We will further our efforts in the development of advanced technologies, particularly in spent-fuel management.

32. We will take steps to realize the potential for the economic production, trade and use of coal and will do everything in our power to ensure that its increased use does not damage the environment.

33. We also intend to see to it that we develop to the fullest possible extent sources of renewable energy such as solar, geothermal and biomass energy. We will work for practical achievements at the forthcoming United Nations Conference on New and Renewable Sources of Energy.

34. We look forward to improved understanding and cooperation with the oil exporting countries in the interests of the world economy.

VI — East-West economic relations

35. We also reviewed the significance of East-West economic relations for our political and security interests. We recognized that there is a complex balance of political and economic interests and risks in these relations. We concluded that consultations and, where appropriate, coordination are necessary to ensure that, in the field of East-West relations, our economic policies continue to be compatible with our political and security objectives.

36. We will undertake to consult to improve the present system of controls on trade in strategic goods and related technology with the USSR.

VII — Conclusion

37. We are convinced that our democratic, free societies are equal to the challenges we face. We will move forward together and with all countries ready to work with us in a spirit of cooperation

and harmony. We have agreed to meet again next year and have accepted the invitation of the President of the French Republic to hold this meeting in France. We intend to maintain close and continuing consultation and cooperation with each other.'

The President's declaration on political issues

1.1.4. The main points of the declaration on political issues are set out below with the statement on terrorism.

Middle East

'In the Middle East, we remain convinced that a solution must be found to the Arab-Israeli dispute. We all deplore the escalation of tension and continuing acts of violence now occurring in the region. We are deeply distressed by the scale of destruction, particularly in the Lebanon, and the heavy civilian loss of life on both sides. We call on all States and parties to exercise restraint, in particular to avoid retaliation which only results in escalation; and to forego acts which could lead, in the current tense situation in the area, to further bloodshed and war.

We are particularly concerned, in this respect, by the tragic fate of the Lebanese people. We support the efforts now in progress to permit the Lebanon to achieve a genuine national reconciliation, internal security and peace with its neighbours.'

East-West relations

'In East-West relations, we are seriously concerned about the continuing build-up of Soviet military power. Our concern is heightened by Soviet actions which are incompatible with the exercise of restraint and responsibility in international affairs. We ourselves, therefore, need a strong defence capability. We will be firm in insisting on a balance of military capabilities and on political restraint. We are prepared for dialogue and cooperation to the extent that the Soviet Union makes this possible. We are convinced of the importance of working towards balanced and verifiable arms control and disarmament agreements in pursuit of undiminished security at lower levels of armament and expenditure.'

Madrid Conference

'We welcome the fact that, at the Madrid Conference on Security and Cooperation in Europe, Western countries have just taken another major initiative aimed at defining the area to be covered by the measures the proposed European Disarma-

ment Conference would negotiate. Equally important, they have proposed a number of human rights provisions that would give new hope for individuals deprived of their freedom. We believe that Soviet acceptance of these initiatives would enable a balanced conclusion of the Madrid meeting and a substantial reduction of tension in Europe.'

Afghanistan

'As regards Afghanistan, about which we publicly stated our firm and unanimous position as last year's Venice Summit, we note that the situation remains unchanged. Therefore, with the overwhelming majority of nations, we continue to condemn the Soviet military occupation of Afghanistan. We support international efforts to achieve the complete withdrawal of Soviet troops and to restore to the Afghan people, who are fighting a war of liberation, their right to determine their own future. We note with approval the constructive proposal of the European Council for an international conference to bring about this result and call upon the Soviet Union to accept it. We are grateful for the report given us by Foreign Secretary Lord Carrington on his recent visit to Moscow, and his discussions there, on behalf of the Ten, on the international conference proposal.'

Kampuchea

'Believing as we do that the Kampuchean people are entitled to self-determination, we welcome and support the declaration of the International Conference on Kampuchea.'

International peace and security

'Together with other States and regional organizations, we are resolved to do what is necessary to enhance regional security and to ensure a peace built on the independence and dignity of sovereign nations. All peoples should be free to chart their own course without fear of outside intervention. To that end, we shall continue to promote peaceful resolution of disputes and to address underlying social and economic problems. We reaffirm our conviction that respect for independence and genuine non-alignment are important for international peace and security.'

Refugees throughout the world

'Recalling the statement on refugees adopted at the Venice Summit, we are seriously concerned over the growing plight of refugees throughout the World. We reaffirm our support for interna-

tional relief efforts and our appeal to all governments to refrain from actions which can lead to massive flows of refugees.'

Terrorism

Serious concern was expressed at the fact that international terrorism, with active support in the form of funds, weapons, training facilities and places of refuge, is launching regular attacks on travellers and diplomatic personnel. These grave violations of human rights and international law were roundly condemned, and the intention to step up both preventive measures and penalties was manifested.

Commission reactions

1.1.5. Mr Thorn commented on the outcome of the Western Summit in Ottawa at the Commission meetings of 22 and 28 July and at a press conference in Brussels on 23 July.

Statements by the President

1.1.6. At his press conference, Mr Thorn stressed the importance of the fact that the Community as such was now represented at conferences of this type and that the conferences were prepared jointly. The system of joint consultation should be adopted at the forthcoming meetings on economic and monetary matters; it was regrettable that the Community would not be involved in the next preparatory meeting for the global North-South negotiations to be held in Cancun on 22 and 23 October. Mr Thorn stated that the Community should act in concert in deciding what action to take by way of follow-up to the Summits; important practical decisions would have to be taken on improvements to the European Monetary System, energy and the North-South Dialogue. Mr Thorn made it clear that the Ten would not make any moves concerning interest rates before the autumn when it would check with the United States Government whether American interest rates had indeed fallen as promised. If not, the Community would consider what steps should be taken to limit the damage inflicted by American policy on Europe.

Comments by Heads of State or Government of the Ten

1.1.7. At a joint press conference at the end of the Summit, those attending commented on the results. Some of these comments are summarized below.

Mr François Mitterand, the French President, pointed out that France had a policy of its own, but that it was important to try and implement this policy in a manner that would avoid conflicts with the other countries represented at Ottawa and with countries which were not. He stated that valuable progress had been made in Ottawa in connection with energy and the role of international financial institutions. As regards trade he supported any action which might reduce protectionism provided that everyone was quite familiar with the existing arrangements. He also felt it would be worth reviewing the strategic implications of trade relations with the Eastern bloc countries. He concluded by inviting his partners to hold the next Summit in France.

For the German Chancellor, Mr Helmut Schmidt, there were four main points to be

made regarding trade policy which had been at the centre of the discussions. He stated his intention of announcing an economic policy in Bonn reflecting the outcome of the Ottawa talks and the fact that interest rates would remain high for some time; he said that real non-alignment must be accepted as a factor of world stability; he expressed the Federal Republic's commitment to the launching of global negotiations with the developing countries; and he stressed the importance of reviewing East-West economic relations.

The British Prime Minister, Mrs Margaret Thatcher, considered that the emphasis on political themes at the Summit was a true reflection of reality. She referred in particular to the sufferings of the Lebanese people and considered that the United Kingdom should continue to use its influence to find a solution to the conflict in the Middle East.

The Italian Prime Minister, Mr Giovanni Spadolini, stressed the importance of Italy's proposal concerning special measures with regard to food aid.

2. Commission guidelines for medium-term economic policy

1.2.1. On 22 July the Commission adopted the draft of the fifth medium-term economic policy programme (1981-85) and transmitted it to the Council.

Medium-term programmes have been drawn up since 1966. As provided for in the Council Decision of 18 February 1974 on the attainment of a high degree of convergence of the economic policies of the Member States,¹ each programme covers a five-year period. The procedure for drawing up the programmes is complex. The Economic Policy Committee (made up of representatives of

the Commission and of the Member States) first prepares a preliminary draft. This is passed to the Commission, which draws up a draft to be presented as a proposal to the Council. Parliament and the Economic and Social Committee are then required to give their opinions before the Council decides on the final text.

In the present case, the Commission has adopted unchanged, as the draft programme,

¹ OJ L 63, 5.3.1974.

the text prepared by the Economic Policy Committee. However, it has added a 'foreword' setting out its comments so as to bring out the Community's role in the overall strategy proposed.

'Foreword' to the draft programme: the Commission's comments

1.2.2. In its 'foreword', the Commission elaborates on some of the ideas set out in its report under the mandate of 30 May 1980.¹ That report outlines the general framework for Community policies and priorities. The foreword describes the economic strategy which must be implemented in the Community and by the Community in order to restore the economic situation and offer the citizens of Europe better prospects for the future. This is therefore a matter of great importance to the Commission.

1.2.3. The Commission begins by urging the need for Member States to take action to deal with the grave dangers inherent in the present economic situation. It believes that these dangers can be overcome provided that an active consensus is achieved that will allow adequate measures to be taken to secure a lasting return to a satisfactory level of employment.

The Commission particularly stresses the importance of avoiding a sterile debate as to the respective roles of supply-oriented and demand-oriented policies. In some Member States, the budgetary situation is such that there is no room for manoeuvre for a policy focusing on demand; this has to be recreated by rigorous budgetary discipline; at the same time, within public expenditure (both capital and current), effort should be shifted towards those measures which encourage investment, training and a reduction in production costs. Even where there is scope for increasing overall demand, this is seriously limited by balance-of-payments constraints and inflationary pressures.

The best ways of increasing the room for manoeuvre for macro-economic policy are to strengthen coordination of economic policies at Community level, to encourage invest-

ment and to create more scope for financial solidarity in balance-of-payments financing. The Community must also assist in the expansion of world demand, which is essential to its overall economic activity: it must ensure that recycling is sufficient to this end.

1.2.4. The foreword also stresses the specific role that the Community must play in the overall strategy, putting forward ideas which build on the approach contained in the Commission's report under the mandate of 30 May 1980:

(i) First, the Commission urges the need to develop the European Monetary System. Decisions should be taken before the end of the year to improve the coordination of national monetary policies, encourage the use of the ECU, step up cooperation with non-Community currencies as regards both interest rates and exchange rates, particularly with a view to containing currency fluctuations within 'zones of probability', and encourage the United Kingdom and Greece to participate fully in the EMS. The Commission also believes that the Council should decide in 1982 on the second phase of the EMS, thus demonstrating Europe's commitment to a less unstable organization of monetary affairs. This means that decisions will have to be taken on the mechanisms of the European Monetary Fund and its institutional structure, on the increased use of the ECU in relations with other central banks and on the possibilities of creating ECUs in the absence of corresponding gold and foreign currency deposits.

(ii) The Community must also help to boost investment. This means that its financial instruments must be developed and in particular that the continuity of the New Community Instrument must be ensured. The Commission intends to undertake a systematic scrutiny of measures in favour of investment and of the savings to finance it, in order to set in train a dynamic process of harmonization in this area. It is also essential to pay

¹ Supplement 1/81 — Bull. EC.

particular attention to energy investment so as to ensure that necessarily ambitious plans are not held back by lack of legislative powers or financial resources.

(iii) The Community must also exploit the potential of the single market. The Commission will continue to work for the removal of technical barriers to trade and the harmonization of legislation. Community policies on technology and innovation are needed in order to avoid a situation in which the Community has to manage a declining economy. A European taxation model should be established laying down a common approach, albeit gradual and flexible, to the respective weight of direct and indirect taxes and para-fiscal charges and providing a framework for value-added tax comprising bands of tax rates within which the various products subject to VAT would gradually be regrouped according to a uniform method. The development of such an idea would demonstrate the vitality of the Community, and the step would be less revolutionary than was the establishment of the common market itself.

1.2.5. Lastly, the Commission's foreword emphasizes the need for the Community to pursue an active employment policy, based on a number of central themes. There must be more consultation with both sides of industry at Community level and at other levels. The resources of the Social Fund and of the other Community instruments must be better harmonized, with employment needs particularly in mind. The Council should adopt the objective that by 1985 all young people will either have a job or will be engaged in training to improve their employment possibilities, and should take the appropriate measures. Finally, substance should be given to the work already in hand on the adaptation of working time.

Main features of the fifth programme

1.2.6. The draft programme itself, as sent to the Council by the Commission, is built around two main objectives: the control of

inflation and structural adjustment. Both are prerequisites for the lasting creation of new jobs, which is a priority task given the background of high and rising unemployment.

1.2.7. In order to allow a revival in investment and a return to growth, inflation and the uncertainties which go with it must be overcome.

This implies the pursuit of tight monetary policies. However, as experience has shown, such policies will be ineffective if they are not accompanied by wage moderation and by adequate control of public-sector deficits. On the other hand, if these conditions are met, such monetary policies will not only reduce inflation, but will increase the scope for growth. At the same time, efforts to increase the capacity of our economies to adapt their structures—labour-market measures (particularly improved vocational training), freedom for relative price movements, the phasing out of public intervention measures which hold back adjustment, and concentration of public spending on measures which promote adjustment—will help to encourage a revival in activity.

1.2.8. A special place must be given to energy investment, which reduces the energy constraint while also having a major impact on overall economic activity.

1.2.9. Such policies are essential if an answer is to be found to the problem of rising unemployment, compounded by the rapid growth of the labour force over the next two years. However, they will not produce immediate results. The draft programme accordingly underlines the need to take specific action in support of the labour market and to be prepared to take temporary measures to reduce underemployment at the beginning of the period. Any work-sharing measures should be drawn up in such a way as not to worsen competitiveness and should in addition be worked out at a decentralized level.

Community policies must contribute to this overall strategy and help to reduce divergences and reinforce Community cohesion.

1.2.10. Lastly, the draft programme urges the need for some degree of flexibility in its implementation so as to take account both of the situations of individual Member States and of developments during the period covered. It therefore suggests that progress should be regularly reviewed in connection

with the annual examination of economic policy. It stresses the need for a wide understanding of its objectives as an essential condition for its acceptance, an understanding in which the social partners have an essential role to play.

3. Application of the rules of competition to air transport

1.3.1. In a June 1979 memorandum on the Communities' contribution to the development of air transport services,¹ the Commission suggested the basic objectives of future policy for improving market structures and proposed a number of measures for implementing those aims. On 6 December 1979² the Council took note of the memorandum and invited the Commission to submit as quickly as possible proposals on a number of priority questions, including provisions relating to competition. On 10 August the Commission accordingly submitted a proposal for a Regulation applying the rules of competition to air transport.

The current situation

1.3.2. While the rules of competition, like all general rules contained in the Treaty, apply to air transport,³ a regulation for bringing them into effect has not yet been adopted. The Regulation of 6 February 1962⁴ (the first Regulation implementing Articles 85 and 86 of the Treaty), does not apply to transport, and the Regulation of 19 July 1968⁵ applies to transport by rail, road and inland waterway only. Articles 88 and 89 of the EEC Treaty conferring certain

powers on the Commission in cooperation with the authorities in the Member States constitute the sole legal basis for any action that might be taken by the Member States or the Community. The Commission does not therefore have at its disposal the means for ensuring that the rules of competition are applied to air transport in an effective and uniform manner. In order to conduct its investigations and bring to an end the infringements it establishes, it relies on the cooperation of the competent national authorities. Furthermore, since Articles 88 and 89 are directly applicable in the Member States, complaints may be made to the national courts against acts of undertakings which are contrary to Articles 85 and 86 and the national courts may prohibit them under these provisions. There is thus a risk that a body of case-law might evolve within the Community which would not be consistent in all Member States.

¹ Bull. EC 6-1979, points 1.4.1 to 1.4.8; Supplement 5/79 — Bull. EC.

² Bull. EC 12-1979, point 2.1.136.

³ Case 167/73 [1974] ECR 371; Case 156/77 [1978] ECR 1881.

⁴ OJ 13, 21.2.1962.

⁵ OJ L 175, 23.7.1978.

The objectives and limits of the proposal

1.3.3. The Regulation proposed by the Commission should enable it to apply the rules of competition to the airlines effectively and in full. It introduces procedures for conducting investigations, taking decisions and imposing penalties for failure to comply with the rules of competition. It will also facilitate the uniform application of Articles 85 and 86 at Community level and afford carriers, as well as users, an adequate degree of legal certainty. The Regulation, admittedly, is limited to the extent that it deals basically with procedural matters. In view of the rapid growth of the air transport industry, marked as it is by a high level of public intervention, the Commission preferred to confine itself for the moment to a draft Regulation which will be primarily a procedural one and will confer on it the powers to carry out investigations and impose penalties necessary for it to take, and secure compliance with, its decisions. It believes that initially the rules of substance must be applied in individual cases before it can specify the categories of agreements that may be granted a general exemption. The only substantive provisions contained in the Regulation are consequently restricted to defining its scope and to granting exemption for certain technical cooperation agreements which do not, as a rule, have an adverse effect on competition.

Rules of procedure

1.3.4. The rules of procedure are based both on those that apply to the economy in general (Council Regulation of 6 February 1962¹) and those which specifically govern transport by rail, road and inland waterway (Regulation of 19 July 1968²).

1.3.5. Thus, the Commission will be able to initiate the procedures to terminate an infringement of Articles 85 and 86 of the EEC Treaty on its own initiative or on a complaint from a Member State or natural or legal person. If it finds that there is an infringement of Articles 85 or 86 of the

Treaty, and taking into account the possible intervention of public authorities, it may by decision require the undertakings or associations of undertakings concerned to bring such infringement to an end. Before taking such a decision it may make recommendations to the undertakings for termination of the infringement.

1.3.6. The procedure for obtaining an individual exemption pursuant to Article 85(3) is very flexible. Contrary to the arrangements that obtain under the general system, but like those governing the other modes of transport, agreements, decisions and concerted practices need not be notified in advance. The Commission considers in each case, either on a complaint or on its own initiative, whether or not the requirements for a prohibition or those for an exemption are met, and decides accordingly. In order to ensure legal certainty for undertakings, however, the draft Regulation confers on them a right to apply formally to the Commission for exemption for an agreement, decision or concerted practice. If within 90 days following publication of the application in the *Official Journal* the Commission fails to enter an objection, the agreement, decision or practice in question is deemed to be exempt for the entire period that has elapsed and for a further three years.

1.3.7. The Commission may also decide to conduct a general inquiry into individual sectors and, in the course of the inquiry, request undertakings in the sector in question to supply the information and documents necessary for giving effect to the principles formulated in Articles 85 and 86. It may also obtain all necessary information from the governments and competition authorities of the Member States and from undertakings and associations of undertakings. Where the latter fail to supply the information requested within the time limit fixed by the Commission or supply incomplete information, the Commission may by decision require the information to be supplied. It may also see to it that the necessary investiga-

¹ OJ 13, 21.2.1962.

² OJ L 175, 23.7.1968.

tions are carried out into the undertakings with the assistance of its officials.

1.3.8. Finally, where the undertakings refuse to bring an infringement to an end, do not supply the information requested or refuse to allow the necessary investigation to be carried out, the Commission may by deci-

sion impose on them fines of a variable amount (up to 1 million ECU and 10% of the turnover of the undertakings in question), and periodic penalty payments of from 50 to 1 000 ECU per day of delay, calculated from the date appointed in the decision.

4. Situation and prospects of the textile and clothing industries in the Community

1.4.1. On 30 July the Commission sent the Council a communication which makes a thorough examination of the situation and prospects of the textile and clothing industries in the Community in order to define an industrial strategy and future guidelines. This document is the last part of an overall strategy which the Commission is seeking and proposing in the light of the serious situation in the industry.¹

Situation in the textile and clothing industries in the Community: the facts

1.4.2. The activity of the textile and clothing industries covers the whole range of processes in which natural or chemical fibres are used to manufacture finished products, garments and articles for domestic or industrial use. These industries continue to occupy an important position in the industrial life of the Community, since in 1979 they employed more than 2 400 000 people, i.e. 9.6% of the workforce of the manufacturing industries; they account for 6.4% of the value-added in these industries and 6% of Community exports.

Special attention must be paid to the changing pattern of employment since 1973. Whereas in 1973 more than 3.1 million people were employed in these industries, by 1980 the figure had dropped to 2.3 million,

a loss of about 27%; taken annually, this represents an average loss of 115 000 jobs. This loss of jobs is mainly the result of the stagnation—or even drop—in Community production, coupled with the increase in productivity, which itself is the result of both a reduction in manpower, owing to the disappearance of lame-duck firms, and the necessary rationalization measures. The social problems resulting from this reduction are felt particularly badly by women workers (up to 80% of all workers in the ready-to-wear sector) and at a regional level, since these industries are concentrated in specific regions, some of which are among the least favoured in the Community.

Furthermore, the expansion of the market for textile and clothing products has slowed down considerably since 1973: annual growth has fallen to 1.1-1.2% from its pre-1975 figure of 3-5%; the share of household expenditure accounted for by clothing has steadily dropped from 8% in 1970 to around 6.5% in 1978. The elasticity of expenditure on clothing, compared with total household expenditure, has fallen to around 0.4 since 1973 (compared with the previous 0.7 or so). Forecasts indicate an annual increase of approximately 1% in the consumption of textiles and clothing during the

¹ Bull. EC 4-1981, points 1.2.1 to 1.2.6.

1980s in the Community, while the worldwide increase is estimated at 2.5%.

Finally, the Community has to face up to competition from more efficient industries such as those in the developing countries, the industrialized countries (mainly the United States and Japan), the State-trading countries and, to a lesser extent, Spain and Portugal. The competing firms have the advantage of a better ratio between wages and productivity (especially in the developing countries and Japan), a larger and much more homogeneous internal market (United States) or a more rapidly expanding market (Japan), higher customs duties and a small number of large suppliers, which makes it easier to regulate imports.

Need for adjustment measures

1.4.3. To ensure the industry's competitiveness and therefore survival, and in order to comply with international agreements of which the Community is a signatory, the textile and clothing industry must continue with and complete the reorganization of its structures, since it is clear that because of its customer and supplier relationships with other industries the textile and clothing industry is an essential factor in the industrial balance. In addition, since the industry accounts for 6% of the Community's industrial exports, and in spite of its being in deficit, it makes a contribution to the trading balance and balance of payments which the Community cannot afford to relinquish.

The Commission therefore reaffirms the view it set out in the communication of 20 July 1978,¹ namely that the textile and clothing industry should continue to occupy an important place in the Community's economy, while setting itself some general objectives such as the continued presence of all the essential stages of the textile chain in the Community, increased exports by means of a joint effort by the industry and the public authorities within the GATT rules, and a combined effort by the industry to ensure that production in the Community's textile and clothing industry does not fall below the level of recent years. Of course, these objec-

tives can only be achieved if the firms continue with and step up their structural adjustment measures and if the public authorities, whether at Community or national level, support these efforts and create an economic environment in which they can be effective.

Policy objectives

1.4.4. If the industry is to adapt as it must, it will have to aim for a number of objectives, including a unified market, fair conditions of competition, effective use of the factors of restructuring (see below), a free trade policy and the tackling of social and regional problems.

Internal market and competition

1.4.5. The Community is the second largest market in the world after the United States. If companies are to benefit fully from its size it must operate as a single market without barriers of any kind between Member States. A major effort is therefore required to remove obstacles, including those resulting from administrative procedures and technical barriers to trade, and to open up public contracts.

Companies should be able to operate in fair conditions of competition, including financial considerations such as access to and the cost of investment capital, loans and credit terms. Efforts must be made to create these conditions. Equally important is the need to ensure that competition is not artificially distorted. This requires attentive observance by Member States of the existing framework for aids, particularly concerning the requirement that public financial support should be limited to the period and level indispensable for sectoral reconstruction and adjustment.

On the other hand, to assure the consistency of aids with the aim of sectoral development, it is necessary to ensure that public intervention does not cause an escalation of aids or facilitate rescue operations.

¹ Bull. EC 7/8-1978, point 2.1.22.

Factors of restructuring

1.4.6. There is no single solution to the problems of structure or production and marketing techniques. The industries concerned include companies of widely differing size, structure and market approach. Flexibility is undoubtedly a key element in an industry where fashion changes are frequent and fundamental. Companies must therefore be able to react quickly to change in terms of their production and structural characteristics.

- (i) Textile and clothing companies are frequently at a disadvantage compared with their customers, particularly the large retail chains. Their commercial position might be improved by inter-company cooperation encouraged by the public authorities.
- (ii) Continued renewal and improvement of equipment are essential for survival. There is a need for policies covering ready access to capital at a cost which is compatible with satisfactory profitability.
- (iii) Where highly expensive equipment is used it must be possible to operate it at an optimum level. This requires greater flexibility in working standards.
- (iv) A continued and strengthened research and development effort is required, as is innovation in products and processes. The dissemination and utilization of the results of research need to be improved.
- (v) The immense variety of products and customers, together with constantly evolving fashion, requires a sophisticated market approach. Companies need a rapid and comprehensive flow of statistical, economic and market information. They could be considerably aided by the public authorities at all levels. The public authorities themselves also require more precise and wider information about trends within the industry and its markets in order to change their attitudes.

External policy aspects

1.4.7. World over-capacity in textiles and over-ambitious expansion in clothing production have certainly intensified the competitive pressure for all producers in developed and developing countries alike.

(i) The Commission recognizes that commercial policy is a major element in the problem. For this reason, the Commission confirms the need for the renewal of the Multifibre Arrangement and the bilateral agreements, and for renewed arrangements with preference countries. Imports from the different categories of low-cost competitors have to be seen as a whole.

(ii) As industrial countries, the Member States of the Community must make their own industries more competitive and keep a close watch on practices which could distort competition as regards imports or exports.

(iii) The opening-up of markets of third countries at present closed by restrictions or by prohibitively high tariffs must be a principal objective of external policy *vis-à-vis* both industrialized and developing countries. This specific aspect must be borne in mind in the context of the Multifibre Arrangement.

(iv) The use of outward processing as a form of industrial cooperation enables both partners to optimize their comparative advantages. It must, however, be governed by effective Community rules in order to avoid unrestricted use and imbalances from one Member State to another.

Employment, social and regional aspects

1.4.8. Higher productivity is a necessary condition for the survival of firms and, since this implies further loss of jobs, positive alternative employment policies must be pursued. The trade unions in these industries have behaved responsibly not only in accepting innovation but also in recognizing the justice of the Third World's claims. They are entitled to expect a genuine and practical response to their needs and difficulties.

The general increase in productivity due to technical progress and the closure of less competitive firms is likely to cause still further job losses in the years to come. The Community must therefore intensify its action in favour of retraining. This may take place inside or outside the industry but re-conversion outside the industry will be much the more important. Current Social Fund re-

sources only cover one-quarter to one-third of the need. As far as the Regional Fund is concerned, measures under the non-quota section in regions specializing in textiles and clothing would seem to be appropriate.

Conclusions

1.4.9. The decisions which the Community will have to take as regards the renegotiation of the MFA, trade with the preference countries and the outward processing arrangements underline the need and urgency for an overall examination of the situation in the textile and clothing industry. The aim of this communication is to specify the general

framework in which the problems of the textile industry should be analysed as a whole and not to propose short-term measures. While they may not lead to immediate action, the guidelines proposed by the Commission do point to the drafting of specific proposals at a later date which will take into account the specific problems of various branches of the industry. It is in this spirit that the Commission reaffirms its belief in the need to maintain a viable industry covering the complete processing chain. The Commission also has a responsibility to draw the attention of Member States to the problem, to suggest methods by which solutions could be found and to use the instruments at its disposal for this purpose.

5. Agricultural exports

Towards the negotiation of multiannual framework agreements

1.5.1. On 28 July the Commission sent the Council a communication concerning the negotiation of framework agreements for multiannual supplies of agricultural products. The new communication enlarges on suggestions already put forward by the Commission in its November 1980 'Reflections on the common agricultural policy',¹ its farm price proposals for 1981/82,² and its report on the mandate of 30 May 1980.³

A new instrument

1.5.2. The Commission feels that it is in the interest of both the Community's customers and its exporters that the common agricultural policy should have a new instrument available to it in the form of long-term agricultural supply agreements. A desire for

greater predictability of supply has led to calls from the Community's customers for a proper framework for their commercial contracts, so that they can work out their own supply policies against a more reliable background than that provided by the Community's current export system. This is also something which will be needed if the Community is to play its part in a world food security strategy.

1.5.3. The Community's current farm export system, which operates on the basis of the single marketing year and uses the refund as the main instrument for regulating the level, price and destination of exports, has a number of other drawbacks. The continuity required for a consistent export policy is lacking. It is difficult to plan the timing, volume or type of sales in the most rational way. Fluctuations in the internal

¹ Supplement 6/80 — Bull. EC.

² Bull. EC 2-1981, points 1.2.1 to 1.2.10.

³ Supplement 1/81 — Bull. EC.

Community supply position put at risk commercial arrangements concluded by private operators, and it is difficult for Community exporters to compete on non-EEC markets with exporters from other countries who have strong government support and export policy instruments which the Europeans lack. The refund system is also more costly.

1.5.4. In spite of the improvements made to the existing export machinery—advance fixing of refunds, differentiation according to destination, or the use of product balance-sheets to monitor export trends over the marketing year—refunds cannot fulfil the functions performed by the instruments available to government-backed exporters in other countries, such as buffer stocks, credit policies, long-term framework agreements, or export promotion funds. Some of these instruments do already exist in the Community or in the individual Member States, though they are not used in any consistent way. But the crying need now is for the one increasingly used in recent years by other exporting countries, the multiannual supply agreement.

Scope and content of the framework agreements

1.5.5. The Commission's view, in line with the experience and present practice of other exporting countries, is that long-term agreements should be kept as simple and flexible as possible. They would set out the type of products covered, the total quantitative undertakings on either side (i.e. sales and purchases) and duration, and would specify the measures to be taken by the contracting parties to ensure performance of their undertakings, the pricing conditions, and the necessary safeguard clauses.

1.5.6. As regards pricing, the Commission suggests using the same general approach as that found in a majority of the agreements concluded by non-Community agricultural commodity exporters, which simply refer to the prices ruling on the world market. The aim, in other words, should be to see that commodities are supplied on terms as close

as possible to normal commercial transactions.

Regarding payment on credit, which has become increasingly widespread in recent years, the Commission proposes that an approach should be coordinated with the Member States' agencies responsible for operations of this type, pending the establishment of specifically Community arrangements.

As regards quantitative undertakings the plan would be to set upper and lower limits, valid for three to five years, with the actual quantity to be supplied over a 12-month period to be determined each year.

Products suitable for inclusion in long-term agreements would be decided case by case in the light of the Community's exportable surplus and the requirements and requests of countries wishing to purchase.

1.5.7. For some of the developing countries, long-term agricultural supply agreements could be coupled with multiannual food aid agreements.

The role of long-term agreements in the CAP

1.5.8. The Commission makes it clear in its communication that such agreements must not constitute artificial incentives to boost farm output. The aim must be to improve the arrangement of certain Community agricultural exports so that they meet the needs of various customers more closely. In this connection the Commission refers to a point already made in its report on the mandate of 30 May 1980: it is in the Community's interest to follow a price policy based on the narrowing of the gap between Community prices and prices applied by its main competitors in order to improve competitiveness and arrive at a suitable active farm export policy at the lowest possible cost.


1.5.9. The Community should use multiannual agricultural supply framework agreements essentially in response to past or future demand by long-standing agricultural deficit customers, taking account of Com-

munity production and available export surpluses. Framework agreements can cover only a part of Community exports; there is no question of going over wholesale to such a system at the expense of necessary adjustments to the existing instruments.

1.5.10. In using the term 'framework agreement', the Commission wanted to make it plain that there was no question of the Community taking over the role of commercial operators in the performance of com-

mercial contracts. It believes that long-term agreements will not upset the present arrangements and machinery of the common market organizations. If adjustments turn out to be necessary in the light of specific requests from importing countries, the Commission will make the necessary detailed proposals.

1.5.11. The long-term agreements should not lead to any extra charge on the budget, and could well reduce costs.



PART TWO

**ACTIVITIES
IN JULY/AUGUST 1981**

1. Building the Community

Restructuring of common policies—May mandate

2.1.1. In July the Commission considered how best to organize its work so as to contribute as effectively as possible to discussions in the Council and the European Council on the follow-up to its Report of 24 June 1981:¹ in particular it fixed the programme and timetable for the policy papers it intends to supply to the Council to amplify and clarify the guidelines set out in its Report, and designated its representative in the special group to be set up at the request of the European Council in June.² Pending the formation of this special group, the Permanent Representatives, together with representatives of the Commission, subjected the Report to an initial scrutiny in preparation for the Council's first reading, scheduled for 14 September. In the course of this scrutiny the Commission was requested to supply a body of data and statistics which should prove valuable in the follow-up process: the exercise also provided an opportunity to gather together its explanations and observations on the guidelines and proposals set out in its Report.

Economic and monetary policy

Monetary relations with non-member countries

2.1.2. The problems encountered in monetary relations between the Community and non-member countries, which had been considered by the European Council in June,³ were on the agenda of the Western Economic Summit in Ottawa.⁴

Preparations for the Summit discussions had been made at Community level by the Monetary Committee, by the Committee of Governors of Central Banks and by the Council at its meeting on 6 July; the Euro-

pean representatives at the Summit were thus able to adopt the 'united approach' advocated by the European Council.⁵

Community loans

2.1.3. On 27 July the Commission asked the Council for authorization to contract, by way of exception, loans for the purpose of financing investments for the reconstruction of the means of production and the economic and social infrastructure in the regions affected by the Greek earthquake disaster in February and March.⁶

Economic situation

Second quarterly review

2.1.4. On the basis of a communication from the Commission, the Council, meeting on 6 July, carried out the second quarterly examination of the economic situation in the Community, in accordance with Article 3 of the Decision of 18 February 1974 on the attainment of a high degree of convergence of the economic policies of the Member States of the Community.

The Council recorded its agreement on the following conclusions proposed by the Commission as economic policy guidelines:

'It may be that the recession has now passed its low point in Europe, and that the chances for a moderate recovery are fairly good. However, great risks surround this uncertain and fragile improvement. With the short-term easing of the oil market, the main risks at present lie in the management of economic policy within the Community and internationally. The Social Partners also have an important role.

¹ Bull. EC 6-1981, points 1.2.1 to 1.2.18; Supplement 1/81 — Bull. EC.

² Bull. EC 6-1981, point 1.1.11.

³ Bull. EC 6-1981, points 1.1.1 to 1.1.8.

⁴ Points 1.1.1 to 1.1.7.

⁵ Bull. EC 6-1981, point 1.1.7.

⁶ OJ C 202, 11.8.1981.

Within the Community, particular risks follow from the failure so far of several Member States to progress with urgently required public finance and income stabilization measures. These failures weaken the cohesion of the European Monetary System. The Commission recommends to these countries accelerated programmes of economic adjustment. On the other hand, the Federal Republic of Germany, where a strong export recovery seems now assured, should not unduly precipitate the desirable medium-term reduction of its public deficits. In general, all Member States must aim at balance in the use of monetary and budgetary policies, and desist from discriminatory measures in either domain that threaten the basic economic principles of the Community; the prospects for export-led recovery can only be based on keeping open markets for trade.

The large depreciation of the ECU against the dollar and yen over the past months means that the Community has a new opportunity to improve its share in world markets, and increase investment and employment. But the inflationary impact of the depreciation must be contained, and this is a further reason why adjustments must urgently be made in indexation practices in some Member States, and expectations for real income gains be still lowered more generally for the time being.

Internationally, moreover, the volatility of interest and exchange rates is of major concern; indeed it represents a serious threat to Europe's incipient economic recovery, notably because of the great fluctuations in costs and in the continuing uncertainties that the enterprise sector has to face. The Community should pursue these issues in depth in discussions with the other major monetary powers. The Community, the United States and Japan basically share the same monetary policy objectives and there is much to be done, including in the Community (as mentioned with regard to budgets and incomes) to relieve the strain on monetary policies. However the United States should also bear in mind the significant international consequences of different choices that are open to it in the framing and execution of its budgetary and monetary policies. The main policy stance of the major industrial countries does affect the functioning of the world economy and should, therefore, be discussed in the forthcoming international meetings.

The medium-term outlook reinforces the need for the accentuation of adjustment policies in many Member States, and persistence throughout the Community in efforts to promote investment in energy saving and production and in new industrial capacity, and to moderate labour costs (including both incomes and social security levies).

Unemployment and inflation are problems which should be tackled jointly, as generally agreed recently by the Joint Council of Ministers of Employment and Social Affairs and of Financial Affairs. An improvement in the overall economic situation, and hence in employment, implies persistent actions and efforts in a wide area of social and economic policies over several years and specific urgent actions to combat the high unemployment of young people. The efficiency of national policies can be strengthened by a stronger degree of coordination and cooperation between Member States and could also be assisted through reinforced actions at Community level.'

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2.1.5. At its July session the Economic and Social Committee¹ gave its opinion on the economic situation in the Community in the first half of the year.

Principles of indexation in the Community

2.1.6. The European Council discussed the issue of indexation at its meeting in Maastricht on 23 and 24 March, with the Presidency drawing the following conclusions:²

'High and divergent inflation rates are a threat both to the prospects of growth and to the economic and monetary cohesion of the Community. In this context the European Council also discussed the effects caused by rigid systems of indexation of incomes and expressed the opinion that an adjustment of such mechanisms should be considered.'

On the basis of these discussions and guidelines, the Commission transmitted to the Council on 28 July a communication on the principles of indexation, in which it describes some aspects of the present situation and suggests that the Council adopt a recommendation relating to indexation practices:

'(i) in the Member States in which the principle of wage indexation is accepted, the basis for indexation should be a price index adapted in such a way as to prevent price increase factors outside corporate control from working through to wage costs; the regulation index ought thus to exclude

¹ Point 2.3.41.

² Bull. EC 3-1981, point 1.1.4.

the impact of any changes in indirect taxes and certain public service prices such as public transport and medical service charges; where the rise in prices is attributable to a deterioration in the terms of trade due, for example, to a rise in important raw material prices or to a depreciation of the currency, the impact of these factors ought to be excluded from indexation;

(ii) in order to prevent temporary fluctuations in consumer prices from being permanently incorporated into wage costs, giving a further boost to the prices and incomes spiral, wage adjustments should be implemented with a delay and should number no more than two a year;

(iii) where the inflation rate is appreciably above the Community average and the indexation principle widely applied, the aim should be to limit the degree of indexation to an agreed rate, for example the Community average inflation rate, so that the upward movement of prices and costs is gradually slowed down and exchange rates become more stable;

(iv) a simple and temporary technique for adapting to an inflationary shock could be to forgo entirely a certain number of indexation adjustments.'

Recommendation to Belgium

2.1.7. On 23 July the Commission addressed a recommendation¹ to the Belgian Government based on Article 11 of the Council Decision of 18 February 1974.² In view of the sharp deterioration in Belgium's balance of payments and budget position, it called on the Belgian authorities *inter alia*:

(i) to adopt the draft central government budget for 1982, ensuring that the current deficit was held to BFR 200 000 million in cash terms;

(ii) to attain this objective primarily by holding down, in all categories, expenditure while seeking to improve the ratio of capital expenditure to current expenditure; to this end, to propose the necessary laws and to adopt the necessary regulations; to base the evaluation of current receipts for 1982 on a cautious forecast of the increase in gross national product and then to allocate any extra increase to reducing the deficit;

(iii) to establish a public finance plan under which the central government borrowing re-

quirement can be cut from 10.5% or more in 1981 to some 5% of gross domestic product in 1984;

(iv) to improve budgetary management;

(v) to implement the conclusions proposed by the Commission in its communication of July 1981 on the principles of indexation.

The Banque Nationale de Belgique would have to continue its tight monetary policy.

The Commission takes the view that improved equilibria must be restored before the problem of unemployment can be solved. It stresses that the proposed measures should be taken as rapidly as possible since any further postponement of the inevitable reforms would be bound to aggravate the situation and make the process of adjustment even more painful.

Medium-term policy

2.1.8. In a communication transmitted to the Council on 22 July, the Commission sets out its proposed policy guidelines for the fifth medium-term economic policy programme (1981-85):³ priority for productive investment, notably in the energy sector; decisive progress in developing the European Monetary System; a common energy strategy; systematic exploitation of the continental dimension of the Community; greater Community participation in an active employment policy.

Internal market and industrial affairs

Removal of technical barriers to trade

Industrial products

2.1.9. On 20 July the Council adopted three Directives⁴ pertaining to motor ve-

¹ OJ L 228, 13.8.1981.

² OJ L 63, 5.3.1974.

³ Points 1.2.1 to 1.2.10.

⁴ OJ L 209, 29.7.1981.

hicles, proposed by the Commission in March 1980.¹

The three Directives amend:

(i) the Council Directive of 28 June 1977 relating to safety belts and restraint systems of motor vehicles;²

(ii) the Council Directive of 18 December 1975 to safety-belt anchorages of motor vehicles;³

(iii) the Council Directive of 22 July 1974 relating to the internal fittings of motor vehicles (strength of seats and of their anchorages).⁴

The aim of the amendments to the first two Directives is to extend their scope, limited up to now to private motor cars, to all categories of motor vehicles. In the case of the third Directive, the scope is extended to seats with built-in safety-belt anchorages, an arrangement for which motor vehicle manufacturers have, up to now, been able to obtain an EEC type-approval.

2.1.10. In addition, on 29 July the Commission adopted a Directive⁵ adapting to technical progress the Council Directive of 27 September 1977⁶ relating to the field of vision of drivers of motor vehicles.

One aim of this adaptation is to clarify certain provisions so that the type-approval tests are more effective and uniform, and the other aim is to insert some new provisions covering electric conductors which, when embedded in or printed on the windscreen, serve as radio aerials or defrosters/demisters.

Foodstuffs

2.1.11. On 28 July the Commission adopted, in the form of a Directive,⁷ 15 Community methods of analysis for monitoring the purity criteria pertaining to additives falling within the fields of colouring agents, preservatives and antioxidants. The purpose of this Directive is to ensure the uniform, and hence more correct, application of the relevant basic Directives.⁸

2.1.12. Representatives of the Commission participated in the 14th session of the Codex Alimentarius Commission (Joint FAO/WHO

programme on food standards), held in Geneva from 28 June to 10 July. They outlined the procedure for the acceptance of Codex standards by the Community, i.e., to begin with the Community will decide on the conditions to be met for the products covered by these standards to be sold in the EEC and thereafter it would reserve the right to accept these standards formally.

2.1.13. On 30 June the Council formally adopted a Directive⁹ amending for the second time the Directive of 17 November 1975¹⁰ relating to fruit juices and certain similar products. The purpose of the new Directive is to apply to fruit juices and similar products the provisions concerning labelling as laid down by the General Directive of 18 December 1978.¹¹ It also acts as a model for other sectors subject to specific directives which will follow in due course.

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2.1.14. At its July session the Economic and Social Committee delivered its opinion¹² on the Commission proposal¹³ of 29 January 1981 for a Council Directive on materials and articles of regenerated cellulose film intended to come into contact with foodstuffs.

Pharmaceutical products

2.1.15. The Commission has transmitted to the Council its Third Report on the functioning of the Committee for Proprietary Medicinal Products. During the reporting period from January 1980 to June 1981, pharmaceutical companies began using, al-

¹ OJ C 87, 9.4.1980; Bull EC 2-1980, point 2.1.7.

² OJ L 220, 29.8.1977.

³ OJ L 24, 30.1.1976.

⁴ OJ L 221, 12.8.1974.

⁵ OJ L 231, 15.8.1981.

⁶ OJ L 267, 19.10.1977.

⁷ OJ L 257, 10.9.1981.

⁸ OJ L 115, 11.11.1962; L 12, 27.1.1964; L 157, 18.7.1970.

⁹ OJ L 189, 11.7.1981.

¹⁰ OJ L 311, 1.12.1975.

¹¹ OJ L 33, 8.2.1979.

¹² OJ C 230, 10.9.1981.

¹³ Bull. EC 1-1981, point 2.1.5.

beit to a very limited extent, the procedure for extending the national authorizations for the marketing of medicinal products provided for by the Directive of 20 May 1975.¹ Over this period the Committee dealt with 12 applications as compared with 4 between 1977 and 1979 and delivered 11 reasoned opinions on the quality, safety and efficacy of the products submitted, as compared with 2 in the previous period.

Free movement of persons and freedom to provide services

Mutual recognition of diplomas and access to occupations

Doctors

2.1.16. At its July session the Economic and Social Committee delivered its opinion² on the Commission proposal³ of 4 February 1981 for amendments to two Council directives of 16 June 1975 relating to freedom of movement for doctors.

Pharmacists

2.1.17. At the same session the Committee also delivered its opinion on a set of proposals⁴ sent by the Commission to the Council on 8 February 1981 relating to freedom of establishment for qualified pharmacists in the Community.

Special rights of citizens and passport union

2.1.18. On 29 July the Commission issued a Recommendation⁵ based on Article 155 of the EEC Treaty that all Member States should, where necessary, sign during 1981 and ratify before the end of 1982 the draft Council of Europe convention for the protection of individuals with regard to automatic processing of personal data, opened for signature on 27 January 1981. This Recommendation states that if, by the due deadline, not all Member States will have signed and ratified this convention, the Commission reserves the right to propose that the Council adopt an instrument on the basis of the EEC Treaty.

Industrial problems

Steel industry

2.1.19. On 3 July, as a sequel to the agreement reached in the Council on 24 June,⁶ the Commission adopted a number of Decisions and one Recommendation⁷ on production quotas and on the extension of measures for monitoring price restraint among dealers. On 7 August the Commission also adopted a Decision⁸ establishing Community rules for aids to the steel industry.

2.1.20. On 16 July the Commission adopted the forward programme for steel for the third quarter of 1981; this will be referred to the ECSC Consultative Committee for consultation under Article 46 of the ECSC Treaty.

This programme will serve as the basis for the production and delivery quotas which the Commission will fix in accordance with voluntary restraint agreements among producers of products in Categories II (quarto plates and universal plates), III (heavy sections) and IV (wire rod). The method consists of the Commission fixing the general production target for each quarter and of an individual and voluntary commitment by each undertaking to the Commission to honour its due production share. The forward steel programme, which was temporarily discontinued in 1980 at the time of the introduction of production quotas as provided for in Article 58 of the ECSC Treaty, has therefore been resuscitated with a view to laying down the necessary guidelines.

The programme for the third quarter is a reflection of a market which continues to be depressed. This is particularly true in the steel consuming sectors, where short-term forecasts are still gloomy. Given the low

¹ OJ L 147, 9.6.1976.

² OJ C 230, 10.9.1981.

³ OJ C 121, 23.5.1981; Bull. EC 2-1981, point 2.1.7.

⁴ OJ C 92, 23.4.1981; Bull. EC 2-1981, point 2.1.8.

⁵ OJ L 246, 29.8.1981.

⁶ Bull. EC 6-1981, points 1.4.1 to 1.4.3.

⁷ OJ L 184, 4.7.1981.

⁸ OJ L 228, 13.8.1981.

level of demand which is basically the result of the persistent decline in steel user activities and the reduction of steel stocks, the production of crude steel in the third quarter of 1981 has been estimated at 29 300 000 tonnes, i.e., 3.4% lower than in the third quarter of 1980 and 17.9% lower than in the fourth quarter of 1979, compared with an actual steel consumption of 25 500 000 tonnes. On the basis of these forecasts, the following abatement rates have been fixed for the third quarter of 1981, the reference basis being the period from July 1979 to June 1980:

	Total	Limits of deliveries to the common market
Quarto sheets	—10%	—12%
Heavy sections	—19%	—27%
Wire rod	—29%	—31%

On 16 July the Consultative Committee endorsed the forward programme. Hence, on 30 July the Commission approved it for publication in the *Official Journal*.¹

*

2.1.21. At its July session the Economic and Social Committee delivered an opinion² on the situation in the motor industry.

Textile industry

2.1.22. On 30 July the Commission transmitted to the Council a Communication³ on the position and prospects of the Community's textile and clothing industry. This document supplements those transmitted in April,⁴ relating to various aspects of textile policy.

Other industries

Construction

2.1.23. At its July session the Economic and Social Committee adopted an opinion⁵ on the present situation in the Community's construction sector and the most appropriate measures by which the EEC can promote growth and employment in this sector.

Industrial innovation and the information market

Three-year plan of action

2.1.24. On 27 July the Council adopted the third plan of action in the field of information and documentation (1981-83).⁶ This three-year plan is the sequel to the two previous plans, which covered the years 1975-77 and 1978-80.⁷ The budget for the implementation of this plan is fixed at 15 million ECU. The plan provides for the consolidation of the projects undertaken during the first two plans, the extension of the network to include Greece and the promotion of new European information systems with a high added-value. Particular attention will be paid to user assistance and the application of new technologies and methods. Furthermore, the preparation of the transitional operations to ensure that Euronet is transformed into a public network by 1984 will be intensified. At the same time, the Commission will contribute to the growth of the European information market in developing countries and in developed countries outside the Community, notably those of North America.

Euronet — European networks

2.1.25. On 23 July the Commission sent to the Council a communication in which it reported on the negotiations with Sweden concerning the interconnection of the Swedish national documentary research network and the Community Euronet system and invited the Council to approve the outcome of the negotiations. When the agreement is signed, Sweden will be the second European non-member country (following Switzerland) to collaborate within the framework of Euronet.

¹ OJ C 191, 31.7.1981.

² Point 2.3.43; OJ C 230, 10.9.1981.

³ Points 1.4.1 to 1.4.9.

⁴ Bull. EC 4-1981, points 1.2.1 to 1.2.5.

⁵ Point 2.3.44; OJ C 230, 10.9.1981.

⁶ OJ L 220, 6.8.1981.

⁷ Bull. EC 9-1980, points 1.3.1 to 1.3.6.

Customs union

Economic tariff matters

Tariff quotas

2.1.26. The Council adopted a number of regulations in July opening, allocating and providing for the administration of Community tariff quotas in respect of certain wines originating in Portugal or Spain (1981-82),¹ apricot pulp originating in Turkey (1981-82)¹ and cattle of mountain breeds other than for slaughter (1981-82).²

2.1.27. The Council also adopted a regulation increasing the volume of the Community quota for newsprint (1981).³

Community surveillance of imports

2.1.28. The Council adopted a regulation amending the regulation of 22 December 1980,⁴ which establishes ceilings and Community surveillance in respect of imports of certain products originating in Malta (1981).⁵

General legislation

2.1.29. On 28 July the Commission sent the Council a proposal⁶ for a regulation introducing arrangements for movement within the Community of goods sent from one Member State for temporary use in one or more other Member States, as announced in its 1981 programme for the attainment of the customs union.⁷ The proposal is a response to the Parliament's call for such measures in its 16 October 1980 resolution on the programme.⁸ The aim of the proposed regulation is to simplify radically movement of the goods concerned and to resolve many of the problems frequently encountered by craftsmen, journalists, artists (e.g. painters, sculptors or musicians) who carry around the tools of their trade, equipment, works of art, instruments and so on.

Competition

General rules applying to undertakings

Competition rules applicable to air transport

2.1.30. On 10 August the Commission sent to the Council a proposal for a Regulation laying down detailed rules for the application to air transport of Articles 85 and 86 of the Treaty.⁹ Once the Regulation has been adopted by the Council, the Commission will be able to apply the competition rules to airlines fully and effectively.

Restrictive practices, mergers and dominant positions: specific cases

Permissible forms of cooperation

Formation of a joint venture

2.1.31. On 3 July the Commission adopted a decision authorizing the British Steel Corporation (BSC), London, and Guest Keen & Nettlefolds (GKN), Smethwick, to combine their steel wire rod, reinforcing bar and reinforcement engineering interests together with the wire manufacturing activities of GKN in a new joint company called Allied Steel & Wire Ltd (ASW). BSC will continue to be the main producer of other steel products in the United Kingdom. GKN will cease itself to be a producer of general steels although it will remain in the market as a steel stockholder and as a producer of special steels.

The background to the project is the serious structural excess of capacity which has arisen for wire rods and reinforcing bars in the

¹ OJ L 202, 22.7.1981.

² OJ L 192, 15.7.1981.

³ OJ L 191, 14.7.1981.

⁴ OJ L 367, 31.12.1980.

⁵ OJ L 185, 7.7.1981.

⁶ OJ C 227, 8.9.1981.

⁷ OJ C 106, 8.5.1981.

⁸ OJ C 291, 10.11.1980.

⁹ Points 1.3.1 to 1.3.8.

United Kingdom and in the Community in general. The creation of the new company by the two partners will enable them to rationalize production and sales programmes and, in anticipation of the joint venture, both BSC and GKN have already reduced considerably their wire rod and bar capacity. The new company, ASW, will represent about 4% of total Community capacity for wire rod; it will be competing against six larger Community producers for this product (Arbed, Thyssen, Sacilor, Usinor, Cockerill and Korf) and some 40 other manufacturers. For reinforcing bars ASW will have about 2% of Community capacity and will be competing against nine larger producers and many others. The examination of the project has therefore concluded that it meets the requirements for authorization prescribed by Article 66 of the ECSC Treaty. The decision under Article 66 is fully in line with the Commission's general policy in relation to restructuring in the steel industry, namely to encourage rationalization and cooperation which enables a better utilization of industrial complementarities (e.g. joint use of plant to avoid duplication), within the limits and the degree of flexibility allowed by Articles 65 and 66 of the ECSC Treaty.

Licences, trade-marks and business names

Trade-mark licensing and ban on competition in the event of transfers of undertakings

2.1.32. The Commission took action against an exclusive licensing agreement between the US firm Clark Equipment Co. and the German firm Linde AG in respect of the 'Tyler' trade-mark. The agreement was concluded in 1975 on the occasion of the sale of Clark's European interests in the refrigerated display units sector to Linde, which already had a strong position on this market. The agreement amounted in practice to a ban on competition from the seller, and the Commission objected to its ten-year duration on the ground that it went well beyond the limits laid down in an earlier decision.¹ Tyler, Niles Co., Clark's successor in this sec-

tor, and Linde have since complied with the principles laid down by the Commission and have amended the agreement in such a way that the seller is free to use the 'Tyler' trade-mark more quickly.

State aids

General aids

Italy

2.1.33. In July the Commission initiated the procedure of Article 93(2) of the EEC Treaty in respect of the Italian Act No 787 of 5 December 1978, which provides for tax relief for the formation of banking consortia to provide assistance, in the form of temporary holdings and the consolidation of loans, to certain large firms in difficulty which are carrying out restructuring programmes.

The Commission considered that, although such tax relief is granted directly to banks, it nevertheless has the effect of favouring the firms concerned, within the meaning of Article 92(1) of the EEC Treaty, since their financial recovery is facilitated by the fact that the State provides tax incentives for the necessary banking operations. Thanks to the scheme, the firms concerned have available capital on which they no longer pay interest or which involves lower costs than previously, and they are able to obtain fresh capital, where necessary, to carry out restructuring programmes.

Since the scheme involved is an existing general aid scheme, the Commission had requested the Italian Government in November 1980, on the basis of Article 93(1) (appropriate measures), to notify it in advance, pursuant to Article 93(3) of the EEC Treaty, of any plans to form new banking consortia for the financial reorganization of industrial firms, to enable it to determine their compatibility with the common market. Since the Italian Government had refused to comply, the Commission initiated the Article

¹ *Reuter/BASF Decision: OJ L 254, 17.9.1976.*

93(2) procedure. It has given notice to the Italian Government and the other Member States to submit their comments.

Regional aids

The Netherlands

2.1.34. On 8 July the Commission stated its position on changes made by the Netherlands Government to two of its regional aid schemes, pending the comprehensive review of its regional aid policy scheduled for the autumn. The first change is the extension from 31 December 1980 to 31 December 1981 of the grant of the investment premium (Investeringspremieregeling — IPR)¹ in the Cuyk, Oss and Bergen op Zoom development centres. The purpose of the second change is to make two new areas—Maastricht (including Valkenburg) and Delfzijl—eligible for the special regional premium under the Wet Investeringsrekening (WIR), leading to an increase in the total amount of aids granted to these areas.

Following examination of the social and economic situation in the development centres and areas concerned, the Commission expressed doubts as to the compatibility with the common market of the retention of the IPR in the Bergen op Zoom development centre and the increase in the total amount of regional aids in the Delfzijl area and decided to initiate the procedure of Article 93(2) of the EEC Treaty in respect of these schemes. It concluded that its analyses carried out in 1977¹ and 1980² were still valid: the social and economic situation in Bergen op Zoom did not require the granting of regional aids; and the social and economic situation in the Delfzijl area did not call for an increase in the present level of aid, since it had not worsened by comparison with the rest of The Netherlands and was slightly better than in the neighbouring German areas, which had a similar aid intensity. The Commission raised no objection to the other changes.

Italy

2.1.35. On 8 July the Commission stated its view on the Bill (No 101) of the Province

of Trente introducing a number of public measures to help the Province's industry and involving development objectives which are to be attained by means of an industrial policy plan incorporating regional and sectoral elements. The measures consist essentially of aids to investment in the creation, extension and modernization of firms, aids to conversion and restructuring, aids to restore financial equilibrium and aids to promote women's employment. Given the social and economic situation in the Province of Trente and the fact that they are differentiated according to the gravity of the problems, the Commission did not consider it necessary to oppose the implementation of some of the aids. It decided, however, to initiate the Article 93(2) procedure in respect of certain measures which could not be scrutinized for their compatibility with the common market on the basis of the information available.

For example, aids for modernization investment are acceptable only where they involve a fundamental change in the product or production process, within the meaning of the principles of coordination of regional aid systems. Aid to restore financial equilibrium, which is not investment-linked, is also not acceptable in its present form, since it is an aid to liquidity.

Ireland

2.1.36. On 22 July the Commission decided not to oppose the Irish Government's intention to introduce a non-taxable employment premium in respect of certain service industry schemes which make a significant contribution to regional and national development. The amount of the premium may not exceed IRL 9 000 (13 000 ECU) per job created, and the maximum amount is available only where no other regional aids are granted. Where the premium is combined with other regional aids, the Irish Government has undertaken to observe the ceiling laid down by the Commission in the principles of coordination.³ In authorizing the new

¹ Bull. EC 5-1977, points 2.1.19 to 2.1.21.

² Bull. EC 7/8-1980, point 2.1.37.

³ Bull. EC 11-1978, point 2.1.34.

scheme, the Commission recognized that, since the services sector accounted for only 46% of total employment in Ireland, development of that sector must be speeded up in order to implement the job creation programme launched by the Irish Government. The introduction of the premium is also an appropriate complement to the existing capital subsidy scheme which is available mainly to manufacturing.

Industry aids

Community rules for aids to the steel industry

2.1.37. Following the Council's assent on 3 July,¹ the Commission adopted a Decision on 7 August establishing Community rules for aids to the steel industry.²

Shipbuilding

2.1.38. On 22 July the Commission decided to raise no further objections to the aids for shipbuilding and ship repair proposed by the Italian Government. The Commission had initiated the Article 93(2) procedure in respect of the aids planned under Acts 231/78 and 122/80 in the form of grants to shipbuilding,³ Act 94/80 providing for aids to ship repair and the Sicilian Regional Act 34/1978 providing for aids towards the construction of dry docks in Palermo, Trapani and Messina. In making its decision, the Commission took into account the changes made in the aids by the Italian Government, notably their maximum amount, and the particularly difficult social and regional conditions with which these industries are faced.

Paper industry

2.1.39. On 22 July the Commission decided to initiate the Article 93(2) procedure in respect of the acquisition of a holding by a Dutch regional public holding company in a firm in the paper industry. The firm concerned, which was facing serious difficulties, received an injection of capital from public funds. By initiating the procedure under Article 93(2), the Commission intends to ob-

tain fuller information on the economic background to the Dutch Government's aid, in order to be able to assess whether it can be regarded as compatible with the common market.

Chemical industry

2.1.40. On 10 July the Commission took a negative decision⁴ under Article 93(2) of the EEC Treaty, prohibiting the Belgian Government from granting aid to a chemical firm under the Act of 7 July 1959. The firm concerned had made investments in the Antwerp area in order to modernize its synthetic rubber production capacity. The Commission considered that the assisted firm made no offsetting contribution to the attainment of common objectives that would have justified the aid.

2.1.41. On 23 and 31 July the Commission took four negative decisions⁵ under Article 93(2) of the EEC Treaty, prohibiting the Dutch Government from granting the additional premium for major projects (GPT) to investments carried out by firms in the chemical, petrochemical and packaging industries. These decisions reflect the same approach as that of 27 July 1979⁶ in respect of aids to a tobacco manufacturer and that of 20 March 1981.⁷ In general, the Commission concluded that no exemption could be granted since the recipient firms supplied no counterpart that was in the common interest.

Man-made fibres

2.1.42. In 1977, due to the problems created by the existing surplus capacity in the production of man-made fibres (acrylic, polyester and polyamide yarns and fibres) the Commission requested the Member

¹ Bull. EC 5-1981, point 2.1.27; Bull. EC 6-1981, point 1.4.3.

² OJ L 228, 13.8.1981.

³ Bull. EC 9-1980, point 2.1.23.

⁴ OJ L 229, 13.8.1981.

⁵ OJ L 256, 10.9.1981; L 262, 16.9.1981.

⁶ OJ L 217, 25.8.1979; Bull. EC 7/8-1979, point 2.1.33.

⁷ OJ L 103, 15.4.1981; Bull. EC 3-1981, point 2.1.29.

States to suspend the granting of any sectoral, regional or general aid which might increase capacity in the production of the above fibres; in addition the Commission requested the Member States to notify, pursuant to Article 93(3) EEC, any proposed scheme of assistance which, although increasing capacity, was intended to remedy serious social or regional problems and also any measures the Member States might introduce under general or regional aid schemes. The measure was applicable for two years and was subsequently extended until 19 July 1981.

Following the measure there was a capacity reduction at Community level, particularly in 1979, but it was not sufficient; furthermore stagnating demand, falling prices and difficulties created by imports of US fibres have created additional problems. As a result, utilization percentages were at 75% for polyamide and polyester yarns and 65% for polyester and acrylic fibres in August 1981. According to average estimates, there will be considerable overcapacity (between 400 000 and 500 000 tonnes) in coming years. In view of this situation, the Commission decided on 29 July to extend the measure for another two-year period (expiring on 19 July 1983), and to re-examine the situation, if necessary, in the event of an abnormal situation regarding imports from non-member countries.

Environmental aids

The Netherlands

2.1.43. On 22 July the Commission decided not to oppose the implementation of a draft regulation communicated by the Dutch Government pursuant to Article 93(3) of the EEC Treaty and providing for aids to pollution control investment to be carried out by galvanizing firms.

The aids will be in the form of outright grants with a ceiling of HFL 1 million per firm. The net grant equivalent will be not more than 15% of the investments concerned. A total amount of HFL 15 million will be set aside for the implementation of the aid scheme. The investments must be ef-

fectured within two years of the granting of the aid and prior to 31 December 1986. Eligibility is restricted to firms which had plants in operation for at least two years before the entry into force of the pollution control standards for the galvanizing industry.

The Commission considered that the proposed aid scheme satisfied the conditions laid down in the Community approach to State aids in environmental matters, as extended in July 1980,¹ and, as in the case of a similar Danish scheme,² it decided to raise no objection to its implementation.

Financial institutions and taxation

Taxation

Direct taxes

Turnover taxes

2.1.44. On 20 July, the Commission sent the Council a proposal for a Decision authorizing the Italian Republic to waive until 31 December 1981 the provisions of the Sixth VAT Council Directive of 17 May 1977,³ by granting exemption with refund of input VAT for certain operations of emergency relief to victims of the earthquake of November 1980.

Tax-free arrangements

2.1.45. On 28 July, the Commission sent the Council a proposal for a Regulation⁴ to allow certain goods to be sent from a Member State for temporary use in another Member State without taxes being collected in the importing State.

¹ Bull. EC 7/8-1980, point 2.1.38.

² Bull. EC 12-1980, point 2.1.38.

³ OJ L 145, 13.6.1977.

⁴ Point 2.1.29.

2.1.46. In its judgment of 7 July (and its order of 15 July) the Court of Justice gave a ruling on tax-free and duty-free arrangements in the case of 'butter ships'.¹ This ruling basically means that duty-free and tax-free sales of various goods on these ships are incompatible with Community law.

Employment, education and social policy

Employment

Readaptation aid for workers in the ECSC industries

2.1.47. In July, acting under Article 56(2)(b) of the ECSC Treaty, the Commission decided to contribute a total of 15 709 250 ECU towards readaptation aid for 6 527 workers affected by closures and cutbacks in Community coalmining and iron and steel undertakings in the Federal Republic of Germany, Belgium, Italy, Luxembourg and the United Kingdom.

European Social Fund

2.1.48. On 13 July the Council adopted² the Regulation concerning operations qualifying in Greece for a higher rate of intervention by the European Social Fund. Pending definition of Greek priority regions, it extended this higher rate to Greece as a whole.

Annual report

2.1.49. On 1 July the Commission approved the 1980 European Social Fund Report (ninth annual report) outlining in particular expenditure by category and the measures taken to adapt action by the Fund to meet the crisis.

The labour market situation continued to deteriorate in 1980 with registered unemployment increasing from an average of 6.04 million in 1979 (5.6% of the active population) to 6.8 million (6.2%) in 1980 and still rising.³ More specifically, job losses in industry exceeded the total for the previous four years. The worst hit branches—mining, steel,

shipbuilding, textiles and clothing, footwear and mechanical engineering—suffered an aggregate loss of 700 000 jobs since 1976.

The Social Fund appropriations for commitment entered in the 1980 budget amounted to 909.5 million ECU, which—with a carry-over of 112.4 million ECU from the previous year—brought total resources available in 1980 up to 1 022 million ECU. Fund assistance approved reached a total of 1 014.2 million ECU in 1980, 31% more than in the previous year, benefiting an estimated 1.5 million people in the Community.

The total volume of applications reached 1 625 million ECU, the equivalent of about 159% of the total allocation. The selection of applications was decided by the Commission in June and October after consultation with the Social Fund Committee and in accordance with the guidelines for the management of the European Social Fund for the period 1980-82,⁴ i.e. giving priority to training operations most closely linked to employment and promoting programmes for training skilled labour in areas of the Community suffering decline in order to attract investments to those areas. Approximately 88% of the Fund's assistance was granted for the training, retraining and resettlement of workers with the balance of around 12% devoted to job creation schemes for young people and, to a lesser extent, employment programmes for workers, regardless of age, in the regions qualifying for aid from the European Regional Development Fund. The categories, 'regions' (42%) and 'young people' (39%) accounted for more than four-fifths of Social Fund aid. The special priority accorded in the selection criteria to the five absolute priority regions—Greenland, the French Overseas Departments, Ireland, Northern Ireland and the Mezzogiorno—was continued in 1980. Aid approved for these regions, helped also by the fact that they benefit from grants 10% higher than the rest of the Community, amounted to 334 million ECU, 14% up on the previous year and

¹ Point 2.3.38.

² OJ L 194, 17.7.1981.

³ Current rate (May 1981) 7.5%.

⁴ OJ C 159, 26.6.1979.

equivalent to one-third of the total sum of appropriations for commitment.

Further progress was achieved on payments in 1980 and by the end of November all available appropriations for payment had been used. The provision of a supplementary budget in December 1980 made it possible to increase total payments to 735 million ECU, 23.4% more than in the previous year.

Approval of applications for assistance

2.1.50. On 20 July the Commission approved a second batch of applications for assistance from the European Social Fund for 1981. These applications, which had previously been examined by the Social Fund Committee, amounted under Article 4 to the following sums: 8.9 million ECU for operations for the benefit of women and 8.6 million ECU for operations for the benefit of migrant workers.

Education and vocational training

Education Committee

2.1.51. The Education Committee, which met on 16 July, considered the conclusions reached by the Council and the Ministers of Education at their meeting on 22 June.¹ In particular it examined a progress report on the pilot projects designed to improve young people's preparation for, and transition to, working life with a view to identifying further lines of development.

Specific action

New technologies

2.1.52. A meeting of national correspondents was organized in Brussels on 9 and 10 July to examine Commission draft proposals on the impact of the new information technologies on education and training systems.

Vocational training

2.1.53. The Advisory Committee on Vocational Training met on 16 July under the chairmanship of Mr Richard, Member of the

Commission, to discuss forthcoming Community initiatives on vocational training.

Social security—Living and working conditions

Equal treatment for men and women

2.1.54. The Standing Liaison Group for Equal Opportunities, which acts in an advisory capacity to the Commission,² held another meeting on 2 and 3 July. It set out to define the situation of women in relation to employment problems (unemployment, new technologies and adaptation of working hours) and delivered an opinion on an outline policy for part-time work and on a proposal for a Community instrument concerning the principle of equal treatment for men and women in occupational social security schemes. It was also consulted on a new programme of action (1982-84) on equal opportunities for young people. Lastly, it examined the impact of the employment of women on the proposal for a directive on the protection of workers from harmful exposure to lead.³

Living and working conditions

Housing

2.1.55. Under the ninth subsidized housing loan scheme (first instalment) for workers in ECSC industries, the Commission approved building projects for a total amount of 5 926 645 ECU to finance the building of 1 633 housing units in Belgium, the Federal Republic of Germany, France, Italy and The Netherlands.

The handicapped

2.1.56. At its July session the Economic and Social Committee⁴ delivered an opinion on the situation and problems of the handicapped.

¹ Bull. EC 6-1981, points 2.1.50 to 2.1.52.

² Bull. EC 5-1981, point 2.1.45.

³ OJ C 324, 28.12.1979; Bull. EC 12-1979, point 2.1.70.

⁴ OJ C 230, 10.9.1981; point 2.3.46.

Health and safety

Public health

2.1.57. On 16 and 17 July the Commission, in connection with the public health endeavours undertaken as a result of the Council meetings on public health in 1977 and 1978,¹ convened a meeting of a group of national experts to examine the possibilities at Community level of providing mutual medical assistance in the event of catastrophes, major accidents or exceptionally serious outbreaks of disease. The emergency plans now in force were analysed and a draft questionnaire listing measures to be taken was drawn up.

Health and safety (ECSC)

2.1.58. The Fourth ECSC medical research programme entitled 'Effects on the health of workers of physical and other occupational factors at the work place' was endorsed by the Council.² This programme covers not only the treatment of respiratory diseases among workers in the coal, iron mining and steel industries but also some research relating to cardio-vascular complaints and diseases of the skin and spine.

Regional policy

New regional policy guidelines and priorities

2.1.59. The Commission sent its new regional policy guidelines and priorities to the Council on 5 August. They are a follow-up to the first periodic report on the social and economic situation of the regions of the Community,³ which showed how regional disparities within the Community had worsened during the 1970s, and concluded that action using the financial instruments of regional policy must be more sharply focused on the main problems. In its report on the mandate of 30 May 1980,⁴ the Commission established the broad lines of policy. Its latest communication fleshes out these guidelines and provides a working basis for the revision of the Regional Fund Regulation.

Among the various themes of regional action, absolute priority must be given to creating productive jobs, by encouraging labour-intensive activities based on modern technology and developing specific youth employment schemes. Since a major cause of the worsening of regional disparities has been the growing lag in the productivity of the weaker regions, the emphasis must be on positive adjustment measures — restructuring, conversion and innovation. Greater efforts are also required to harness the regions' own development potential ('human capital', small business, craft industries, rural tourism, etc.), by providing support in the form of information, research and technical assistance and by encouraging local initiative.

If the limited financial means available are to be used efficiently, they must be more narrowly targeted. The resources of the quota section should be directed to the regions suffering most from structural underdevelopment (including Greenland and the French Overseas Departments). More funds must be channelled to the non-quota section, for use in regions now suffering severe industrial decline or adversely affected by other Community policies. ERDF operations must be coordinated more closely with measures under the Community's other financial instruments—Social Fund, EAGGF Guidance Section, EIB and NCI—in integrated operations, for example.

The Community's regional policy and other Community policies must together form a coherent pattern. The regional impact of Community policies must be assessed, measures to underpin other policies or to offset any adverse effects must be taken, while measures under different policies must together serve common priorities.

The Community's regional policy will be more closely coordinated with national regional policies. The national regional development programmes must be made more func-

¹ Bull. EC 11-1978, points 2.1.47 to 2.1.50.

² OJ C 175, 16.7.1981.

³ Bull. EC 12-1980, point 2.1.61.

⁴ Supplement 1/81 — Bull. EC.

tional, and Community supervision of national regional aids will ensure that the ceilings and amounts of aid are assessed on the basis of the relative severity of regional problems. Financial aid for individual projects will be gradually replaced by Community and national co-financing of infrastructure investment programmes and aid schemes for productive investments.

Coordination and programmes

Regional development studies

2.1.60. The Commission made grants to two studies that were completed in July. The first, 'Europeans and their regions', shows how and in what fields the general public perceives disparities between regions. The study is the result of an opinion poll carried out in May 1980 in the 123 regions of the Community of the Nine, as it then was. It shows that European citizens are prepared to show solidarity and help the less prosperous regions, but that people feel more solidarity with the regions of their own countries than with regions in other Community countries.

The second study deals with problems in the area south of Hartlepool, in Cleveland, where the two most important industries, steel and shipbuilding, have been declining for some years. The study assesses the effectiveness of regional policy measures by local and national bodies, and suggests an action programme to create jobs. The recommendations could be considered when decisions come to be taken on aid from the non-quota section of the ERDF.

Regional Policy Committee

2.1.61. On 2 and 3 July the Regional Policy Committee discussed the regional policy aspects of the preliminary draft fifth medium-term programme. It gave its opinion on 25 large infrastructure projects; heard a talk on the assessment of ERDF projects in the light of regional development programmes; and decided to examine the regional studies made by the Member States and the Commission.

Financial instruments

European Regional Development Fund

Sixth annual ERDF report

2.1.62. On 14 July, the Commission approved the sixth annual report on the activities of the European Regional Development Fund (1980). The report describes how the Community's regional policy evolved in 1980 and analyses the operations of the Fund, which is a key instrument of this policy.

The outstanding event for the Fund in 1980 was the adoption by the Council in October of the first five proposals for specific regional development measures under the Fund's non-quota section. They will be implemented under special multiannual programmes to be submitted by each of the Member States concerned. The Commission received the first group of programmes early in 1981, so that the Fund will be contributing to their financing from 1981 onwards.

Under the quota section, which accounts for 95% of the Fund's resources, the Commission took 390 decisions in 1980, awarding grants totalling 1 126 million ECU to 2 563 investment projects. Compared with the previous year, the total amount of assistance increased by 22% and was allocated to a smaller number of projects. There is therefore a tendency to concentrate the Fund's financial resources on fewer projects, thereby enhancing the impact of each operation. Of this assistance, 74% went to infrastructure projects, and 26% to industrial and service projects that are expected to create or save 60 000 jobs.

The Fund also helped to finance several studies closely related to its operations. Although grants to studies account for less than 1% of total Fund expenditure, the Commission welcomes the expansion of this type of financing, which enables it to have a say at the project planning stage and to help speed up implementation.

The Fund is playing an active part in integrated operations, in which several Com-

munity and national financial instruments are deployed in combination to attack complex problems in a particular area. The first was launched in the Naples area in 1980. In addition to assistance from other Community instruments, the Fund has provided substantial technical and financial support for this area of the Mezzogiorno by allocating LIT 76 000 million (some 63 million ECU) to a number of major investment projects. A second integrated operation is under preparation, for the Belfast area.

Budget appropriations for commitment were almost completely used up in 1980, and appropriations for payment were exhausted altogether.

1980 can be regarded as a year of transition for the Fund, linking 1979, at the beginning of which the Fund Regulation was substantially amended, and 1981, when the Commission is to submit new proposals for revising the Regulation. The first set of guidelines for this revision were announced in the Commission report on the mandate of 30 May 1980 and in the Commission's recent communication on the new regional policy guidelines.¹

Fund assistance

2.1.63. On 17 July the Commission decided to give assistance worth 220 000 ECU to help finance two studies in Greece.

Fund Committee

2.1.64. The European Regional Development Fund Committee, meeting on 16 July, delivered its opinion on draft decisions for granting Fund aid under the third allocation for 1981 of the quota section.

Conversion loans

2.1.65. In July and August, the Commission paid out conversion loans² under Article 56 of the ECSC Treaty to a total of 6.25 million ECU.

Environment and consumers

Environment

Prevention and reduction of pollution and nuisances

Freshwater and marine pollution

Oil spills

2.1.66. The Advisory Committee on the Control and Reduction of Pollution caused by Hydrocarbons discharged at sea met in Brussels on 7 and 8 July. There was an initial exchange of views on the advisability of Community type-approval for dispersants and the value of technical recommendations concerning the mechanical means for combating the pollution of the sea by hydrocarbons. The Committee also examined the progress made by Community research programmes in this field and discussed possible steps to draw up intervention plans to combat accidental oil spills.

Cadmium discharges in the aquatic environment

2.1.67. At its July session the Economic and Social Committee adopted an Opinion³ on the Commission proposal⁴ of 17 February for a Council Directive concerning the limit values for discharges of cadmium into the aquatic environment and quality objectives for cadmium in the aquatic environment.

Air pollution

Exchange of information and data

2.1.68. On 28 July the Commission submitted to the Council a proposal⁵ for a Decision establishing a reciprocal exchange of in-

¹ Point 2.1.59.

² Point 2.3.68.

³ OJ C 230, 10.9.1981.

⁴ OJ C 118, 21.5.1981; Bull. EC 2-1981, point 2.1.34.

⁵ OJ C 211, 20.8.1980.

formation and data from networks and stations measuring air pollution within the Member States.

The proposal has been submitted as part of the environmental action programme,¹ its twin aims being to continue and to extend the information exchange procedure established by the Council Decision of 24 June 1975.²

The proposal takes due account of developments in sampling and analytical techniques, and includes more air pollutants, such as lead and other heavy metals, nitrogen oxides, carbon monoxide and ozone. With the aim of improving the comparability of data, the Commission will be organizing data comparison programmes with the Member States concerned. Member States are to inform the Commission of any relevant programmes of which they are aware or which it has been decided to undertake, send in any reports available and let the Commission know which of their laboratories have the experience required for participation in the Community programmes.

Noise pollution

2.1.69. At its July session the Economic and Social Committee gave an opinion³ on the Commission proposal⁴ of 28 November 1980 for a Council Directive on the limitation of noise emitted by hydraulic and rope-operated excavators and by dozers and loaders.

Chemical substances

2.1.70. At its July session the Economic and Social Committee gave an opinion³ on the Commission proposal⁵ of 30 December 1980 for a Council Directive on methods for the surveillance and monitoring of the environments affected by wastes from the titanium dioxide industry.

Improvement of the quality of life

2.1.71. The final meeting of the teachers in the network of pilot primary schools dealing

with the environment took place at Sèvres from 7 to 10 July. The 27 schools in the network and the national environmental experts attended the meeting. The teachers submitted the final educational documents, the result of three years of cooperation.

The Commission will ensure that these activities are continued in the academic year 1981/82 and will encourage specific measures to propagate the experience gained at the various national levels. In addition, the Commission and the group of experts will examine the possibility of—and the availability of means for—creating a second network in the Member States for secondary schools.

Consumers

Consumer information, education and representation

Consumers Consultative Committee

2.1.72. At its meeting on 7 July the Consumers Consultative Committee adopted an opinion on hormones in veal and an opinion on the approximation of national legislation in the field of medicines. In its opinion on hormones in veal, the Committee reiterates its support for the Commission's view that a total ban should be imposed on all artificial and natural hormones. It feels that the relevant Community legislation should not fall short of national legislation in its concern to protect public health and stresses that the key problem relates to carrying out checks. In its opinion on medicines, the Committee makes it clear that it firmly rejects the principle of mutual recognition of national decisions in respect of authorization to market proprietary medicinal products — the approach adopted in the proposal sent to the

¹ OJ C 112, 10.12.1973; OJ C 139, 13.6.1977.

² OJ L 194, 25.7.1975.

³ OJ C 230, 10.9.1981.

⁴ OJ C 356, 31.12.1980; Bull. EC 10-1980, point 2.1.50.

⁵ OJ C 356, 31.12.1980; Bull. EC 12-1980, point 2.1.73.

Council in November 1980.¹ The Committee argues that this proposal not only does nothing to fill existing gaps in registration procedures but could actually lead to the least strict national registration procedure being taken as a yardstick for the Community as a whole.

Accidents involving products

2.1.73. On 23 July the Council formally adopted a Decision² on the implementation of a pilot experiment relating to a Community system of information on accidents involving products outside the spheres of occupational activities and road traffic, following on the proposal³ presented by the Commission on 5 October 1978. In view of the alarming proportions which the problem of accidents involving products has now reached in the Community, it is felt that it would be appropriate to introduce an information system along the lines of the system which has been operating in the United States for some years. The aim of the pilot experiment is to determine the features of the information system contemplated and to test its operation in a limited number of accident cases. Road traffic accidents and accidents at work will not be covered since they are already under survey. Data—initially relating only to accidents in homes and their immediate surroundings—will be collected from hospitals, poison antidote centres, doctors or any other body capable of meeting the operating requirements of the information system.

Agriculture

Council meeting

2.1.74. At a fruitful Council meeting on agriculture on 20 and 21 July progress was made on three topics on which deadlock had prevented any discussion at previous meetings⁴—structural measures in favour of Ireland, hormones in animal feed, and cotton.⁵

Measures in favour of Ireland

2.1.75. Pursuant to the undertaking which it gave when fixing agricultural prices for 1981/82, to take a decision in July on special measures to support Irish agriculture, the Council agreed on the substance of a Regulation on a special programme concerning drainage operations in the less-favoured areas of the west of Ireland and of a Decision on the level of the interest rate subsidy provided for in the Directive on the modernization of farms, to be applied in Ireland.

Hormones and veterinary medicines

2.1.76. The Council agreed on a compromise submitted by the Presidency concerning the use on animals of substances with a hormonal or thyrostatic action.

This decision,⁶ formally adopted on 31 July and based on the guidelines⁷ produced by the Council on 30 September 1980, confirms the principle of a general prohibition on the administering to animals of substances with a hormonal action the effect of which is to stimulate meat production.

The prohibition enters into effect immediately with regard to stilbenes and thyrostatic substances, the dangers of which to human health are established. The prohibition covers administering to farm animals, the placing on the market or slaughtering of animals to which such substances have been administered, the placing on the market of their meat, the processing of such meat and the placing on the market of meat products prepared from such meat. The prohibition also covers the placing on the market of stilbenes and thyrostatic substances.

¹ OJ C 355, 31.12.1980; Bull. EC 11-1980, point 2.1.10.

² OJ L 229, 13.8.1981.

³ OJ C 252, 24.10.1978; Bull. EC 9-1978, point 2.1.42.

⁴ See in particular Bull. EC 6-1981, point 2.1.84.

⁵ Point 2.1.100.

⁶ OJ L 222, 7.8.1981.

⁷ Bull. EC 9-1980, point 2.1.55.

Only therapeutic treatment is excepted from the prohibition on the administering to animals of substances with an oestrogenic, androgenic or gestagenic action. This derogation does not apply to stilbenes.

As regards the administering to farm animals for purposes of fattening of the following five substances: Oestradiol 17/B, Progesterone, Testosterone, Trembolone and Zeranol, the Council will take a decision, acting unanimously on a proposal to be submitted by the Commission and after consulting the relevant scientific committees, nine months after the notification of the Directive.

In the meantime, the stricter national systems governing these substances and the arrangements concerning them concluded by the Member States will remain applicable.

The Council agreed to defer its decision regarding the Commission proposals:

(i) laying down conditions for controlling the possession, distribution and administration to animals of certain substances with a hormonal action;

(ii) concerning the control and examination of animals and meat in the Community for the presence of residues of substances having an oestrogenic, androgenic, gestagenic or thyrostatic effect.

The Council will in any case review the situation no later than 1 July 1984.

Horticulture in heated greenhouses

2.1.77. The following statement on the price of natural gas in The Netherlands was released after the Council meeting:

'The Council held an exchange of views in the course of which a number of delegations expressed concern regarding the price of natural gas payable by producers using heated greenhouses in The Netherlands and the consequences for competition between the Member States; those delegations insisted that the price differences which still existed with respect to the industrial sector in general be eliminated as soon as possible. The Commission representative confirmed that the Commission was continuing its approaches to The Netherlands authorities and would keep the Council informed.'

Wine market

2.1.78. Two very abundant table wine harvests have caused a surplus of wine in Italy and resulted in unusually high imports into France. This situation did not escape the notice of the Community authorities, who arranged in April for the distillation of an exceptionally large amount of wine.¹

Events in France at the end of July led the Commission and the Council to adopt a number of measures immediately. On 11 August² the Council extended the time-limit laid down for the distillation and increased the amount of production that could be distilled from 15 to 20%. On 28 August³ the Commission adopted detailed rules for the application of the so-called 'special price maintenance' measure and increased the quantity that could be distilled to 100%.

Economic aspects of the common agricultural policy

General guidelines

2.1.79. On 9 July the European Parliament adopted a resolution⁴ on the application of the Council's price decisions for agricultural products for 1981/82.

2.1.80. On 28 July the Commission forwarded to the Council a communication⁵ on the negotiation of framework agreements on the multiannual supply of agricultural products.

Situation with regard to holdings, agricultural incomes

2.1.81. On 27 July the Council amended⁶ the basic provisions⁷ governing the Farm accountancy data network (FADN). This followed presentation by the Commission in

¹ OJ L 120, 1.5.1981; Bull. EC 4-1981, point 2.1.48.

² OJ L 230, 14.8.1981.

³ OJ L 246, 29.8.1981.

⁴ Point 2.3.17; OJ C 234, 14.9.1981.

⁵ Points 1.5.1 to 1.5.11.

⁶ OJ L 210, 30.7.1981.

⁷ OJ 109, 23.6.1965; OJ L 299, 27.10.1973.

December 1980 of a report on the operation of the network and of a proposal to amend the basic Regulation.¹

The measures decided on (in particular an increase in the number of returning holdings to 45 000) will enable full use to be made of the FADN in the shaping and day-to-day management of the CAP and in assessing the impact and effectiveness of the measures adopted.

2.1.82. On 6 July the Council addressed to the Italian Republic a decision² on the restructuring of the system for agricultural surveys in Italy in order to implement a system which will fully satisfy Community requirements for statistical information on agricultural matters.

Market organizations

Prices and specific measures

Cereals

2.1.83. The cereal prices for the 1981/82 marketing year were fixed in July by the Council (intervention, target and reference prices³) and the Commission (threshold prices⁴).

2.1.84. The expected size of the harvest of wheat of breadmaking quality (approximately the same as in 1980) and the outlook on the world market (exports too low to support prices) led the Commission to take special support measures⁵ in the form of compulsory intervention during the first three months of the marketing year at the reference price adjusted for minimum quality.

Fruit and vegetables

2.1.85. The disturbances on certain markets in peaches (particularly in France) led the Commission to introduce⁶ a corrective amount on peaches originating in Greece imported into the other Member States.

Similar measures (countervailing charges) were taken with regard to pears originating in Spain,⁷ apples originating in Chile and in

Argentina⁸ and tomatoes, plums, grapes and aubergines.

Milk and milk products

2.1.86. The present situation on the market in butter, where intervention stocks are becoming exhausted, should mean suspension in the near future of reduced-price sales of public stocks. For this reason the Council opened the possibility of granting aid for purchases of butter on the market by manufacturers of pastry products and ice-cream, non-profit making institutions and organizations and the armed forces in June.⁹ In July¹⁰ the Commission used the possibility opened by the Council and laid down detailed rules for the granting of this aid, which will enable the parties concerned to continue to benefit from reduced price butter.

2.1.87. The situation on the market in pecorino romano cheese led the Commission to introduce aid for private storage. This will be granted until 31 December.¹¹

2.1.88. In a communication forwarded on 23 July the Commission informed the Council that it proposed to use the money from the coresponsibility levy for the 1981/82 milk year for promotional measures, subsidies for school milk, quality improvements and a number of priority measures to be determined.

Beef and veal

2.1.89. On 28 July the Commission authorized importation at 20% duty under the 1981 tariff quota of 21 000 tonnes of high quality fresh, chilled or frozen beef originating in Canada.¹²

¹ Bull. EC 12-1980, point 2.1.84.

² OJ L 195, 18.7.1981.

³ OJ L 198, 20.7.1981.

⁴ OJ L 201, 22.7.1981; OJ L 208, 28.7.1981.

⁵ OJ L 210, 30.7.1981.

⁶ OJ L 203, 23.7.1981.

⁷ OJ L 205, 25.7.1981.

⁸ OJ L 204, 24.7.1981.

⁹ OJ L 172, 30.6.1981; Bull. EC 6-1981, point 2.1.92.

¹⁰ OJ L 191, 14.7.1981; OJ L 213, 1.8.1981.

¹¹ OJ L 181, 2.7.1981.

¹² OJ L 209, 29.7.1981.

2.1.90. In line with the forward estimate for frozen beef for processing the Commission authorized the issue of import licences for up to 8 750 tonnes under scheme (a) and up to 13 500 tonnes under scheme (b) for the third quarter of 1981.

Sheepmeat

2.1.91. On 26 August the Commission determined for the Member States the loss of income and the level of the premium payable per ewe for 1980/81 and the estimated loss and premium for 1981/82.¹

Olive oil

2.1.92. On 13 July the Council fixed the target price, production aid and intervention price for olive oil.²

2.1.93. The Commission issued an invitation to tender³ in connection with the promotion of olive-oil consumption in the Community. This falls within the framework of the measures decided on by the Council in July 1980.⁴

Oilseeds

2.1.94. On 13 July the Council fixed the prices for castor, soya and flax seed applicable for the 1981/82 marketing year.⁵

Processed fruit and vegetables

2.1.95. On 19 August the Commission extended to mushrooms prepared or preserved in vinegar the protective measures⁶ applicable to imports of cultivated mushrooms that it adopted at the beginning of 1980.

2.1.96. During July prices and production aids for the 1981/82 marketing year were fixed for dried plums⁷ and tinned pineapple.⁸

2.1.97. On 27 July the Council fixed general rules for the system of production aid for dried grapes and dried figs.⁹

There will be a production aid for processors and an aid for storage agencies.

On 20 August the Commission fixed the amount of these aids and detailed rules applying to them.¹⁰

Greece will also be authorized to maintain a national income aid during the next marketing year.

The Community arrangements are very largely based on the national system in Greece, which has been in force for more than 50 years, with positive results. However, the Council considered that as there was to be a general review of aid for processed fruit and vegetables in the next two years, the arrangements for dried grapes and dried figs should be limited to the 1981/82 and 1982/83 marketing years.

Tobacco

2.1.98. On 6 July the Commission amended¹¹ the intervention procedure for raw tobacco. The measure is designed to make supervision easier.

Hops

2.1.99. On 20 July the Commission fixed the aid to producers for the 1980 harvest.⁸ It has been maintained at the same level for each group of varieties as in 1979.¹²

Cotton

2.1.100. The Council and the Commission adopted the necessary provisions to implement from 1 August 1981 the aid system for cotton¹³ provided for in Protocol 4 to the

¹ OJ L 244, 27.8.1981.

² OJ L 200, 21.7.1981.

³ OJ C 183, 27.5.1981.

⁴ OJ L 192, 26.7.1980; Bull. EC 7/8-1980, point 2.1.1981.

⁵ OJ L 200, 21.7.1981.

⁶ OJ L 234, 20.8.1981.

⁷ OJ L 192, 15.7.1981.

⁸ OJ L 203, 23.7.1981.

⁹ OJ L 214, 1.8.1981.

¹⁰ OJ L 240, 24.8.1981.

¹¹ OJ L 185, 7.7.1981.

¹² See Bull. EC 5-1981, point 2.1.76.

¹³ OJ L 211, 31.7.1981.

Act of Accession of Greece. The guide price for unginning cotton was fixed at 76 ECU/100 kg for the 1981/82 marketing year and the quantity of cotton for which the difference between the guide price and the world market price is to be fully compensated for by aid was fixed at 430 000 tonnes. The minimum price to be paid by ginning undertakings to producers was fixed at 72.20 ECU/100 kg.

Flax and hemp

2.1.101. The Commission published an invitation to tender¹ in connection with the measures planned to encourage the use of flax fibre in the Community and a restricted invitation to tender in connection with the search for new outlets and improved products in the textile flax sector.

2.1.102. Faced with a temporary imbalance on the market in flax and hemp fibre the Commission, under Article 5 of the basic Regulation for the sector, decided to grant aid for private storage.²

Structures

New proposals and amendments to Directives

Ireland

2.1.103. Following the agreement reached at the meeting on 20 and 21 July³ the Commission on 27 July formally adopted special measures⁴ to help agriculture in Ireland.

Greece

2.1.104. On 20 July⁵ the Council defined⁶ the areas in the Hellenic Republic to be included in the Community list of less-favoured farming areas.

2.1.105. On 6 July the Council laid down the conditions on which the Hellenic Republic may maintain on a transitional basis certain national aid measures falling within the scope of the socio-structural Directives.

Italy

2.1.106. The period in which a number of communes in the Friuli-Venezia-Giulia region affected by the earthquake in 1976 are treated as mountain areas was extended to 31 December 1985.⁷

Agricultural legislation

Veterinary legislation

2.1.107. When it met on 20 and 21 July⁸ the Council confirmed the principle of a general prohibition on the administration to animals of substances with a hormonal action the effect of which is to stimulate growth.

2.1.108. On 30 July⁹ the Commission decided to institute a Scientific Veterinary Committee to study the scientific and technical aspects of veterinary matters arising, and in particular the question of hormone use.

2.1.109. In response to a Council resolution of 22 July 1980¹⁰ the Commission forwarded on 5 August¹¹ a proposal for a directive laying down minimum standards for the protection of laying hens kept in battery cages.

2.1.110. Pending adoption of the proposal forwarded by the Commission on 19 March¹² on trade in fresh poultrymeat, the Council extended¹³ by one year (until 15 August 1982) the derogation allowing the Member States to authorize marketing of ungutted poultry.

¹ OJ C 175, 16.7.1981.

² OJ L 192, 15.7.1981.

³ Point 2.1.75.

⁴ OJ L 214, 1.8.1981; OJ L 220, 6.8.1981.

⁵ OJ L 238, 24.8.1981.

⁶ OJ L 197, 20.7.1981.

⁷ OJ L 193, 16.7.1981.

⁸ Point 2.1.76.

⁹ OJ L 233, 19.8.1981.

¹⁰ OJ C 196, 2.8.1980; Bull. EC 7/8-1980, point 2.1.95.

¹¹ OJ C 208, 18.8.1981.

¹² Bull. EC 3-1981, point 2.1.119.

¹³ OJ L 209, 29.7.1981.

Conditions of competition

2.1.111. When the Council met on 20 and 21 July¹ it exchanged views on the price for natural gas paid by horticulturists in The Netherlands.

The European Parliament adopted a resolution on this subject on 9 July.²

2.1.112. Applying Articles 92 to 94 of the EEC Treaty the Commission decided to open the Article 93(2) procedure in respect of measures notified by:

Italy

Campania: urgent measures to support plum production. The measures provide for aid on the basis of the quantities of plums delivered to cooperatives and/or associations by their members for the 1980 marketing year.

Sicily: support measures in the wine sector and for citrus fruit, fruit and vegetables, and table olives. These aids apply to storage of grapes, distillation and processing of winemaking by-products, preservation, market preparation, marketing and selling of agricultural products from the 1980/81 marketing year and to the purchase, construction, enlargement and modernization of installations for the harvesting, packaging, preserving, processing and selling of agricultural products.

Sicily: measures for rationalization of the industrial processing of citrus fruit and fruit and vegetables, and for marketing of these products. The measures mainly concern construction, enlargement and/or modernization of buildings for market preparation, purchase of machinery, installations and transport vehicles, and packaging and export aids.

Belgium

An aid to horticulturists who pay VAT at the agricultural rate to compensate for the rise in VAT on oil used to heat greenhouses.

2.1.113. The Commission, under the same Articles, decided to make no comment at present on the implementation of measures notified by:

The Federal Republic of Germany

Bavaria: granting of premiums on selected male calves and young bulls; granting of subsidies for the testing of selected boars and piglets; granting of subsidies for the purchase and maintenance of pure-bred sheep. These measures are to be regarded as appropriate measures for the livestock sector.

Schleswig-Holstein: aid to help farmers remain financially solvent in order to compensate in part for the harvest losses caused by poor weather in the summer of 1980 and to compensate for cost over-runs on investments.

Belgium

A series of aids for farm investments that will lead either directly or indirectly to savings in the use of fuel.

Denmark

A fee for plant inspection in horticultural undertakings and nurseries and for the running of a plant propagation station; a change in an aid given to cooperative agencies for the purchase of livestock and agricultural material; a change in the 1980 budget and the preliminary 1981 budget in connection with revenue from levies on various agricultural products.

Ireland

A consumer aid for the purchase of butter, milk and flour for household consumption.

Italy

Abruzzi: regional advances on payments due from the State following natural disasters.

Emilia-Romagna: new measures for the processing and marketing of the agricultural products listed in Law No 984/77.

¹ Point 2.1.77.

² Point 2.3.17; OJ C 234, 14.9.1981.

Liguria: measures to help implement projects eligible for financial aid from the EAGGF. This provides for subsidies in part-compensation for investment cost over-runs.

Tuscany: two draft measures to help collective installations set up under Regulation (EEC) No 17/64. These provide for reduced-rate loans in part-compensation for investment cost over-runs.

Trento: application of Regional Law No 31/88, refinancing of Regional Law No 31/74 and advances to associations for anti-hail protection in accordance with Law No 364/70. These measures provide for aids in a number of fields, including: subsidies or interest rate subsidies to cooperatives and associations of cooperatives for the purchase, construction and enlargement of installations for harvesting, preserving, processing and marketing crop and livestock products; reduced-rate aids to compensate for cost over-runs on projects authorized under Regulation EEC No 17/64; regional advances on sums due from the State following natural disasters and aids for silkworm rearing to compensate for damage caused by unfavourable weather conditions in the spring of 1979.

United Kingdom

A contribution to the social security payments in the following areas: processing and market preparation of pigmeat and poultrymeat, stations for packing eggs for household consumption.

Isle of Man: extension of an aid for the purchase of phosphates. The Commission however issued an unfavourable opinion on this measure.

2.1.114. The Commission decided¹ to request discontinuance of the aid granted by the French Government to maintain farm incomes in 1980, in respect of which it had initiated the procedure provided for in Article 93(2) of the Treaty.²

Fisheries

2.1.115. At a meeting held in Brussels on 27 July, the Council (fisheries) failed to reach agreement either on the Commission's proposals for fixing the TACs for 1981 and the conditions governing fishing operations or on the new proposals for the distribution of the quotas between the Member States.³ It agreed to consider these matters again in connection with the general discussion on the common fisheries policy at the next meeting, scheduled for September.

The Commission, invoking Article 155 of the Treaty, made a statement⁴ calling upon the Member States, pending the Council's final decision on a common fisheries policy, to take account of its proposals when pursuing their fishing operations. In the present situation the Commission takes the view that the Member States must comply with its present proposals, but it may, if appropriate, submit amended proposals to the Council before mid-November. This interim arrangement proposed by the Commission has generally been respected by the Member States; so far the Commission has not had to make any major intervention.

Resources

Internal aspects

2.1.116. On 24 July the Commission forwarded for a Council meeting on fisheries scheduled for 27 July amended proposals⁴ concerning the fixing of the TACs for 1981 and the conditions governing fishing operations and new proposals on the distribution of quotas. As regards the 1981 quotas for herring, the Commission proposed, after a complete ban on herring fishing in certain areas for three years, that some fishing for this species should now be allowed, as the experts have detected a modest improvement in stocks.

¹ OJ L 220, 6.8.1981.

² Bull. EC 2-1981, point 2.1.60.

³ Point 2.1.116.

⁴ OJ C 224, 3.9.1981.

2.1.117. On 15 July the Commission forwarded to the Council a proposal for an amendment to the Regulation of 1 October 1980¹ laying down technical measures for the conservation of fishery resources, in order to take account of the rules governing fishing operations in the Skagerrak and the Kattegat.²

2.1.118. The Federal Republic of Germany has brought an action under Article 170 of the Treaty against the United Kingdom for its failure to revoke a ban on herring fishing in ICES Division VIa despite the Commission's proposal to the Council that this fishery be reopened.³

National conservation measures

2.1.119. On 6 July the Commission endorsed a Danish measure amending the prohibition on fishing for eel pout as compatible with the common fisheries policy and with the fishing rules adopted following consultation between the EEC, Sweden and Norway on conditions for fishing in the Skagerrak and the Kattegat.

On the same date the Commission, having examined a Danish decree laying down provisional rules for certain fisheries in the North-East Atlantic, endorsed certain articles of this Decree as complying with the common fisheries policy and with the Commission proposal laying down conditions governing fishing operations and fixing the total allowable catches for 1981; it was unable, however, to approve Article 2 of the decree.

On 10 August the Commission endorsed a Danish measure on conservation measures for plaice as complying with Article 19a, which the Commission had proposed on 21 January 1981 for insertion in the Regulation of 1 October 1980¹ concerning technical measures for the conservation of fishery resources.

2.1.120. On 31 August the Commission approved a further extension of the validity of a number of United Kingdom fishery conservation measures which it had originally approved on 17 February 1981;⁴ two previous extensions were approved on 30 April⁵ and 10 June.⁶

The measures were as follows:

- (i) the Sea Fish (Conservation) (Enforcement of Miscellaneous EEC Provisions) Regulations, 1980,
- (ii) the Specified Sea Fish (Prohibition of Fishing Methods) Order, 1980, and
- (iii) the Fishing Nets Order, 1980.

On the same date the Commission also approved a further extension of the United Kingdom measures prohibiting certain fishing methods in United Kingdom waters off Northern Ireland.

2.1.121. On 28 August the Commission published in the *Official Journal*⁷ a list of all the national conservation measures in respect of which Commission decisions had been taken during the period 1 July 1980 to 30 April 1981.

External aspects

Bilateral relations

2.1.122. A further round of negotiations between the Community and Iceland for a fisheries agreement took place on 8 and 9 July. The negotiations did not reach a conclusive result.

On 14 and 15 July Community and Norwegian delegations held consultations in the framework of their fisheries agreement, in order to review their decisions on the management of certain fish stocks in the light of revised scientific recommendations. The heads of delegation initialled an exchange of letters concerning amendments to the fishing

¹ OJ C 258, 1.10.1980.

² OJ C 220, 1.9.1981.

³ OJ C 224, 3.9.1981.

⁴ Bull. EC 2-1981, point 2.1.64.

⁵ Bull. EC 4-1981, point 2.1.69.

⁶ Bull. EC 6-1981, point 2.1.110.

⁷ OJ C 218, 28.8.1981.

arrangements for 1981 between the parties.¹ On 27 July the Council (fisheries) adopted a Regulation provisionally implementing the obligations arising from the exchange of letters.²

2.1.123. A meeting of the joint committee provided for by the fisheries agreement between the Community and Guinea-Bissau took place from 12 to 14 July, to review the functioning of the agreement.

*

2.1.124. On 10 July Parliament gave its Opinion,³ on the proposal relating to a Regulation fixing, for 1981, certain measures for the conservation and management of fishery resources applicable to vessels registered in The Faeroes.

Multilateral relations

2.1.125. Representatives of the parties entitled to become Members of the Commission to be established under the Convention on the Conservation of Antarctic Marine Living Resources met informally on 2 July to discuss administrative arrangements for putting the Convention into effect.

2.1.126. On 13 July the Council adopted a decision⁴ concerning the conclusion of the Convention on Future Multilateral Cooperation in the North-East Atlantic Fisheries.

2.1.127. On 27 July the Council adopted a Regulation² concerning the management and control of certain catch quotas for 1981 for vessels flying the flag of a Member State and fishing in the regulatory area defined in the NAFO Convention.

Market and structures

Common organization of the market

2.1.128. In connection with the current management of the market in fishery products, the Commission adopted on 27 July a Regulation⁵ fixing the reference prices for carp for the 1981/82 marketing year.

2.1.129. On 28 July the Commission also adopted a Regulation suspending imports of frozen cod fillets at prices below the reference price into the United Kingdom and Ireland.

Structures

2.1.130. With regard to State aids, the Commission raised no objection to the implementation of:

- (i) a provincial subsidy for the construction of fishery vessels in West Flanders;
- (ii) regional subsidies for investments in aquaculture and the processing and marketing of fish in Emilia-Romagna;
- (iii) regional subsidies for certain investments in aquaculture in Tuscany;
- (iv) aids for eel fishing on Elba.

2.1.131. The Commission also noted the introduction of a system supporting the fisheries sector in the Isle of Man.

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2.1.132. On 10 July Parliament gave its Opinion³ on the proposal⁶ amending the Council Regulation of 25 July 1978 on a common interim measure for restructuring the inshore fishing industry. Whilst deploring the lack of any general structural policy in this sector, Parliament approved the proposal, stipulating however that the Commission should conduct close consultations with fishermen throughout the period of preparation and implementation of the structural measures.

¹ OJ L 87, 1.4.1981 and Bull. EC 3-1981, point 2.1.130.

² OJ L 218, 4.8.1981.

³ OJ C 234, 14.9.1981.

⁴ OJ L 227, 12.8.1981.

⁵ OJ L 208, 28.7.1981.

⁶ Bull. EC 3-1981, point 2.1.137.

Transport

Inland transport

Operation of the market

Market observations

2.1.133. On 23 July the Council adopted a Resolution extending the trial period for observing the market for the carriage of goods by rail, road and inland waterway between the Member States.

Sea transport

2.1.134. The Commission sent an opinion¹ to the Government of the Federal Republic of Germany on the implementation of the Council Directive of 6 December 1979 concerning the minimum requirements for certain tankers entering or leaving Community ports.² The Commission considers that the measures proposed by the Federal Government fully meet the provisions of the above Directive.

A favourable opinion³ was also sent to the United Kingdom Government regarding comparable measures.

2.1.135. The Commission has also sent an opinion to the United Kingdom Government on the implementation of the Council Directive of 21 December 1978⁴ concerning the pilotage of vessels by deep-sea pilots in the North Sea and English Channel. Having examined the draft measures submitted to it, the Commission is satisfied that the United Kingdom Government has fully implemented the provisions of the above Directive.

Air transport

2.1.136. On 13 July the Council recommended⁵ that Member States should facilitate the carriage of express low weight cargo by air on existing services and treat applications for the introduction of new services in this sector as favourably as possible.

Competition policy in the air transport sector

2.1.137. On 10 August the Commission sent a proposal⁶ to the Council for the adoption of an initial Regulation applying Articles 85 and 86 of the Treaty (rules on competition applying to undertakings) to air transport.

Passenger air fares

2.1.138. In a report sent to the Council on 29 July on scheduled passenger air fares in the EEC, the Commission drew attention to the slowness of the procedures for fixing air fares and to the inconsistency and lack of transparency of certain tariffs.

This report is the outcome of the investigation launched in response to the publication by the Commission of its memorandum on the 'Contribution of the European Communities to the development of air transport services'⁷ and to the Council's invitation to the Commission in 1980⁸ to examine scheduled passenger air fares.

The main conclusions of the report may be summarized as follows:

- (i) procedures are too time-consuming;
- (ii) generally speaking, the profits of the airlines on the Community are not excessive, but on a number of routes the level of profitability is unreasonable;
- (iii) some air fares seem so high compared with costs that they may be considered unfair;
- (iv) non-scheduled airlines appear to be more efficient than scheduled ones;

¹ OJ L 226, 12.8.1981.

² OJ L 315, 11.12.1979.

³ OJ L 234, 15.8.1981.

⁴ OJ L 33, 8.2.1979.

⁵ OJ L 203, 23.7.1981.

⁶ Points 1.3.1 to 1.3.8.

⁷ Supplement 5/79 — Bull. EC.

⁸ Bull. EC 6-1980, point 2.1.138.

(v) the present fare structure seems to favour the airlines and on many routes consumer choice is too limited;

(vi) as to the comprehensibility of air fares and conditions, the situation is unacceptably complicated for the consumer.

Energy

Specific problems

New sources of energy and energy savings

2.1.139. On 27 July the Commission sent two separate reports to the Council and to Parliament on the application of the Regulations of 12 June 1978¹ concerning, respectively, the granting of financial support for projects to exploit alternative energy sources and the granting of financial support for demonstration projects in the field of energy saving. Both reports cover just over two years of application of these regulations. The experience gained in supporting demonstration projects is encouraging, although it is still too early to make any firm pronouncements on the technical results of the projects, since only a few have been completed. The potential demand indicated by the number of projects put forward has proved the need for action and underlined the advisability of increasing the funds allocated for this purpose. The Commission therefore considers that an increase in the funding for these projects is justified.

2.1.140. The Regulation of 12 June 1978 on the granting of financial support for projects to exploit alternative energy sources¹ also provided the basis for a Commission Decision of 22 July—following a call to submit proposals—to grant financial support totalling 5.434 million ECU to nine projects in the geothermal sector.

2.1.141. The United Nations Conference on new and renewable sources of energy was held in Nairobi from 10 to 21 August.² On 16 July the Commission had sent guidelines

to the Council on the Community position on certain sensitive points; this complemented its communication of 17 February on the Community's activities in the field of new and renewable sources of energy.³ The main points at issue were institutional measures (powers of the Intergovernmental Committee on New and Renewable Sources of Energy), financial aspects and the transition towards a world economy less dependent on oil and by making more rational use of existing resources.

Hydrocarbons

2.1.142. Under the Regulation of 9 November 1973 on support for Community projects in the hydrocarbons sector⁴ and following a call to submit projects, the Commission placed a proposal for a decision before the Council on 14 July on the granting of support for Community projects. Out of a total of 63 projects submitted, the Commission decided to grant a total of 26 million ECU in respect of 41 projects.

Coal

2.1.143. On 4 August the Commission sent a proposal to the Council and to the ECSC Consultative Committee, pursuant to Article 95 of the ECSC Treaty, on the extension and amendment of the scheme for coking coal and coke for the iron and steel industry in the Community⁵ which expires on 31 December 1981.

The Commission is calling for a further extension of two years until 31 December 1983. During this time an investigation should be made of the extent to which changes on the world market for energy and coal are likely to affect the Community's supply situation in general and that of the iron and steel industry in particular. The

¹ OJ L 158, 16.6.1978.

² Points 2.2.15 to 2.2.17.

³ Bull. EC 2-1981, point 2.1.78.

⁴ OJ L 312, 13.11.1973.

⁵ OJ L 259, 15.9.1973.

main aim will be to incorporate the scheme for coking coal within an overall coal supply strategy for the Community. At the same time, a reappraisal should be made of the way such a Community system may be financed. In 1982 and 1983, Community aid—the maximum amount of which is fixed at 47 million ECU—will be required in respect of intra-Community trade in coking coal; likewise, the levels of contribution from the ECSC budget, the steel industry and Member States will remain the same (6 million, 17 million and 24 million ECU respectively). The maximum amount of marketing aid per tonne of coking coal for plants supplied by sea will be 4.70 ECU and in other cases 2.80 ECU per tonne; the maximum volume of trade to which this system applies will be reduced from 15 to 14 million tonnes.

Financial measures by the Member States

2.1.144. On 10 July the Commission adopted decisions approving aids from certain Member States to the coalmining industry during 1980.¹ This followed the Council's approval in April of the Commission's consultative memorandum submitted in March² on the Member States' financial aid to the coal industry in 1980.

Research and development

Development of the common policy

Scientific and Technical Research Committee

2.1.145. At its meeting of 6 and 7 July the Scientific and Technical Research Committee (CREST) exchanged views on the framing and future development of the common science and technology policy.

CREST also delivered a favourable opinion on the proposal for a multiannual research and development programme in the raw materials sector.³ It left the advisory committees on programme management that

would be set up the task of deciding on the priorities to be given to the various research topics selected.

As regards the COST project on the use of substitute motor fuels for the propulsion of road vehicles, the Committee recommended that work be continued under COST in the form of a research and development project in which the Community would take part through research programmes already in hand.

The Committee also continued its discussion of the proposal for a research and development programme in the field of science and technology for development:⁴ a measure of agreement was reached, in particular on the subject of tropical agriculture.

Scientific and Technical Committee

2.1.146. The Scientific and Technical Committee (STC), meeting in Brussels on 13 July, delivered a favourable opinion on the proposal for a multiannual (1982-86) programme on controlled thermonuclear fusion.⁵

Multiannual research programmes

Joint Research Centre

Direct action

2.1.147. 16 and 17 July saw the inauguration at Ispra of the recently-completed cyclotron, which will be used for performing experiments in fusion technology: the 40 MeV accelerator will make it possible to investigate irradiation damage in materials intended for the next generation of fusion technology plant. The installation of a cyclotron was decided on by the Council in July 1977 and approved by the Advisory Committee on Fusion in December 1977.

¹ OJ L 233, 19.8.1981.

² Bull. EC 3-1981, point 2.1.152.

³ Bull. EC 6-1981, point 2.1.137.

⁴ Bull. EC 4-1981, point 2.1.91.

⁵ Point 2.1.150.

2.1.148. A series of eight experiments that will supply industry with information on the operating safety of nuclear fuel elements during periods of extended service (three to four years) has been completed at the JRC's Petten Establishment. These experiments, known as 'bumping tests' and involving gradual variations in power, form part of an international high burn-up effects programme (HBEP).

Contract research and coordination

Indirect and concerned action

Thermonuclear fusion

2.1.149. The Fusion Review Panel, a group of 11 prominent scientists set up by the Commission on 26 November 1980,¹ submitted its final report on 6 July. The Panel stresses that nuclear fusion 'holds great promise' as a practically inexhaustible energy source which must be developed in order to solve the energy problems facing Europe in the long term. It also urges that European cooperation and the coordinating role of the Commission be reinforced and recommends that the average annual budget be increased to 300 million ECU during the next five years. The Panel gives high priority to the JET project and to the initiation of a substantial programme on fusion technology, mainly focused on solving the problems of NET (the Next European Torus), for which it recommends that the conceptual design activities be speeded up. The report also underlines the need to intensify international cooperation between the Community programme and the other major fusion programmes in the world.

2.1.150. On 23 July the Commission transmitted to the Council a proposal for a Decision adopting a five-year (1982-86) programme in the field of controlled thermonuclear fusion. This proposal takes due account of the recommendations of the Fusion Review Panel.²

The total financial cost of the proposed programme (1 504.3 million ECU) embraces a Community contribution of 680 million ECU, including 355 million ECU for the JET project.

The main activities pursued under the new programme would be:

- (i) the completion of the construction of JET up to basic performance level, operation of the device and working it up to full performance;
- (ii) the intensification of R & D activities relating to fusion technology and the design of NET;
- (iii) the continuation of work conducted in the associated laboratories on tokamak physics and substitute configurations.

2.1.151. The Advisory Committee for the Fusion Programme (ACFP), which was set up on 16 December 1980,³ discussed this proposal on 26 June and 15 July; it approved not only the objectives of the programme and the strategy for attaining them, but also the proposed total appropriation and the distribution of resources between the different activities in the programme.

2.1.152. On 7 July the Commission forwarded to the Council various updatings of and amendments to the cooperation agreements with Sweden and Switzerland in the field of controlled thermonuclear fusion, so that the necessary adaptations could be made to these agreements following the setting-up of the Advisory Committee for the Fusion Programme.

¹ Bull. EC 11-1980, point 2.1.112.

² Point 2.1.149.

³ Bull. EC 12-1980, point 2.1.137.

2. Enlargement and external relations

Enlargement and bilateral relations with applicant countries

Portugal

Accession negotiations

2.2.1. The 15th meeting in the accession negotiations at deputy level took place in Brussels on 22 July. The Community presented statements on the subject of own resources.

Pre-accession aid

2.2.2. On 10 July Parliament returned an opinion¹ on the proposed financial regulation sent to the Council by the Commission in March² on the application of the Agreement between the EEC and Portugal concerning the implementation of pre-accession aid for Portugal.

Bilateral relations

2.2.3. Protocols adapting the EEC-Portugal and ECSC-Portugal Agreements to take account of Greece's accession were initialled in April. On 27 July the Council established the arrangements to apply to Greece's trade with Portugal pending the entry into force of the protocols.³

Spain

Accession negotiations

2.2.4. The eighth meeting at ministerial level in the negotiations for Spain's accession to the Community was held in Brussels on 13 July. The Spanish delegation, led by Spain's foreign minister, Mr Pérez Llorca, and the Community delegation under Lord Carrington, President of the Council, exchanged statements reviewing the progress of the negotiations.

The Spanish delegation then submitted statements on the customs union (with special reference to State monopolies), the right of es-

tablishment and freedom to provide services (with particular reference to banks), and external relations (*inter alia* autonomous trade policy).

Commercial policy

Implementing the common commercial policy

Import arrangements

2.2.5. Under the Council Regulation of 4 December 1980 on import arrangements in respect of State-trading countries,⁴ the Commission authorized the exceptional opening of import quotas for the following products:

United Kingdom — Czechoslovakia: fabrics falling within textile category No 100;

Italy — China: unmotorized cycles ;

Federal Republic of Germany — several State-trading countries: technical adjustments.

Instruments of commercial policy

2.2.6. On 10 July the Commission sent the Council a proposal for a Regulation updating the list of export restrictions and clarifying the conditions in which they apply.

Trade protection

Anti-dumping measures

2.2.7. Having obtained sufficient evidence of an infringement of the commitments entered into by Bulgaria in November 1979,⁵ the Commission decided to reopen the anti-dumping proceeding concerning a type of sodium carbonate originating in Bulgaria,⁶ and on 26 August it imposed a provisional

¹ OJ C 234, 14.9.1981.

² Bull. EC 3-1981, point 2.2.2.

³ OJ L 236, 21.8.1981.

⁴ OJ L 353, 29.12.1980.

⁵ OJ C 303, 4.12.1979.

⁶ OJ C 220, 1.9.1981.

anti-dumping duty.¹ A provisional anti-dumping duty was also imposed on phenol originating in the United States.²

The Commission also decided to review its decision to impose a definitive anti-dumping duty on imports of a herbicide originating in Romania.³

2.2.8. The Council imposed definitive anti-dumping duties on certain textured polyester fabrics originating in the United States and on potato granules originating in Canada.⁴

2.2.9. The Commission decided to review its decision to accept undertakings in connection with the anti-dumping proceedings concerning imports of fibre building board originating in Czechoslovakia, Finland, Norway, Poland, Romania, Spain, the Soviet Union and Sweden⁵ and to initiate an anti-dumping procedure concerning imports of this board originating in Bulgaria and Hungary.⁵ It also decided to review its decision to accept undertakings in connection with anti-dumping proceedings concerning imports of standardized multiphase electric motors with a power rating of over 0.75 kW but not more than 75 kW inclusive originating in Bulgaria, Hungary, Poland, the German Democratic Republic, Romania, Czechoslovakia and the Soviet Union.⁶

The Commission widened the scope of the anti-dumping proceeding concerning imports of upright pianos, originally initiated against the German Democratic Republic and Poland,⁷ to include also upright pianos originating in Czechoslovakia and the USSR.⁸

The Commission accepted the commitments entered into by an exporter in connection with the anti-dumping proceeding concerning potato granules originating in Canada.⁴ It also decided to terminate the anti-dumping proceedings concerning imports of fural originating in the Dominican Republic, Spain and the People's Republic of China.⁹

Treaties and trade agreements: extension or automatic renewal

2.2.10. On 23 July the Council authorized the extension or automatic renewal of cer-

tain trade agreements between Member States and non-member countries (third batch for 1981).¹⁰ The agreements in question were due to expire or be terminated between 1 August and 31 October.

Sectoral commercial policy measures

Textiles

Renewal of Multifibre Arrangement

2.2.11. On 13 July the Council adopted instructions governing Commission participation for the Community in the negotiations which began in Geneva that day for renewal of the Multifibre Arrangement.¹¹

Arrangements with non-member countries

2.2.12. During consultations with Thailand in August, further quantitative restrictions were agreed for exports of anoraks and py-jamas from Thailand to the Community.

Jute and coir

2.2.13. On 13 July the Council adopted a Regulation on import arrangements in Italy for jute yarn originating in Thailand.¹² This Regulation implements at Community level, in respect of the Italian market, the arrangement between the Community and Thailand for exports of jute yarn. Under this arrangement, Thailand has undertaken to limit exports of jute yarn to Italy to agreed levels during the period 1981-83.¹³

¹ OJ L 246, 29.8.1981.

² OJ L 195, 18.7.1981.

³ OJ C 208, 18.8.1981.

⁴ OJ L 243, 26.8.1981.

⁵ OJ C 164, 4.7.1981.

⁶ OJ C 197, 5.8.1981.

⁷ OJ C 35, 18.2.1981.

⁸ OJ C 181, 23.7.1981.

⁹ OJ L 189, 11.7.1981.

¹⁰ OJ L 211, 31.7.1981.

¹¹ Bull. EC 4-1981, point 2.2.15.

¹² OJ L 194, 17.7.1981.

¹³ Bull. EC 1-1981, point 2.2.7.

Development

North-South relations

2.2.14. The issues raised by relations between industrialized and developing countries were at the forefront of Community and international events during July and August such as the Western Economic Summit in Ottawa,¹ the Nairobi Conference on New and Renewable Sources of Energy,² the meeting of the United Nations Economic and Social Council³ and the Preparatory Committee for the Paris Conference on the Least Developed Countries.⁴

During the run-up to these meetings, in particular the Paris Conference, the Commission informed the Council that it had grave doubts regarding the future of the North-South Dialogue, stressing the Community's role and special responsibility here and calling for consistency in and improved coordination of the Member States' positions.

United Nations Conference on New and Renewable Sources of Energy

2.2.15. The Community took part in the Conference on New and Renewable Sources of Energy (Nairobi, 10 to 21 August), the first United Nations Conference with energy as its specific theme. The Community played an active part in the preparation of this Conference,⁵ the objective of which was to promote the development and use of new and renewable energy sources in order to help cover all future energy requirements, notably in the developing countries. The Commission was represented by Mr Davignon and by Mr Pisani, the Member responsible for development.

At the close of the Conference, a programme (entitled 'Nairobi programme of action') was adopted for dealing with the global energy crisis, especially its impact on developing countries.

2.2.16. The most significant compromises were reached on institutional arrangements and on mobilization of financial resources for the implementation of the programme of

action. The Conference recommended that the immediate launching of implementation should be entrusted to a committee modelled on the Preparatory Committee of the Conference. This open-ended Committee will hold one session in 1981 and report to the 37th session of the United Nations General Assembly through Ecosoc, for decisions on further institutional measures.

As for the financial implementation arrangements, the programme of action stated that the United Nations system should have additional and adequate funds to meet the requirements of preliminary support measures and pre-investment activities relating to the development of new and renewable sources of energy in developing countries.

2.2.17. During the Conference, statements on behalf of the Community were made by Mr Davignon and by Mr David Howell, UK Secretary of State. Mr Davignon explained that the European Community was working to achieve a better balance between energy supply and energy demand both in the medium and longer term. Among other means to this end, new and renewable energy sources were coming to occupy a more and more significant place. He enumerated a list of possibilities, as a positive Community contribution to the implementation of the Nairobi programme of action.

In all meetings of the Committees and working groups the Community took the lead in reaching compromises on a number of difficult issues between the Group of 77 and other delegations.

Paris Conference on the Least Developed Countries

2.2.18. The Community played an active part in the preparation of the Paris Conference on the LLDCs held from 1 to 14 September, notably at the meeting of the Preparatory Committee on the Conference

¹ Points 1.1.1 to 1.1.7.

² Point 2.2.15.

³ Point 2.2.36.

⁴ Point 2.2.18.

⁵ Bull. EC 2-1981, point 2.1.78.

which took place from 29 June to 10 July. It made a number of essential contributions, notably regarding the overall objectives of the Conference, certain priorities and programmes, production and trade, aid terms and procedures, and the follow-up to the Conference.

Generalized preferences

Proposed scheme for 1982

2.2.19. On 29 July the Commission forwarded to the Council its generalized tariff preference proposals for 1982. These involve adjustments to the new scheme for the period 1981-85 adopted by the Council in December last year.¹

Industrial products other than textile products

2.2.20. The 1980 list of sensitive products is maintained as it stands (with the exception of two products which, in the Commission's view, can now be considered as non-sensitive).

The Commission proposes as a general rule an across-the-board increase of 10% in the value of individual country quotas and ceilings expressed in ECU. The exceptions are a number of sectors that are experiencing serious difficulties, for which an increase of 5% has been advocated, or that find themselves in a truly critical situation, in which case no increase in the offer at all can be countenanced (this applies, for example, to ECSC products, footwear and certain chemical products).

The Commission has also carefully reviewed the special regimes which currently apply to China and Romania. It believes that since the new system of individual country quotas or ceilings allows precise monitoring of GSP exports by competitive suppliers of sensitive products, it should be possible to allow these two countries preferences on a number of products—both sensitive and non-sensitive—not so covered in 1981. The exclusions would thus be very considerably reduced.

Textile products

2.2.21. The totally new scheme introduced in 1980 for MFA textile products² has to a large extent succeeded in meeting the objectives set for it.

Given the link established between participation in the MFA and the granting of preferences, the Commission believes that it is essential to await the outcome of the renegotiation of the Multifibre Arrangement in order to assess the situation in the textile sector in full possession of the facts. However, this does not rule out the possibility of preferences being granted in respect of products covered by the MFA to countries concluding a bilateral agreement with the Community or entering into like commitments. Given the present general situation in the textile industry, the Commission also considers it inappropriate to make any changes in the 1981 offer with regard to products not covered by the MFA and is consequently proposing that the present textile scheme should be continued in its entirety without modification.

As regards jute products, which are covered by special arrangements, the Commission is again proposing the inclusion of China among the beneficiaries.

Agricultural products

2.2.22. Despite the various demands made on the Community as regards its common agricultural policy, its policy towards the countries with which it has concluded preferential agreements and its prospective enlargement, the Commission feels that improvements can be envisaged in the agricultural sector. Its proposals for 1982 provide for improvements in the preferential margins on 45 products (six of which would henceforth become duty-free), the inclusion of nine new products and the removal of the 1981 exceptions for China.

¹ OJ L 354, 29.12.1980; Bull. EC 12-1980, point 2.2.19.

² Bull. EC 11-1980, point 2.2.14.

Continuing its efforts to help the least developed countries, the Commission is proposing to open preferences for their exclusive benefit in respect of five new products and to provide total duty-free treatment for the one product on which they have so far enjoyed only a reduction in the normal duty (fish meal). Lastly, the Commission also proposed the removal of the limits governing duty-free treatment for these countries in respect of certain types of tobacco and tinned pineapple.

Administration

2.2.23. The Commission is again putting forward the proposals on the administration of the GSP which it sent to the Council last year, placing more emphasis on the Community nature of the operation. The discussions which were initiated on this subject in 1980 did not reach any definitive conclusion and the Commission feels that the examination of this question should be continued.

Annual programme of seminars

2.2.24. As part of its annual programme of seminars, a delegation from the Commission took part in two seminars in Colombia on the Community's generalized preferences system; the first, held in Bogotá on 7 and 8 July, was for representatives of the five member countries of the Andean Group, while the second, in Medellín on 10 July, was for Colombian exporters only.

The aim of these two seminars, which were organized by the Colombian foreign trade institute, was to explain the important changes which the Community has made to its GSP scheme for the second decade of its operation. The Commission delegation emphasized that the Community hopes that these changes will simplify the administration, make for greater operational transparency and greater security in utilization of the Community's GSP offer, and thereby encourage the region's exporters.

Commodities and world agreements

Cocoa

Application of the 1980 International Agreement

2.2.25. The Community and its Member States had been unable to commit themselves on 30 June at the Geneva meeting of the governments which had decided to apply the Agreement in its entirety provisionally among themselves as from 1 August. On 13 July, the Council decided that the Community could accede to this decision. The Community considers it vital that the buffer stock funds accumulated under the previous two Agreements should be maintained intact, and it will re-examine the situation after the Agreement has been operating for one year.

The Community is therefore prepared, with the other producing and consuming countries which took part in the Geneva meeting, to assume its responsibilities at world level to help halt the fall in cocoa prices.

Tin

2.2.26. A Community delegation participated in the 23rd session of the International Tin Council under the Fifth International Tin Agreement, held in London from 14 to 16 July.

The main issue was the request from producing countries to raise the floor and ceiling prices.

After increases of first 15% and then 7% had been rejected by the consuming countries, a 4.5% increase was proposed by Indonesia and put to the vote. Although the Community voted unanimously in favour of this proposal, as did Hungary and Norway, the votes against from the USA, the USSR and Japan prevented its adoption.

Aid to non-associated developing countries

2.2.27. During July the Commission approved the following projects costing 6.6 million ECU (1980 programme) and 20.55

million ECU (1981 programme): Haiti: Jacmel integrated rural development, 5.2 million ECU (1980); Honduras: development of indigenous communities, 1.4 million ECU (1980); ASEAN: scientific and technological cooperation programme, 2.8 million ECU (1981); Nicaragua: training assistance to ENABAS, 0.85 million ECU (1981); Pakistan: water supplies programme, 2.7 million ECU (1981); Pakistan: Karachi fishing port, 12.0 million ECU (1981); Thailand: seed production centre, 2.2 million ECU (1981).

2.2.28. Talks took place on 7 July between Commission staff and a delegation from the Inter-American Development Bank with a view to studying the possibility of future co-financing between the Community and the Bank in Latin America and the Caribbean.

Food aid, emergency aid and exceptional aid

Food aid

Annual programmes

2.2.29. On 27 July, the Council authorized food aid in cereals to Niger (750 000 ECU), Madagascar¹ (900 000 ECU) and Mauritius¹ (300 000 ECU).

Emergency aid

2.2.30. Again on 27 July, the Council authorized the allocation of emergency food aid to Nicaragua (5 million ECU for the purchase of vegetable oil and beans), Morocco (1.3 million ECU in cereals), the WFP for Kampuchea (1.5 million ECU in cereals) and the UNHCR for Afghan refugees (4.61 million ECU in skimmed-milk powder and butteroil).

2.2.31. For its part, the Commission decided in August to allocate emergency food aid of 560 000 ECU in skimmed-milk powder to Angolan refugees in Zambia, to be implemented by the UNHCR.

It also decided to grant Saint Vincent 200 000 ECU towards repairing the damage caused by the recent torrential rain.

Exceptional aid

Emergency aid

2.2.32. The Commission has allocated the emergency aid recently approved for Afghan refugees in Pakistan (14 million ECU) and the victims of events in Kampuchea (5 million ECU) as follows:

Afghan refugees in Pakistan

	<i>(in ECU)</i>
UNHCR	10 000 000
ICRC	1 000 000
League of Red Cross Societies	1 000 000
Reserve	3 000 000

Victims of events in Kampuchea

	<i>(in ECU)</i>
UNHCR	1 200 000
Unicef	1 200 000
ICRC	1 200 000
FAO	300 000
World Council of Churches	150 000
Comité catholique contre la faim	150 000
Médecins sans frontières	150 000
Quaker Peace and Service	100 000
Solidarité Cambodge	400 000
Association pour le développement des relations avec le Cambodge	150 000

2.2.33. The Commission decided in August to allocate emergency aid of 100 000 ECU to the League of Red Cross Societies for its programme of aid for the victims of the recent earthquake in Iran. It also decided to grant emergency aid of 3 million ECU under the Lomé Convention for the population of Uganda.

Relations with non-governmental organizations

2.2.34. For the period 1 January to 31 August the Commission committed 7 927 020

¹ OJ L 219, 5.8.1981.

ECU to co-finance 94 projects in developing countries submitted by 63 NGOs.

2.2.35. The Commission also contributed 318 320 ECU towards 13 schemes to educate the European public about development issues, including one undertaken by the NGO Liaison Committee.

International organizations and conferences

United Nations

Economic and Social Council

2.2.36. The Community took part as an observer at the last regular session of the Economic and Social Council for 1981, held in Geneva from 1 to 24 July.

Its contribution to the general proceedings took the form of statements by the representative of the Member State currently holding the Presidency of the Council and by the Commission. After outlining the economic and social situation in the Community, the Commission representative dealt with the Community's recent achievements in the development sphere, notably as regards trade. He also stressed the importance which the Community attaches to the proposed global negotiations and said that in its view there was no alternative to the dialogue between North and South. The developing countries' statements were sharply critical of the industrialized countries in places, but revealed the same interest in a global dialogue.

A number of resolutions were passed by the Council on problems relevant to the countries of Africa (transport decade, drought, desertification, etc.). On a more general level, in a detailed resolution dealing with food and agriculture, it was urged that, following the World Food Council, effective measures should be taken to eliminate barriers to trade, in particular those affecting agricultural products in which developing countries have an export interest. It also

pressed for the conclusion of a new Convention on trade in wheat, in which the Community likewise reiterated its interest.

On industrial development the Council approved the conclusions of the Unido Board concerning priority activities for the period 1981-83, and also the conclusions of examination of the proposal for setting up an international industrial development bank.

The task of framing these resolutions, in which the Community and its Member States participated, was facilitated by the fact that the developing countries, which had proposed them, were willing to compromise.

In preparation for the Paris Conference on the Least Developed Countries, the Economic and Social Council launched an appeal for substantial aid for those countries. Lastly, it noted that measures were needed to strengthen its own role within the United Nations system.

United Nations Conference on Trade and Development

Paris Conference on the Least Developed Countries

2.2.37. The Community played an active part in the preparation of the Paris Conference on the LLDCs held from 1 to 14 September, notably at the meeting of the Preparatory Committee on the Conference which took place from 29 June to 10 July.¹

Unido

Corrigendum

Point 2.2.30 of Bulletin 5-1981 begins 'the Community was represented at the meeting held from 15 to 29 May in Geneva...'. However the meeting was held in Vienna.

FAO

Council session

2.2.38. The Commission, with observer status, together with the Member States,

¹ Point 2.2.18.

took part in the 79th session of the Council of the FAO, which was held in Rome from 22 June to 4 July under the chairmanship of Mr Bukar Shaib (Nigeria). In his opening address, Mr Edouard Saouma, FAO Director-General, in reviewing the world economic and social situation, analysed at length the serious situation regarding agricultural production, food and trade in the developing countries. The Commission representatives expressed the Community's viewpoint on the main subjects dealt with at the meeting, namely the results of the sixth session of the Committee on World Food Security and of the World Food Council, the results of the sixth session of the Committee on Agriculture and of the sixth annual report of the Committee on Food Aid Policies and Programmes of the United Nations and FAO world food programme. Also discussed at the meeting were preparations for the 21st session of the Conference of FAO at ministerial level, which is due to take place from 6 to 27 November. The Council's 80th session will be held in Rome from 3 to 5 November this year.

United Nations Conference on the Law of the Sea

2.2.39. The Community took part in the second part of the tenth session of the third United Nations Conference on the Law of the Sea held in Geneva from 3 to 28 August.

Marked progress was made in a number of spheres, and on the following in particular:

(i) a compromise was reached concerning the delimitation of the economic zones and continental shelves of neighbouring coastal States although it was not unanimously approved by the Conference;

(ii) Jamaica was chosen by a Conference vote as the headquarters of the International Seabed Authority and the Federal Republic of Germany was chosen as the headquarters of the International Law of the Sea Tribunal;

(iii) a work programme was adopted for the 11th session, which will be held in New York from 8 March to 30 April 1982.

2.2.40. Progress was made during this session on the question of the participation of non-State entities in the convention. The President of the Conference presented a draft text which would allow international organizations to take part in the future convention. This draft will be negotiated during the final phase of the 11th session set for next March.

General Agreement on Tariffs and Trade

Committee on Trade and Development

2.2.41. At its 44th meeting held on 22 July the Committee on Trade and Development dealt with the liberalization of trade, in particular in tropical products, and gave its opinion on the procedures for continuing the consultations between the importing and exporting countries concerned.

Committee on Government Procurement

2.2.42. The Committee on Government Procurement held its third meeting in Geneva on 8 and 9 July. The major part of this meeting was taken up with a detailed examination, country by country, of the implementation of the agreement on government procurement in the 11 signatory countries. The discussions focused mainly on the scope of the agreement, and in particular the matter of leasing contracts, preliminary identification of contracts covered by the agreement, and the inclusion of taxes and customs duties in calculation of the threshold. The next Committee meeting was set for 13 and 14 October.

Conference on Security and Cooperation in Europe

2.2.43. The Madrid meeting, which began on 11 November 1980,¹ suspended proceedings on 28 July and will resume on 27 October with a view to obtaining substantial and balanced results before the end of December.

¹ Bull. EC 11-1980, point 2.2.40.

Industrialized countries

United States

Mr Thorn's visit to Washington

2.2.44. On 9 and 10 July Mr Thorn visited Washington where he had meetings with President Ronald Reagan, Vice-President George Bush, Secretary of State Alexander Haig and US Trade Representative Bill Brock.

The primary object of the visit was to prepare for the Summit meeting in Ottawa.¹ Points covered in the talks included economic policy, with particular reference to the deterioration of the economic situation and the increased risk of political instability in the Community and the necessity for the United States to be aware of the external consequences of its anti-inflation policies; relations between industrialized countries and the prospects for dialogue with the developing countries were also discussed.

Canada

2.2.45. Mr Haferkamp paid an official visit to Canada from 6 to 10 July, where he co-chaired the fourth ministerial level meeting of the Joint Cooperation Committee.

During his meetings with federal ministers, Mr Haferkamp discussed questions concerning the Ottawa Summit, Canadian policies in the field of energy and investments (Foreign Investment Review Act) and bilateral questions (fisheries, the Euratom-Canada agreement, footwear, Liquor Boards and registered designations of origin). Mr Haferkamp then visited the provinces of Ontario, Alberta and British Columbia, where he had meetings with the premiers and other representatives of the provincial governments.

Japan

2.2.46. Trade relations between the EEC and Japan continued to be the subject of discussions within various Community bodies in July and August. During its meeting on

13 and 14 July, the Council confirmed the serious concern it has expressed repeatedly;² the European Parliament passed a Resolution³ and the Economic and Social Committee referred to the problem in two of its opinions.⁴

On 15 July the Commission noted with satisfaction the appeal which Mr Tanaka, Minister for International Trade and Industry, had made the day before to Japanese businessmen to increase their purchases of imported manufactures and the number of industrial cooperation projects.

Mediterranean countries

Mediterranean financial protocols

2.2.47. On 27 July the Council agreed to renew the financial protocols with the Maghreb and Mashrek countries and Israel, which are due to expire on 31 October.

Under the new financial protocols EIB loans from the Bank's own resources and Community budget funds to the following amounts will be accorded for a five-year period:

(in million ECU)

Recipient countries	Budget	EIB	Total
Algeria	44	107	151
Morocco	109	90	199
Tunisia	61	78	139
Egypt	126	150	276
Jordan	26	37	63
Lebanon	16	34	50
Syria	33	64	97
Israel	—	40	40
Total	415	600	1 015

Details concerning the Community budget funds (special loans, grants) and the interest subsidies on EIB loans will be worked out later.

¹ Points 1.1.1 to 1.1.7.

² Bull. EC 11-1980, points 1.2.1 and 1.2.4; Bull. EC 2-1981, point 2.2.30; Bull. EC 5-1981, point 1.3.8.

³ OJ C 234, 14.9.1981.

⁴ Points 2.3.43 and 2.3.47.

Cyprus

2.2.48. Following the completion of ratification procedures by the contracting parties, a protocol to the EEC-Cyprus Association Agreement to take account of Greek accession entered into force on 1 August.

The commercial provisions of this protocol have been applied by the Community on an autonomous basis since 1 January.

Yugoslavia

2.2.49. On 13 July the Council adopted negotiating directives for the Commission with a view to concluding an adaptation protocol to the EEC-Yugoslavia Cooperation Agreement consequent on the accession of Greece.

The negotiating directives envisage an increase in the monthly volume of imports of baby-beef to take account of trade between Greece and Yugoslavia.

Developing countries

ACP States and OCTs

ACP-EEC Conventions

Regional cooperation

2.2.50. The annual meeting of the Caribbean Group for cooperation in economic development was held at World Bank headquarters in Washington. Discussion centred on the implementation of the Lomé Convention in the Caribbean countries and on financial and technical assistance to the non-associated developing countries.

The Community is doing much to develop this region by providing assistance for national and regional projects and through other means such as emergency aid, Stabex and NGO contributions.

Association of OCTs

2.2.51. On 13 July the Council adopted two decisions, one on the association of the OCTs with the Community and the other on the amounts made available to the EDF for

the ACP States and the OCTs;¹ the Commission had proposed these adjustments in view of the fact that two newly independent countries (Saint Vincent and the Grenadines and the Republic of Vanuatu) now had ACP status.²

Export earnings

Stabex

2.2.52. For the first time in its existence Stabex has been unable to meet all transfer requests. Though large (137 975 905 ECU), the appropriation for 1980 was still not enough to meet demand, which totalled 261 107 143 ECU.

Pursuant to the Convention, and acting on a proposal from the Commission, the Committee of Ambassadors—empowered by the ACP-EEC Council of Ministers—decided on 19 June that transfers of less than one million ECU should be made in their entirety, transfers to the least developed countries at 59.5%, and other transfers at 47.5%.

2.2.53. On 17 July the Commission decided to make 36 transfers to 29 ACP States (see Table 1). The relevant agreements were signed jointly by Mr Pisani and the representatives of the ACP States concerned on 24 July.

European Development Fund

New financing decisions

2.2.54. In July the Commission decided that 94 845 000 ECU from the fourth and fifth EDFs would be used to finance operations, broken down by sector as follows:

	<i>(in ECU)</i>
Roads and bridges	21 980 000
Ports	2 240 000
Training	1 725 000
Health	1 700 000
Water supply	53 450 000
Trade promotion	5 500 000
Emergency aid	3 000 000
Other	5 250 000
Total	94 845 000

¹ OJ L 203, 23.7.1981.

² Bull. EC 5-1981, point 2.2.56.

Table 1 — *Transfer decisions for 1980*

Applicant ACP State	Product	Amount of transfer (in ECU)
Senegal	Groundnut products	30 353 160
Senegal	Oilcakes	8 253 832
Ivory Coast	Green or roasted coffee	19 195 390
Madagascar	Vanilla	1 211 202
Kenya	Green or roasted coffee	10 032 204
Jamaica	Fresh bananas	3 238 995
Fiji	Coconut oil	842 296
Guinea-Bissau	Groundnuts, shelled or not	1 259 747
Guinea-Bissau	Palm nuts and kernels	273 919
Cape Verde	Fresh bananas	214 764
Mali	Groundnut products	2 551 615
Somalia	Fresh bananas	1 423 385
Somalia	Raw hides	415 854
Tanzania	Green or roasted coffee	6 254 957
Comoros	Copra	246 447
Comoros	Essential oils	852 402
Rwanda	Green or roasted coffee	6 555 031
Central African Republic	Green or roasted coffee	968 396
Burundi	Green or roasted coffee	11 023 569
Chad	Cotton, not carded or combed	2 539 846
Malawi	Tea	1 330 961
Dominica	Fresh bananas	2 527 944
Saint Lucia	Fresh bananas	1 349 538
Lesotho	Mohair	242 279
Gambia	Groundnuts, shelled or not	3 791 992
Gambia	Groundnut oil	3 191 205
Gambia	Oilcakes	1 134 175
Sierra Leone	Palm nuts and kernels	947 774
Western Samoa	Cocoa beans	1 222 990
Tuvalu	Copra	14 495
Kiribati	Copra	497 742
Tonga	Copra products	602 239
Sudan	Groundnuts, shelled or not	13 415 560
Saint Vincent	Fresh bananas	913 286
Vanuatu	Copra/coconut oil	3 776 616
Vanuatu	Cocoa beans	410 207
	Total	143 076 014

Latin America

2.2.55. On 7 July talks were held between Commission staff and a delegation from the Inter-American Development Bank to study possible areas for cofinancing by the Community and the Bank in Latin America and the Caribbean.

Latin-American Economic System

2.2.56. On 2 July Mr Alzamora, Permanent Secretary of SELA, was received at the Commission by Mr Thorn and Mr Haferkamp and took part in a working meeting with Commission staff. The talks focused on SELA's activities and the opportunities for cooperation with the Community, on EEC-Latin American relations in general and the future of the North-South Dialogue.

Latin America called for greater support from the Community for its integration and development efforts; in this connection the Commission stressed the value it attached to integration in Latin America and said it was prepared to examine means of stepping up cooperation at technical level between its departments and the Secretariat of SELA.

Diplomatic relations

2.2.57. The President of the Council and the President of the Commission received His Excellency Mr Franz Ondarza Linares, who presented his letters of credence as Head of the Mission of the Republic of Bolivia to the European Communities with effect from 16 July.

The new Ambassador succeeds Mr Pablo Dermizaki, who resigned on 1 August 1980.

European political cooperation

Ministerial meeting

2.2.58. The Foreign Ministers held a political cooperation meeting on the sidelines of

the Council meeting of 13 July. Discussions centred on the Madrid Conference (progress to date and prospects) and Afghanistan; the Ministers took note of a report by Lord Carrington on recent developments regarding the European Council's June proposal on Afghanistan¹ and approved the following communiqué:

'The Foreign Ministers of the 10 Member States of the European Community today considered a report by the President on recent developments relating to the European Council's proposal of 30 June on Afghanistan. They noted that favourable reactions had been received from a significant number of governments and that the response of others was awaited. The Foreign Ministers look forward to a continuation of contacts on this matter, both bilaterally and in the framework of the appropriate international groupings.

The 10 Foreign Ministers strongly believe that the approach outlined in the proposal represents a logical, realistic and constructive attempt to resolve an international problem which remains an important cause of international tension and human suffering. They intend to continue to work for a solution which would considerably improve the international situation in accordance with the principles contained in that proposal.'

*

2.2.59. On 9 July² Parliament passed a resolution on European political cooperation and the role of the European Parliament, in which it stressed the need to redefine goals and to continue improving the machinery of political cooperation, in particular by improving coordination of decision-making procedures between the Foreign Ministers meeting in the framework of political cooperation and the other Community institutions; in this respect, Parliament suggested that the Commission should be admitted to all parts of all political cooperation meetings.

¹ Bull. EC 6-1981, point 1.1.13.

² OJ C 234, 14.9.1981.

3. Institutional and political matters

Institutional developments and European policy

Commission report on the mandate of 30 May 1980¹

2.3.1. The Commission spent much of July considering how to organize its work. It also appointed its representative to the special group set up by the June European Council.¹

Relations between the institutions

2.3.2. At its July part-session² Parliament passed six resolutions bearing respectively on setting up a committee on institutional problems, relations with the Council, relations with national Parliaments, relations with the Economic and Social Committee, the right of legislative initiative and the role of the European Parliament in the legislative process of the Community, and European political cooperation and the role of the European Parliament.³ By the first resolution a permanent committee on institutional problems is set up from the second half of the term of office of the European Parliament (January 1982) with the task of drawing up amendments to the existing Treaties.

The other four resolutions, particularly those on relations with the Council and the right of initiative, seek to give Parliament a greater say in Community legislation through involvement at the early stages of the legislative process and better coordination of conciliation procedures, to give the House a right of initiative and to ensure that the Commission acts on its amendments more systematically.

Institutions and organs of the Communities

Parliament⁴

Strasbourg: 6 to 10 July

2.3.3. Although the vote on Parliament's seat failed to produce the impact that might

have been expected, institutional matters still dominated the July part-session. Since its election by direct universal suffrage Parliament has been striving to assert its rights as much by means of its budgetary powers as by amending its Rules of Procedure. The debate on the institutions, begun long ago and still far from ended, broke new ground by establishing a series of guidelines for the future.

Institutional matters: two approaches (7, 8 and 9 July)

2.3.4. On the basis of several reports and resolutions Parliament tackled the subject of relations between the institutions: the thread running through all the texts was a resolve to recast relations between the institutions to give Parliament more weight. The reports and resolutions took one or other of two complementary approaches: the policy of 'small steps' or, in other words, proposals aimed, initially, at improvements within the compass of the existing Treaties—the reports by Mr Van Miert, Mr Hänsch, Lady Elles, Mr Diligent and Mrs Baduel Glorioso all took that line; and the more adventurous method of reshaping policies and relations between institutions and demanding revision of the Treaties—the line preferred by the Abens resolution.

¹ Point 2.1.1.

² OJ C 234, 14.9.1981.

³ Point 2.2.59.

⁴ This report was prepared from 'Le point de la session' published by Parliament's Secretariat. The complete texts of the resolutions adopted by Parliament are reproduced in OJ C 234, 14.9.1981, and the report of the proceedings is contained in OJ Annex 273. The political groups of members are indicated in brackets by the following abbreviations: *Soc* = Socialists; *EPP* = European People's Party—Christian Democratic Group; *ED* = European Democratic Group; *Com* = Communists and Allies; *Lib* = Liberals and Democrats; *EPD* = European Progressive Democrats; *Ind* = Group for the Technical Coordination and Defence of Independent Groups and Members; *NA* = Non-affiliated. The countries of origin are indicated as follows: B = Belgium, DK = Denmark, D = Federal Republic of Germany, GR = Greece, F = France, IRL = Ireland, I = Italy, L = Luxembourg, NL = The Netherlands, UK = United Kingdom.

2.3.5. The Abens resolution (after the name of the first signatory in alphabetical order) was moved by the 179 members of the 'Crocodile Club'. It calls for an *ad hoc* committee to consider the institutional reforms essential to the very future of the Community. Presenting the Abens resolution, Mr Spinelli (*Com/I*) explained that the committee would complete its work in time for the citizens of the Community to judge the planned reforms at the next European elections. During the debate several Danish speakers, Mrs Hammerich (*Ind/DK*) among them, objected to this resolution which, they claimed, implied transfers of sovereignty beyond what the Danish Constitution would allow. Miss Quin and Mr Griffiths (*Soc/UK*) said they could not vote for a resolution whose aim was thwarted by a House which had decided to preserve the status quo in respect of its places of work. Mr Pannella (*Ind/I*) said he was going to abstain because the amended resolution deferred creation of the institutional committee until December. Mr Prout (*ED/UK*) made the point that Parliament had not yet exercised all the rights it could claim under the Treaties; it should therefore do that before going any further. Mr Rumor (*EPP/I*) opted for a policy of change which respected the Treaties. While commending the initiative of the 'Crocodile Club', Mr Van Aerssen still believed that a new standing committee should be set up in December 1981 to deal with institutional problems. This seemed to him to be a better solution than an *ad hoc* body.

The House adopted the resolution by a large majority, having passed an amendment incorporating a compromise offered on behalf of the EPP Group. In so doing Parliament decided to set up a 'permanent institutional committee', as from the second half of the term of office, whose task it would be 'to draw up amendments to the existing Treaties'. The House thus opted for a permanent rather than an *ad hoc* committee, whose job will be to draft a proposal for amending the Treaties.

2.3.6. Mr Van Miert's report on the right of legislative initiative and the role of Parliament in the legislative process of the Com-

munity postulates Parliament's right to make proposals for Community action. It would be for the Commission, whose right of initiative is not denied, to convert them into formal proposals.

After making some slight amendments, the House passed the resolution by a large majority.

2.3.7. Mr Hänsch's report on relations between Parliament and the Council would in substance have the legislative conciliation procedure extended to cover all matters that Parliament considers critically important, including trade agreements and accession negotiations.

The resolution was passed with certain amendments, two of which may be noted: the Commission was asked to withdraw, as a matter of course, any proposal which was rejected *in toto* by Parliament and to change a proposal in accordance with any amendments to it adopted by Parliament. This amendment, as it stands in the general revision of Parliament's Rules of Procedure, adopted in March 1981,¹ was incorporated into the text of the resolution.

Secondly, on the matter of budgetary procedure, it was stressed that non-compulsory expenditure approved by Parliament reflected political decisions on its part which the Commission and the Council would undertake to implement by providing any legal basis that might be necessary.

2.3.8. Lady Elles's report considered how to improve the machinery for political cooperation and enhance the already recognized role of the House in that theatre. Lady Elles considered that political cooperation needed a permanent secretariat. Parliament adopted the resolution, with a few amendments, thus urging the Foreign Ministers 'to establish closer links between political cooperation and the Council' in order to achieve a coherent Community policy in the international protection of human rights (amendment by Mr Israël (F) on behalf of the EPD Group).

¹ Bull. EC 3-1981, point 2.3.6.

Mr Radoux (*Soc/B*) said he would abstain in view of the fact that the amendment which would have placed the permanent secretariat in the Council's General Secretariat had been rejected.

2.3.9. Finally, Parliament approved by a large majority the reports by Mr Diligent and Mrs Baduel Glorioso. Mr Diligent's report was concerned with improving cooperation between Parliament and the national parliaments, in particular by allowing the European MPs to attend, without voting rights, meetings of national parliamentary committees. Mrs Baduel Glorioso's paper calls for more effective collaboration between Parliament and the Economic and Social Committee.

Seat and places of work (7 July)

2.3.10. By 187 votes to 118 with 7 abstentions, Parliament adopted, with slight amendments, the resolution contained in Mr Zagari's report. In the resolution it was decided: 'pending a final decision on a single meeting place of the European Parliament, to hold its part-sessions in Strasbourg; to organize the meetings of its committees and political groups as a general rule in Brussels; that the operation of the Secretariat and technical services of Parliament must be reviewed to meet the requirements set out above, particularly with a view to avoiding the need for a substantial number of staff of Parliament to travel constantly...'

The House also believes that 'it is essential to concentrate its work in one place', and 'calls on the governments of the Member States to comply with their obligation under the Treaties and at long last fix a single seat for the institutions of the Community and asks for a conciliation procedure to be opened in good time on this matter'. Of the amendments rejected one sought to centre all or most of Parliament's activities in Brussels, another called for an immediate choice between Strasbourg and Brussels as the place of work and a third proposed to place Parliament's Secretariat in Brussels.

During the explanations of vote most of the speakers who were voting against, including Mr Seeler (*Soc/D*), Mr Van Miert (*Soc/B*), Sir James Scott-Hopkins (*ED/UK*), Lord Douro (*ED/UK*), Mr Kirk (*ED/UK*), Mr De Clercq (*Lib/B*), Mr Collins (*Soc/UK*), Mrs Macciocchi (*Ind/I*), regretted a resolution which in fact confirmed the status quo and was thus, as they found it, a hindrance to an efficient Parliament. For those who supported the resolution, particularly Mr Aigner (*EPP/D*), Mr Ferri (*Soc/I*), Mr Gondicas (*Ind/GR*), the compromise thus secured was clearly the only one from which a constructive dialogue could be initiated with the governments. Mr Oehler (*Soc/F*) and Mr Schwencke (*Soc/D*) felt that Mr Zagari's resolution upheld the rights of Strasbourg, by definition 'the historical site of Europe'. The Luxembourg members rejected the resolution which they claimed sacrificed Luxembourg.

Report on the mandate of 30 May 1980 (7 July)

2.3.11. Mr Thorn made a general statement on the report on the mandate of 30 May 1980,¹ emphasizing that it aimed to clear up certain ambiguities and initiate discussion on the Community's future. He also told the House that firm proposals and a timetable of action would be presented before the end of July.

Members' comments focused on the vagueness of the guidelines and the absence of any firm proposals. Mr Dankert (NL), spokesman for the Socialists, found that the Commission's guidelines did not materialize as definite mechanisms or logical proposals for agricultural policy, structural policies, the ceiling on own resources and the British contribution. Mr Fanti (I), Chairman of the Communists and Allies Group, said that the Commission had no strategy; it should propose right away that the 1% ceiling of Community VAT be raised. Mrs Scrivener (F), spokesman for the Liberal Group, regretted

¹ Bull. EC 6-1981, points 1.2.1 to 1.2.18; Supplement 1/81 — Bull. EC.

that the Commission's paper was more a statement of intent than a set of firm proposals with a precise timetable, more a profession of faith than a plan of action. She considered that firm proposals from the Commission would have to be geared to the 1982 budget.

Programme of the British Presidency

(8 and 9 July)

2.3.12. Lord Carrington, President of the Council, summarized the results of the Luxembourg European Council on 29 and 30 June and went over the main items discussed (the employment problem; the May mandate; preparations for the Ottawa Summit). Renewal, enlargement and identity were to be the keynotes of the British Presidency's programme for the next six months. The aim must be to promote Community renewal, in other words amend, adapt and strengthen existing policies while creating new ones, particularly for the advanced technologies.

Thought must also be given to the effects of the accession of Spain and Portugal in the present budgetary position. Lastly, the emphasis must be on developing Community identity *vis-à-vis* the outside world.

Sir James Scott-Hopkins (*ED/UK*) stressed the realism of Lord Carrington's action programme, commended his efforts on the Afghan problem and called for the setting up of a permanent secretariat for political cooperation. Mr Damette (*Com/F*), however, was disappointed with Lord Carrington's programme; his address showed no imagination and held no fresh inspiration. Dwelling on the subject of political cooperation, Mr de Lipkowski (*EPD/F*) highlighted its present shortcomings: inappropriate procedures (here he supported the idea of a permanent secretariat), no determination and no general perspective. Finally, Mr Glinne (B), Chairman of the Socialist Group, mentioned the positive aspects of the last European Council: the emphasis on the social aspect of the Community; the idea of equal treatment applied in the fight against unemployment and the battle against inflation, together with the shortening of working time.

Preliminary draft budget for 1982

(9 July)

2.3.13. Mr Tugendhat presented the Commission's preliminary draft budget for 1982 and an amending budget for 1981. He explained that the reasons for the amending budget were that the payment appropriations allocated to the Social Fund had proved inadequate and that the fall in agricultural expenditure compared with the estimates now allowed transfers to the Social Fund and the Regional Development Fund and for aid to non-associated developing countries. The Commission hoped to slant the 1982 budget towards operations geared to fight the economic recession in the Community. The budget therefore provided for increases of 40% for Social Fund expenditure and 50% for energy, industrial innovation, research and transport. But, said Mr Tugendhat, this was only a modest contribution in that they were starting from such a low level. The Commission moreover intended to sustain its efforts on behalf of development aid, especially for non-associated developing countries. The Commission had thus taken heed of Parliament's guidelines. Mr Tugendhat went on to say that before the 1982 budget was finally adopted it would probably be possible to incorporate the budgetary effects of the measures deriving from the May mandate.

Many speakers emphasized the connection between the measures which had to be contemplated under the May mandate and the 1982 budget, particularly where the agricultural, social and regional policies were concerned. Mr Spinelli (*Com/I*), the general rapporteur for the 1982 budget, claimed that the 1982 budget was not even a transitional budget like last year's but merely one of routine administration and adjustment. Mr Arndt (*Soc/D*) maintained that the Commission must have the courage to turn its political recommendations into budgetary measures. Mr Lange (*Soc/D*) concluded that the May mandate was a chance for the Commission to recover the influence allowed it by the Treaty... or to lose everything.

In contrast, Mr Balfour (*ED/UK*) felt that given the existing constraints, especially the 1% VAT ceiling, the 1982 budget was as sound as could be expected. He stressed the Commission's strenuous efforts to reduce agricultural spending in 1981 and to increase the Regional Fund. Mrs Scrivener (*Lib/F*) agreed that in the circumstances the Commission had put forward a budget which on the whole satisfied Parliament's wishes: agricultural spending had been kept within limits and a solid effort had been made to promote structural policies.

Situation in the car industry

2.3.14. Parliament passed two urgent resolutions on the car industry. The first, tabled by Mr Albers (NL) for the Socialists, called on the Commission to contact immediately the European Metalworkers Federation to ascertain whether the closure of the Ford plant in Amsterdam was inevitable and whether temporary aid from the Social Fund might enable the plant to be kept open. The second, tabled by Mr Bonaccini (*Com/I*) urged the Commission to implement the measures already called for in his resolution, adopted by the House in February 1981. Vice-President Ortoli reminded the House that the Commission had compiled a paper¹ which had diagnosed the problem and had as well suggested measures fully in accord with the guidelines defined by Parliament.

Trade relations between the Community and Japan

2.3.15. During the debate on the resolution moved by Sir John Stewart-Clark (*ED/UK*) members echoed the alarm caused in the Community by the fiercer and fiercer competition from Japanese products, especially in the motor and electronics industries.

The situation demanded a common stance, failing which the Member States might be compelled to take unilateral and protectionist measures, declared Mr Welsh (*ED/UK*). Mrs Fourcade (*EPD/F*) deplored the fact that the Community was not taking a firm stand and was being too passive; the situation

called for a determined policy with, if necessary, Community safeguard provisions. Mrs Poirier (*Com/F*) contended that there would be no long-term solution unless genuine industrial cooperation developed in the Community.

The House adopted the resolution in the Stewart-Clark report, together with some amendments, which did not affect the substance, but drew attention to the lack of unity between the Ten in their relations with Japan and the fact that national agreements would be inevitable in the absence of Community-wide agreement (Mrs Fourcade's amendment on behalf of the EPD Group).

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2.3.16. The House issued opinions on the following Commission proposals:

- (i) a Directive on the Community list of less-favoured farming areas (Greece);²
- (ii) a Regulation on a special programme concerning drainage operations in the less-favoured areas of the west of Ireland;³
- (iii) a Decision concerning modernization of farms in Ireland;³
- (iv) a Regulation laying down, in respect of hops, the amount of aid to producers for the 1980 harvest;⁴
- (v) a Regulation amending the Regulation of 25 July 1978 on the interim common measures for restructuring the inshore fishing industry;⁵
- (vi) a Regulation laying down for 1981 certain measures for the conservation and management of fishery resources applicable to vessels registered in The Faeroes;⁶
- (vii) a Financial Regulation on the application of the Agreement in the form of an exchange of letters between the EEC and the Portuguese Republic concerning the implementation of pre-accession aid for Portugal.⁷

¹ Bull. EC 6-1981, point 2.1.22.

² Point 2.1.104.

³ Point 2.1.75.

⁴ Point 2.1.99.

⁵ Point 2.1.132.

⁶ Point 2.1.124.

⁷ Point 2.2.2.

2.3.17. The House passed resolutions concerning:

(i) distortion of horticultural markets: Parliament considered completely unacceptable the effective perpetuation until 1984 of an admitted 'clear distortion of the market' caused by the supply of gas at subsidized prices to Dutch horticulturists; the Commission was urged 'to fulfil its obligations under the EEC Treaty by reaching an acceptable settlement with the Dutch authorities';

(ii) application of the Council's agricultural price decisions for 1981/82: the House called on the Council to ensure the swift elimination of uncertainties over the export levy (claw-back) in respect of the organization of the market in sheepmeat and thus create the conditions for the enforcement of the price decisions in the wheat, wine and olive oil sectors;

(iii) food aid for the least favoured sections of the Moroccan population: the Commission was urged to provide emergency food aid;

(iv) the Community and Unctad: in preparation for the UN Conference on the least developed countries Parliament reaffirmed its guidelines for combating hunger;

(v) major changes in the Staff Regulations: Parliament asked to be consulted on decisions involving any major changes in the Staff Regulations of Community officials;

(vi) parliamentary immunity: the House decided not to waive the parliamentary immunity of one of its members.

2.3.18. Parliament also issued an opinion on the prevention of terrorism: it urged that every effort be made to ensure that those Member States which have not already ratified the European Convention on the Suppression of Terrorism or the Dublin Agreement of 4 December 1979 do so without further delay.

Council

2.3.19. The Council held five meetings in July and August. The table below lists the number, place and date of each meeting, the names of the Council President and Commission representatives and the main items of business. The footnotes refer to the points in the Bulletin where a more detailed account is given of decisions taken, agreements reached, positions adopted and questions discussed (Table 2).

Table 2 — Council meetings in July

Number, place and date of meeting	Subject	President	Commission	Main items of business
719th Brussels 6.7.1981	Economics and finance	Sir Geoffrey Howe, United Kingdom Chancellor of the Exchequer	Mr Ortoli	<i>Economic situation in the Community.</i> Second quarterly review. ¹ <i>Monetary relations with non-member countries.</i> Preparations for Ottawa Summit. <i>Export credits.</i> ¹ An exchange of views.
720th Brussels 13.7.1981	Foreign affairs	Lord Carrington, United Kingdom Secretary of State for Foreign and Commonwealth Affairs	Mr Ortoli, Mr Haferkamp, Mr Natali, Mr Davignon, Mr Pisani	Relations with <i>Japan</i> , ² and renewal of the <i>Mediterranean Financial Protocols</i> . ³ <i>Renewal of Multifibre Arrangement.</i> Negotiating directives adopted. ⁴ <i>International Cocoa Agreement.</i> Decision on provisional implementation of the 1980 Agreement by the Community. ⁴

Table 2 (continued)

Number, place and date of meeting	Subject	President	Commission	Main items of business
721st Brussels 20 and 21.7.1981	Agriculture	Mr Walker, United Kingdom Minister of Agriculture, Fisheries and Food	Mr Andriessen	<p><i>Spanish accession.</i> Preparations for eighth ministerial-level meeting.⁵</p> <p><i>Ireland.</i> Substantive agreement on structural measures of assistance.⁶</p> <p><i>Cotton.</i> General rules for the system of aid for cotton approved and guide price fixed.⁶</p> <p><i>Dried grapes and dried figs.</i> Minimum price and arrangements for production aid fixed.</p> <p><i>Hormones.</i> Agreement to prohibit use of a number of veterinary medicinal products and the placing on the market of meat produced using them.⁶</p> <p><i>Heated greenhouses.</i> Exchange of views.⁶</p> <p><i>Wine.</i> Review of the situation in intra-Community trade.⁶</p> <p><i>Manioc.</i> Discussions on imports.</p> <p><i>Fresh poultrymeat.</i> Decision to extend current arrangements for exceptions.</p>
722nd Brussels 22 and 23.7.1981	Budget	Mr Lawson, United Kingdom Financial Secretary to the Treasury	Mr Tugendhat, Mr O'Kennedy	<p><i>Draft amending budget</i> No 1 for 1981 established.⁷</p> <p><i>Draft budget for 1982.</i> Agreement on contents.⁷</p>
723rd Brussels 27.7.1981	Fisheries	Mr Walker, United Kingdom Minister for Agriculture, Fisheries and Food	Mr Contogeorgis	<p><i>TAC 1981.</i> Council failed to decide on allocation of quotas for herring and on fishing arrangements and held the matter over for a later meeting.⁸</p> <p><i>Fishing arrangements with non-member countries.</i> Agreement on an exchange of letters with Norway and decision to extend existing fishing arrangements with Senegal for three months.⁸</p> <p><i>NAFO area.</i> Regulation concerning the management and control of Community catch quotas for 1981 adopted.</p>

¹ Points 2.1.2 to 2.1.8.² Point 2.2.46.³ Point 2.2.47.⁴ Points 2.2.14 to 2.2.35.⁵ Point 2.2.5.⁶ Points 2.1.74 to 2.1.114.⁷ Points 2.3.59 to 2.3.63.⁸ Points 2.1.115 to 2.1.132.

Commission

Temporary measures

2.3.20. On 1 August Mr Dalsager returned to his post as Commissioner responsible for agriculture, which had been taken over during his absence by Mr Thorn, President of the Commission.

Activities

2.3.21. The Commission held five meetings in July, each lasting for several sittings.

Decisions, communications and proposals

2.3.22. The Commission adopted two communications on economic matters, one containing its proposed guidelines under the fifth medium-term economic policy programme (1981-85) and the other dealing with the principles of indexation, and a recommendation to the Belgian Government pursuant to the Council Decision of 18 February 1974. It also adopted communications on the negotiation of framework agreements on pluriannual supplies of agricultural products, the situation and prospects of the textile and clothing industry and new guidelines and priorities for regional policy, a report on passenger airfares and a proposal for a regulation applying Articles 85 and 86 of the Treaty to air transport. The Commission also determined how the scheme of generalized tariff preferences would operate in 1982, as it does at the same time each year.

On 15 July the Commission sent two proposals for decisions to the Council concerning the Insis and Caddia projects, as part of its general programme of developing its activities regarding the new information technologies. These proposals are for the establishment of an information link between the Community institutions and the national authorities most directly concerned and for a new Community information system on imports and exports and the management and financial control of common organizations of agricultural markets.

Discussions, policy debates and work in hand

2.3.23. The Commission's main concern was the procedure for the follow-up to its report on the 30 May 1980 mandate and the content and timetable of formal proposals on the various sections of the report. The Commission also discussed the position paper on interinstitutional relations which it had undertaken to submit to Parliament in October; it adopted procedural arrangements for drawing up the paper. Lastly, it began considering a proposal for a Regulation applying Articles 85 and 86 of the Treaty to sea transport.

Relations with workers' and employers' organizations

2.3.24. The President of the Commission and Mr Richard met a delegation from the European Centre for Public Enterprises (CEEP) to discuss (a) the part played by publicly-owned undertakings and undertakings in which the State has a holding in the Community economies and (b) arrangements for consultation of the CEEP by the Commission.

2.3.25. Senior appointments

Directorate-General for External Relations

Inger Nielsen

Born 23 October 1923

Unmarried

Universities of Aarhus and Copenhagen

1952-73 Danish foreign service officer, serving in Paris (Delegation to OECD) and Geneva (Mission to UN)

May 1973 Joined the Commission as Chief Adviser (relations with Mediterranean countries)

April 1976 Director, Delegation for the accession negotiations with Greece

June 1979 Director, Delegation for Enlargement (with special responsibility for the negotiations with Spain)

22 July 1981 Appointed Deputy Director-General for External Relations, with special responsibility for the Delegation for Enlargement

Directorate-General for Transport

John R. Steele

Born 22 February 1929

Married, four children

Queen Elizabeth Grammar School, Wakefield, and The Queen's College, Oxford

1951-54 Principal, Ministry of Civil Aviation

1957-64 Principal, Ministry of Transport and Civil Aviation

1967-71 Counsellor (Shipping), British Embassy, Washington

1971-73 Assistant Secretary, Civil Aviation Division, Department of Trade and Industry

1973-76 Under Secretary, Department of Trade and Industry (successively Space Division, Shipping Policy Division, General Division)

1976-81 Deputy Secretary, Department of Trade (successively responsible for bilateral trade relations and commodities policy; shipping, marine and civil aviation questions; industrial sponsorship)

1 July 1981 Appointed Director-General for Transport at the Commission

Court of Justice¹

Examination of judgments delivered between 1 April and 30 June 1981

General

2.3.26. In Case 66/80² concerning agriculture, the Court was asked to rule on the *erga omnes* or *inter partes* effects of its preliminary rulings declaring a Community regulation to be void³ and on the consequences, under both the Community legal system and the Member States' legal systems, of a decla-

ration that a Community regulation is void on the validity of applications for the refund of amounts previously paid (as security) by traders in accordance with the provisions of that regulation.

As regards the first point, the Court pointed out that the main purpose of Article 177 of the Treaty is to ensure the uniform application of Community law by national courts, in respect of both the interpretation of a rule of Community law and the assessment of the validity of an act of the institutions, and, in addition, with regard to the latter type of action, the particularly vital requirement of legal certainty. The Court therefore held that a judgment given under Article 177 of the Treaty declaring a measure adopted by an institution, in particular a Council or Commission regulation to be void, although directly addressed only to the national court which submitted the matter to the Court, is sufficient reason for any other national court to regard that measure as void for the purposes of a judgment which it has to give.

This pronouncement does not, however, result in national courts being deprived of the power given to them by Article 177 of the Treaty; it rests with those courts to decide whether there is an interest in raising once again a question which has already been settled by the Court where the Court has previously declared an act of a Community institution to be void. There may be such an interest, in particular if questions arise as to the grounds, the scope and possibly the consequences of the nullity previously established.

¹ For more detailed information, see the texts published by the Court of Justice in the *Official Journal* and the *European Court Reports*, and the publications of its Information Office (e.g. the annual synopsis of the work of the Court or the information quarterly).

² Case 66/80 *International Chemical Corporation v Amministrazione delle Finanze dello Stato*: not yet reported.

³ The judgments of the Court on 5.7.1977 in Cases 114/76, 116/76 and 119/76, *Bela Mühle and Others*, [1977] ECR 1211 declaring Council Regulation No 563/76 of 15 March 1976 to be void.

As regards the refund of securities, the Court held that the existence, during the period in which the Council Regulation declared to be void was applied, of a specially designed scheme, the aim of which was to spread out the economic effects of the obligations which it imposed, destroyed the basis of an action for the recovery of securities which had been provided and forfeited, even if a similar action could be successfully brought under national law alone.

This judgment adds a further dimension to the Court's earlier judgments on the recovery of undue payments, which were essentially based on the application (in the 'regrettable' absence of uniform Community rules) of national law.

Customs union

2.3.27. In Case 132/80,¹ the Court reaffirmed its earlier judgments² on the incompatibility of an inspection levy for hygiene controls on imported goods with Articles 9, 12 and 13 of the EEC Treaty. In the same case, the Court held that obligatory, systematic hygiene controls on imported fish and the rules for such controls are contrary to Articles 30 to 36 of the Treaty in so far as they exceed the requirements of the controls. The Court held, in particular, that the requirement of giving notice in writing, at least 24 hours before importation, of the nature, quantity and origin of the consignment is incompatible with the rapidity of the transactions and transport operations in this sector, in view of the perishable nature of the goods in question. It stated, moreover, that, since a hygiene inspection had been carried out on the fish in the exporting country in accordance with the standards laid down by the country of destination, inspection of imports must in any event be limited to measures intended to counter transport risks or made necessary by any handling of the goods following the controls at the time of departure.

2.3.28. In Case 113/80,³ the Court was also asked to rule on the compatibility with Articles 30 to 36 of the EEC Treaty of a na-

tional law requiring certain articles of jewellery imported from other Member States and having certain motifs or features suggesting that they are souvenirs of the particular importing country to bear an indication of origin or the word 'Foreign', although no indication of origin was required in the case of national products. The Member State concerned did not challenge the fact that such a law had restrictive effects on the free movement of goods, but maintained that it was justified under Article 36 on the grounds of consumer protection and of maintaining fairness in commercial transactions between producers.

The Court rejected the submission based on Article 36, stating that, since the derogations under Article 36 do not include either the protection of consumers or the fairness of commercial transactions, those grounds may not be relied upon as such pursuant to that article. It did, however, hold that the submission must be examined on the basis of Article 30 and, confirming its earlier decisions that only rules which applied equally to national and imported products could be justified on the grounds invoked, it found that this did not apply in the case in point. The Court also rejected the submission by the Member State concerned that it was a case only of apparent discrimination, since the articles covered by the legislation in question constituted only a pictorial reminder of the place visited, which does not of itself imply that a souvenir must be manufactured in the country of origin. The Court therefore found that the legislation in question was incompatible with Article 30 of the EEC Treaty.

Competition

2.3.29. In Case 126/80,⁴ the Court was asked to rule on whether a national agree-

¹ Case 132/80 *United Foods and Van den Abeele v Belgian Government*: not yet reported.

² Tenth General Report, point 580.

³ Case 113/80 *Commission v Ireland*: not yet reported.

⁴ Case 126/80 *Salonia v Poidomani and Baglieri*: not yet reported.

ment between publishers and the newsagents federation concerning the exclusive distribution of daily newspapers and periodicals in Italy was an infringement of the prohibition on agreements laid down by Article 85 of the EEC Treaty and whether the selective distribution clause in the agreement came within the prohibition laid down in Article 85(1) and the first paragraph of Article 86 of the Treaty. The Court was also asked whether the agreement in question could be exempted under Article 85(3) of the Treaty or was eligible for the block exemption provided for by Council Regulation No 19/65 and Commission Regulation No 67/67.

With regard to the first point, the Court, reaffirming its earlier judgments, stated that an exclusive distribution agreement concerning newspapers and periodicals, such as the agreement in question, is prohibited under Article 85 of the Treaty only where it may appreciably affect trade between Member States.

With regard to the selective distribution clause, the Court also reaffirmed its earlier judgments, ruling that a clause of this sort which restricts the supply of the products covered by the agreement to licence-holders alone is not in breach of Article 85(1) or of the first paragraph of Article 86 if it appears that the authorized vendors are selected on the basis of objective criteria relating to the capacity of the retailer, his employees and his facilities in connection with the requirements for the distribution of the product and that those criteria are fixed uniformly in relation to all potential retailers and applied in a manner which does not lead to discrimination. Finally, the Court held that the agreement in question could not, in the absence of notification to the Commission, be the subject of a declaration of inapplicability under Article 85(3) of the Treaty and that, since it is not an agreement to which only two undertakings are party, it does not come within the categories of agreements which can escape the application of Article 85(1) of the Treaty.

Taxation

2.3.30. In two judgments the Court confirmed its previous case law according to which Article 95 of the EEC Treaty prohibits Member States from treating differently for tax purposes domestic products and similar imported products. First of all, in Joined Cases 142 and 143/80,¹ the Court held that a system of national taxation 'organized so as to limit exemptions or reduced rates of tax to national production alone constitutes discrimination prohibited by Article 95 of the EEC Treaty'. This judgment confirms the decision in the alcohol cases of 27 February 1980.² Similarly, in Case 153/80,³ the Court, following Case 148/77⁴ and Case 26/80,⁵ held that tax advantages granted to domestic products must be extended to products imported from other Member States which fulfil the criterion of similarity which forms the basis of Article 95.

Free movement of workers and social provisions

2.3.31. During the period in question, the Court delivered three judgments⁶ concerning social security for migrant workers. These judgments, while not establishing any new principle of fundamental importance, have not only reaffirmed the Court's earlier judgments but have extended their scope as regards certain aspects.

In Case 99/80, the Court held that a person who is an employed person in a Member

¹ Joined Cases 142 and 143/80 *Amministrazione delle Finanze dello Stato v Essevi SpA and the firm of Carlo Salengo*: not yet reported.

² Cases 168/78 *Commission v French Republic*; 169/78 *Commission v Italian Republic*; 170/78 *Commission v United Kingdom* and 171/78 *Commission v Kingdom of Denmark* [1980] ECR 347, 385, 417 and 447 respectively.

³ Case 153/80 *Rumhaus Hansen GmbH and Co v HZA Flensburg*: not yet reported.

⁴ Case 148/77 *Hansen v HZA Flensburg* [1978] ECR 1787.

⁵ Case 26/80 *Schneider-Import v HZA Mainz* [1980] ECR 3469.

⁶ Case 99/80 *Galinsky v Insurance Officer*; Case 98/80 *Romano v INAMI*; Case 111/80 *Fanara v INAMI*: not yet reported.

State must be considered as a worker, for the purpose of Council Regulation No 1408/71, throughout the Community, even where he has been self-employed in another Member State during the earlier period in question.

In Case 98/80, the Court reaffirmed and extended its earlier judgments on the scope of decisions of the Administrative Commission on Social Security for Migrant Workers, stating that, while a decision on the rate of conversion to be taken into consideration in the calculation of certain benefits may act as an aid for social security institutions charged with applying Community law in this field, it is not of such a nature as to require those institutions to follow certain methods or adopt certain interpretations when they come to apply Community rules. It does not, therefore, bind national courts.

Agriculture

2.3.32. Case 107/80¹ concerned the determination of the scope of Directive 72/159/EEC on the modernization of farms and of Regulation 355/77 on common measures to improve the conditions under which agricultural products are processed and marketed. Having found a difference in scope in relation to the subject matter of the two acts, the Court held that a project to improve the processing and marketing of agricultural products from the same farm where the investment programme is to be carried out is not excluded from the scope of Regulation No 355/77, where it is established that it may effectively contribute to the rationalization of the processing and marketing arrangements. Since, however, the project was not intended to increase the farm's income by improving the conditions under which the basic agricultural products were produced, it does not fall within the scope of Directive 72/159.

Fisheries

2.3.33. During the period under consideration, the Court delivered a very important judgment concerning sea fisheries—conservation measures.² The Court held that the Uni-

ted Kingdom had failed to fulfil its obligations by having brought into force on 1 July 1979 certain national conservation measures without appropriate prior consultation and in spite of the Commission's objections and by having maintained in force a system of fishing licences which was so discretionary that those concerned could not be legally certain of their rights.

The importance of this judgment lies in the analysis which the Court made of national and Community powers. It stated that, having regard to the expiration on 1 January 1979 of the transitional period laid down in Article 102 of the Act of Accession, power to adopt, as part of the common fisheries policy, measures relating to the conservation of the resources of the sea has belonged fully and definitively to the Community. Member States therefore ceased on 1 January 1979 to be entitled to take measures of their own in this field. Nevertheless, in so far as the Council has not adopted conservation measures within the required periods, Member States have the right, not to mention the duty, to bring into force any interim conservation measures which may be required by the situation, but only as part of a process of collaboration with the Commission and with due regard to the general task of supervision which Article 155 gives to that institution. This means that, before adopting such measures, Member States must seek the Commission's approval.

The Court's reasoning could be applicable in other fields.

Convention of 27 September 1968 on Jurisdiction and Enforcement of Judgments in Civil and Commercial Matters

2.3.34. In Case 150/80,³ the Court was requested to interpret Articles 17 (agreements

¹ Case 107/80 *Cattaneo Adorno v Commission*: not yet reported.

² Case 804/79 *Commission v United Kingdom*: not yet reported.

³ Case 150/80 *Elefanten Schuh GmbH v Pierre Jacqmain*: not yet reported.

conferring jurisdiction), 18 (appearance for the purpose of contesting jurisdiction) and 22 (related actions) of the Convention. It interpreted Article 17 as meaning that the law of a Contracting State cannot deny validity to an agreement conferring jurisdiction solely on the ground that the language used is not the one prescribed by that law. Article 18 applies even where the parties have decided by agreement which court is to have jurisdiction within the meaning of Article 17 of the Convention, and must be interpreted as meaning that the rule on jurisdiction which that provision lays down does not apply where the defendant not only contests the court's jurisdiction but also makes submissions on the substance of the action, provided that the challenge to jurisdiction, if not preliminary to any defence as to the substance, does not occur after the making of the submissions which under national procedural law are considered to be the first defence addressed to the court seised. Article 22 applies only where related actions are brought before courts of two or more Contracting States.

2.3.35. Case 157/80¹ concerned the interpretation of Article II of the Protocol annexed to the Convention, which provides that persons domiciled in a Contracting State who are being prosecuted in the criminal courts of another Contracting State of which they are not nationals for an offence which was not intentionally committed may be defended by persons qualified to do so, even if they do not appear in person. The Court stated that the expression 'an offence which was not intentionally committed' should be understood as including any offence for which the statutory definition does not require either expressly or by the very nature of the offence defined, that the accused should have intended to commit the act or omission which is subject to criminal sanctions, and that the accused's right to be represented without appearing in person extends to all criminal proceedings concerning offences which were not intentionally committed in so far as the accused's civil liability as a result of the facts constituting the of-

fence for which he is being prosecuted is established or may subsequently be alleged.

2.3.36. The judgment in Case 166/80² concerns the interpretation of Article 27(2) of the Convention. This provision lists the cases in which judgments are not recognized. This is the case 'if the defendant was not duly served with the document which instituted the proceedings ... in sufficient time to enable him to arrange for his defence'. The Court interpreted the concept of 'the document which instituted the proceedings' as embracing any document, such as the order for payment (*Zahlungsbefehl*) to be found in German law, service of which enables the plaintiff to obtain in default of appearance by the defendant a decision capable of being recognized and enforced under the provisions of the Convention. In order to determine whether the defendant has been given an opportunity to arrange for his defence as required by Article 27(2) the court concerned must consider solely the time allowed the defendant to take measures ensuring that a decision which is enforceable under the Convention will not be given against him in default. Even if a court of the State in which the judgment was given has ruled that the service was duly effected, Article 27(2) requires the court seised of the case to examine nevertheless whether the service was effected in time to enable the defendant to arrange his defence. The Court seised of the case must decide whether in the individual case there are exceptional circumstances such that, although service was duly effected, it was inadequate to cause the period to start to run.

¹ Case 157/80 *Criminal proceedings against Siegfried Ewald Finkau*: not yet reported.

² Case 166/80 *Klomps v Michel*: not yet reported.

2.3.37. New cases

Case	Subject	Basis
Customs union		
208 and 209/81 — Palte & Haentjens BV v Inspector of Customs and Excise ¹	Tariff classification of cereals	Article 177 of the EEC Treaty
221/81 — W. Wolf v HZA Düsseldorf ²	Levying of customs duties on smuggled goods which have been destroyed	Article 177 of the EEC Treaty
Free movement of goods		
220/81 — Criminal proceedings v Robertson ³	Does a national law on metal alloy and the form of hallmarks constitute a quantitative restriction?	Article 177 of the EEC Treaty
Competition		
210/81 — Firma Demo-Studio Schmidt v Commission ⁴	Appeal against a decision permitting exclusive dealerships	Article 173 of the EEC Treaty
Taxation		
216/81 — Ditta Cogis (Compagnia Generale Interscambi SpA) v Amministrazione delle Finanze dello Stato ¹	Tax imposed on imported whisky	Article 177 of the EEC Treaty
222/81 — BAZ Bausystem AG v Finanzamt München für Körperschaften ³	Definition of equivalent value in the VAT Directive	Article 177 of the EEC Treaty
Agriculture		
196/81 — Provveditorie Marittime San Giacomo SpA v Amministrazione delle Finanze dello Stato ⁵	Interpretation of time limits in respect of export levies on sugar	Article 177 of the EEC Treaty
213 to 215/81 — KG Norddeutsches Vieh- und Fleischkontor H. Will v Bundesanstalt für Landwirtschaftliche Marktordnung ²	Import quotas for frozen beef and veal	Article 177 of the EEC Treaty
217/81 — Interagra SA v Commission ⁶	Temporary suspension of refunds for butter and butteroil	Article 215 of the EEC Treaty

Disputes between the Community and its staff

v Commission: 197/81;⁷ 198 to 202/81;⁷ 203 and 204/81;⁷ 205/81;⁷ 207/81;⁸ 218/81;⁹ 219/81.⁶

Staff Regulations		
212/81 — Caisse de pension des employés privés de Luxembourg v L. Bodson ²	Interpretation of the actuarial equivalent of pension rights acquired	Article 177 of the EEC Treaty

Case	Subject	Basis
Infringements		
211/81 — Commission v Denmark ⁴	Failure to incorporate into national law the Directive on electrical energy meters	Article 169 of the EEC Treaty
223/81 — Commission v Ireland ¹⁰	Restrictions (indication of origin) on the importation of new furniture	Article 169 of the EEC Treaty
224/81 — Commission v France ³	Tariff classification of espadrilles coming from Spain	Article 169 of the EEC Treaty

¹ OJ C 200, 7.8.1981.
² OJ C 203, 12.8.1981.
³ OJ C 206, 14.8.1981.
⁴ OJ C 197, 5.8.1981.
⁵ OJ C 181, 23.7.1981.

⁶ OJ C 201, 8.8.1981.
⁷ OJ C 191, 31.7.1981.
⁸ OJ C 193, 1.8.1981.
⁹ OJ C 204, 13.8.1981.
¹⁰ OJ C 215, 26.8.1981.

2.3.38. Judgments

Date and case	Held
Competition	
14.7.1981, 155/80 — Criminal proceedings v S. Debel ¹	Article 7 of the EEC Treaty prohibits only discrimination on the ground of the nationality of traders and does not apply to a situation affecting the competitiveness of traders as compared with traders established in other Member States, for example, rules governing the hours at which bread may be baked and transported
14.7.1981, 172/80 — Züchner v Bayerische Vereinsbank ¹	A uniform bank charge on transfers of sums is prohibited by Article 85(1) of the Treaty if it is capable of affecting conditions of competition
Customs union	
2.7.1981, 160/80 — Smuling — de Leeuw v Inspector of Customs and Excise ²	Common Customs Tariff: a gum used as a thickener cannot be classified under Chapter 13
1.7.1981, 169/80 — Administration des Douanes v Gondrand Frères SA and Another ³	Emmentaler cheese exported under certain circumstances falls within CCT subheading 04.04 A I
8.7.1981, 170/80 — Einkaufsgesellschaft der Deutschen Konservenindustrie GmbH v HAA Bad Reichenhall ³	The description 'fruit provisionally preserved, but unsuitable in that state for immediate consumption' is restricted to cases in which their consumption would constitute a health hazard
14.7.1981, 205/80 — ELBA v HZA Berlin-Packhof ¹	Flashing light circles used as Christmas tree decorations are to be classified under heading No 97.05
Free movement of goods	
14.7.1981, 187/80 — Merck & Co. Inc. v Stephar BV and Another ¹	The proprietor of a patent cannot prevent the importation by another person of a product which he has marketed in another Member State where the patent is not protected

Date and case	Held
<p>Social security for migrant workers</p> <p>2.7.1981, 116, 117, 119, 120 and 121/80 — G. Celestre and Others v National Pensions Office for Employed Persons⁴</p>	<p>For the purposes of applying the rules against the overlapping of benefits, Regulation No 1408/71 does not prevent national legislation from being applied in its entirety to a pension awarded by virtue of that national legislation alone; an old age pension and invalidity benefits are of the same kind and payment of them by two Member States entails application of the Regulation. Council Regulation No 574/72 takes precedence over national provisions governing the overlapping of insurance periods</p>
<p>Taxation</p> <p>7.7.1981, 158/80 — REWE v HZA Kiel³</p>	<p>Council Regulation No 1544/69 on exemption from customs duty for travellers does not permit Member States to grant exemptions wider than those provided for. Exemption applies only to travellers genuinely coming from a non-member country. In the case of travel within the Community travellers must be able to establish that they have complied with the conditions governing taxation of a Member State in order to qualify for complete exemption. All types of remedy provided for by national law must be available for the purpose of ensuring observance of Community provisions</p>
<p>Disputes between the Community and its staff</p> <p>16.7.1981, 153/79 (v Commission)¹</p> <p>9.7.1981, 59 and 129/80 (v Commission)³</p> <p>14.7.1981, 145/80 (v Commission)¹</p> <p>2.7.1981, 185/80 (v Commission)⁵</p> <p>14.7.1981, 186/80 (v Commission)¹</p> <p>16.7.1981, 33/80 (v Commission and Council)¹</p> <p>9.7.1981, 184/80 (v Court of Auditors)³</p>	<p>Judgment for the defendant</p> <p>Judgment for the applicant</p> <p>Judgment for the defendant</p> <p>Judgment for the applicant</p> <p>Judgment for the defendant</p> <p>Judgment for the defendants</p> <p>Application dismissed</p>

Order for removal from the Court Register

31 and 53/77 — Commission v United Kingdom; and United Kingdom v Commission⁶

238/78 — Ireks-Arkady GmbH v Council and Commission⁶

Joined Cases 241, 242, 246 to 249/78 — DGV Deutsche Getreideverwertung und Rheinische Kraftfutterwerke GmbH and Others v Council and Commission⁶

47/80 — Caisse Régionale d'Assurance-maladie Rhône-Alpes v F. Inzirillo⁷

18/81 — R Mayer v Commission⁶

20/81 — ARBED S.A. and Another v Commission⁶

¹ OJ C 209, 19.8.1981.

² OJ C 188, 29.7.1981.

³ OJ C 191, 31.7.1981.

⁴ OJ C 183, 25.7.1981.

⁵ OJ C 181, 23.7.1981.

⁶ OJ C 213, 22.8.1981.

⁷ OJ C 219, 29.8.1981.

Economic and Social Committee

189th plenary session

2.3.39. The Economic and Social Committee held its 189th plenary session¹ from 1 to 3 July with Mr Tomás Roseingrave in the chair. It was clear from the chairman's introductory statement, the statement made by Mr Ivor Richard for the Commission and the debate on the economic report and the social report that there was a general consensus on the urgent need for new measures to solve the unemployment problem and for a single, coherent Community policy.

2.3.40. Mr Richard began by acknowledging that the economic and social measures so far taken to counter unemployment had had little effect; means of creating new jobs had to be found, and the Community had an important contribution to make.

Mr Richard went on to say that the joint Council meeting on economic and financial affairs and social affairs (Luxembourg, 11 June) had been a great success; a definite political will had been manifest and most ministers had recognized that in the current situation new policies would have to be devised, with joint action being taken at Community level on a broad front. The measures to be taken could be summed up as follows:

- (i) the fight against inflation: counter-inflationary measures would have to be diversified and adapted so as to make a better contribution to getting the economy out of the doldrums;
- (ii) financing social security schemes: more general financing techniques would have to be devised so as to give workers a comparable degree of protection without placing excessive financial burdens on employers;
- (iii) the development of new jobs in energy and technology;
- (iv) the adjustment of working hours;
- (v) strengthening placement and vocational guidance services;
- (vi) establishing a broad-based education programme with a heavy emphasis on the new technologies.

There was a detailed debate following Mr Richard's statement and the submission of two reports² on the economic situation and on the development of the social situation in 1980.

Opinions

Economic situation

2.3.41. It is now customary for the Committee to issue two opinions each year on the economic situation in the Community. The second of them is given when the Council refers to it for the annual economic report submitted by the Commission in October each year, and the first of them—the one given at the meeting we are now considering—is issued on the Committee's own initiative. Here the Committee invites the Commission to put forward a coherent policy aiming mainly at achieving a satisfactory rate of economic growth with due regard for the need to improve the quality of life and to tighten relations with the developing countries. Various components of the policy should include:

- (i) urgent measures against unemployment (agreements for the reduction of working hours would have a role to play here);
- (ii) a systematic campaign to promote production processes that use little energy and the elaboration of a joint policy on industry and energy;
- (iii) selective measures (notably financial) to encourage investments that can generate employment, improve international competitiveness and stimulate innovation;
- (iv) protection of the poorest categories of the population against the effects of the recession;
- (v) adequate priority for certain forms of public consumption, in particular public transport and subsidized housing;
- (vi) a return to profitability;
- (vii) lower interest rates;

¹ OJ C 230, 10.9.1981.

² Points 2.3.41 and 2.3.45.

(viii) agreement on ways to limit the burdens on industry.

The opinion was adopted by 102 votes for, 12 against and 10 abstentions.

Pharmacists

2.3.42. The Committee adopted a unanimous opinion (with five abstentions) on a set of proposals¹ put by the Commission to the Council in February on the right of establishment of pharmacists.

The Committee welcomes the fact that following the formal withdrawal of the 1969 and 1972 proposals the Commission has now produced new proposals. But it regrets that the Commission has not taken account either of the Committee's earlier opinions or of Article 57(3) of the Treaty, under which the abolition of restrictions on the pharmaceutical professions is to be 'dependent upon coordination of the conditions for their exercise in the various Member States'. The Committee accordingly considers that problems concerning the monopoly enjoyed by pharmacists and the geographical distribution of pharmacies should be settled quickly in an additional directive that the Commission should submit without delay so as to ensure that there is no distortion in freedom of establishment or the liability of pharmacists.

Motor industry

2.3.43. In the general process of industrial restructuring that has been going on for some years now, one of the most important of the industries concerned is the motor industry, which is so crucial to employment and the economy in general. In an own-initiative opinion adopted by a large majority, the Committee has a number of points to make on this:

(i) it begins by regretting that there is no Community commercial policy for the motor industry. It calls for bilateral agreements between Japan and certain car-making countries so that the European motor industry can gain the breathing space it needs;

(ii) as regards Spain, the discrepancy between the preferential terms on which Span-

ish cars enter the Community market and the terms on which Spain imports cars from the Community must be removed before Spain joins the Community;

(iii) the Council will have to adopt a large number of important directives before there can be a veritable Community type-approval procedure for passenger cars. Existing directives must be adapted to technical progress more quickly than they are at present;

(iv) the position of the motor industry has to be assessed in a much broader context extending beyond the purely Community market. It is currently very difficult for Community manufacturers to compete on healthy terms with Japanese prices. Support must be given to research and development regarding production techniques and product technology, which must be coordinated at European level with financial help: a Community research fund could provide a useful stimulus;

(v) there must be far better vocational training at various levels, with greater regard for future needs.

Construction industry

2.3.44. An own-initiative opinion on the situation of the construction industry in the Community and measures that the Community might take to promote growth and employment in the industry was adopted unanimously with only one abstention.

The opinion follows on from the symposium on construction and growth organized by the Commission and the Economic and Social Committee on 11 and 12 September 1980; it contains a detailed analysis of the situation in the industry, where the number of firms in business is declining and unemployment is rising.

The Committee suggests a whole range of Community measures relating to finance, organization and structure, technical standards, social matters, research and external trade.

¹ OJ C 35, 18.2.1981; Bull. EC 2-1981, point 2.1.8.

Social situation

2.3.45. In its opinion on the report on the development of the social situation in the Community in 1980,¹ presented by the Commission to the Council last March, the Committee underlines the general deterioration of the employment situation and calls for wide-ranging Community measures to be adopted after full consultation of both sides of industry. It particularly emphasizes the importance of greater social solidarity, and calls for transformation of the economic and social approaches followed hitherto. It also insists that greater attention must be paid to the social implications of Community policies.

The disabled

2.3.46. In a unanimous own-initiative opinion on the situation and problems of the disabled, the Committee expresses full support for the objectives set by the General Assembly of the United Nations in 1976 when it declared that 1981 would be the international year of disabled people.

The Committee suggests a series of measures which would help to prevent disablement and make it easier for the disabled to regain their place in society. Among the various activities that the Commission is recommended to consider, the most important are an investigation to ascertain the most urgent needs of the disabled, greater priority for the disabled under the Social Fund and special priority for young disabled people looking for jobs.

Relations with Japan

2.3.47. An opinion on economic and trade relations with Japan was adopted unanimously, with one abstention.

After analysing the reasons for the decline in the Community's international competitiveness, the opinion proposes that for the immediate future action should be taken on two fronts — defence of the Community market and an offensive strategy towards the Japanese market.

On the defensive aspect, the Committee observes that the Commission's recent decision to introduce surveillance of imports from Japan will be pointless if there are no measures ready for application when it is found that imports are excessive. It would be preferable for these measures to be taken by the Community, but if they had to be taken by individual Member States there should be prior consultation both between the Member States and between them and the Commission.

As regards the offensive aspect, efforts would have to be made to modernize Community industry and improve its penetration of the Japanese market.

*

2.3.48. The Committee also gave opinions on a large number of Commission proposals concerning:

- (i) regenerated cellulose film intended to come into contact with foodstuffs;²
- (ii) limitation of noise emitted by hydraulic and rope-operated excavators and by dozers and loaders;³
- (iii) free movement of doctors;⁴
- (iv) wastes from the titanium dioxide industry;⁵
- (v) cadmium waste in the aquatic environment;⁶
- (vi) the Community list of less-favoured agricultural areas (Greece);
- (vii) health protection problems arising in trade in fresh poultrymeat.⁷

¹ Bull. EC 3-1981, points 1.4.1 to 1.4.15.

² Bull. EC 1-1981, point 2.1.5.

³ OJ C 356, 31.12.1980.

⁴ OJ C 121, 23.5.1981; Bull. EC 2-1981, point 2.1.7.

⁵ OJ C 356, 31.12.1980; Bull. EC 12-1980, point 2.1.73.

⁶ OJ C 118, 21.5.1981; Bull. EC 2-1981, point 2.1.34.

⁷ OJ C 97, 29.4.1981.

ECSC Consultative Committee

221st session

2.3.49. The ECSC Consultative Committee met in Luxembourg on 16 July with Mr Coosemans in the chair to discuss the forward programme for steel for the third quarter of 1981 and the Commission's proposals for substitution of coal for oil in 'other industries'.

Forward programme for steel

2.3.50. The Committee approved the programme,¹ though most of its members felt unable to share the broad optimism expressed by the Commission's representative, and wished the Commission to exercise very strict controls in order to restore the equilibrium of the market. The Commission would also have to ensure that list prices were properly respected and see that European producers not complying with Community decisions were brought back into line; otherwise the situation on the market would get even worse. The Committee also regretted that its warnings on prices had not been heeded. The Commission representative stated that the fines provided for in Article 64 of the ECSC Treaty would be applied most strictly in the event of any violation of the price controls.

Substitution of coal for oil

2.3.51. After this matter had been discussed by the Committee, it was agreed that its conclusions and wishes would be set out in a letter from its Chairman to the President of the Commission and also brought to the attention of the European Parliament. The matter is to be considered in greater detail at a symposium to be held early in 1982. The idea of a Community arrangement with financial incentives for firms to enter into commitments regarding energy saving even where coal is used was also noted.

talling 190.6 million ECU² for investments in the Community, 116.1 million going to Italy, 39.9 million to Ireland, 24.7 million to Greece and 9.9 million to the Federal Republic of Germany. Outside the Community the Bank lent 39.7 million ECU, 24.7 million going to the ACP countries of Gabon, Madagascar, Mali and Uganda and 15 million ECU to two Mediterranean countries, Cyprus and Jordan, under the Financial Protocols between these countries and the Community.

Community

Italy

2.3.53. In Italy the Bank lent LIT 145 900 million, of which 86 000 million was for infrastructures, 45 500 million for energy and 14 400 million for industry. Of this total LIT 9 500 million carry an interest subsidy of 3% in accordance with the arrangements agreed when Italy joined the European Monetary System.³ Furthermore, 30 000 million were granted as Community aid for reconstruction in the areas of Campania and Basilicate damaged by the November 1980 earthquake; the two loans worth LIT 15 000 million each carry a 3% interest subsidy to be paid from the Community budget.

LIT 86 000 million was granted to infrastructures, including LIT 60 000 million for the road network: repairs to the national road along the Atlantic coast in Apulia (LIT 30 000 million) and improvement of the national road network in Sicily (LIT 30 000 million), LIT 15 000 million will be used for telecommunications equipment in the disaster areas and LIT 11 000 million for improving the telex network in the Mezzogiorno.

¹ Point 2.1.20.

² The conversion rates at 30 June 1981 used by the EIB in statistics for the current quarter were: 1 ECU = DM 2.53, UKL 0.54, FF 6.03, LIT 1 257, HFL 2.81, BFR 41.41, LFR 41.41, DKR 7.93, DR 61.6, IRL 0.69, USD 1.05.

³ OJ L 200, 8.8.1979; Bull. EC 7/8-1979, point 2.1.2.

European Investment Bank

Operations in July and August

2.3.52. In July and August 1981 the European Investment Bank announced loans to-

Energy. LIT 21 000 million was granted to continue development of the 'Rospo Mare' gas field by setting up a platform and carrying out exploratory drilling off the Abruzzi coast. In addition, LIT 15 000 million was granted for the reconstruction of the electrical distribution networks of Campania and Basilicate, LIT 6 000 million for the modernization and extension of the hydroelectric plant in Caluzia (Calabria) and LIT 3 500 million for drilling wells, laying undersea pipes and constructing a processing centre to exploit the Lavinia gas field off the coast of Calabria.

Industry. LIT 8 200 million was granted towards the modernization of a pharmaceutical factory in Campania, LIT 3 500 million towards the construction of a factory manufacturing double glazing in the Abruzzi area and 2 700 million towards the modernization and extension of the capacity of a vegetable oil processing plant in Latium.

Ireland

2.3.54. In Ireland a global loan of IRL 15 million was granted to the Industrial Credit Company Ltd for on-lending to small and medium-sized industrial investment approved by the EIB. IRL 4 million will contribute towards improving the water supply system and waste water collection and disposal in County Mayo and County Sligo in the north-west of the country. IRL 3 million are being spent on exploiting 3 500 hectares of peat bogs and building a factory in County Tipperary to process peat into briquettes for domestic use and for communal heating. Lastly IRL 5.6 million was lent from the New Community Instrument (NCI or 'Ortoli facility')¹ to develop the telecommunications network (linking up more than 86 000 new subscribers to telephones and more than 2 000 to telexes).

These three loans carried a 3% interest subsidy under the arrangements agreed when Ireland joined the European Monetary System.

Greece

2.3.55. In Greece DR 900 million was granted for the modernization and enlarge-

ment of the national road from Thessaloniki to Serres and the Bulgarian border and DR 620 million to finance small and medium-sized investments in the agro-industrial and agricultural sectors through the Agricultural Bank of Greece with a view to cultivating certain crops which grow in the Greek climate and equipping farms.

Federal Republic of Germany

2.3.56. In Germany DM 25 million helped finance the construction in the north of the country between Rendsburg and Flensburg, of a gas pipeline which will link up with the planned Danish national network, thereby helping to guarantee energy supplies in the two countries as a result of the interlinking of their national networks.

Outside the Community

ACP States

2.3.57. As part of its operations under the second Lomé Convention the EIB granted two loans to the Republic of Gabon: 15 million ECU for the modernization and enlargement of a uranium processing plant and to extend the uranium mine itself at Franceville, in the east of the country; and 7 million ECU to help double the production capacity of a hydroelectric station to supply the uranium plant and mine.

In Madagascar 2.17 million ECU was granted from the risk capital provided for by the Convention and managed by the EIB to help finance a study on quarrying bituminous sandstone in Bemolanga in the north-west of the island: the quarrying of this sandstone would make the country self-sufficient in energy supplies.

Lastly, 350 000 ECU was also provided from risk capital for a feasibility study on reopening copper mines in Kilembe (Uganda) and 210 000 ECU for technical assistance to a rice mill being constructed at Dioro (Mali).

¹ OJ L 298, 25.10.1978; Bull. EC 10-1978, point 2.1.10.

Mediterranean countries

2.3.58. In the Mediterranean 12 million ECU was granted to extend the thermal power station at Dekhelia on the south-east coast of Cyprus: this was the first EIB operation in the country. In addition, 3 million ECU was granted towards the modernization of an industrial zone near Amman in Jordan.

Financing Community activities

Budgets

General budget

Draft amending budget No 1/1981

2.3.59. Thanks to savings made, chiefly in the management of the agricultural markets, the preliminary draft amending budget No 1/1981 presented by the Commission to the budgetary authority on 15 June¹ combined increases in appropriations allocated to other sectors, mainly regional policy and development aid, with reductions of 337 136 000 ECU in total appropriations for commitment and 28 036 000 ECU in total appropriations for payment in the 1981 general budget. Another effect of the Commission's proposals was to reduce compulsory expenditure and increase non-compulsory expenditure.

On 23 July, the Council established the draft amending budget No 1/1981, which for the most part follows the Commission's proposals, though the reduction in total budgetary appropriations (440.75 million ECU in total appropriations for commitment and 197.65 million ECU in total appropriations for payment) is even greater.

The Council also undertook to look favourably on any requests for transfers of funds to certain sectors (EAGGF Guidance Section, ERDF).

The Commission judged the draft amending budget to be generally satisfactory and agreed to recommend its acceptance by Parliament.

The reaction of the Parliamentary delegation at the conciliation meeting before the Council meeting was favourable, and gave grounds for hoping that Parliament would approve this draft at a single reading.

This would put an end to the conflict² over the 1980 supplementary budget No 2 and the 1981 budget, as the countries concerned (Belgium, France and the Federal Republic of Germany) have indicated their willingness to fall into line if this budget is accepted.

1982 draft budget

2.3.60. Delegations from Parliament and the Council attended a conciliation meeting before the Council meeting on 22 July to consider the preliminary draft amending budget No 1/1981 and the preliminary draft budget for 1982.

This is the first time that conciliation has occurred before a Council meeting. Representatives of the two arms of the budgetary authority exchanged views on a number of important questions such as the structure of the budget, the Community's own resources and budget restructuring.

On the subject of cooperation in general between the two branches of the budgetary authority the President of the Council informed the Parliament delegation of a number of practical measures designed to strengthen cooperation which the Council proposed to implement immediately. This was by way of an initial reaction on the part of the Council to the Parliament Resolution of 10 April 1981³ concerning the inter-institutional dialogue on budgetary matters.

2.3.61. On 24 July, after lengthy discussions, the Council reached agreement on the 1982 draft budget. This comprises 22 832 million ECU in total appropriations for commitment and 21 752 million ECU in total appropriations for payment, up by 9.4% and 13.7% respectively on the 1981

¹ Bull. EC 5-1981, point 2.3.46.

² Bull. EC 1-1981, point 2.3.33.

³ OJ C 101, 4.5.1981; Bull. EC 4-1981, points 2.3.1 and 2.3.6.

amounts but 1 087 million ECU and 621 000 ECU lower than those proposed by the Commission.

With regard to non-compulsory expenditure,¹ the Council limited the increase in total appropriations for commitment over 1981 to 4.25% compared with a Commission proposal of almost 28%. In the case of total appropriations for payment, however, the draft budget uses almost all the maximum rate of increase in non-compulsory expenditure for 1982, which was fixed at 14.5%.² This is a considerable reduction from the 32.59% increase proposed by the Commission but leaves Parliament's margin for manoeuvre intact. In the case of total appropriations for commitment, this is the difference between 14.5% and 4.25% of the 1981 base (some 426 million ECU) and, in the case of total appropriations for payment, to 7.25% of this base (some 210 million ECU).

The proposals were cut back so heavily that the Commission stated that it could not be associated with this draft budget. In the case of non-compulsory expenditure, and especially the Regional Fund and the Social Fund, the Council has reduced spending to a point where it no longer keeps up with inflation, which means that it will be lower in real terms than in 1981.

2.3.62. The sector-by-sector effects of the Council's decisions are as follows:

Administrative appropriations: the Council has sanctioned virtually no increases in staff apart from certain posts necessitated by the accession of Greece to the Community.

Structural funds: the amounts agreed by the Council are as follows (Commission proposals in brackets):

	<i>(million ECU)</i>	
ERDF		
commitment	1 600	(1 940)
payment	950	(1 120)
Social Fund		
commitment	1 000	(1 350)
payment	738	(960)

EAGGF Guidance Section

commitment	765.5	(770.3)
payment	759.1	(760.1)

EAGGF Guarantee Section: the Council undertook a chapter-by-chapter examination of each of the common organizations of the market. After extremely difficult discussions, it reduced the Commission's figures for a number of sectors by a total of 310 million ECU and added this sum to the 123 million ECU which the Commission had already allocated as a reserve in a separate section of the budget.

Development aid: the following appropriations were entered in the budget:

	<i>(million ECU)</i>	
commitment	1 177	(1 313)
payment	1 053	(1 139)

Energy, industry, research and development: the following appropriations were entered in the budget:

	<i>(million ECU)</i>	
Energy		
commitment	25.3	(90.6)
payment	41.2	(56.6)
Industry		
commitment	18.3	(73.3)
payment	14.3	(30.8)
Research		
commitment	396.6	(437.2)
payment	335.4	(355.4)

Tables 3 and 4 show the changes made to each budgetary area during the current budget process.

2.3.63. Mr Tugendhat, speaking for the Commission, responded to these decisions with a statement that the budget was so far from being satisfactory that the Commission could not be associated with it. He criticized

¹ As defined by the Council.

² Bull. EC 4-1981, point 2.3.58.

the reduction in real terms in appropriations for non-compulsory expenditure, which were no longer keeping pace with inflation, and expressed fears about Parliament's reaction to such a budget on first reading in September.

Financial operations

ECSC

Loans raised

2.3.64. In July and August the Commission concluded a number of private placings in German marks totalling approximately 22 million ECU.

Loans paid out

2.3.65. Acting under Articles 54 and 56 of the ECSC Treaty, the Commission made loans in July and August amounting to 41.75 million ECU (industrial loans, conversion loans and subsidized housing).

Industrial loans

2.3.66. Industrial loans totalling 44 million ECU were paid out to firms to finance the following projects:

Federal Republic of Germany

Structural adjustment of a special steels firm.

Italy

Irfid SpA, Rome: direct reduction plant at Piombino;

Dalmine SpA, Milan: a rolling mill incorporating advanced technology for the production of seamless tubes;

Ferrero SpA, Turin: restructuring and modernization programme;

Ilssa Viola SpA, Milan: replacement of a former hot-rolling mill for the manufacture of special-steel coils;

La Magona d'Italia SpA, Florence: improvement of products from the Piombino works.

France

Central sidérurgique de Richemont, Richemont: a power station to generate electricity from blast-furnace gas from several factories.

Subsidized housing

2.3.67. Loans for the building of subsidized housing amounted to 1 490 000 ECU, of which 720 000 ECU was for mineworkers and 770 000 ECU for steelworkers.

Conversion loans

2.3.68. In July and August conversion loans (Article 56) totalling 6.25 million ECU were granted to the following firms:

United Kingdom

Cumbria: Yates Circuit Foil Co. Ltd, Silloth;
West Yorkshire: Daniel Doncaster & Son Ltd, Sheffield (Leeds works).

A global loan of 1.19 million ECU was also made to assist small and medium-sized firms.

NCI

Loans raised

2.3.69. In July and August the Commission concluded a private placing in German marks for the equivalent of 8 million ECU.

Euratom

Loans raised

2.3.70. The Commission concluded a HFL 75 million bond issue underwritten by a Dutch banking syndicate. The loan, which is for 10 years, bears interest at a nominal rate of 12.5% payable annually. It was issued at 99% of its nominal value and application has been made for official quotation on the Amsterdam stock exchange.

A number of private placings in German marks, Luxembourg francs and yen for the equivalent of some 52 million ECU were also concluded.

Table 3 — Comparison by sector between 1981 budget and 1982 budget process
— Total appropriations for payment

	1981 budget		1982 preliminary draft budget		Change (2/1)		Council draft first reading		Change (4/1)	
	1	%	2	%	3	%	4	%	5	%
I. Section VI — Commission (operating appropriations)¹										
A. Support for agricultural markets										
EAGGF Guarantee (Ch. 10 to 29)	12 309 000 000	64.34	13 933 000 000	62.28	+ 1 624 000 000	+ 13.19	13 933 000 000	64.10	+ 1 624 000 000	+ 13.19
B. Fisheries (Ch. 30 to 36)										
	48 480 000	0.25	96 825 000	0.43	+ 48 345 000	+ 99.72	87 611 000	0.40	+ 39 131 000	+ 80.72
C. Agricultural structures										
EAGGF Guidance (Ch. 40 to 43)	518 370 000	2.71	760 100 000	3.40	+ 241 730 000	+ 46.63	759 100 000	3.49	+ 240 730 000	+ 46.44
Specific actions (Ch. 48)	13 392 000	0.07	15 124 000	0.07	+ 1 732 000	+ 12.93	14 499 000	0.07	+ 1 107 000	+ 8.27
Total C	531 762 000	2.78	775 224 000	3.47	+ 243 462 000	+ 45.78	773 599 000	3.56	+ 241 837 000	+ 45.48
D. Regional										
Regional Fund (Ch. 50, 51 and 54)	819 840 000	4.29	1 120 750 000	5.01	+ 300 910 000	+ 36.70	950 700 000	4.37	+ 130 860 000	+ 15.96
EMS measures (Ch. 52)	208 032 262	1.06	200 000 000	0.89	- 3 032 262	- 1.49	200 000 000	0.92	- 3 032 262	- 1.49
Supplementary measures for the UK (Ch. 53)	927 918 000	4.85	7 657 900 000	7.41	+ 729 982 000	+ 78.67	1 654 600 000	7.61	+ 726 682 000	+ 78.31
Total D	1 950 790 262	10.20	2 978 650 000	13.31	+ 1 027 859 738	+ 52.69	2 805 300 000	12.91	+ 854 509 738	+ 43.80
E. Social										
Social Fund (Ch. 60, 61 and 62)	620 400 000	3.24	960 000 000	4.29	+ 339 600 000	+ 54.74	738 000 000	3.40	+ 117 600 000	+ 18.96
Miscellaneous (Ch. 64, 65, 68 and 69)	34 728 000	0.18	46 485 000	0.21	+ 11 757 600	+ 33.86	39 086 000	0.18	+ 4 358 000	+ 12.55
Education and culture (Ch. 63 and 67)	11 310 000	0.06	10 291 000	0.05	- 1 019 000	- 9.01	8 980 000	0.04	- 2 330 000	- 20.60
Environment and consumers (Ch. 66)	4 320 000	0.02	10 928 000	0.05	+ 6 608 000	+ 153.00	5 300 000	0.02	+ 980 000	+ 22.69
Total E	670 758 000	3.51	1 027 704 600	4.59	+ 356 946 600	+ 53.22	791 366 000	3.64	+ 120 608 000	+ 17.98
F. Research, energy, industry and transport										
Energy (Ch. 70 and 71)	34 715 000	0.18	56 640 000	0.25	+ 21 925 000	+ 63.16	41 250 000	0.19	+ 6 535 000	+ 18.82
Research and investment (Ch. 72 and 73)	261 320 000	1.37	355 428 000	1.59	+ 94 108 000	+ 36.01	335 222 000	1.54	+ 73 902 000	+ 28.28
Information and innovation (Ch. 75)	5 992 000	0.03	11 466 000	0.05	+ 5 474 000	+ 91.36	6 621 000	0.04	+ 2 629 000	+ 43.88
Industry and internal market (Ch. 77)	10 987 000	0.06	30 804 000	0.14	+ 19 817 000	+ 180.00	14 350 000	0.07	+ 3 363 000	+ 30.61
Transport (Ch. 78)	925 000	—	1 700 000	0.01	+ 775 000	+ 63.78	1 300 000	0.01	+ 375 000	+ 40.54
Total F	313 939 000	1.64	456 038 000	2.04	+ 142 099 000	+ 45.26	400 743 000	1.84	+ 86 804 000	+ 27.65

<i>G. Refunds and reserves</i>														
Refunds to the Member States (Ch. 80)	874 711 000	4.57	962 410 000	4.30	+	87 699 000	+	10.03	962 410 000	4.43	+	87 699 000	+	10.03
Other refunds (Ch. 82 and 86)	165 481 079	0.87	175 123 667	0.78	+	9 642 588	+	5.83	156 468 717	0.72	-	9 012 362	-	5.45
Financial mechanism (Ch. 81)	469 000 000	2.45	token entry	—	-	469 000 000	—	—	token entry	—	-	469 000 000	—	—
Miscellaneous (Ch. 79, 83, 84 and 85)	token entry	—	—	—	—	—	—	—	token entry	—	—	—	—	—
Reserves (Ch. 101 and 102)	5 000 000	0.03	5 000 000	0.02	—	—	—	—	5 000 000	0.02	—	—	—	—
Total G	1 514 192 079	7.92	1 142 533 667	5.11	-	371 658 412	-	24.54	1 123 878 717	5.17	-	390 313 362	-	25.78
<i>H. Development cooperation and non-member countries</i>														
EDF (Ch. 90 and 91)	—	—	token entry	—	+	token entry	—	—	—	—	+	token entry	—	—
Food aid (Ch. 92)	469 431 000	2.45	482 700 000	2.16	+	13 269 000	+	2.83	429 600 000	1.98	-	39 831 000	-	8.48
Cooperation with non-ass. dev. countries (Ch. 93)	72 400 000	0.38	120 250 000	0.54	+	47 850 000	+	66.09	116 735 000	0.54	+	44 335 000	+	61.24
Specific and exceptional actions (Ch. 94 and 95)	15 550 000	0.08	29 260 000	0.13	+	13 710 000	+	88.17	18 455 000	0.08	+	2 905 000	+	18.68
Cooperation with Med. countries (Ch. 96)	159 131 000	0.83	141 800 000	0.63	-	17 331 000	-	10.89	121 800 000	0.56	-	37 331 000	-	23.46
Miscellaneous (Ch. 97, 98 and 99)	39 150 000	0.20	49 751 000	0.22	+	10 601 000	+	27.08	42 219 000	0.19	+	3 069 000	+	7.84
Total H	755 662 000	3.95	823 761 000	5.09	+	68 099 000	+	9.01	728 809 000	3.35	-	26 853 000	-	3.55
Total Section VI	18 094 583 341	94.59	21 233 736 267	94.91	+	3 139 152 926	+	17.35	20 644 306 717	94.97	+	2 549 723 376	+	14.09
II. Section III — Commission (staff and administrative appropriations)²														
	682 717 050	3.57	757 961 800	3.39	+	75 244 750	+	11.02	719 832 650	3.31	+	37 115 600	+	5.44
Total Commission	18 777 300 391	98.16	21 991 698 067	98.30	+	3 214 397 676	+	17.12	21 364 139 367	98.28	+	2 586 838 976	+	13.78
III. Sections I, II, IV and V — Other institutions														
	352 672 559	1.84	381 283 140	1.70	+	28 610 581	+	8.11	373 631 570	1.72	+	20 959 011	+	5.94
Grand total	19 129 972 950	100.00	22 372 981 207	100.00	+	3 243 008 257	+	16.95	21 737 770 937	100.00	+	2 607 797 987	+	13.63

¹ Section III, Part B in draft.² Section III, Part A in draft.

Table 4 — Comparison by sector between 1981 budget and 1982 budget process
— Total appropriations for commitment

	1981 budget		1982 preliminary draft budget		Change (2/1)		Council draft first reading		Change (4/1)	
	1	%	2	%	3	%	4	%	5	%
I. Section VI — Commission (operating appropriations)¹										
A. Support for agricultural markets										
EAGGF Guarantee (Ch. 10 to 29)	12 309 000 000	59.52	13 933 000 000	58.25	+ 1 624 000 000	+ 13.19	13 933 000 000	61.11	+ 1 624 000 000	+ 13.19
B. Fisheries (Ch. 30 to 36)										
	87 480 000	0.42	86 075 000	0.36	- 1 405 000	- 1.61	74 736 000	0.33	- 12 744 000	- 14.57
C. Agricultural structures										
EAGGF Guidance (Ch. 40 to 43)	692 370 000	3.35	770 350 000	3.22	+ 77 980 000	+ 11.26	765 500 000	3.36	+ 73 130 000	+ 10.56
Specific actions (Ch. 48)	14 644 000	0.07	16 472 000	0.07	+ 1 828 000	+ 12.48	15 218 000	0.07	+ 574 000	+ 3.92
Total C	707 014 000	3.42	786 822 000	3.29	+ 79 808 000	+ 11.29	780 718 000	3.42	+ 73 704 000	+ 10.42
D. Regional										
Regional Fund (Ch. 50, 51 and 54)	1 540 640 000	7.45	1 940 750 000	8.11	+ 400 110 000	+ 25.97	1 600 700 000	7.02	+ 60 060 000	+ 3.90
EMS measures (Ch. 52)	203 032 262	0.98	200 000 000	0.84	- 3 032 262	- 1.49	200 000 000	0.88	- 3 032 262	- 1.49
Supplementary measures for the UK (Ch. 53)	927 918 000	4.49	1 657 900 000	6.93	+ 729 982 000	+ 78.67	1 654 600 000	7.26	+ 726 682 000	+ 78.31
Total D	2 671 590 262	12.92	3 798 650 000	15.88	+ 1 127 059 738	+ 42.19	3 455 300 000	15.15	+ 783 709 738	+ 29.33
E. Social										
Social Fund (Ch. 60, 61 and 62)	963 000 000	4.66	1 350 000 000	5.64	+ 387 000 000	+ 40.19	1 000 000 000	4.39	+ 37 000 000	+ 3.84
Miscellaneous (Ch. 64, 65, 68 and 69)	33 578 000	0.16	46 960 600	0.20	+ 13 382 600	+ 39.86	37 536 000	0.17	+ 5 958 000	+ 17.24
Education and culture (Ch. 63 and 67)	11 310 000	0.05	10 291 000	0.04	- 1 019 000	- 9.01	8 980 000	0.04	- 2 330 000	- 20.60
Environment and consumers (Ch. 66)	4 320 000	0.02	10 928 000	0.05	+ 6 608 000	+ 153.00	5 300 000	0.02	+ 980 000	+ 22.69
Total E	1 012 208 000	4.89	1 418 179 600	5.93	+ 405 971 600	+ 40.11	1 053 816 000	4.62	+ 41 608 000	+ 4.11
F. Research, energy, industry and transport										
Energy (Ch. 70 and 71)	108 700 000	0.53	90 640 000	0.38	- 18 060 000	- 16.61	25 300 000	0.11	- 83 400 000	- 76.72
Research and investment (Ch. 72 and 73)	283 636 000	1.37	437 253 000	1.83	+ 153 617 000	+ 54.16	396 413 000	1.74	+ 112 777 000	+ 39.76
Information and innovation (Ch. 75)	5 705 000	0.03	14 200 000	0.06	+ 8 495 000	+ 149.00	9 005 000	0.04	+ 3 330 000	+ 57.84
Industry and internal market (Ch. 77)	13 860 000	0.07	73 314 000	0.31	+ 59 454 000	+ 429.00	18 350 000	0.08	+ 4 490 000	+ 32.40
Transport (Ch. 78)	925 000	—	1 700 000	0.01	+ 775 000	+ 83.78	1 300 000	0.01	+ 375 000	+ 40.54
Total F	412 826 000	2.00	617 107 000	2.58	+ 204 281 000	+ 49.48	450 368 000	1.98	+ 37 542 000	+ 9.09

G. Refunds and reserves

Refunds to the Member States (Ch. 80)	874 711 000	4.23	962 410 000	4.02	+	87 699 000	+ 10.03	962 410 000	4.22	+	87 699 000	+ 10.03
Other refunds (Ch. 82 and 86)	165 481 079	0.80	175 123 667	0.73	+	9 642 588	+ 5.83	156 468 717	0.69	-	9 012 362	- 5.45
Financial mechanism (Ch. 81)	469 000 000	2.27	token entry	—	-	469 000 000	—	token entry	—	-	469 000 000	—
Miscellaneous (Ch. 79, 83, 84 and 85)	token entry	—	token entry	—	—	—	—	token entry	—	—	—	—
Reserves (Ch. 101 and 102)	5 000 000	0.02	5 000 000	0.02	—	—	—	5 000 000	0.02	—	—	—

Total G 1 514 192 079 7.32 1 142 533 667 4.78 - 371 658 412 - 24.54 1 123 878 717 4.93 - 390 313 362 - 25.78

H. Development cooperation and non-member countries

EDF (Ch. 90 and 91)	—	—	token entry	—	+	token entry	—	—	—	-	token entry	—
Food aid (Ch. 92)	469 431 000	2.27	482 700 000	2.02	+	13 269 000	+ 2.83	429 600 000	1.88	-	35 831 000	- 8.48
Cooperation with non-ass. dev. countries (Ch. 93)	158 150 000	0.76	210 250 000	0.88	+	52 100 000	+ 32.94	158 485 000	0.70	+	335 000	+ 0.21
Specific and exceptional actions (Ch. 94 and 95)	18 800 000	0.09	33 422 000	0.14	+	14 622 000	+ 77.78	20 955 000	0.09	+	2 155 000	+ 11.46
Cooperation with Med. countries (Ch. 96)	246 809 705	1.19	221 400 000	0.93	-	25 409 705	- 10.30	184 400 000	0.81	-	62 409 705	- 25.29
Miscellaneous (Ch. 97, 98 and 99)	39 150 000	0.19	49 751 000	0.21	+	10 601 000	+ 27.08	42 219 000	0.19	+	3 069 000	+ 7.84

Total H 932 340 705 4.51 997 523 000 4.17 + 65 182 295 + 6.99 835 659 000 3.67 - 96 681 705 - 10.37

Total Section VI 19 646 651 046 94.99 22 779 890 267 95.24 + 3 133 239 221 + 15.95 21 707 475 717 95.20 + 2 060 824 671 + 10.49

II. Section III — Commission (staff and administrative appropriations)²

682 717 050 3.30 757 961 800 3.17 + 75 244 750 + 11.02 719 832 650 3.16 + 37 115 600 + 5.44

Total Commission 20 329 368 096 98.29 23 537 852 067 98.41 + 3 208 483 971 + 15.78 22 427 308 367 98.36 + 2 097 940 271 + 10.32

III. Sections I, II, IV et V — Other institutions

352 672 559 1.71 381 283 140 1.59 + 28 610 581 + 8.11 373 631 570 1.64 + 20 959 011 + 5.94

Grand total 20 682 040 655 100.00 23 919 135 207 100.00 + 3 237 094 552 + 15.65 22 800 939 937 100.00 + 2 118 899 282 + 10.25

¹ Section III, Part B in draft.

² Section III, Part A in draft.



PART THREE

DOCUMENTATION

1. ECU

Values in national currencies of one ECU

31 August 1981 ¹	
Belgian franc and Luxembourg franc (convertible)	41.0674
Belgian franc and Luxembourg franc (financial)	44.5228
German mark	2.51332
Dutch guilder	2.79378
Pound sterling	0.555981
Danish krone	7.85968
French franc	6.01936
Italian lira	1 256.14
Irish pound	0.687300
Greek drachma	61.5675
United States dollar	1.03301
Swiss franc	2.19670
Spanish peseta	100.874
Swedish krona	5.36960
Norwegian krone	6.26006
Canadian dollar	1.23910
Portuguese escudo	67.9722
Austrian schilling	17.6439
Finnish mark	4.69246
Japanese yen	236.715

¹ OJ C 220, 1.9.1981.

N.B. Explanatory notes on the EUA, the ECU and 'green' rates can be found in Bull. EC 12-1980, points 3.1.1 to 3.1.5.

Representative rates ('green' rates)

Conversion rates into national currencies for the ECU used in connection with the common agricultural policy

August 1981	
Belgian franc and Luxembourg franc	40.7985 40.5191 ¹
Danish krone	7.91917 7.72336 ¹
German mark	2.65660 2.78341 ² 2.75175 ³
Greek drachma	61.4454 59.7175 ¹
French franc	5.99526 5.84700 ¹
Irish pound	0.685145 0.659274 ¹
Italian lira	1 227.00 1 157.79 ¹
Dutch guilder	2.81318 2.79391 ¹
Pound sterling	0.618655

¹ Fisheries.

² Seeds.

³ Pigmeat, wine and fisheries.

2. Additional references in the Official Journal

3.2.1. This section lists the titles of legal instruments and notices of Community institutions or organs which have appeared in the Official Journal since the last Bulletin was published but relating to items appearing in earlier issues of the Bulletin; the references were not available when the Bulletin went to press.

The number of the Bulletin and the point to which this additional information refers is followed by the title shown on the cover of the Offi-

cial Journal, the number of the issue and the date of publication.

Bull. EC 3-1981

Point 2.1.139

Council resolution of 26 March 1981 on the Council's proceedings on transport up to the end of 1983

OJ C 171, 11.7.1981

Bull. EC 4-1981*Point 2.1.39*

Proposal for a Council Directive on containers of liquids for human consumption
OJ C 204, 13.8.1981

Point 2.1.41

Proposal for a Council Directive on the approximation of the laws of the Member States relating to the claims made in the labelling, presentation and advertising of foodstuffs for sale to the ultimate consumer
OJ C 198, 6.8.1981

Points 2.3.45 to 2.3.52

Opinions given by the Economic and Social Committee at its session on 29 and 30 April 1981
OJ C 185, 27.7.1981

Bull. EC 5-1981*Point 2.1.32*

Proposal for a Council Directive amending Directive 72/464/EEC on taxes, other than turnover taxes, which affect the consumption of manufactured tobacco
OJ C 196, 4.8.1981

Point 2.1.76

Proposal for a Council Regulation laying down, in respect of hops, the amount of aid to producers for the 1980 harvest
OJ C 164, 4.7.1981

Points 2.3.29 to 2.3.31

Opinions given by the Economic and Social Committee at its session on 26 and 27 May 1981
OJ C 189, 30.7.1981

Point 2.3.35

Resolution of the ECSC Consultative Committee on the need for the expansion of coal-using capacity in the general industry sector
OJ C 161, 1.7.1981

Point 2.3.36

Opinion of the ECSC Consultative Committee on the steel price policy
OJ C 161, 1.7.1981

Bull. EC 7/8-1981**Bull. EC 6-1981***Point 2.1.31*

Commission Decision of 18 June 1981 authorizing the joint creation of the undertaking Roheisengesellschaft Saar mbH ('Rogesa') by AG der Dillinger Hüttenwerke and Stahlwerke Röchling-Burbach GmbH
OJ L 189, 11.7.1981

Point 2.1.88

Council Regulation (EEC) No 1785/81 of 30 June 1981 on the common organization of the markets in the sugar sector
OJ L 177, 1.7.1981

Point 2.2.60

Proposal for a Council Regulation on the conclusion of the Agreement for Commercial and Economic Cooperation between the European Economic Community and India
OJ C 173, 14.7.1981

Point 2.3.37

Resolution of the European Coal and Steel Community Consultative Committee on the social problems facing the steel industry
OJ C 188, 29.7.1981

Point 2.3.52

Decision of the European Parliament of 18 June 1981 granting a discharge to the Commission of the European Community in respect of the implementation of the budget of the European Communities for the 1979 financial year and the supplementary and amending budgets concerning Sections I — Parliament, II — Council, III — Commission, IV — Court of Justice, V — Court of Auditors

Decision of the European Parliament of 18 June 1981 granting a discharge to the Commission of the European Community in respect of the utilization of the appropriations of the fourth European Development Fund in the 1979 financial year

Resolution containing the comments accompanying the decisions granting a discharge on the implementation of the budget of the European Community for the 1979 financial year

Decision of the European Parliament of 18 June 1981 granting a discharge to the Commission of the European Community in respect of the activities of the first, second and third European Development Funds in the 1979 financial year
OJ L 224, 10.8.1981

3. Infringement procedures

Initiation of proceedings for failure to implement Directives

3.3.1. In June, July and August the Commission sent letters of formal notice to Member States for failure to implement Directives in the following 45 cases:

Council Directive 77/452/EEC of 27 June 1977 concerning the mutual recognition of diplomas, certificates and other evidence of the formal qualifications of nurses responsible for general care, including measures to facilitate the effective exercise of the right of establishment and freedom to provide services¹ (Luxembourg, The Netherlands);

Council Directive 77/453/EEC of 27 June 1977 concerning the coordination of provisions laid down by law, regulation or administrative action in respect of the activities of nurses responsible for general care¹ (Luxembourg, The Netherlands);

Council Directive 73/23/EEC of 19 February 1973 on the harmonization of the laws of Member States relating to electrical equipment designed for use within certain voltage limits² (Federal Republic of Germany);

Council Directive 77/187/EEC of 14 February 1977 on the approximation of the laws of the Member States relating to the safeguarding of employees' rights in the event of transfers of undertakings, businesses or parts of businesses³ (The Netherlands, United Kingdom, France);

Council Directive 75/129/EEC of 17 February 1975 on the approximation of the laws of the Member States relating to collective redundancies⁴ (Luxembourg, The Netherlands, Ireland, United Kingdom, Denmark);

Sixth Council Directive 77/388/EEC of 17 May 1977 on the harmonization of the laws of the Member States relating to turnover taxes — Common system of value-added tax: uniform basis of assessment⁵ (Luxembourg, Italy);

Council Directive 77/576/EEC of 25 July 1977 on the approximation of the laws, regulations and administrative provisions of the Member States relating to the provisions of safety signs at work⁶ (France, Italy, Luxembourg);

Council Directive 79/640/EEC of 21 June 1979 on the approximation of the laws, regulations and administrative provisions of the Member States relating to the provision of safety signs at work⁷ (France, Italy, Luxembourg);

Commission Directive 79/76/EEC of 21 December 1978 adapting to technical progress Council Directive 72/276/EEC on the approximation of the laws of the Member States relating to certain

methods for the quantitative analysis of binary textile fibre mixtures⁸ (Belgium, Federal Republic of Germany, Denmark, Ireland, The Netherlands);

First Council Directive 73/239/EEC of 24 July 1973 on the coordination of laws, regulations and administrative provisions relating to the taking-up and pursuit of the business of direct insurance other than life assurance⁹ (Belgium);

Council Directive 78/1015/EEC of 23 November 1978 on the approximation of the laws of the Member States on the permissible sound level and exhaust system of motorcycles¹⁰ (Belgium, Luxembourg, Denmark, United Kingdom, Ireland);

Council Directive 79/1005/EEC of 23 November 1979¹¹ amending Directive 75/106/EEC on the approximation of the laws of the Member States relating to the making-up by volume of certain prepackaged liquids (Belgium, Italy, Federal Republic of Germany);

Council Directive 79/532/EEC of 17 May 1979 on the approximation of the laws of the Member States relating to the component type-approval of lighting and light-signalling devices on wheeled agricultural or forestry tractors¹² (Italy);

Council Directive 79/533/EEC of 17 May 1979 on the approximation of the laws of the Member States relating to the coupling device and the reverse of wheeled agricultural or forestry tractors¹² (Italy);

Council Directive 79/622/EEC of 25 June 1979 on the approximation of the laws of the Member States relating to the roll-over protection structures of wheeled agricultural or forestry tractors (static testing)¹³ (Italy);

Council Directive 79/694/EEC of 24 July 1979¹⁴ amending Directive 74/150/EEC on the approximation of the laws of the Member States relating to the type-approval of wheeled agricultural or forestry tractors (Italy);

¹ OJ L 176, 15.7.1977.

² OJ L 77, 26.3.1973.

³ OJ L 61, 5.3.1977.

⁴ OJ L 48, 22.2.1975.

⁵ OJ L 145, 13.6.1977.

⁶ OJ L 229, 7.9.1977.

⁷ OJ L 183, 19.7.1979.

⁸ OJ L 17, 24.1.1979.

⁹ OJ L 228, 24.7.1973.

¹⁰ OJ L 349, 13.12.1978.

¹¹ OJ L 308, 4.12.1979.

¹² OJ L 145, 13.6.1979.

¹³ OJ L 179, 17.7.1979.

¹⁴ OJ L 205, 13.8.1979.

Council Directive 79/663/EEC of 24 July 1979¹ supplementing the Annex to Council Directive 76/769/EEC on the approximation of the laws, regulations and administrative provisions of the Member States relating to the restrictions on the marketing and use of certain dangerous substances and preparations (Italy, The Netherlands, Denmark, Ireland).

Reasoned opinions

3.3.2. In June, July and August the Commission delivered 16 reasoned opinions to 7 Member States in the following cases:

Council Directive 75/440/EEC of 16 June 1975 concerning the quality required of surface water intended for the abstraction of drinking water in the Member States² (Luxembourg);

Council Directive 78/25/EEC of 12 December 1977 relating to the colouring matters which may be added to medicinal products³ (France, Germany, Ireland, Luxembourg);

Council Directives 65/65/EEC of 26 January 1965⁴ and 75/319/EEC of 20 May 1975⁵ on the approximation of provisions laid down by law, regulation or administrative action relating to proprietary medicinal products (Luxembourg);

Council Directive 78/611/EEC of 29 June 1978 on the approximation of the laws of the Member States concerning the lead content of petrol⁶ (Belgium, Italy);

Failure to observe the provisions of Article 171 of the EEC Treaty (Case 150/79) (Belgium);

Council Directives 68/360/EEC of 19 October 1968⁷ and 73/148/EEC of 21 May 1973⁸ on the abolition of restrictions on movement and residence within the Community for workers and their families and for nationals of Member States

with regard to establishment and the provision of services (Federal Republic of Germany);

Prohibition on the transfer of sugar cane molasses between overseas departments (France);

Restrictions on freedom of movement for persons under aid schemes for the cinematographic industry (Italy, Denmark, Federal Republic of Germany);

Restrictions on the export of diesel fuel for road transport (Italy);

Obstacles to the import of pasta products from Italy (France).

Proceedings in the Court of Justice

3.3.3. In July and August the Commission brought four actions before the Court of Justice:

Case 211/81⁹ against Denmark for failure to implement Directive 76/891/EEC concerning electrical energy meters;

Case 223/81¹⁰ against Ireland concerning restrictions on imports of wooden furniture (merchandise marks);

Case 224/81¹¹ against France in respect of the tariff classification of 'espadrilles' (canvas shoes).

¹ OJ L 197, 3.8.1979.

² OJ L 194, 25.7.1975.

³ OJ L 11, 14.1.1978.

⁴ OJ 22, 9.2.1965.

⁵ OJ L 147, 9.6.1975.

⁶ OJ L 197, 22.7.1978.

⁷ OJ L 257, 19.10.1968.

⁸ OJ L 172, 28.6.1973.

⁹ OJ C 197, 5.8.1981.

¹⁰ OJ C 215, 26.8.1981.

¹¹ OJ C 206, 14.8.1981.

4. Commission foreword to draft fifth medium-term economic policy programme¹

3.4.1. The first point to be made concerns the scope of the fifth medium-term economic policy programme.

Past experience argues against proposing a quantified programme which would be virtually impossible to draw up, given the uncertainties of the international economic situation and the diversity of situations in the Community. However, even

with cautious interpretation, the models prepared on our responsibility bring out employment pros-

¹ This foreword sets out the Commission's guidelines for medium-term economic policy, and was adopted with the draft fifth programme at the Commission's 22 July meeting.

pects sufficiently disturbing to warrant a major effort to reverse the trend. The foreseeable increase in the labour force combined with a much more sluggish rate of spontaneous economic growth than in the 1960s clearly show the danger of a continuing and possibly sharp rise in unemployment.

To meet this threat, the Commission joins with the Economic Policy Committee in recommending action combining the fight against inflation with a policy for the conditions of supply. This policy must be set in its true context.

The medium-term policy programme is above all a policy issue. Its purpose is to win approval both for a strategy and for the means needed to carry it into effect. This is the more important since the course charted will demand discipline, sacrifice and change; and it needs a revival of the spirit of tackling the job and the will to succeed which was such a feature of post-war Europe. In brief, it demands an active consensus, and this will be obtained only if the aim is spelt out with clarity and the conditions for success are understood. The aim is not to change the inevitable: it is to bring about a lasting return to a satisfactory level of employment. This must be clearly stated by the Council.

To achieve this objective, less dependence on imported energy and very high competitiveness are essential preconditions. This is doubly obvious. If we are not competitive enough we lose to others our share of markets, both at home and abroad, undermining growth and employment opportunities. And excessive dependence on imported energy adds to balance-of-payments constraints and magnifies the deflationary bias which flows from any major net transfer abroad.

The employment factor therefore requires that absolute priority be given to the expansion of productive investment and the effort to establish competitive production costs. These two priorities, subsumed in the vital attack on inflation, must influence all the policies, both macro-economic and specific, pursued by the Member States. But it is easier to obtain agreement on the general reasons for this strategy than to win acceptance of its necessary implications: a change away from consumption in the allocation of resources in the economy, a vigorous attack on structural rigidities and the questioning of vested interests. The fact that jobs can be saved and new jobs created only if these difficult steps are taken must therefore be driven home by forceful and unremitting argument. The debate on the fifth medium-term policy programme gives the Community and each Member State an excellent occasion to do so.

3.4.2. In the form in which it is drafted for submission to the Council, the programme does not seek to settle a matter keenly debated in the preparatory stages: the respective role of supply and demand policies in the next few years. The Commission does not want to see this problem become a conflict of economic doctrines—especially since there is general agreement that external constraints and the nature of the structural changes that must be made will inevitably constrict the room for manoeuvre in demand management. From one year to the next, the emphasis of policy will depend on the overall context and on national situations, even if action must remain firmly within the bounds dictated by the requirements set out above. The Commission believes that at present there should be agreement on the following points.

Practical measures are urgently needed to get rid of obstacles to economic growth. And to the extent that such measures give either general or selective encouragement to investment, or favour energy conservation and the development of alternative energy sources, they will of themselves strengthen overall demand.

This development policy based on increased competitiveness will normally require change in budget structures through the introduction of real medium-term budget programmes with the following aims:

- (i) to reduce public deficits, especially those substantially larger than the average in the Community, which drain off savings that would otherwise be invested or which are financed by money creation;
- (ii) to allocate a larger share of public budgetary expenditure to the promotion of investment, to training and to cutting production costs—in other words, to a lasting expansion in employment;
- (iii) in a broader perspective, to make sure that financing the social security budget does not reduce the competitiveness of certain industries or service sectors.

This policy is particularly necessary for States whose budgetary situation has reached the point where there is no further room for manoeuvre. If only for reasons of confidence in government, it is essential in these countries to open up new avenues of action and to stop trying to use methods whose value for sound economic management has disappeared.

It follows that the opportunities for a selective revival of demand will be very different over the period, not only as a result of changing economic conditions but also:

- (i) from one country to another, depending on how successfully the budget and key economic aggregates are brought under control;

(ii) on the degree of success achieved by the measures taken together to bring down and stabilize interest rates, in view of the growing burden of public debt.

These two points underscore the importance of, at national level, bringing inflation under control and, externally, achieving a fundamental improvement in monetary cooperation.

In addition, any inevitably limited means that our economies do offer for stimulating demand must be deployed in strict compliance with certain principles:

(i) as far as possible, they should be used in areas where manpower and production facilities are available and where their direct impact on the balance of payments is slight;¹

(ii) where the action is intended to assist the economically weaker sectors of society, it should be so devised as to avoid follow-through effects on other incomes, especially through the operation of broadly applied indexation arrangements, whether these are *de jure* or *de facto*.

Without provoking a doctrinal debate, the Community can help sustain as high a level of demand as possible. More active coordination of national economic policies is important in this respect: where policies are decided each year a systematic effort should be made to ensure that they are mutually consistent in order to achieve the multiplier effect, however limited, that Community interdependence will generate.

Other possible courses of action are to help in measures to promote investment and, where this is justified on economic grounds, practical measures of financial solidarity to reduce balance-of-payments difficulties.

The real contribution to growth, even if difficult to quantify, that such measures and joint opportunities for action can make must be systematically sought out. This is the substance of everyday life in our Community. But there is another component of demand that, if it is to be encouraged, requires decisions or initiatives at Community level: this is world demand of which the expansion (8% annually during the 1960s and 6% annually during the 1970s) helped growth within the Community and of which the marked slowdown (increase of only 1.5% in 1981) goes some way towards explaining our own gloomy growth prospects.

More extensive recycling of oil producer's payments surpluses would be an important factor in the recovery of world demand. The Community authorities are fully aware of this problem, which imposes a particular heavy burden on the developing countries, and have discussed it at length. The Community, which itself is heavily in

deficit, has opted as a matter of priority to back the efforts by the Bretton Woods institutions to at least alleviate if not to eliminate these difficulties altogether.

Results so far have at best been limited and very often disappointing. More resolute action on a lasting basis is therefore needed immediately. The Council must periodically review the results obtained and update its thinking on the trend of world demand, in particular in the developing countries. It must attach special importance to the contribution we can make in this respect (by way of external action, in cooperation with others, or directly).

Community action must therefore help at European level not only to identify the constraints we face together but also to put forward ambitious objectives. Year after year, it must impart a further stimulus to growth and hence to employment through closer policy coordination and joint measures and by exploiting the advantages offered by a wide market. It must also put to full effect, in the interests of securing more stable economic growth, the Community's strong position at the negotiating table, which is far greater than that of the individual Member States.

3.4.3. The Community has a role to play not only in implementing the wide-ranging policy advocated but also in each of the key policies that go to make up the strategy defined in the draft programme. The following paragraphs discuss this Community dimension, seen not as an end in itself but as an additional factor of success for the overall strategy.

The Commission proposes four main lines of action:

- (i) the pursuit of decisive progress in establishing the European Monetary System;
- (ii) a substantial increase in the level of investment in the Community, more specifically investment in energy projects as part of an overall common energy strategy;

¹ In connection with supply-side and energy policies, a more systematic appraisal should be carried out at Community level of the opportunities for growth, and how they should be turned to account, offered by public works and by the building and construction industry. As the Commission has recommended, the Member States should also, as a matter of importance, draw up reserve lists of projects so that, when support measures are decided on, these do not, for want of suitable projects, have an inflationary impact or take effect later than intended with possible pro-cyclical effects.

(iii) systematic exploitation of the potential of the internal market and of its continental dimension;

(iv) greater Community participation in an active employment policy.

3.4.4. With the European Monetary System, the Community has embarked on an ambitious, albeit gradualist venture aimed at stabilization and convergence. The contribution made by the system—greater certainty in economic activity, a strong incentive to keep the key economic aggregates in balance, a stimulus to policy convergence and the added weight it gives to Europe in international monetary cooperation—should be a major factor in the success of the strategy set out in the fifth programme.

The Commission therefore urges the need to consolidate and develop joint action in monetary affairs.

It believes this is needed for two reasons:

(i) a stronger joint approach combined with the closer coordination of economic policies called for by the fifth programme, is essential to safeguard the degree of monetary integration so far achieved;

(ii) there is an inescapable link between monetary stability, healthier economic prospects and increased employment.

As an immediate step, the Council should decide to strengthen internal monetary cooperation and to seek ways of organizing relations with major non-Community currencies on a more stable basis. For this purpose:

(a) Before the end of the year arrangements should be made, as the very purpose of the joint enterprise requires, for national monetary policies to be discussed in advance at Community level and actively coordinated on such points as the setting of intermediate objectives, interest rate policy and the introduction of important specific measures, together with policy on external indebtedness and the avoidance of any friction in the use and structure of monetary policy instruments.

Although some progress has been achieved, the diversity of national situations and differences of approach have slowed down progress in these areas. Recent events show the need to overcome reservations and to take more systematic, more resolute and more rapid action.

(b) Use of the ECU, the expression of the monetary will of Europe, should be encouraged on financial markets as the European Council has urged. This development, which will inevitably be gradual and no doubt slow, will not take place without a tangible demonstration of interest on the part of Community and national authorities

in the shape of the abolition of the technical or statutory rules which stand in its way.

In addition, plans must be made for developing the use of the ECU by the EIB and by the Community's borrowing and lending instruments.

(c) Cooperation with non-Community currencies must be stepped up. The Commission believes that, over and above the definition of European positions on sensitive questions like interest rates, and despite apparent doctrinal differences, the period we are entering must be one of more intense debate, more precise proposals and of reinforced conviction focused on:

(i) the association of the Community as such with cooperation between major currency areas and the extension of such cooperation both to national policies where they have major external effects and to the management of the international monetary system (for example, questions relating to recycling);

(ii) the resumption of concerted action with our major partners with a view to containing fluctuations on the exchange markets within 'zones of probability' that take account with sufficient flexibility of both trade and monetary factors;

(iii) management at Community level of the means of intervention agreed within this framework, for example, by multilateralizing swaps and by expressing them at least partly in ECUs.

Even if they run counter to conventional wisdom, these ideas must be examined with an open mind—soon enough to allow the Community to clarify its thinking on international monetary cooperation by the beginning of 1982.

(d) Lastly, in the months ahead discussions must be resumed with the United Kingdom and Greece on the question of their full participation in the European Monetary System, which will no doubt require some of the mechanisms of the System to be reinforced.

In general such a decision is justified by the contribution of the EMS to economic stability, the framework which it provides for healthy growth and the benefit of reinforcing the external role of the joint monetary enterprise. In addition, and bearing in mind that Greece has only recently become a Member State, the nature of the Community requires that all the Member States should participate in the next, the institutional phase in which the EMS will be formally integrated into the permanent Community framework.

The Commission firmly believes that the advantages of participation for the United Kingdom are greater than the disadvantages and that the characteristics of sterling, in particular the fact that it is an oil currency, are not an insurmountable obstacle to such a decision. In the present

situation, greater stability in the rate for sterling would, by improving the domestic and external outlook, encourage investment and serve the aim of strengthening economic structures.

In the case of Greece, the first priority in preparation for its participation in the EMS must be the institutional development and reform of the banking sector (already started this year with the quotation of the drachma on the international market) and control of monetary aggregates by the authorities.

The Commission proposes that everything must be done to enable the Council to take a decision on the second stage of the EMS in 1982.

It is not only in order to abide belatedly by a decision planned from the outset of the system. It is now clear that what has been achieved so far must be given a permanent framework and further developed. In this way the monetary foundations for the overall strategy of the fifth programme must be consolidated. Europe's concern for a less unstable organization of international monetary affairs must be demonstrated by the example it sets.

Besides the decisions proposed above which would help to strengthen the present machinery, conclusions must be drawn over the coming months from technical work, now largely completed, on the following four questions:

- (i) how to organize a European Monetary Fund consolidating the various Community monetary support systems;
- (ii) how to develop the use of the ECU in relations with other central banks;
- (iii) whether and under what conditions ECUs should be created in the absence of corresponding gold and foreign currency deposits;
- (iv) the nature, structure and powers of the institutions responsible for managing the European Monetary Fund.

3.4.5. Another priority aim is a substantial increase in the level of investment in the Community. This is essential to ensure competitiveness, energy self-sufficiency and growth. Public or private fixed capital expenditure should be—along with export demand—the main factor of growth, and thus of job creation.

Statistics clearly demonstrate the need for improvement. Since 1973, aggregate investment as a percentage of GDP has declined slightly (gross fixed capital formation represented 21.1% of Community GDP on average from 1974 to 1980, compared with 22.5% from 1967 to 1973), while GDP itself has expanded only slowly. The share of investment in GDP in Japan (32% in 1980) is

over 10 points higher than in the Community, a significant illustration of the relative dynamism of the two economies. Energy investment, which is not only important to industry but also eases balance-of-payments constraints, is stagnating at around 1.6% of GDP, at a time when the reasonable minimum is generally put at some 2.2%, and the figure for the United States is almost twice as high.

The Community's contribution should be not only a collective awareness, the participation in a series of general measures to promote stability and growth, and the establishment of the guidelines set out above for national efforts to change budgetary priorities towards increased investment.

The Community must also contribute more directly to the investment drive through the steady development of its financial instruments both long-established (EIB, ECSC) and more recent (Euratom, NCI). The symbolic value of demonstrating solidarity by intensifying this action should not be underestimated. Moreover, such a policy enables additional funds to be mobilized in the general interest on the basis of the political and financial standing of the Community, resources that should be increasingly devoted to aiding small and medium-sized industrial firms. This active solidarity is to the benefit of national and regional economies where Community loans can provide decisive extra help; it requires that priorities be defined jointly, that programmes be worked out, that financial resources and decision-making are brought together. The fifth medium-term programme must be marked from the outset by the determined pursuit of one of the few initiatives that the Community can boast in recent years, on the understanding that it must support and not hinder national activities on the financial markets needed to cover investment needs or balance-of-payments deficits.

The Community can also help by defining the best framework for investment. The Commission has in view a systematic scrutiny of all financial or tax measures in favour of investment and of the savings required to finance it, not only to ensure that these measures are compatible with Community rules, but also to assess the efficiency of the means used and to identify the most effective techniques—in other words, to set in train a dynamic process of harmonization in this priority sector.

The Commission will provide the necessary support for this review which should cover all regulations relating to investment, for instance those which in restricting the use of equipment, increase its relative cost.

Energy investments continue to be studied at Community level as part of the process of working out an energy strategy that combines mutually consistent national policies with the mobilization of the Community's financial resources and legislative powers. The energy strategy, even if discussed only briefly here, should be an essential element of the fifth programme.

It will have five lines of development:

(i) market unity based on transparency, the gradual harmonization of the conditions of cost formation and optimal exploitation of Community energy resources, especially coal;

(ii) with the same aim in mind, prices that reflect the true situation, accompanied by tax arrangements consistent with jointly defined economic objectives, in particular for the development of new Community resources and energy saving;

(iii) Community crisis arrangements;

(iv) a European contribution to research wherever the cost, the technical requirements or the bringing together of highly qualified research teams are such as to make this necessary;

(v) an increased rate of investment. On this point, it is important to draw up genuine programmes based on a realistic assessment of practical administrative and financial possibilities; the definition of a clear policy stance on the contribution of nuclear energy comes under this heading. Besides granting loans, the Community at its level can help both by objectively comparing projects and their results and by working for the introduction of the requisite statutory and financial measures such as subsidies or tax incentives and financing arrangements, particularly to foster energy saving.

3.4.6. Although competitiveness has become a matter of life and death for the Community, we are not making sufficient use either of economies of scale or of the positive constraint that flows from free competition within our large internal market—the backbone of our aspirations as a continent. Under the fifth programme three objectives must be pursued:

(a) The methodical completion of the common market.

The Commission will continue to submit proposals for the removal of technical barriers, the harmonization of legislation which influences production, and the acceleration of Community work in the services sector; it hopes the significance of such proposals will be recognized by all the institutions. The decisions which the Council will regularly be called upon to take in these areas should be seen by the Council itself as important acts meriting careful and energetic preparation.

(b) The introduction of a Community policy for technology and innovation based on the internal market.

Without a vigorous effort to develop new industries and technologies, the Community may well one day find itself trying merely to manage a declining economy, incapable of asserting itself on product and service markets in full expansion, and unable to create the jobs most characteristic of a modern, thriving society.

The importance of a Community contribution stems directly from the role which the market plays in high technology industries and services. Such measures must bear on the following:

(i) product standardization (which in turn presupposes joint or combined research efforts);

(ii) coordination in the use of public purchasing;

(iii) definition of the most suitable training techniques for which the Europe of the Ten would be a useful testing-ground for research and experiment;

(iv) study of the legislative framework which best combines the encouragement of innovation and the existence of the common market;

(v) European participation in research on a similar basis to participation in energy;

(vi) lastly, the information effort necessary not only to gain acceptance of inevitable changes but above all to bring out the opportunities that these changes make possible.

(c) Further real harmonization of the conditions of production.

In this regard,¹ the Commission envisages the establishment of a 'European fiscal model' with:

(i) a common approach, albeit both gradual and flexible, to the balance between direct and indirect taxation and parafiscal charges;

(ii) a framework for value-added tax comprising bands of tax rate within which all products subject to VAT would gradually be grouped according to a common approach.

A programme of this kind, in keeping with the principle of the single market, would flexibly underpin the change of emphasis in budgetary fiscal policy imposed both by the current situation of public finances, and by the need for some redirection of government action towards supply-orientated measures. In time it would allow the abolition of tax frontiers, the long-awaited dem-

¹ Without prejudice to the suggestions made above regarding investment and energy, and the pursuit of harmonization in certain specific fields, notably excises, for which the Commission hopes that decisions will be taken shortly.

onstration of the existence of a true common market. The fact that certain limited disparities would persist due to situations which are not entirely comparable, and to the need for Member States to preserve a real degree of financial freedom, should not be a greater obstacle to this step in Europe than in the United States.

The Commission is well aware that alignment of this kind would be a bold political departure fraught with technical difficulties; but in establishing the principle the Community would be giving proof of its vitality and the step would be less revolutionary than was the establishment of a single market in 1958, at a time of high customs duties and, in some Member States, generalized quotas.

3.4.7. Increased Community participation in an active employment policy, i.e. action directed specifically at the organization of the labour market and access to it, is necessary on economic and technical grounds. It would also be a valuable demonstration of the collective will showing the high priority assigned to employment objectives.

The final elements must now be added to the overall approach outlined above which, if unemployment is to be reduced, will require both a major effort on the investment front and an assault on production costs, and thus moderation in wage trends.

The programme, previous communications by the Commission and notably the report on the May mandate, and the conclusions of the joint Council of Ministers for Economic Affairs and Social Affairs together define the scope and the means for Community participation in employment policy. More generally, the Commission has many times referred to the need for a harmonized approach to social protection and the establishment of common features in the field of workers' rights, occupational health and safety and the improvement of working conditions which could be written into collective agreements. Some priorities may here be recalled:

First, more consultation between the Community institutions and both sides of industry.

The object must be to bring together the different points of view, to try to develop a common analysis of the situation, to seek agreement on the main lines of action and to establish the form and extent of the Community's contribution to the solution of problems. The Commission will play its part here, and hopes to see a return to conditions favourable to the holding of tripartite conferences.

Then, fuller, more concentrated and more flexible use of the Community's means of action, notably

the Social Fund, as proposed in the Commission report prepared under the mandate of 30 May 1980:

Giving priority to job creation, especially in small and medium-sized firms and through fuller exploitation of local economic opportunities; developing mobility on the labour markets thus making them more efficient; making a special effort to pursue more imaginative policies in relation to labour markets in the regions where traditional industries are concentrated; taking account of the regional dimension of unemployment problems, applying integrated programmes that link the Social Fund with other Community resources.

In view of the priority given to jobs for young people, the Commission proposes a common objective: setting up, over the period of the fifth programme, machinery and arrangements to ensure that, on leaving school, all young people obtain either a paid job or access to a vocational training course, or both, thus improving their employment possibilities.

The Council should explicitly adopt this objective. At the same time, it should:

- (i) make arrangements to compare national experience so as to design the most effective machinery;
- (ii) require that national programmes be submitted to the Community by a given date;
- (iii) decide, in principle, to make available, through the European Social Fund, part of the funds which the public authorities would in any case have to spend (development of training schemes, especially in firms, incentives for the recruitment of young people) either to facilitate the launching of these operations, or in a more permanent way;
- (iv) provide for the systematic examination, at regular intervals, of the decisions taken by the Community and of the results achieved.

In this context the Commission has proposed the implementation of a more vigorous regional policy that would help both to create the basic conditions for an increase in employment (infrastructure, vocational training, etc.) and to help with job creation in the regions which are hardest hit by youth unemployment and least able to remedy the situation from their own resources.

Such a policy is likely to contribute not only to reducing the imbalance between the regions of the Community, a permanent priority, but also to solving the specific problem of the young unemployed.

The third priority is to conclude the current discussions on certain aspects of the adaptation of working time.

Where the reduction of working time is concerned, situations and views differ between the Member States.

It is, however, necessary to continue at Community level the studies on the effectiveness of this measure and on the conditions (in particular the need to improve production costs) which must be fulfilled where it is taken. Similarly, the work on certain methods of adaptation (part-time work, overtime, flexible working hours, early retirement and so on) must be completed without delay and should, where necessary, lead to the establishment of general Community rules.

3.4.8. To avoid getting locked into a process of decline, the Community in the next few years must restore its economic balance, modernize its structures and reverse the employment trend. The justification of the medium-term economic policy programme outlined here is that it provides the necessary framework for this process.

The ideas here put forward by the Commission, which flow from those expressed in the report drawn up under the mandate of 30 May 1980, do not try to cover the entire Community field, but rather seek to provide a concrete basis for the strategy of the programme. The political options and technical guidelines should, in the Commission's view, form the subject of a debate that will lead to framework conclusions.

The Commission hopes that such a debate will start without delay in the Community institutions. The elements for a political choice have been assembled. And the choice must be clear. The Community's citizens are aware of its existence, but perceive poorly its ambitions and find it hard to see the concrete role it can play in the economic recovery that all recognize is urgently needed. Drawing up a medium-term economic programme has a meaning only if it is used as an occasion for clear political choice of convincing objectives and for demonstration of the determination to take the steps needed for their achievement.

5. Commission communication on the principles of indexation in the Community

3.5.1. In its annual report on the economic situation, the Commission proposed to the Council that mechanisms for indexing nominal incomes should be 'used with sufficient flexibility or limitations to avoid passing on, into wages, unavoidable terms-of-trade losses, and to allow other necessary adjustments in income distribution or tax structure without causing extra inflation'.

The Council adopted this text in its Decision of 15 December 1980.

3.5.2. The European Council discussed the question during its meeting at Maastricht on 23 and 24 March 1981. The Presidency concluded as follows: 'High and divergent inflation rates are a threat both to the prospects of growth and to the economic and monetary cohesion of the Community. In this context the European Council also discussed the effects caused by rigid systems of indexation of incomes and expressed the opinion that an adjustment of such mechanisms should be considered.'

3.5.3. Beginning from these discussions and guidelines, the Commission presents below various elements and conclusions aimed at preparing the discussions.

3.5.4. Firstly, the analysis should be considered in the light of two general remarks:

(i) the first concerns the way in which existing indexation mechanisms in various Member States contribute to the settlement of pay issues. This suggests that any changes in these systems should be made only with caution and with a full understanding of its implications. Thus the essential objective should be to adjust existing mechanisms so as to remedy their main disadvantages.

(ii) the second concerns the fact that in practice, the consequences of an indexation system greatly depend on how the mechanism in question operates: how general it is, the definition and content of the price index used, the degree and frequency of compensation, what categories of prices and incomes are indexed.

3.5.5. An automatic or semi-automatic link between the cost of living and wages or other prices or incomes—which exists at present in a number of Member States — may form a serious obstacle to efforts to correct an underlying balance-of-payments disequilibrium, to improve the production structure of an economy or to measures designed lastingly to reduce inflation. In particular:

- (i) where the economy in question suffers an inflationary shock which has nothing to do with the relative shares of wages and profits—such as a rise in the price of oil—automatic indexation extends the inflationary process and blocks adjustments required by changes in relative prices;
- (ii) where the exchange rate is modified to correct an external imbalance, an automatic link gravely hampers the adjustment process and thus tends to keep the economy in its position of imbalance;
- (iii) where, for budget policy reasons, the authorities wish to increase taxes or social security contributions (with a short-term effect on prices) automatic indexation pushes up wage costs, at the same time fuelling domestic inflation and damaging competitiveness.

Thus, by making adaptations in cost and price structures more difficult, an automatic link between prices and wages can endanger the viability of existing jobs as well as increase obstacles to the creation of new jobs.

3.5.6. Furthermore, indexation mechanisms represent a considerable danger that divergences within the European Monetary System will be prolonged since such mechanisms may help to preserve inflation differentials and distort relative costs. In a country seeking—by the use of budgetary and monetary policy measures—to keep the exchange rate within margins of fluctuation, unlimited indexation also results in purchasing power compensation, thus weakening the ability of economic policy to tackle the necessary adjustments.

3.5.7. At present, Belgium, Luxembourg and Italy are the only Member States to have a very developed and rapid system of linking a consumer price index on the one hand to hourly wages (and other prices) on the other. In Denmark, indexation is semi-annual on the basis of a special index which excludes the effects of rises in indirect taxes and the price of energy products. In The Netherlands indexation is also semi-annual on the basis of a special index which excludes indirect tax increases and gives a reduced weight to medical services. In the other Member States, to the extent that it exists at all, automatic indexation is limited. In France, automatic indexation applies only to the statutory minimum wage (SMIC), but

this is principally a low income protection measure; in the Federal Republic of Germany, indexation is illegal. However, in Greece and Ireland the last collective wage agreements provide for compensation should the rise in consumer prices go above a certain threshold (20% and 10% respectively).

3.5.8. In view of the need to improve employment prospects in the Community by strengthening competitiveness, making a flexible adjustment to the new economic situation, substantially slowing down inflation and reducing the extent to which prices and costs diverge, and in view also of the need to reduce budget deficits and balance-of-payments disequilibria, the Commission suggests that the Council adopt a recommendation relating to indexation practices:

- (i) in the Member States in which the principle of wage indexation is accepted, the basis for indexation should be a price index adapted in such a way as to prevent price increase factors outside corporate control from working through to wage costs; the regulation index ought thus to exclude the impact of any changes in indirect taxes and certain public service prices such as public transport and medical service charges; where the rise in prices is attributable to a deterioration in the terms of trade due, for example, to a rise in important raw material prices or to a depreciation of the currency, the impact of these factors ought to be excluded from indexation;

- (ii) in order to prevent temporary fluctuations in consumer prices from being permanently incorporated into wage costs, giving a further boost to the prices and incomes spiral, wage adjustments should be implemented with a delay and should number no more than two a year;

- (iii) where the inflation rate is appreciably above the Community average and the indexation principle widely applied, the aim should be to limit the degree of indexation to an agreed rate, for example the Community average inflation rate, so that the upward movement of prices and costs is gradually slowed down and exchange rates become more stable;

- (iv) a simple and temporary technique for adapting to an inflationary shock could be to forgo entirely a certain number of indexation adjustments.

3.5.9. These principles should also apply to other types of income such as the fees of the liberal professions and rents, where they are indexed to consumer prices.

3.5.10. The recommendation ought to be addressed to the social partners in the Member

States concerned so that they can undertake negotiations with a view to making rapid changes in the existing indexation mechanisms.

3.5.11. Looking ahead to the institutional phase of the European Monetary System, the Commission considers it vital for the Community to clarify the monetary principles of the European economy. In this regard, the European economy must move towards a system which adopts as its

basic objective the defence of the nominal value of money for its use in contracts and transactions and for the denomination of monetary and financial assets.

3.5.12. In the light of the discussions which will take place on the basis of this communication, the Commission will present a draft recommendation implementing the principles set out in paragraphs 8 and 9.

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Es bleibt hervorzuheben, daß die beschränkt verfügbaren Veröffentlichungen im allgemeinen nur den Regierungen der Mitgliedstaaten, den Diensten der Europäischen Gemeinschaften und angegliederten Organisationen vorbehalten sind.

Bestellungen für Veröffentlichungen, die im Verkauf sind, müssen an die Adressen der Verkaufsbüros (letzte Seite) gerichtet werden. Jede Bestellung muß den vollständigen Titel und – soweit im Katalog angegeben – die ISBN- oder ISSN-Nummer enthalten.

Abkürzungen und Zeichenerklärung

Die sprachliche Version einer Veröffentlichung ist durch die folgenden Abkürzungen gekennzeichnet:

DA Dänisch	GA Gälisch
DE Deutsch	IT Italienisch
GR Griechisch	NL Niederländisch
EN Englisch	ES Spanisch
FR Französisch	PT Portugiesisch

Ein Schrägstrich zwischen mehreren Sprachabkürzungen zeigt an, daß derselbe Text in den angegebenen Sprachen in einer Ausgabe zusammengefaßt ist.

Ein Bindestrich zwischen mehreren Sprachangaben bedeutet, daß diese Veröffentlichung in sprachlich getrennten Ausgaben besteht.

Die Abkürzung „multi“ steht für eine Veröffentlichung, die verschiedene Texte in verschiedenen Sprachen beinhaltet.

Die Preise sind die in Luxemburg geltenden Preise ohne Mehrwertsteuer. Sie sind in folgenden Währungen angegeben:

BFR Belgische Franken	HFL Holländische Gulden
DKR Dänische Kronen	IRL Irländische Pfund
DM Deutsche Mark	LIT Italienische Lire
DR Drachmen	PES Peseten
ESC Escudos	UKL Englische Pfund
FF Französische Franken	USD US-Dollar

Sachgebiete

01 Allgemeine, politische und institutionelle Fragen	11 Auswärtige Beziehungen
02 Zollunion	12 Energie
03 Landwirtschaft	13 Industrie
04 Recht	14 Regionalfonds
05 Soziale Angelegenheiten	15 Umwelt – Verbraucher
06 Dritter Sektor (Dienstleistungssektor)	16 Wissenschaftliche und technische Forschung
07 Verkehr	17 Kultur- und Ausbildungspolitik
08 Wettbewerb	18 Statistiken
09 Steuerwesen	19 Dokumentation
10 Wirtschaft	20 Verschiedenes

'Εκδόσεις τῶν Εὐρωπαϊκῶν Κοινοτήτων

7/8 — 1981

Εἰσαγωγή

Ὁ κατάλογος αὐτός περιλαμβάνει τίς μονογραφίες καί τίς σειρές πού δημοσιεύονται κατά μήνα ἀπό τά ὄργανα τῶν Εὐρωπαϊκῶν Κοινοτήτων, καθώς καί τίς περιοδικές ἐκδόσεις τοῦ ἔτους.

Δομή. Ὁ κατάλογος διαιρεῖται σέ τρία μέρη :

Μέρος I — Ὁ κατάλογος κατά θέματα ἀποτελεῖ ταξι-νόμηση, σέ εἴκοσι κεφάλαια, τῶν τίτλων κατά ἀντικείμενο (βλέπε παρακάτω). Κάτω ἀπό κάθε κεφάλαιο οἱ μονογραφίες καί οἱ σειρές κατατάσσονται στήν ἀρχή μέ ἀλφαβητική σειρά κατά τίτλο, σέ ὄλες τίς γλώσσες. Στή συνέχεια, γίνεται εὐρετηρίαση τῶν περιοδικῶν κατά τόν ἴδιο τρόπο. Πλήρης περιγραφή τοῦ περιεχομένου τῶν μονογραφιῶν καί τῶν σειρῶν δίνεται μόνο μία φορά κατά τίτλο καί κατά γλώσσα. Σέ ὄλα τά ἄλλα σημεία γίνεται παραπομπή στήν περιγραφή αὐτή μέσω τοῦ ἀριθμοῦ σειρᾶς πού ὑπάρχει στό ἀριστερό περιθώριο (ὁ ἀριθμός αὐτός δέν πρέπει νά χρησιμοποιεῖται γιά τίς παραγγελίες). Στόν κατάλογο κατά θέματα οἱ περιοδικές ἐκδόσεις φέρουν μόνο ἀριθμούς ἀναφορᾶς πού ἐπιτρέπουν νά βρεῖ κανεῖς στό μέρος II τήν περιγραφή τοῦ περιεχομένου.

Μέρος II — Στόν κατάλογο τῶν περιοδικῶν ἐκδόσεων γίνεται πλήρης περιγραφή γιά κάθε τρέχουσα περιοδική ἐκδοση, μέ ἀλφαβητική σειρά, σέ ὄλες τίς γλώσσες.

Μέρος III — Οἱ πίνακες τῶν τίτλων καί τῶν σειρῶν διαιροῦνται κατά γλώσσα. Ταξινομοῦνται μέ ἀλφαβητική σειρά καί παραπέμπουν, μέσω τοῦ ἀριθμοῦ σειρᾶς πού ἤδη ἀναφέραμε, στά περιγραφικά σημειώματα τοῦ μέρους I. Οἱ πίνακες αὐτοί σωρεῦνται κατά τή διάρκεια τοῦ ἔτους.

Γιά νά ἀποκτήσει κανεῖς ἕνα ἔντυπο. "Ἐνα ἔντυπο μπορεῖ νά πωλεῖται, νά δίνεται δωρεάν ἢ νά εἶναι περιορισμένης κυκλοφορίας. Στίς δύο τελευταῖες περιπτώσεις μπορεῖ νά τό ἀποκτήσει κανεῖς ἀπευθυνόμενος στά ὄργανα πού προβαίνουν στήν ἐκδοση τοῦ ἐντύπου αὐτοῦ ἢ, ἀν ἡ ἐκδοση γίνεται ἀπό ἕνα γραφεῖο τύπου τῆς Ἐπιτροπῆς, στό γραφεῖο αὐτό. Οἱ διευθύνσεις βρίσκονται στή σελίδα 9 καί 11 ἀντίστοιχα. Ὡστόσο, τά ἔντυπα περιορισμένης κυκλοφορίας ἀπευθύνονται γενικά ἀποκλειστικά στίς κυβερνήσεις τῶν Κρατῶν μελῶν, στίς ὑπηρεσίες τῶν Κοινοτήτων καί στούς λοιπούς ὀργανισμούς τοῦ ὁποῦ αφοροῦν.

Οἱ παραγγελίες γιά ἔντυπα πού διατίθενται μέ πώληση πρέπει νά ἀπευθύνονται στά γραφεῖα πωλήσεων πού σημειώνονται στήν τελευταία σελίδα.

Σέ κάθε παραγγελία πρέπει νά ἀναφέρεται ὁ πλήρης τίτλος καθώς ἐπίσης καί ὁ ISBN ἢ ὁ ISSN, στήν περίπτωση πού ὁ ἀριθμός αὐτός ἀναφέρεται μέσα στόν κατάλογο.

Συντμήσεις καί συμβατικά σημεία. Ἡ γλώσσα στήν ὁποία ἔχει γραφεῖ ἕνα ἔντυπο ἐπισημαίνεται χάρη στίς ἀκόλουθες συντμήσεις :

DA Δανικά	GA Γαηλικά
DE Γερμανικά	IT Ἴταλικά
GR Ἑλληνικά	NL Ὀλλανδικά
EN Ἀγγλικά	ES Ἴσπανικά
FR Γαλλικά	PT Πορτογαλικά

Μία σειρά τέτοιων σημείων πού χωρίζονται μεταξύ τους μέ διαγώνιες γραμμές ὑποδεικνύει ὅτι οἱ περισσότερες μεταφράσεις τοῦ ἴδιου κειμένου βρίσκονται συγκεντρωμένες κάτω ἀπό τό ἴδιο ἐξώφυλλο.

Ἡ σύντμηση « multi » ἐπισημαίνει μία ἐκδοση πού περιέχει διαφορετικά κείμενα σέ διάφορες γλώσσες.

Οἱ τιμές εἶναι οἱ ἐπίσημες τιμές στό Λουξεμβούργο, χωρίς νά περιλαμβάνουν τό ΦΠΑ. Ἐκφράζονται στά ἐξῆς νομίσματα :

BFR Βελγικό φράγκο	HFL Ὀλλανδικό φιορίνι
DKR Δανική κορώνα	IRL Ἴρλανδική λίρα
DM Γερμανικό μάρκο	LIT Ἴταλική λίρα
DR Δραχμή	PES Πεσέστα
ESC Ἑσκούδο	UKL Ἀγγλική λίρα
FF Γαλλικό φράγκο	USD Δολλάριο ΗΠΑ

Κεφάλαια

01 Ὑποθέσεις γενικές, πολιτικές καί σχετικές μέ τά ὄργανα	12 Ἐνέργεια
02 Τελωνειακή Ἐνωση	13 Βιομηχανία
03 Γεωργία	14 Περιφερειακή πολιτική
04 Δίκαιο	15 Περιβάλλον καί καταναλωτές
05 Κοινωνικές ὑποθέσεις	16 Ἐπιστημονική καί τεχνική ἔρευνα
06 Τριτογενής τομέας	17 Μορφωτική πολιτική καί ἐκπαίδευση
07 Μεταφορές	18 Στατιστικές
08 Ἀνταγωνισμός	19 Βιβλιογραφία καί τεκμηρίωση
09 Φορολογία	20 Διάφορα
10 Οἰκονομία	
11 Ἐξωτερικές σχέσεις	

Publications of the European Communities

7/8 — 1981

Introductory note

This catalogue includes the newly published monographs and series issued during the period to which it relates by the Institutions of the European Communities, and also their current periodicals.

Arrangement. The catalogue is divided into three parts as follows:

Part I — The classified list provides a subject classification of the titles included under 20 headings (see below). Under each subject-heading monographs and series are listed first, alphabetically by title in mixed language order; there then follows a similar list of periodical titles. Full entries for monographs and series appear only once; otherwise cross-references are given to the full entries, identifying them by the sequence numbers appearing in the left-hand margins. (Those numbers should not be used for ordering purposes.) Periodical titles only appear in the classified list as cross-reference entries, full entries being found in Part II.

Part II — The list of periodicals presents full details of each current Community periodical listed alphabetically in mixed language order.

Part III — The indexes of titles and series, presented in separate sequences for each language, provide alphabetical keys to the monographs and series included in Part I, identifying them by the sequence numbers already described. These indexes cumulate throughout the year.

How to obtain publications. Publications may be priced for sale, gratis, or of limited distribution. Those of the last two classes may be obtained from the issuing Institutions, or, where they are published by the Information Offices of the Commission, from those Offices, whose addresses are given in the lists on pp. 9 and 11. Publications of limited distribution are however generally only for the attention of governments of Member States, Community departments and other authorities concerned.

Orders for priced publications should be directed to the Sales Offices listed on the last page.

All orders should quote the full title, as well as the ISBN or ISSN where such a number precedes the prices in the catalogue.

Abbreviations and conventional signs. The text languages of publications are indicated by the following abbreviations:

DA Danish	GA Irish
DE German	IT Italian
GR Greek	NL Dutch
EN English	ES Spanish
FR French	PT Portuguese

A string of such symbols separated by diagonal strokes denotes a publication in which different language versions of the same text appear under one cover.

The abbreviation 'multi' indicates a publication with a mixed multilingual text.

Prices, which exclude any value-added tax which may be chargeable, are fixed in various currencies, using the following abbreviations:

BFR Belgian franc	HFL Dutch guilder
DKR Danish crown	IRL Irish pound
DM German mark	LIT Italian lira
DR Greek drachma	PES Spanish peseta
ESC Portuguese escudo	UKL Pound sterling
FF French franc	USD US dollar

Headings

01 General, political and institutional matters	12 Energy
02 Customs union	13 Industry
03 Agriculture, forestry and fisheries	14 Regional policy
04 Law	15 Environment and consumer affairs
05 Social affairs	16 Scientific and technical research
06 Tertiary sector	17 Education and cultural policy
07 Transport	18 Statistics
08 Competition	19 Bibliography and documentation
09 Taxation	20 Miscellaneous
10 Economic affairs	
11 External relations	

Publications des Communauté européennes

7/8 — 1981

Introduction

Ce catalogue comprend les monographies et séries publiées dans le mois par les institutions des Communautés européennes ainsi que les périodiques de l'année.

Structure. Le catalogue est divisé en trois parties:

Partie I — La liste thématique fournit une classification des titres par sujet en 20 rubriques (voir ci-dessous). Dans chaque rubrique, les monographies et séries sont indiquées d'abord par ordre alphabétique, par titre, toutes langues confondues. Les périodiques sont ensuite répertoriés de la même façon. Une notice descriptive complète n'est donnée qu'une fois par titre et par langue; partout ailleurs, il est fait référence à cette notice, grâce au numéro séquentiel imprimé dans la marge de gauche (ce numéro ne doit pas être utilisé pour commander des ouvrages). Dans la liste thématique, les références aux périodiques renvoient à la partie II.

Partie II — La liste des périodiques donne une notice descriptive complète pour chaque périodique en cours, par ordre alphabétique, toutes langues confondues.

Partie III — Les index des titres et des séries sont divisés par langue. Classés par ordre alphabétique, ils renvoient par le numéro séquentiel déjà mentionné aux notices de la partie I. Ces index sont cumulés tout au long de l'année.

Pour obtenir une publication. Une publication peut être vendue, gratuite ou de diffusion restreinte. Dans les deux derniers cas, elle sera obtenue auprès des institutions éditrices ou, si la publication dépend d'un Bureau de presse de la Commission, auprès de ce Bureau. Les adresses figurent page 9 et 11 respectivement. Cependant, les ouvrages en diffusion restreinte sont en général destinés uniquement aux gouvernements des États membres, aux services des Communautés et aux autres organisations concernées.

Les commandes d'ouvrages en vente doivent être adressées aux Bureaux de vente mentionnés en dernière page.

Toute commande doit indiquer le titre complet aussi bien que l'ISBN ou l'ISSN au cas où ce numéro est indiqué dans le catalogue.

Abréviations et signes conventionnels. La version linguistique d'un ouvrage est identifiée par les abréviations suivantes:

DA	Danois	GA	gaélique
DE	allemand	IT	italien
GR	grec	NL	néerlandais
EN	anglais	ES	espagnol
FR	français	PT	portugais

Une séquence de tels sigles entre barres de fraction obliques indique que plusieurs traductions du même texte sont rassemblées sous la même couverture.

L'abréviation «multi» signale une publication comportant des textes différents dans diverses langues.

Les prix sont des prix publics au Luxembourg, TVA exclue. Ils sont exprimés dans les monnaies suivantes:

BFR	Franc belge	HFL	Florin néerlandais
DKR	Couronne danoise	IRL	Livre irlandaise
DM	Deutsche Mark	LIT	Lire italienne
DR	Drachme	PES	Peseta
ESC	Escudo	UKL	Livre anglaise
FF	Franc français	USD	US dollar

Rubriques

01	Questions générales, politiques et institutionnelles	12	Energie
02	Union douanière	13	Industrie
03	Agriculture	14	Politique régionale
04	Droit	15	Environnement et consommateurs
05	Affaires sociales	16	Recherche scientifique et technique
06	Secteur tertiaire	17	Politique culturelle et enseignement
07	Transports	18	Statistiques
08	Concurrence	19	Bibliographie et documentation
09	Fiscalité	20	Divers
10	Economie		
11	Relations extérieures		

Publicazioni delle Comunità europee

7/8 — 1981

Introduzione

Questo catalogo comprende sia i titoli delle monografie e serie pubblicate nel periodo di riferimento dalle istituzioni delle Comunità europee, sia quelli delle pubblicazioni periodiche.

Struttura. Il catalogo è diviso in tre parti:

Parte I — La lista per soggetto classifica i titoli in venti rubriche (vedi sotto). In ogni rubrica sono indicati prima le monografie e serie in ordine alfabetico e senza tener conto della lingua, quindi i titoli delle pubblicazioni periodiche secondo lo stesso ordine. Nelle venti rubriche, la nota esplicativa del contenuto delle monografie e serie è indicata una sola volta per titolo e per lingua. Nel caso in cui la pubblicazione appaia in diverse rubriche, il numero di riferimento alla nota esplicativa è indicato a sinistra sul margine della lista (tale numero di riferimento non deve apparire negli ordini di acquisto). Nella lista per soggetto i periodici hanno solo i numeri di riferimento che permettono di trovare nella parte II la nota esplicativa del contenuto.

Parte II — La lista delle pubblicazioni periodiche, è redatta in ordine alfabetico; essa contiene per ogni titolo una nota esplicativa del contenuto.

Parte III — Gli indici dei titoli e delle serie delle monografie e serie sono divisi per lingua.

Tali elenchi in ordine alfabetico permettono di riferirsi alla parte I a mezzo dei numeri di riferimento già citati. Questi indici compendiano tutti i titoli e le serie pubblicati durante l'anno.

Come ottenere una pubblicazione. Le pubblicazioni con l'indicazione del prezzo sono in vendita. Le altre possono essere gratuite o di diffusione limitata e possono essere richieste alle istituzioni che le pubblicano o, ove si tratti di pubblicazioni degli Uffici stampa e informazione della Commissione, a questi uffici. Le liste degli indirizzi di tali uffici si trovano a pag. 9 e 11. Le pubblicazioni di diffusione limitata sono generalmente destinate solo ai governi degli Stati membri, ai servizi delle Comunità europee e alle altre autorità interessate.

Gli ordini delle pubblicazioni con l'indicazione del prezzo devono essere inviati agli uffici di vendita, il cui elenco si trova nell'ultima pagina.

Tutti gli ordini devono indicare il titolo completo e, se è indicato in catalogo, anche il riferimento ISBN o quello ISSN, che precede il prezzo.

Abbreviazioni e segni convenzionali. Le lingue del testo delle pubblicazioni sono indicate dalle seguenti abbreviazioni:

DA danese	GA gaelico
DE tedesco	IT italiano
GR greco	NL olandese
EN inglese	ES spagnolo
FR francese	PT portoghese

La presenza di vari simboli fra barre di frazione obliqua indica che lo stesso volume include lo stesso testo tradotto in varie lingue. L'abbreviazione «multi» contraddistingue una pubblicazione comprendente contenuti diversi in diverse lingue.

I prezzi sono al netto di IVA e sono espressi nelle seguenti monete:

BFR franco belga	HFL fiorino olandese
DKR corona danese	IRL sterlina irlandese
DM marco tedesco	LIT lira italiana
DR dracma	PES peseta
ESC escudo	UKL fiorino olandese
FF franco francese	USD dollaro statunitense

Rubriche

01 Questioni generali, politiche e istituzionali	12 Energia
02 Unione doganale	13 Industria
03 Agricoltura	14 Politica regionale
04 Diritto	15 Ambiente - Consumatori
05 Affari sociali	16 Ricerca scientifica e tecnica
06 Settore terziario	17 Politica culturale e istruzione
07 Trasporti	18 Statistiche
08 Concorrenza	19 Bibliografia e documentazione
09 Fiscalità	20 Diversi
10 Economia	
11 Relazioni esterne	

Publikaties van de Europese Gemeenschappen

7/8 — 1981

Inleiding

Deze catalogus bevat de monografieën en series welke door de instellingen van de Europese Gemeenschappen gedurende de periode waarop zij betrekking hebben worden uitgegeven, alsmede periodieke publikaties.

De catalogus is in drie afzonderlijke delen verdeeld:

Deel I — De indelingslijst geeft een classificatie naar onderwerp der titels, samengevat onder twintig hoofdtitels (zie onder). Onder iedere onderwerp-titel zijn allereerst de monografieën en series — in alfabetische volgorde naar taal — opgenomen, gevolgd door een overeenkomstige lijst van periodieke publikaties. De volledige titels van monografieën en series worden slechts éénmaal vermeld, voor het overige wordt door trefwoorden verwezen naar de volledige titels, welke door middel van in de linker marge afgedrukte, opeenvolgende nummers zijn terug te vinden. Bij bestellingen kan niet naar deze nummers worden verwezen. De classificatielijst vermeldt alleen titelverwijzingen van tijdschriften, de volledige titels zijn opgenomen in deel II.

Deel II — De lijst van tijdschriften geeft een volledig overzicht van alle periodieke publikaties van de Gemeenschappen en wel in alfabetische volgorde.

Deel III — Het alfabetische register van titels en series, eveneens samengevat in afzonderlijke volgorde naar taal, geeft alfabetisch trefwoorden van de monografieën en series in deel I, welke zijn terug te vinden aan de hand van de reeds vermelde, opeenvolgende nummers. Deze registers worden in de loop van het jaar bijgehouden.

Hoe kunnen de publikaties worden verkregen? De publikaties zijn ofwel in de verkoop, ofwel gratis verkrijgbaar, of worden slechts beperkt verspreid. De beide laatste categorieën kunnen bij de publicerende instelling worden verkregen, of, indien uitgegeven door de informatiediensten van de Commissie, bij de betreffende dienst, waarvan de adressen zijn vermeld in de lijst op bladzijden 9 en 11. Publikaties die slechts beperkt worden verspreid zijn gewoonlijk voorbehouden aan de regeringen van de Lid-Staten, diensten van de Gemeenschap of instellingen waarop zij betrekking hebben.

Bestellingen voor publikaties welke ter verkoop worden aangeboden, dienen te worden gericht aan de verkoopkantoren, opgenomen in de lijst op de laatste bladzijde.

Alle bestellingen dienen de volledige titel te vermelden en tevens het ISBN- of ISSN-nummer indien dit vóór de prijzen in de catalogus is aangegeven.

Afkortingen en conventionele tekens. De talen waarin de publikaties zijn gepubliceerd worden door de volgende afkortingen aangeduid:

DA Deens	GA Iers
DE Duits	IT Italiaans
GR Grieks	NL Nederlands
EN Engels	ES Spaans
FR Frans	PT Portugees

Een opeenvolging van deze afkortingen, gescheiden door diagonale lijnen, heeft betrekking op een publikatie waarin verschillende talen welke hetzelfde onderwerp behandelen, in één omslag zijn samengevat.

De afkorting „multi” verwijst naar een publikatie welke in meerdere talen is afgedrukt.

De prijzen zijn, zonder BTW, in de verschillende valuta, volgens onderstaande afkortingen, aangegeven:

BFR Belgische frank	HFL Nederlandse gulden
DKR Deense kroon	IRL Iers pond
DM Duitse mark	LIT Italiaanse lire
DR Griekse drachme	PES Spaanse peseta
ESC Portugese escudo	UKL Engels pond
FF Franse frank	USD VS-dollar

Hoofdtitels

01 Algemene, politieke en institutionele vraagstukken	12 Energie
02 Douane-Unie	13 Industrie
03 Landbouw	14 Regionaal beleid
04 Recht	15 Milieu - Consumenten
05 Sociale zaken	16 Wetenschappelijk en technisch onderzoek
06 Derde sector	17 Cultureel beleid en onderwijs
07 Vervoer	18 Statistiek
08 Mededingingsbeleid	19 Documentatie
09 Fiscale zaken	20 Diversen
10 Economische zaken	
11 Buitenlandse betrekkingen	

Institutioner — Institutionen — "Όργανα — Institutions Institutions — Istituzioni — Instellingen

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PARLEMENT EUROPÉEN - PARLAMENTO EUROPEO - EURO-
PEES PARLEMENT

Secrétariat général du Parlement européen
Direction générale du greffe et des services généraux
Boîte postale 1601, Luxembourg
Tél.: 4 30 01

RÅDET FOR DE EUROPÆISKE FÆLLESSKABER - RAT DER
EUROPÄISCHEN GEMEINSCHAFTEN - ΣΥΜΒΟΥΛΙΟ ΤΩΝ
ΕΥΡΩΠΑΪΚΩΝ ΚΟΙΝΟΤΗΤΩΝ - COUNCIL OF THE EUROPEAN
COMMUNITIES - CONSEIL DES COMMUNAUTÉS EURO-
PÉENNES - CONSIGLIO DELLE COMUNITÀ EUROPEE - RAAD
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Secrétariat général du Conseil
Direction « Information et documentation »
Rue de la Loi 170, 1048 Bruxelles
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OF THE EUROPEAN COMMUNITIES - COMMISSION DES
COMMUNAUTÉS EUROPÉENNES - COMMISSIONE DELLE
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